TABLE 19. ESTATE DUTY

Amount of duty payable and effective rate of duty on specimen estates

the effective rates of duty payable on estates of various the surviving spouse is the sole legatee. It is assumed sizes with the existing rates of duty and with the that no reduced rate or other reliefs or allowances proposed rates. For the proposed rates examples are due.

The table shows the amount of estate duty payable and are given where there is no surviving spouse and where

Net capital value of total estate Estate duty payable with existing rates Amount of duty Effective rate £ £ 12,500 15,000 17,500		pavable with	Estate	duty payable	with proposed ra	tes		
			No survivi	ng spouse	Whole estate left to surviving spouse*			
			Amount of duty	Effective rate	Amount of duty	Effective rate		
£	£	Per cent	£	Per cent	£	Per cent		
12,500 15,000 17,500 20,000 25,000	1,250 2,000	$ \begin{array}{r} -4\cdot 2 \\ 7\cdot 1 \\ 10\cdot 0 \\ 14\cdot 0 \end{array} $		$\frac{-}{3\cdot 6}$ $6\cdot 2$ $11\cdot 0$				
30,000 35,000 40,000 45,000 50,000	7,250 9,500 12,500	16·7 20·7 23·7 27·8 31·0	4,250 6,000 7,750 9,750 11,750	14·2 17·1 19·4 21·7 23·5	1,250 2,750 4,250 6,000	3.6 6.9 9.4 12.0		
60,000 70,000 80,000 90,000 100,000	27,500 33,500 40,000	35.8 39.3 41.9 44.4 46.5	16,250 21,250 26,250 31,750 37,250	27 · 1 30 · 4 32 · 8 35 · 3 37 · 3	9,750 14,000 18,750 23,750 29,000	$ \begin{array}{r} 16 \cdot 3 \\ 20 \cdot 0 \\ 23 \cdot 4 \\ 26 \cdot 4 \\ 29 \cdot 0 \end{array} $		
150,000 200,000 300,000 500,000 750,000	114,000 184,000 334,000	52.757.061.366.871.2	67,250 99,750 169,750 309,750 497,250	44 · 8 49 · 9 56 · 6 62 · 0 66 · 3	58,250 90,000 159,250 299,250 486,000	38·8 45·0 53·1 59·9 64·8		
1,000,000	746,500	74.6	684,750	68.5	673,500	67.4		

* The duty is the same wherever £15,000 or more is left to the surviving spouse; it is also the same wherever the amount not so left does not exceed £15,000.

Financial Statement and Budget Report 1973–74

RETURN to an Order of The House of Commons dated 6 March 1973: for

COPY of FINANCIAL STATEMENT AND BUDGET REPORT 1973-74 as laid before the House by the CHANCELLOR OF THE EXCHEQUER when opening the BUDGET

Treasury Chambers, 6 March, 1973	TERENCE HIGGINS

Ordered by The House of Commons to be printed 6 March, 1973

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THE ECONOMIC BACKGROUND TO THE BUDGET

REVIEW OF THE PAST YEAR

1. The objective expressed in the Budget a year ago was a rise in the gross domestic product at an annual rate of about 5 per cent during the 18 months' period from the second half of 1971 to the first half of 1973 and a reduction in unemployment. It was expected that the surplus on the current account of the balance of payments would fall from the abnormally high rate reached in 1971 because the rise in the volume of imports associated with rising domestic activity was likely to be greater than the rise in the volume of exports. It was hoped that the main reflationary tax measures—the raising of the income tax threshold and reductions in higher rates of purchase tax—would help the climate for pay negotiations.

2. The paragraphs that follow describe the main developments during the past year. Tables 1-4 set out the main figures for personal incomes and spending, demand and output, and the balance of payments.

Home demand

3. The growth in consumer demand that had followed the measures of July 1971 continued strongly during 1972. There was some check early in the year during the strike of coal miners and the consequent power cuts. The Budget measures were equivalent to an addition of $3-3\frac{1}{2}$ percentage points to real personal disposable incomes and money incomes rose faster than prices during the year. It is estimated that in the second half of last year real personal disposable income was about $8-8\frac{1}{2}$ per cent higher than a year earlier. Between the second halves of 1971 and 1972 the volume of retail sales rose by 7 per cent and registrations of new cars (including those for business use) rose by over 15 per cent. The volume of consumers' expenditure as a whole rose nearly 7 per cent. This is over twice as fast as on average in the last decade. The development of personal incomes and consumer spending between the second halves of 1971 and 1972 are summarised in Table 1. Changes during 1972 in the other components of demand are included in Table 2(a) and in Table 4. Public expenditure may not have risen quite as strongly as intended especially construction work in investment projects. Investment by manufacturing industry seems to have fallen very little after the middle of the year and other private investment was rising during the year. Investment in private sector housing rose well over 10 per cent. The reduction in stocks held by manufacturing industry apparently continued strongly up to the third quarter of last year but may have stopped in the fourth quarter. There was not much change over the year in stocks held by wholesalers and retailers. The fall in stocks has brought them to a very low level relative to output and, with demand expanding fast towards the end of the year, the level may have fallen lower than had been intended by firms.

Exports and imports

4. The growth of world trade, especially in the first half of last year, was slow. Import demand by some countries which take an important part of United Kingdom exports was low. This was a factor in the fall in the volume of United Kingdom exports in the first half of last year. They were delayed by the dock strike just after the middle of the year but there seems to have been a rise in the trend of the volume of exports during the second half of last year. The competitiveness of exports improved following the floating of sterling in June but it is unlikely that any important effect on the volume of shipments had developed before the end of 1972. The volume of imports rose over 10 per cent during last year. Imports of semimanufactured industrial materials and of manufactured consumer goods rose very fast. It seems likely that relative prices were a factor, at any rate till the middle of the year, as well as some shortages of domestic production, causing the rise in imports in the year as a whole to be rather large compared with the apparent rate of increase of home output.

Output and unemployment

5. The three alternative measures of gross domestic product showed more than usually discrepant estimates of growth of GDP up to the third quarter of 1972. Only partial indicators are yet available for the fourth quarter. They suggest there was still a discrepancy, but of a much smaller scale. Taking the second half year as a whole the figures in Tables 1, 2 and 4 reflect the judgment that GDP may have risen about $3\frac{1}{2}$ per cent since the second half of 1971. The rate of expansion of output was probably accelerating towards the end of the year. There are not yet many direct statistical indicators for the beginning of this year. Recent surveys of industrial trends have shown a

continuation of strong expansionary tendencies and the labour market has changed rapidly. In the year to the middle of February the number of job vacancies unfilled nearly doubled, with much of the increase occurring since September. The number of unemployed has fallen by 200,000 during the past year. On 12 February the rate for the United Kingdom as a whole was 3.0 per cent, seasonally adjusted, compared with 3.9 per cent a year earlier. For Great Britain alone the latest rate was 2.9 per cent. Nearly threequarters of the fall in unemployment has taken place in the last six months or so. It seems strongly to suggest that activity is rising fast though there must always be some uncertainty about the scale of changes in the labour force in the short-run. The strengthening in the labour market may also reflect the expected growth in demand, as well as the rise that has already developed.

Incomes and prices

6. The downward tendency in the scale of pay and price increases that had developed during the second half of 1971 did not continue after the early months of 1972. In the second half of the year the index of hourly wage rates showed a rise of 15 per cent above a year earlier. Prices of imported goods began to rise more sharply last July, following the floating of sterling, and towards the end of the year they rose faster reflecting the rise in some world commodity prices, particularly wool, rubber and hides and skins as well as cereals and beef. The rates of increase of wholesale and retail prices, which had slowed down markedly during the first half of the vear, accelerated in the third quarter. Following the tripartite discussions aimed at setting up voluntary arrangements on prices and pay, legislation was introduced. Since the announcement of the standstill on pay and prices on 6 November wholesale prices of manufactured products sold on the domestic market have risen little. Retail prices of meat, particularly beef, and of some food seasonally in short supply have continued to rise. But there has been little increase since the standstill in other retail prices.

7. The early indications are that the recovery in gross trading profits of companies which had begun in 1971 was broadly sustained in 1972. It seems likely that the share of company profits (net of stock appreciation) in domestic incomes remained approximately the same as in 1971.

Monetary developments

8. Money supply increased rapidly during 1972. There was a strong demand for credit in the private sector and, towards the end of the calendar year, the

development of the large public sector borrowing requirement. In the year to mid-January 1973 the narrow version of money (M1) rose by 13 per cent and the broad version (M3) by 25 per cent. The faster growth in M3, which unlike M1 includes interest-bearing deposit accounts and certificates of deposit, reflects in part important structural changes in the financial system following the introduction of the new credit control and banking arrangements in the autumn of 1971, which enabled the banks to compete more vigorously for deposits.

9. Bank lending in sterling to the private sector increased by over £5,000 million in the 12 months. Much of this increase went to companies and this, combined with the recovery in their profits and the run-down in stocks, was reflected in a strong improvement in corporate liquidity. For the greater part of the year the central government was able to repay debt to the banks—its borrowing requirement was in effect financed by purchases of government debt by the public and by the sterling accruing to the authorities as a result of the foreign exchange outflow which preceded the floating of sterling. But it was necessary to have recourse to the banks to finance the substantial deficit in the final months of the calendar year.

10. Interest rates, which had declined in 1971 and early 1972, rose substantially over the year as, with clear evidence that the economy was expanding and unemployment falling, the authorities took steps to restrain the growth of money and credit. Long-term yields increased appreciably but the rise in interest rates was most marked at the short end. The foreign currency outflow in June created an acute shortage of funds in the money markets and short-term rates rose steeply, clearing bank base rates increasing from 44 per cent to 7 per cent between early June and the end of July. The outflow sharply reduced the banks' reserve base and to smooth its impact on interest rates the Bank of England made available to the banks a special sale and repurchase facility in short-dated gilt-edged stock for a period of two weeks. In August the Governor of the Bank of England wrote to the banks asking that in order to meet the growing demand for finance from industry they should as necessary make credit less readily available to property companies and for financial transactions not associated with the maintenance and expansion of industry. Provision for the issue of such qualitative guidance on lending was made in the new credit control arrangements introduced in 1971. In October a streamlining of procedures for controlling the money market was announced. Bank rate, whose role in determining the structure of interest rates had declined and changes in which were subject to undesirable rigidities, was

replaced by minimum lending rate, normally to be linked automatically through a formula to the Treasury bill rate. 13. Exports increased 4 per cent in value between 1971 and 1972 and imports by 16 per cent. Export prices and import prices rose by much the same amount

11. In the closing weeks of 1972 the authorities took further steps to moderate the growth of money and credit, utilising the greater flexibility of the new minimum lending rate to exert upward pressure on money market rates and making two calls for special deposits from all banks and deposit-taking finance houses subject to the credit control arrangements. These calls, which amounted to 3 per cent of eligible liabilities, were intended to prevent the large borrowing requirement near the end of the year from swelling bank liquidity. The announcement of the second, 2 per cent, special deposit call brought about a further sharp rise in interest rates.

The balance of payments

12. Developments in 1972 in the current balance and the other main components of the total currency flow are summarised in Table 3. The change of about £1,000 million in the current balance-from exceptional surplus to a near balance-reflected a swing of nearly that magnitude in the balance on visible trade. There was little change in the surplus of invisible earnings. Capital flows were quite small on balance, except in the second quarter. In the third week of June speculative pressures against sterling built up rapidly and led to the decision, on 23 June, to allow the exchange rate for the pound sterling to float. The currency outflow in the year as a whole was £1,265 million, mainly in the second quarter. In the first quarter there was a receipt of Special Drawing Rights equivalent to £124 million, under the final allocation by the International Monetary Fund in the First Basic Period for SDRs. The remaining outstanding liabilities to the IMF were repurchased in the first half of the year. Funds swapped forward with overseas monetary authorities, which amounted to £864 million at the end of 1971, were used during the year to repay the IMF and to help to finance the currency outflow in June, which had initially been covered by borrowing from central banks of member countries of the European Economic Community, under the provisions of the EEC intervention arrangements to restrict fluctuations in cross rates between the currencies of participating countries. The remainder of the financing requirement was met from the reserves. within which was included, from July 1972, the Reserve Position in the IMF. Over the year as a whole the reserves fell by £692 million at transaction rates, and at the end of the year stood at £2,167 million, valued at the then official parity of \$2.60571. Sterling continued to float following the United States dollar devaluation of 12 February 1973.

13. Exports increased 4 per cent in value between 1971 and 1972 and imports by 16 per cent. Export prices and import prices rose by much the same amount (measured in sterling) till towards the end of the year when import prices rose by more, reflecting both the effects of the depreciation of sterling and the rise in some world commodity prices. Nearly all the difference between the increases in value reflected the slight fall in the volume of exports and the large rise in the volume of imports.

14. There were many changes within the invisible account. The net surplus on services was little changed. Higher net earnings from insurance, royalties and commissions, and construction work overseas, for example, were largely offset by increased net debits on shipping account, additional military costs overseas and a large rise in payments for travel overseas. The net surplus on interest, profits and dividends was reduced, with little rise in earnings on overseas investments and an increase in profits on foreign investment in this country, a reflection of the recovery in the domestic economy. Against these factors the higher average level of currency reserves in 1972 yielded some additional earnings.

15. Amongst investment and other capital transactions in 1972 there was less overseas investment in the United Kingdom public sector with no further overseas borrowing by public sector corporations. Overseas investment in the United Kingdom private sector was also below the high rate of 1971, especially in the early part of 1972. Much of the sharp increase in United Kingdom private investment overseas was portfolio investment in North American and EEC securities and was financed by increased foreign currency borrowing. There was a reduction in the net outflow on unrelated trade credit.

16. Other capital items (mainly short-term) reflected the large speculative outflow in the second quarter, and to some extent flows of funds associated with interest rate differentials and movements in the spot rate. Exchange reserves in sterling rose by £310 million in 1972, much less than in 1971. Short-term sterling funds held in the United Kingdom by private investors were reduced. There was a particularly sharp rise in sterling borrowing from United Kingdom banks by non-residents, and the balancing item was negative, probably including unidentified capital outflows such as leads and lags in commercial payments.

Forecasts in the Financial Statement and Budget Report 1972–73 and outturn

17. Table 2(a) compares some of the demand and output forecasts published in the Financial Statement and Budget Report 1972-73 with the present assessment

REVIEW OF THE PAST YEAR-continued

of developments up to the second half of 1972. The ment, both public and private, fell short. The Budget judgment focussed on the period to the first half of 1973 and Table 2 (b) shows a comparison of the percentage changes at annual rate forecast a year ago for the 18-month period from the second half of 1971 to the first half of 1973 with the present forecasts for the same period.

18. The increase in the gross domestic product during 1972 is at present estimated to have been less than forecast. The scale of the shortfall was increased by the loss of exports consequent on the dock strike and delays to construction work. The volume of consumers' expenditure is estimated to have risen, if anything, more than expected but the tax content (reflected in the factor cost adjustment) was also higher so that the real resource content may have risen much as forecast. The volume of fixed invest-

worsening of the external balance in resource terms was greater than expected, with a shortfall on exports and an excess on imports. Table 2(b) indicates the extent to which the shortfall of home output last year may have been temporary: the annual rate of increase over the 18-month period is now forecast to be about 44 per cent.

19. The change in the visible trade balance in 1972 was greater than expected. The rise in the volume of world trade in manufactures seems to have been less than expected and United Kingdom exports were also hampered by strikes. These factors explain a good part of the difference in the visible balance. Net invisible earnings seem broadly to have conformed to the expectation of a year ago that they would "be maintained at around their recent high level".

TABLE 1. ESTIMATED CHANGES IN PERSONAL INCOME, CONSUMER PRICES AND CONSUMERS' EXPENDITURE DURING 1972 2nd half 1971 to 2nd half 1972

· · · · · · · · · · · · · · · · · · ·			 			£ million	Per cent
Wages and salaries			 	•••		2,010	13.2
Total personal income			 			3,170	13.0
Personal disposable income(1) .			 			2,780	14·2
Consumers' expenditure price de	flator	••••	 •••				5.5
Real personal disposable income	, at 1963	3 prices	 			1,110	8.3
Personal savings, at 1963 prices(²)		 			290	
Consumers' expenditure, at 1963	prices		 			820	6.7

(1) Total personal income less direct tax payments and National Insurance contributions, etc.

(7) Real personal disposable income less consumers' expenditure, both at 1963 prices.

TABLE 2 (a). 1972, FORECAST AND ESTIMATED OUTCOME Changes: 2nd half 1971 to 2nd half 1972 (at constant 1963 prices)

		Fore	ecast	Estimated outcome			
	-	£ million	Per cent	£ million	Per cent		
Consumers' expenditure Public expenditure on goods and services: Public authorities' consumption Public fixed investment Private fixed investment Exports of goods and services Stockbuilding Total final expenditure Imports of goods and services Adjustment to factor cost Gross domestic product at factor cost	···· ··· ··· ··· ··· ···	720 180 90 90 150 210 240 1,500 470 120 910	$ \begin{array}{r} & 6 \cdot 0 \\ & 4 \cdot 0 \\ & 4 \cdot 0 \\ & 6 \cdot 1 \\ & 7 \cdot 4 \\ & 4 \cdot 6 \\ & 6 \cdot 5 \\ & 10 \cdot 6 \\ & 5 \cdot 0 \\ & 5 \cdot 5 \\ \end{array} $	820 110 110 60 30 240 1,260 490 200 570	6.7 2.4 3.5 2.9 0.7 5.4 11.2 8.5 3.4		

TABLE 2(b). COMPARISON OF FORECASTS Percentage changes (at annual rates): 2nd half 1971 to 1st half 1973 (at constant 1963 prices)

								Last ye foreca		Curre foreca	
									5.1		5·8 4·3
Public expenditure on goods ar			•••	•••	•••	•••		• •	3.4	4.5	4.3
Public authorities' consum	ption		•••	•••	•••	•••		2.8		4.5	
Public fixed investment	•••	•••				•••		4.5		4 ∙0	F 1
Private fixed investment	•••			•••	•••	•••			8.4		5.1
Exports of goods and services	•••								4.3		3.9 5.9
Total final expenditure	•••	•••							5.8		
Imports of goods and services				•••					9.6		10.6
Adjustment to factor cost	•••								4.4		7.5
Gross domestic product at fact	or co	st							5.0		4.5

Notes:

1. The present view of the second half of 1971 incorporates new and revised information becoming available during the past year. The level of gross domestic product has been raised, with upward revisions to all main components of demand apart from stockbuilding and a downward revision to the estimate for imports of goods and services.

2. All figures in Tables 2 and 4 are, as is customary, based on "compromise" estimates of gross domestic product. These are close to the average of the three alternative measures of GDP, with 1963 as the base year, apart from minor timing adjustments to some series. The differences between the compromise and expenditure series have for convenience been allocated to investment in stocks. The estimates for the second half of 1972 include limited information about the fourth quarter. The available indicators show a further rise in the output measure of GDP and suggest a much larger rise in the expenditure measure, thus reducing the abnormal gap that had developed between them.

TABLE 3. BALANCE OF PAYMENTS

£ million	
-----------	--

							IUMOII
	1970	1971	1972	19	71	19	72
				1st half	2nd half	1st half	2nd half
CURRENT ACCOUNT					Seasonall	y adjusted	
Exports	7,893 7,881	8,796 8,479	9,135 9,827	4,258 4,202	4,538 4,277	4,490 4,665	4,645 5,162
Visible balance Invisible balance	+12 +676	+317 +734	-692 +710	+56 +375	+261 +359	-175 +349	-517 +361
Current balance—seasonally adjusted	+688	+1,051	+18	+431	+620	+174	156
				N	ot seasona	ully adjust	ed
A. CURRENT BALANCE—not seasonally adjusted	+688	+1,051	+18	+418	+633	+134	-116
3. INVESTMENT AND OTHER CAPITAL FLOWS Official long-term capital Overseas investment in United Kingdom public	-204	-273	243	-89	-184	-81	-16 2
sector Overseas investment in United Kingdom private	10	+179	+111	+149	+30	+82	+29
Sector United Kingdom private investment overseas Trade credit (net) Trade credit (net) Foreign currency borrowing (net) by United Kingdom banks to finance United Kingdom	+740 -754 -204	+932 744 261	+645 -1,350 -74	+551 -437 -175	+381 -307 -86	+262 643 40	+383 -707 -34
investment overseas Other identified capital transactions	+189 +790	+275 +1,721	+715 -517	+165 +738	+110 +983	+350 -700	+365 +183
C. Balancing Item	+52	+348	-570	+287	+61	352	-218
Total Currency Flow (A+B+C) Allocation of Special Drawing Rights (+) Gold subscription to IMF (-)	+1,287 +171 -38	+3,228 +125	-1,265 +124	+1,607 +125	+1,621	988 +124 	277
Total of above	+1,420	+3,353	-1,141	+1,732	+1,621	-864	-277
Official financing: Net transactions with overseas monetary authorities	-1,295 -125	-1,817 -1,536	+449 +692	-1,402 -330	-415 -1,206	+1,009 -145	560 +-837

(1) From 23 August, 1971, valued in sterling at the rates of exchange at which transactions occurred. From July 1972, transactions with the IMF affecting the United Kingdom Reserve Position in the Fund are included as changes in the official reserves.

20. The forecasts set out in Table 4 show a rise in the gross domestic product in real terms at an annual rate of about 5 per cent between the second half of last year and the first half of 1974. It is expected that the level of unemployment will continue to fall. It is difficult to predict what the rate might be a year ahead given the possibility that some of the recent very fast fall may have anticipated the rise in activity and also the new uncertainty introduced by the raising of the school-leaving age.

21. The following paragraphs note the prospects for each of the main elements of demand over the period from the second half of 1972 to the first half of 1974.

22. Total public expenditure on goods and services rises at an annual rate of $4\frac{1}{2}$ -5 per cent but the rate of increase slows down during 1973-74. *Public authorities' current expenditure on goods and services*(¹) rises at an annual rate of about 4 per cent, not much different from the trend of the recent past. *Public sector investment*(¹) shows an annual rate of increase of 6-6 $\frac{1}{2}$ per cent. There were delays in the second half of last year when selective strikes affected construction work and much of the rise foreseen in the rate of investment is assumed to develop in the present half year. Between the first halves of 1973 and 1974 the rate of increase is put at some 3 per cent. The forecast increases are widely spread among all the main sectors of public investment.

23. The total of *private sector fixed investment* is forecast to rise more rapidly than in the recent past.

(1) The figures mentioned here and given in Tables 1 and 4 differ from the usual published series and from those shown in the corresponding categories in Table 5 for the following reasons:

(a) All series are revalued at constant 1963 prices.

(b) Some of the figures for the past have been smoothed.

(c) The figures exclude purchases and sales of land and existing buildings.

The forecast movements between the financial years 1972–73 and 1973–74 are increases of about 5 per cent in public authorities' consumption and about $6\frac{1}{2}$ per cent in public sector investment.

The latest official survey of investment intentions of firms in manufacturing industry, held towards the end of last year, suggested a rise of 2–5 per cent in the volume of investment by this sector between 1972 and 1973 and a larger rise in 1974. The more recent inquiry carried out by the Confederation of British Industry suggested a stronger picture for 1973. A continued rise in investment by the distributive and service industries this year was also indicated by the official inquiries. Investment in ships, many of which are imported, is expected to level off in the near future. Investment in private housing (both new building and improvement work) is expected to continue to rise quite strongly.

24. *Investment in stocks* is expected to be on a large scale in the period ahead. The timing and scale of future changes in stocks is necessarily uncertain but the exceptionally low level of stocks in relation to output at the present time suggests the early development of a substantial rate of stockbuilding.

25. Consumers' expenditure is forecast to rise at an annual rate of $4-4\frac{1}{2}$ per cent. This is less fast than the rate of growth stimulated by the expansionary measures of 1971 and early 1972 but it represents still an above-average rate of increase.

26. The volume of world trade in manufactures is expected to rise faster during this year and in 1974 than it did during 1972 and the pattern of growth by market seems likely to be more advantageous to United Kingdom exporters. The volume of *exports of goods and services* is forecast to rise at an annual rate of around 7 per cent over the 18-month period. In some part this relatively fast rise reflects the low starting point in the second half of 1972 when exports were reduced by the dock strike.

27. Imports of goods and services are forecast to rise less rapidly than they did last year. The annual rate of increase, of around 7 per cent, is similar to that shown for exports of goods and services. Net invisible earnings, including property income, are expected to offset much of the visible trade deficit.

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THE ECONOMIC OUTLOOK TO THE FIRST HALF OF 1974-continued

TABLE 4. FORECASTS OF EXPENDITURE, IMPORTS AND GROSS DOMESTIC PRODUCT⁽¹⁾

	Consumers'		enditure on g d services	goods	Private	Exports of goods	Investment	Total	<i>Less</i> imports	<i>Less</i> adjust-	Gross domestic	GDP index
	expenditure	Public authorities' consumption	Public investment	Total	fixed investment	and services	in stocks	final expenditure	of goods and services	ment to factor cost	product at factor cost	1969 — 100
1970 1971 1972 1970 first half 1970 first half second half 1971 first half 1972 first half second half 1972 first half 1973 first half second half 1973 first half 1973 first half second half 1973 first half 1974 first half Percentage changes First half 1971 to first half 1972	23,410 24,040 25,540 26,840 11,590 11,820 11,820 12,510 12,510 13,030 13,280 13,560 13,880	5,890 6,130 6,360 6,700 2,930 2,960 3,020 3,110 3,140 3,220 3,320 3,320 3,380 3,420	2,890 2,970 2,990 3,180 1,460 1,430 1,480 1,490 1,500 1,490 1,580 1,600 1,630	8,780 9,100 9,350 9,880 4,390 4,390 4,500 4,600 4,600 4,600 4,600 4,600 4,600 4,500	4,230 4,110 4,250 4,520 2,090 2,140 2,040 2,070 2,120 2,130 2,230 2,290 2,360 3.9	8,620 9,060 9,230 9,900 4,290 4,330 4,460 4,600 4,600 4,630 4,670 5,030 5,120	$ \begin{array}{r} 300 \\ -40 \\ - \\ 500 \\ 100 \\ 200 \\ 60 \\ -100 \\ -140 \\ 210 \\ 290 \\ 320 \\ \end{array} $	45,340 46,270 48,370 51,640 22,460 22,880 23,380 23,730 24,640 25,490 26,150 26,730	8,360 8,730 9,530 10,290 4,130 4,230 4,360 4,370 4,670 4,860 5,080 5,210 5,390 7.1	4,400 4,590 5,020 5,320 2,170 2,230 2,230 2,230 2,260 2,690 2,690 2,690 2,760	32,580 32,950 33,820 36,030 16,160 16,420 16,300 16,650 16,600 17,220 17,780 18,250 18,580	$\begin{array}{c} 101 \cdot 9 \\ 103 \cdot 1 \\ 105 \cdot 8 \\ 112 \cdot 7 \\ 101 \cdot 1 \\ 102 \cdot 8 \\ 102 \cdot 0 \\ 104 \cdot 2 \\ 103 \cdot 9 \\ 107 \cdot 8 \\ 111 \cdot 3 \\ 114 \cdot 2 \\ 116 \cdot 3 \end{array}$
Second half 1971 to second half 1972	6.7	3.5	· _ ·	2.4	2.9	0.7		5.4	11·2	8.5	3.4	
First half 1972 to first half 1973 Second half 1972 to second half	6·2	5.7	5.3	5∙6	5.2	5.9		7.4	8.8	6.9	7·1(²)	
1973	4.1	5.0	7.4	5.7	7.5	8.6		6 ∙1	7·2	5.1	6.0	
First half 1973 to first half 1974 Percentage changes, at annual rate	4.5	3.0	3.2	3.1	5-8	5.1		4.9	6.1	4.9	4.5	· · · ·
Second half 1971 to first half 1973	5.8	4.5	4.0	4.3	5.1	3.9		5.9	10.6	7.5	4.5	
Second half 1972 to first half 1974	4.3	4.1	6.2	4.8	7.1	6.9		5.6	7.1	5.1	5.2	

(1) All figures in Table 4 are based on "compromise" estimates of gross domestic product. For further explanation, see note to Table 2. (2) Affected by fuel shortages which reduced output early in 1972.

Note: The rounding of figures in the table to the nearest £10 million does not imply accuracy of this order; similar reservations apply to the percentage changes given in the table.

INTROD The tables in this Part present the transactions of the public sector analysed in accordance with the principles

£ million at 1963 prices, seasonally adjusted

nucleotes in this rart present the transactions of the public sector analysed in accordance with the principles and methods used in the compilation of the national income accounts statistics.* They are designed to assist in a better understanding of the impact on the economy of the operations of the public sector and to show how the transactions of the various authorities comprising the public sector combine to produce a consolidated account for the sector as a whole. The figures in all the tables are consistent with the relevant components of the economic forecasts, which are shown in Part I at constant 1963 prices.

The public sector accounts cover the current and capital transactions of the central government (including the Consolidated and National Loans Funds, the National Insurance Funds and all other central government funds and accounts) and of local authorities, together with the transactions of the nationalised industries and other public corporations on appropriation and capital accounts. All transactions within the public sector, such as grants and loans from the central government to local authorities and public corporations, disappear on consolidation.

The figures for receipts and expenditure both in 1972–73 and in 1973–74 are measured at the estimated outturn prices of each year. In Tables 5 and 7 the 1972 Budget estimates for 1972–73 are shown alongside the provisional outturn and for 1973–74 the estimated

* A full description of the principles on which the national income accounts are based and of the methods used in their compilation is given in "National Accounts Statistics: Sources and Methods", H.M.S.O., 1968.

PART II

PUBLIC SECTOR TRANSACTIONS

INTRODUCTION

position before and after the 1973 Budget changes is shown.

The provisional outturn figures for local authorities and public corporations are based on information for only half the financial year, while those for the central government are estimated totals of receipts and issues prepared at the end of February. The estimates of local authorities and public corporations are also of a different character from those for central government, since they are not directly related to an authorisation by Parliament.

Table 5 analyses the transactions of the public sector in accordance with the national accounts or economic classification. For certain categories of receipts and expenditure, transactions of the central government are distinguished from those of local authorities and public corporations.

Table 6 shows in broad economic categories the transactions of the central government, local authorities and public corporations and how they combine to produce a consolidated account for the public sector; the major transfers between these three sub-sectors are displayed.

3 *Table 7* presents a summary of the transactions of n the public sector as a whole, and of each sub-sector, it in a form designed to bring out their financing e implications. It shows how far savings and net d receipts of capital transfers exceed, or are exceeded by, expenditure on fixed assets and increases in the al value of stocks and work in progress; and how the irr resultant financial surplus or deficit is matched by s: changes in financial assets or by borrowing.

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TABLE 5. PUBLIC SECTOR TRANSACTIONS

	1972	-73	1973–74	Estimate
	Budget estimate(¹)	Provisional outturn	Before Budget changes	After Budget changes
CURRENT RECEIPTS Taxes on income National insurance contributions, etc Taxes on expenditure, central government(²) Local rates Gross trading surplus(³) Central government and local authorities Public corporations Rent(³) Interest, dividends, etc	3,520 6,737 2,489 124 1,670 1,500	8,204 3,516 6,929 2,467 162 1,785 1,323 449	9,486 4,058 7,447 2,640 151 2,074 1,436 456	9,479 4,058 7,339 2,640 151 2,074 1,436 456
Total	24,610	24.835	27.748	27,633
IOTAL	3,155 727 28 66 -15	2,961 803 24 121 30 156	3,341 749 30 109 -818 16	3,223 747 30 109 818 16
Borrowing requirement (net balance)(⁶)— Central government(⁷) Local authorities(⁸) Public corporations(⁹)	409	2,118 589 148	3,876 665 238	3,996 665 238
Total borrowing requirement	3,358	2,855	4,303	4,423
Total	7,101	6,578	7,730	7,730

(1) Differences from the figures given in Table 5 of the Financial Statement and Budget Report 1972-73 (H.C. 189) reflect changes of classification. (2) Includes selective employment tax in 1972-73 and value added tax in 1973-74.

(*) Before allowing for depreciation and stock appreciation. (*) For 1972-73 refinanceable shipbuilding credits are included partly in "miscellaneous capital transactions" and partly in "net lending to private sector". For 1973-74 they are included wholly in "net lending to private sector".

(*) Includes refinanceable export credits and payments under sterling area agreements.
 (*) Defined as in Financial Statistics.

() Includes borrowing of £183 million in 1972-73 and £349 million in 1973-74 to finance redemption of nationalised industries' stock.

(*) Borrowing other than from central government and public corporations,

(*) Borrowing other than from central government and local authorities; includes redemption of stock.

BY ECONOMIC CATEGORY

	1972-	73	1973–74	Estimate
	Budget estimate(1)	Provisional outturn	Before Budget changes	After Budget changes
Current Expenditure				
Current expenditure on goods and services—	ļ			
Central government	6,954	7,068	8,052	8,052
Local authorities	4,885	4,972	5,576	5,576
Subsidies—	.,			
Central government	969	964	1.056	1,056
Local authorities	104	75	52	52
Debt interest	2,307	2,484	2,736	2,736
Current grants to personal sector—	2,001	_,		_,
Central government	5,652	5,732	6.163	6,166
Local authorities	335	321	467	467
Current grants abroad	249	258	305	305
Current grants doroad				
Total current expenditure	21,455	21,874	24.407	24,410
Current surplus (3)	3,155	2,961	3,341	3,223
TOTAL	24,610	24,835	27,748	27,633
CAPITAL EXPENDITURE Gross domestic fixed capital formation— Central government Local authorities Nationalised industries Other public corporations Increase in value of stocks—	740 2,331 1,965 209	719 2,312 1,755 125	881 2,675 1,999 250	881 2,675 1,999 250
Central government	55	68	44	44
Nationalised industries	104	93	72	72
Capital grants to private sector	944	771	932	932
Net lending to private sector(4)	240	195	334	334
Net lending to overseas governments	71	81	59	59
Drawings from United Kingdom subscriptions to	1			
international lending bodies	29	33	40	40
Other net lending and transactions abroad(5)	364	408	443	443
Cash expenditure on company securities (net)	49	18	1	1
Total	7,101	6,578	7,730	7,730

TABLE 6. PUBLIC SECTOR TRANSACTIONS BY ECONOMIC CATEGORY AND SUB-SECTOR	TABLE 6.	PUBLIC SECTOR	TRANSACTIONS	BY	ECONOMIC	CATEGORY	AND	SUB-SECTOR
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Descista antitica la constitución		197 2–73 Pr ovi	isional outturn		1973-	-74 Estimate a	fter Budget chan	ges
Receipts positive/payments negative	Central government	Local authorities	Public corporations(1)	Total	Central government	Local authorities	Public corporations(1)	Total
A. RECEIPTS Taxes on income National insurance contributions, etc Taxes on expenditure Gross trading surplus(⁴) Rent(⁴), interest and dividends, etc Taxes on capital and other capital	8,208 3,516 6,929(²) 32 328	1 2,467(³) 130 1,255	5 1,785 189	8,204 3,516 9,396 1,947 1,772	9,498 4,058 7,339(²) 13 327		5 2,074 209	9,479 4,058 9,979 2,225 1,892
transfers	803 260 2,118	67 589	24 -258 148	827 65 2,855	747 538 3,996	 665	30 130 238	777 693 4,423
TOTAL RECEIPTS	22,194	4,375	1,883	28,452	25,440	4,760	1,940	32,140
B. EXPENDITURE Current expenditure on goods and services Debt interest Current grants to personal sector Other current expenditure Gross domestic fixed capital formation Increase in value of stocks Capital transfers Lending, etc	7,068 1,580 5,732 1,222 719 68 695 577	4,972 781 321 75 2,312 76 105		12,040 2,484 6,053 1,297 4,911 161 771 735	$ \begin{array}{r} -8,052 \\ -1,719 \\ -6,166 \\ -1,361 \\ -881 \\ -44 \\ -834 \\ -676 \end{array} $	5,576 892 467 52 2,675 		-13,628 -2,736 -6,633 -1,413 -5,805 -116 -932 -877
TOTAL EXPENDITURE	-17,661	-8,642	-2,149	-28,452	-19,733	-9,875	-2,532	-32,140
C. TRANSACTIONS WITHIN PUBLIC SECTOR Interest and dividends Current grants Capital grants Net lending	1,348 3,484 349 2,048				1,495 4,362 398 2,442	572 4,362 326 999	923 	
TOTAL	-4,533	4,267	266		-5,707	5,115	592	

(*) Excludes transactions on operating account, *i.e.*, receipts from sales and subsidies, and payments for current goods and services.
(*) Includes selective employment tax in 1972-73 and value added tax in 1973-74.
(*) Local rates.
(*) Before allowing for depreciation and stock appreciation.
(*) Includes unidentified items.

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£ million

TABLE 9. TAXATION AND MISCELLANEOUS RECEIPTS

£ million

PART III

CENTRAL GOVERNMENT TRANSACTIONS

TABLE 8. SUMMARY OF CONSOLIDATED FUND RECEIPTS AND ISSUES

. .

	197	2-73	197374	Estimate
	Budget estimate	Provisional outturn	Before Budget changes	After Budget changes
Revenue (Table 9)				
Taxation	16,212	16,449	16,871	16,754
Miscellaneous Receipts	627	692	697	697
TOTAL	16,839	17,141	17,568	17,451
Expenditure (Table 10)				
Supply Services	15,849	16,750	17,806	17,809
Consolidated Fund Standing Services	775	1,033	839	839
Total	16,624	17,783	18,645	18,648
SURPLUS (+) TRANSFERRED TO OR DEFICIT (-) MET FROM THE NATIONAL LOANS FUND (Table 11)	+215	-642	1,077	-1,197

				197	2–73	1973–74	Estimate
		-		Budget estimate	Provisional outturn	Before Budget changes†	After Budge changes
TAXATION							
Inland Revenue—							
Income Tax				6,646	6,478	7,240	7,233
Surtax				352	350	360	360
Corporation Tax				1,395	1,525	2,045	2,045
Capital Gains Tax				200	210	225	225
Death Duties				409	460	400	398
Stamp Duties				170	225	200	203
Other		••••		2	2		—
Total Inland Revenue				9,174	9,250	10,470	10,464
Customs and Excise—			-		-		
Value added Tax				—	1 —	1.260t	1,150
Purchase Tax				1.315	1,390	350	350
Oil				1,570	1,545	1,650	1,650
Tobacco				1,140	1,180	1,030	1,030
Spirits, Beer and Wine				1,065	1,070	855	854
				175	170	190	190
			•••	175	1/0	120t	120t
		•••			11	7	7
		•••		300	339	360	360
		•••		20	20	40	40
Import Levies	• •••	•••					40
Total Customs and Exci.	se			5,596	5,725	5,862	5,751
Motor Vehicle Duties	• •••	•••		475	480	500	500
Selective Employment Tax (gross)*			967	994	39	39
TOTAL TAXATION				16,212	16,449	16,871	16,754
Miscellaneous R	ECEIPTS						
Broadcast Receiving Licences .				132	137	147	147
Francisco and Distants		•••		100	90	90	90
A41	•••••	•••		395	465	460	460
T-4-1				16,839	17,141	17,568	17,451

* Net yield of selective employment tax from the private sector and public corporations (see note (2) on page 22)...

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The figures in this column are estimated on the basis that the duties on tobacco products, spirits, beer, wine and British wine and matches and mechanical lighters are reduced by the amount broadly necessary on average to offset the application of value added tax to these commodities. This amount is estimated to be £490 million in 1973-74.

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The first year yields of value added tax and car tax are less than the yields in a full year (*i.e.* 'the tax due on chargeable transactions in 1973-74), because the taxes are collected in arrears and because the first year estimate of value added tax has been reduced by £315 million being the estimated amount of relief for tax- and duty-paid stocks. The yields include net receipts of value added tax from purchases by central government and from sales of tobacco products, spirits, beer, wine, British wine, matches and mechanical lighters; on this basis the full year yields of value added tax are estimated to be £2,200 million and £175 million respectively.

TABLE 11. NATIONAL LOANS FUND

Summary of Receipts and Payments

Receipts

Payments

		Receipts				Pa	yments		£ million
	197	2–73	197374	Estimate		1972-	-73	197374 1	Estimate
	Budget estimate	Provisional outturn	Before Budget changes	After Budget changes		Budget estimate	Provisional outturn	Before Budget changes	After Budget changes
INTEREST, ETC.					Service of the National Debt				
Interest on loans, profits of the Issue Depart- ment of the Bank of England, etc	1,495	1,351	1,697	1,697	Interest	1,675	1,775	1,920	1,920
Service of the National Debt—balance met from the Consolidated Fund	230	475	278	278	Management and expenses	50	51	55	55
Total	1,725	1,826	1,975	1,975	- Total	1,725	1,826	1,975	1,975
Consolidated Fund Surplus (+) or Deficit (-) Borrowing:	+215	-642	-1,077	-1,197	LOANS (NET)* To nationalised industries: (i) Redemption of maturing stock (ii) Other	183† 1,501	183† 725	349‡ 905	349‡ 905
To finance issues for redemption of nation- alised industries' stock	183	183	349	349	To other public corporations	179	132	173	173
Other (net)	2,484	2,463	3,184	3,304	To local and harbour authorities	969	944	978	978
					To private sector	7	8	-6	-6
					Within central government	57	28	57	57
					Total	2,882	2,004	2,456	2,456
	4,607	3,830	4,431	4,431	-	4,607	3,830	4,431	4,431

* Details in Table 12. † See notes † and § on page 20. ‡ See notes * and ‡ on page 20.

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						1972	1972-73	
						Budget estimate	Provisional outturn	1973–74 Estimate
	: ::	:	:	:	:	99	102	94
South of Scotland Flectricity Roard	 Roard	ard	::	::	::	220 28† 78	10† 23	101 401
British Gas Corporation		: :	: :	: :	: :	2888	161§	96
Post Office	:		: :	: :	::	368	143 420	145 477
British Airways Board	:	:	: :	:	:	24	-36	- 36
	: :	: :	: :	: :	: :	40	1	1
British Transport Docks Board	÷	:	÷	:	:	-10	- 0	- 4
Transport Holding Company	: :	: :	: :	: :	: :	-2	-2	1,
National Freight Corporation	:	÷	÷	:	:	S	ļ	l
Scottish Transport Group	:	:	:	:	:	1		
Allowance for shortfall (-), or possible underestimation	possi	ble un	derest	imation	÷:	+ 50	I	250
TOTAL	÷	:	:	÷	:	1,684†§	§ 1806	1,254*‡
LOANS TO OTHER PUBLIC CORPORATIONS: New Towns-Development Corporations and Commission	TIONS	: ons an	ld Cor	nmissio	:	133	Ž6	108
Housing Corporation		: :	: :	::	::	18	22	23
Covent Garden Market Authority Sugar Board	ধ	:	:	:	:	- 7	4	- 7
Civil Aviation Authority	÷	÷	÷	:	:	7	ŀ	14
	:	:	:	:	:	; ; ;	1	-
TOTAL	:	:	:	:	:	179	132	173
LOANS TO LOCAL AND HARBOUR A	UTHO	AUTHORITIES:	••			905	915	050
Harbour Authorities	: :	: :	: :	: :	: :	24	29	28
Total	:	:	÷	:	:	696	944	978
LOANS TO PRIVATE SECTOR:								
Shipbuilding Industry Board Ship Credit Scheme		: :	: :	: :	::	11	۲, I	1
Housing Associations	: :	: :	: :	: :	::	, .	, I ,	, I ,
	:	:	:	÷	:	ا س	-3	-3
TOTAL	÷	÷	÷	:	:	-7	8–	-6
LOANS WITHIN CENTRAL GOVERNMENT: Durchase of United States military sinces	ENT:	in the second				- 10	- 54	56-
Married quarters for armed forces	es 5		: :	: :	: :	ا ب	. 	او
Town and Country Planning compensation	mpen	sation	: :	: :	:	-4	-4	-4
Redundancy Fund Northern Ireland Exchequer	: :	::	: :	: :	::	89	-2 89	-2 98
Total	:	:	:	:	:	57	28	57
	:	:	:	:	:	2,882†§	2,004†§	2,456*‡

TABLE 13. CENTRAL GOVERNMENT TRANSACTIONS BY ECONOMIC CATEGORY

	TABLE 13	. CENTRA	L GOVERNI	MENT TRAN	ISACTIONS BY ECONOMIC CATEGOR	Y		£	E million
	1972	-73	1973–74	Estimate		1972	2-73	1973–74	Estimate
	Budget estimate(1)	Provisional outturn	Before Budget changes	After Budget changes		Budget estimate(1)	Provisional outturn	Before Budget changes	After Budget changes
CURRENT RECEIPTS Taxes on income	8,263 3,238 231 6,737 35 111 486 873 119	8,208 3,230 234 52 6,929 32 100 482 866 228	9,505 3,776 231 51 7,447 13 109 572 923 218	9,498 3,776 231 7,339 13 109 572 923 218	CURRENT EXPENDITURE Current expenditure on goods and services	6,954 969 1,492 3,401 5,652 249 18,717 1,427	7,068 964 1,580 3,484 5,732 258 19,086 1,275	8,052 1,056 1,719 4,362 6,163 305 21,657 1,188	8,052 1,056 1,719 4,362 6,166 305 21,660 1,070
TOTAL	20,144	20,361	22,845	22,730	TOTAL	20,144	20,361	22,845	22,730
CAPITAL RECEIPTS Current surplus(?) Taxes on capital Receipts from certain pension "funds" (net) Adjustments for accruais of taxes on expenditure Miscellaneous capital transactions (net)(') Borrowing requirement (net balance)- Redemption of nationalised industries' stock Other Total borrowing requirement	1,427 727 66 -15 118 2,933 3,116	$ \begin{array}{r} 1,275 \\ 803 \\ 121 \\ -30 \\ 169 \\ 1,935 \\ 2,118 \end{array} $	1,188 749 109 -818 171 <u>3,527</u> <u>3,876</u>	1,070 747 109 818 171 <u>3,647</u> 3,996	CAPITAL EXPENDITURE Gross domestic fixed capital formation Increase in value of stocks Capital grants to- Local authorities Public corporations Private sector Public corporations- Local authorities Public corporations- Redemption of nationalised industries' stock Other Private sector(') Private sector(') Net lending to overseas governments Drawings from United Kingdom sub- scriptions to international lending bodies	740 55 269 51 851 999 1,759 91 71 29 303 38	719 68 248 101 695 976 183 889 57 81 33 369 37	881 44 326 72 834 999 349 1,094 180 59 40 399 -2	881 44 326 72 834 999 349 1,094 180 59 40 399 -2
TOTAL	5,439	4,456	5,275	5,275	TOTAL	5,439	4,456	5,275	5,275

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⁽¹⁾ Differences from the figures given in Table 13 of the Financial Statement and Budget Report 1972-73 (H.C. 189) reflect changes of classification.
(2) Includes selective employment tax in 1972-73 (see Table 14) and value added tax in 1973-74.
(3) Before allowing for depreciation and stock appreciation.
(4) For 1972-73, refinanceable shipbuilding credits are included partly in "miscellaneous capital transactions" and partly in "net lending to private sector". For 1973-74 they are included wholly in "net lending to private sector".
(4) Includes refinanceable export credits and payments under sterling area agreements.

TABLE 14.	CENTRAL GOVERNMENT	TRANSACTIONS :	BY	ECONOMIC	CATEGORY

Analysis and reconciliation by fund-1972-73 provisional outturn

		Consolidated Fun	d	National L	oans Fund	Other central	
Receipts positive/payments negative	Taxation and other receipts	Supply services	Standing services and deficit	Receipts	Payments	government funds and accounts(1)	Total central government
A. RECEIPTS (i) Items entering into public sector receipts (see Table 6) Taxes on income	8,235 994 6,465 69 834	-27224-61317818312		5 5 5		3,292 18 48 205 146 -540	8,208 3,516 399(²) 6,530 360 1,063 2,118
Total	16,597	-223	-	2,651	_	3,169	22,194
(ii) Interest and dividends received from local authorities and public corporations	21			1,284	-	43	1,348
TOTAL RECEIPTS	16,618	-223	_	3,935	—	3,212	23,542(*)
B. EXPENDITURE (i) Items entering into public sector expenditure (see Table 6) Current expenditure on goods and services Debt interest	5 3 37	-6,693 -33 -1,939 -1,005 -687 -1,317	-6 -1333 -30 -24	_ _ _ _	-1,403 	366 144 3,660 187 35 94	7,068 1,580 5,732 1,222 719 1,340
TOTAL	95		- 193	Ξ	1,403 1,984	-4,486 -140	-17,661 -5,881
TOTAL EXPENDITURE	95	-15,431	-193		-3,387	-4,626	-23,542(*)
C. TRANSACTIONS WITHIN CENTRAL GOVERNMENT Grant to National Insurance Funds	 	584 64 55 4 14 137 238 				584 515 	
TOTAL INTERNAL TRANSACTIONS	428	-1,096	- 198	-105	-443	1,414	-
Grand Total (A, B and C)	17 ,141 (³)	16,750(3)	391(5)	3,830(%)	-3,830(%)	_	_

(1) Includes National Insurance Funds and the Northern Ireland central government: also includes receipts of and expenditure on imputed rent and sundry adjustments (timing, etc.). (2) This figure includes, in accordance with the national income accounts treatment, the net yield from the private sector and public corporations (as shown in the footnote to Table 9) together with payments of tax by the central government and local authorities.

(3) The borrowing requirement of the central government comprises the borrowing of the National Loans Fund, less (or plus) any surplus (or deficit) on the National Insurance Funds and changes (1) As included within Table 13.
(5) As included in Table 8.
(6) As included in Table 11.

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TABLE 14. CENTRAL GOVERNMENT TRANSACTIONS BY ECONOMIC CATEGORY Analysis and reconciliation by fund-1973-74 estimate after Budget changes

£ million

£ million

		Consolidated Fund			oans Fund	Other central	Total central
Receipts positive/payments negative	Taxation and other receipts	Supply services	Standing services and deficit	Receipts	Payments	government funds and accounts(¹)	government
A. RECEIPTS (i) Items entering into public sector receipts (see Table 6) Taxes on income National insurance contributions, etc. Taxes on expenditure Other current receipts Taxes on capital and other capital transactions (net) Borrowing requirement (net balance)(*)	6,548 65 783	$\begin{array}{r} -25\\ 238\\ -125\\ 50\\ 103\\ 11\end{array}$		5 3,653		3,820 916 220 -677 332	9,498 4,058 7,339(*) 340 209 3,996
TOTAL	. 16,919	252	-	3,658	_	4,611	25,440
(ii) Interest and dividends received from local authorities and publi corporations		_	-	1,423	-	47	1,495
TOTAL RECEIPTS	. 16,944	252	_	5,081		4,658	26,935(4)
Debt interest		-7,226 -31 -1,917 -1,067 -879 -1,531	$ \begin{array}{r} -7 \\ -5 \\ -140 \\ -24 \end{array} $		-1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538 -1,538	821 150 4,244 154 7 106	$ \begin{array}{r} -8,052 \\ -1,719 \\ -6,166 \\ -1,361 \\ -881 \\ -1,554 \end{array} $
TOTAL	. 116	-12,651	-176		-1,540	5,482	- 19,733
(ii) Grants and net lending to local authorities and public corporations .		-4,294			-2,405	503	-7,202
TOTAL EXPENDITURE	. 116	- 16,945	176		- 3,945	-5,985	-26,935(4)
Northern Ireland central government: transfers and loans Purchase of United States military aircraft Other loans and advances Debt interest (including profits of Issue Department) B.B.C. licence revenue Surplus receipts for surrender, etc	$ \begin{array}{c} $	$ \begin{array}{r} -638 \\ -103 \\ -35 \\ -4 \\ -9 \\ -147 \\ -180 \\ - \\ \end{array} $	$ \begin{array}{r} -382 \\ -3 \\ -3 \\ -278 \\ -1 \\ 1,197 \end{array} $		98 35 6 429 	$ \begin{array}{r} $	
TOTAL INTERNAL TRANSACTIONS	391	-1,116	534	-650	- 486	1,327	
Grand Total (A, B and C)	17,451(5)	-17,809(⁵)	358(3)	4,431(%)	-4,431(%)		-

(1) Includes National Insurance Funds and the Northern Ireland central government: also includes receipts of and expenditure on imputed rent and sundry adjustments (timing, prices and shortfall).

(3) Includes value added tax.
(4) The borrowing requirement of the central government comprises the borrowing of the National Loans Fund, less (or plus) any surplus (or deficit) on the National Insurance Funds and changes in departmental balances invested in government debt, etc.
(5) As included within Table 13.
(5) As included in Table 8.
(6) As included in Table 11.

ANNEX

TABLE 15. PROPOSED CHANGES IN TAXATION

INLAND REVENUE

Income tax

It is proposed to raise the limits for age exemption for persons aged 65 and over for 1973-74 from £634 for single persons and £929 for married couples to £700 and £1,000 respectively.

It is proposed to increase the exemption limit for savings bank interest from £21 to £40 with effect from 1974-75.

It is proposed to amend the income limit for the dependent relative allowance so that the full allowance will be given where the relative's income does not exceed an amount equivalent to the basic National Insurance Retirement Pension

It is proposed to charge investment income surcharge on the income of discretionary and accumulation trusts.

It is proposed to make provision for payments in 1973-74 to charities which will suffer loss on account of the reduction in income tax repayments in respect of covenants for amounts net of income tax as a result of the introduction of the unified tax system; and for reducing amounts in the three following years.

It is proposed to amend the law so as to facilitate the introduction of share incentive schemes which provide and loan capital duty and to charge instead a duty, an opportunity for all the full time employees of a company to acquire shares in the company out of the to share capital. The changes will take effect on proceeds of SAYE contracts.

Value added tax

It is proposed to zero-rate for value added tax, by Order, the supply of articles designed as clothing or footwear for young children and not suitable for older persons.

It is proposed to zero-rate for value added tax, by Order, supplies, except in the course of catering, of:

- (a) ice cream, ice lollies, frozen yoghurt, water ices and similar frozen products, and prepared mixes and powders for making such products:
- (b) chocolates, sweets and similar confectionery (including drained, glacé or crystallized fruits); and chocolate biscuits and other confectionery having a case or coating of chocolate couverture. but not including cakes in such a case or coating;

Income tax and corporation tax

It is proposed to bring within the charge to tax profits of persons not resident in the United Kingdom and incomes from employment arising from the exploration and exploitation of the United Kingdom sector of the continental shelf.

It is proposed to amend the law relating to the taxation of transactions in certificates of deposit.

Corporation tax

It is proposed to amend the law regarding surrender of advance corporation tax within groups; and to prevent avoidance of tax through arrangements for the surrender of losses within groups and consortia.

Estate duty

It is proposed to provide that where any shares and securities quoted on a recognised Stock Exchange or holdings in authorised unit trusts are realised by executors or other persons accounting for duty on those investments within 12 months of the death they should, subject to certain safeguards, be able to claim that the total of the sale prices should be substituted for the total of the date of death values of the investments realised. This proposal relates to deaths occurring after 6 March 1973.

Stamp duty

It is proposed to abolish companies capital duty at the rate of 1 per cent, in respect of contributions 1 August 1973.

CUSTOMS AND EXCISE

- (c) beverages and products for the preparation of beverages, excluding those beverages which are chargeable with any duty of customs or excise specifically charged on spirits, beer, wine or British wine and preparations thereof but which are not mixtures which may be sold by retail without licence; and
- (d) any of the following when packaged for human consumption without further preparation, namely potato crisps, potato sticks, potato puffs and similar products made from the potato, or from potato flour, or from potato starch, and sayoury food products obtained by the swelling of cereals or cereal products; and salted or roasted nuts other than nuts in shell.

CUSTOMS AND EXCISE-continued

It is proposed to zero-rate for value added tax, by Order.

(a) the supply by a charity established primarily for the relief of distress of goods which have been donated for sale, other than goods donated from stock in trade by a taxable person which cost him more than £10; and

(b) the export of any goods by a charity.

It is proposed to amend Section 7 (5) of the Finance Act 1972 (which provides that if a tax invoice is issued within 14 days after the removal of goods or performance of services, the date of the tax invoice shall become the tax point, notwithstanding other provisions of that Section), so that it shall not override Section 7 (4) (which provides that a tax point occurs when a tax invoice is issued or a payment is received before the removal of goods or performance of services).

Tobacco, spirits, beer, wine and British wine and matches

It is proposed to reduce from 1 April. 1973. the rates of customs and excise duty by such amounts as are broadly necessary on average to offset the application of value added tax to these commodities. Accordingly it is proposed that:

- (a) the rates of duty on tobacco and tobacco products are reduced by $\pounds 0.7360$ per lb.;
- (b) the rates of duty on spirits (other than perfumed spirits) are reduced by $\pounds 3 \cdot 4000$ per proof gallon;
- (c) the rates of duty on beer are reduced by $£3 \cdot 4750$ per 36 gallons and the charge for each additional degree of original gravity above 1030° is reduced by £0.1500 per 36 gallons;
- (d) the rates of duty on wine and British wine are reduced by ± 0.7375 per gallon;
- (e) the rates of duty on matches are reduced by £0.1975 per 7,200 matches.

Mechanical lighters

It is proposed to abolish with effect from 1 April, 1973, the customs and excise duty on portable lighters constructed solely for the purpose of igniting gas for domestic use.

It is further proposed to reduce from 1 April, 1973, the rates of customs and excise duty on other portable lighters by 10p per lighter so as broadly to offset the application of value added tax.

European Economic Community

In order to conform with the terms of the Treaty of Accession, it is proposed to reduce by one-fifth the existing protective elements in the existing customs revenue duties chargeable on manufactured tobacco, spirits, beer and matches imported from the EEC with effect from 1 April, 1973, and on unmanufactured tobacco and wine with effect from 1 July, 1973. It is further proposed that the Treasury shall be empowered to make by Order further reductions in the protective elements in the customs revenue duties chargeable on imports from the EEC and such changes as are necessary to align in stages protective elements in the revenue duties with the import duties chargeable under the Community's Common Tariff in respect of imports from non-EEC countries.

Relief for tax- and duty-paid stocks

It is proposed to allow an amount to be deducted as input tax for purposes of value added tax, in respect of purchase tax and of part of any customs and excise duties on tobacco, spirits, beer, wine, British wine, matches and mechanical lighters charged on unused goods or parts or ingredients thereof held by a taxable person for sale in the course of business at commencement of value added tax.

It is further proposed that the relief shall be subject to compliance with the conditions of Notice No. 748 published by the Commissioners of Customs and Excise.

It is further proposed that the amount to be deducted as input tax shall be as follows:

Purchase tax

The amount charged; or the amount which would have been charged at the rates in force on 7 November, 1972, if this is less. In the case of vehicles liable to car tax, three-fifths of the above amount.

TABLE 15. PROPOSED CHANGES IN TAXATION-continued

CUSTOMS AND EXCISE—continued

Customs and excise duties

The difference between

(a) the amount charged; or, if duty was charged at a rate different from the rate in force on 7 November, 1972, the amount that would have been charged had the duty rate been that in force on 7 November, 1972, and

(b) the amount that would have been charged, had duty been charged at the rates (other than the EEC rates) set out in the Tables on pages 28 to 32 as applicable from 1 April, 1973.

For gas lighters, the duty in force on 1 April, 1973 is to be deemed for this purpose to be 10p per lighter for EFTA, Irish Republic and excise rates, and $12\frac{1}{2}p$ for other rates.

It is further proposed that where an amount is treated as input tax to take account of a duty charged, any drawback or repayment shall be calculated as if the duty had been charged at the relevant rate (other than the EEC rates) set out in the Tables on pages 28 to 32 as applicable from 1 April, 1973.

Car tax

It is proposed that cars exported under relief from car tax but brought back into the United Kingdom shall be chargeable with the tax as if they were foreign manufactured cars brought into the United Kingdom for the first time.

Surcharges and rebates in respect of revenue duties

It is proposed to extend for a further year the existing powers under Section 9 of the Finance Act 1961 which enable the Treasury by Order to impose a surcharge or allow a rebate in respect of the main revenue duties of customs and excise.

	Estimate for 1973–74	Estimate for a full year
INLAND REVENUE		
Increase in income limits for age exemption to £700 for single persons and £1,000 for married couples	-7 Nil Nil -3*	$-12 \\ -3 \\ +5 \\ *$
Income tax and corporation tax		
Charge to tax on certain sales of certificates of deposit	Negligible	+10
Corporation tax		
Restriction of group relief	Negligible	+100
Estate duty		
Valuation of stocks and shares at sale price instead of date of death values	-2	-5
Stamp duty		
Charge of 1 per cent in respect of contributions to share capital	+3	+5
Total Inland Revenue	-9	·
CUSTOMS AND EXCISE		
Value added tax: alterations in coverage	-110	-165
Revenue duties: alterations in protective margins	-1	-2
Gas lighters: abolition of duty	Negligible	Negligible
TOTAL CUSTOMS AND EXCISE		-167
Total		

• This item is borne on Supply Votes-see footnote on page 18. The total cost will be £71 million spread over four years.

TABLE 17. CONSOLIDATED TABLES OF REVENUE DUTY CHANGES

The existing rates of duty and the proposed rates, to take account of the reduction both to offset the application of value added tax and to fulfil EEC obligations, are as in the following tables.

		TABLE A	A. TOBACCO					
		Existing rates		Proposed rates				
	Customs		Excise		Excise			
	Full	Preferential		Full	Preferential	EEC		
(a) Unmanufactured—	£ per lb.	£ per lb.	£ per lb.	£ per lb.	£ per lb.	£ per lb.	£ per lb.	
Containing 10 per cent or more by weight of moisture	5.0410	4∙9640 (C) 5∙0410 (E)	4.9560	4 ∙3050	4·2280 (C) 4·3050 (E)	4·3050 *	4.2200	
Other	5.0910	5·0060 (C) 5·0910 (E)	4 • 9970	4.3550	4·2700 (C) 4·3550 (E)	4·3550†	4.2610	
(b) Manufactured—								
Cigars	5 • 4850	5 · 3375 (C) 5 · 3375 (E)	—	4.7490	4·6015 (C) 4·6015 (E)	4.7195		
Cigarettes	5.3160	5 · 1975 (C) 5 · 0975 (E)	_	4.5800	4·4615 (C) 4·3615 (E)	4.5363		
Cavendish manufactured in bond	5.1660	5 · 0685 (C) 5 · 1660 (E)	5.0685	4.4300	4·3325 (C) 4·4300 (E)	4.4105	4.3325	
Other Cavendish	5.2660	5·1540 (C) 5·1540 (E)	—	4.5300	4·4180 (C) 4·4180 (E)	4 • 5076		
Other	5.1785	5·0810 (C) 5·0410 (E)		4.4425	4·3450 (C) 4·3050 (E)	4-4150		
(c) Snuff and snuff work	5.2040	5 · 1020 (C) 5 · 0910 (E)		4 • 4680	4·3660 (C) 4·3550 (E)	4 • 4454		

* Reducing to £4.2880 from 1 July, 1973.

Reducing to £4.280 from 1 July, 1973.
 Reducing to £4.280 from 1 July, 1973.
 The rates of tobacco duty applied to goods from the Commonwealth are denoted by (C).
 The rates denoted by (E) in this Table are to be applied to goods from countries which at 31 December, 1972, were within the EFTA Convention area except that in the case of Denmark the EEC rates are to be applied to unmanufactured tobacco.
 The rate applied to goods from the Republic of Ireland is equivalent to (C) or (E), whichever is the lower.

		TABLE B. SI	PIRITS				
		Existing rates		Proposed rates			
	Customs						
	Full	Commonwealth Republic of Ireland and EFTA	Excise	Full	Commonwealth Republic of Ireland and EFTA	EEC	Excise
	£	per proof gallon £	£	£	per proof gallon £	£	£
1. British spirits			18.8500		_		15.4500
 Imported spirits (other than perfumed spirits) (a) not comprised below (b) liqueurs, cordials, mixtures, etc., in (b) liqueurs to indicate the test of the second seco	18.9125	18 · 8500		15.5125	15.4500	15.5125	
bottle, entered so as to indicate that the strength is not to be tested (c) ethyl alcohol or neutral spirits, undenatured, of a strength of 140°	25.5125	25 • 4250	همت	20.9450	20.8575	20.9450	
proof or higher; denatured spirits of any strength	18.9750	18.8500		15.5750	15.4500	15.5500	
(d) rum	18.9750	18.8500		15 • 5750	15.4500	15.5500	—

TABLE 17. CONSOLIDATED TABLES OF REVENUE DUTY CHANGES-continued

Each of the above rates being, in the case of spirits not warehoused or warehoused for less than three years, increased by £0.075 per proof gallon or, for spirits within paragraph (b) of this table, by £0.10 per gallon. The EFTA rate is to be applied to spirits from countries which at 31 December, 1972, were within the EFTA convention area. *Note:* The rates of duty on imported perfumed spirits are unchanged.

		TABLE C. I	BEER					
J.		Existing rates		Proposed rates				
-	(Customs						
	Full Repu Irelar	Commonwealth, Republic of Ireland and EFTA	Excise	Full	Commonwealth, Republic of Ireland and EFTA	EEC	Excise	
	£	per 36 gallons £	£	£	per 36 gallons £	£	£	
For the first 1,030 degrees (or less) of original gravity	11.3750	10.3750	10•3750	7.90	6.90	7.70	6.90	
For each degree in excess of 1,030 degrees an additional	0.44	0.44	0+44	0.29	0.29	0.29	0.29	

TABLE 17. CONSOLIDATED TABLES OF REVENUE DUTY CHANGES-continued

The EFTA rate applies to beer from countries which on 31 December, 1972, were within the EFTA Convention area.

TABLE 17. CONSOLIDATED TABLES OF REVENUE DUTY CHANGES-continued

TABLE D. WI	NE AND	BRITISH	WINE
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		E	cisting rates					Proposed ra	tes		
	Cu	stoms (wine)		Excise		Customs (wine)					
	Full and EFTA	Common- wealth	Irish Republic	(British wine)	Full and EFTA‡	Common- wealth	lrish Republic	E	EC	(British wine)	
		£ per	gallon				£ per ;	gallon		-	
Light wine (a) Still (i) not in bottle	1.6125	1.5125	1 • 4875		0.8750	0.7750	0.7500	From 1.4.73 0.8750	From 1.7.73 0.8500		
(ii) in bottle (b) Sparkling	1.7375 2.2375	1 · 5875 2 · 1375	1 · 4875 1 · 7875	}1·4875 1·7875	1.0000 1.5000	0.8500 1.4000	0 · 7500 1 · 0500	1.0000 1.5000	0.9500 0.9500 1.4800	}0.7500 1.0500	
Other wine (a) Still (i) not in bottle	2.7125	2.2125	1 • 7375* 2 • 2125†))	1.9750	1.4750	1 · 0000* 1 · 4750†	1.9750	1.8750		
(ii) in bottle	2.8375	2.2875	1 • 7375* 2 • 2125† 2 • 0375*	1.7375	2.1000	1.5500	1 •0000* 1 •4750† 1 •3000*	2.1000	1.9750	}1·0000	
(b) Sparkling	3.3375	2.8375	2.8375†	2.0375	2.6000	2.1000	2.1000†	2.6000	2.5000	1.3000	
For each degree or fraction of a degree in excess of 42 degrees an additional	0.22	0.18	0 •18		0·16	0.12	0·12	0 •16	0.152		

* Not exceeding 32 degrees of proof spirit. † Exceeding 32 degrees of proof spirit. Light wine means wine not exceeding 25 degrees of proof spirit or in the case of British wine and wine admitted at the Commonwealth or Irish Republic rates 27 degrees of proof spirit. ‡ The EFTA rate is to be applied to wine other than vermouths and other wines of fresh grapes flavoured with aromatic extracts (Tariff heading 22.06), from countries which at 31 December, 1972, were within the EFTA Convention area, except that for such wine from Denmark the EEC rates are to be applied. For vermouths and other wines of fresh grapes flavoured with aromatic extracts from certain EFTA countries, viz., Austria, Portugal (including the Azores and Madeira), Sweden and Switzerland (including Liechtenstein) the EEC rates are to be applied.

TABLE 17. CONSOLIDATED TABLES OF REVENUE DUTY CHANGES-continued

TABLE E. MECHANICAL LIGHTERS AND MATCHES

	E	xisting rates		Proposed rates				
	Customs							
	Full and Common- wealth	EFTA and Republic of Ireland	Excise	Full and Common- wealth	EFTA and Republic of Ireland	EEC	Excise	
Mechanical lighters	£	£	£	£	£	£	£	
(i) Portable lighters constructed solely for the purpose of igniting gas for domestic use	0 • 2250	0.2000	0.2000	Nil	Nil	Nil	Nil	
(ii) Other portable lighters	0.3250	0.3000	0.3000	0.2250	0.2000	0.2250	0.2000	
Matches								
For every 7,200	0.7200	0.6875	0.6875	0.5225	0.4900	0.5160	0 • 4900	

The EFTA rate applies to imports from countries which on 31 December, 1972, were within the EFTA Convention area.

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