### TABLE 22. EXISTING BRITISH GOVERNMENT AND GOVERNMENT-GUARANTEED SECURITIES EXEMPT FROM TAX ON CAPITAL GAINS

### Stocks and registered bonds charged on the National Loans Fund

- 6½ per cent Exchequer Loan 1969
- 6 per cent Exchequer Loan 1970
- 3 per cent British Overseas Airways Stock 1960-70
- 3 per cent Savings Bonds 1960-70
- 6½ per cent Treasury Stock 1971
- 5 per cent Conversion Stock 1971
- 63 per cent Exchequer Loan 1971
- 6 per cent Conversion Stock 1972
- 3 per cent British Transport Stock 1967-72
- 6½ per cent Exchequer Loan 1972
- 63 per cent Exchequer Stock 1973
- 3 per cent British Transport Stock 1968-73
- 51 per cent Conversion Stock 1974
- 3 per cent Savings Bonds 1965-75
- 2½ per cent British Overseas Airways Stock 1971-76
- 6½ per cent Treasury Loan 1976
- 4 per cent Victory Bonds
- 4 per cent British Transport Stock 1972-77
- 5 per cent Exchequer Loan 1976-78
- 4 per cent British Overseas Airways Stock 1974-80
- 5½ per cent Funding Loan 1978-80
- 3½ per cent Treasury Stock 1977-80
- 3½ per cent Treasury Stock 1979-81
- 2½ per cent British Overseas Airways Stock 1977-82
- 3 per cent British Overseas Airways Stock 1980-83
- 5½ per cent Funding Stock 1982-84
- 6½ per cent Funding Loan 1985-87
- 3 per cent British Transport Stock 1978-88
- 5 per cent Treasury Stock 1986-89
- 4 per cent Funding Loan 1960-90
- 53 per cent Funding Loan 1987-91
- 6 per cent Funding Loan 1993
- 6\frac{3}{4} per cent Treasury Loan 1995-98
  3\frac{1}{2} per cent Funding Stock 1999-2004

- 5½ per cent Treasury Stock 2008-12
- 2½ per cent Treasury Stock 1986-2016
- 2½ per cent Annuities 1905 or after
- 23 per cent Annuities 1905 or after
- $2\frac{1}{2}$  per cent Consolidated Stock 1923 or after
- 4 per cent Consolidated Loan 1957 or after
- 3½ per cent Conversion Loan 1961 or after
- 2½ per cent Treasury Stock 1975 or after
- 3 per cent Treasury Stock 1966 or after
- 3½ per cent War Loan 1952 or after

### Securities issued by the Treasury under Part II of the Tithe Act 1936

3 per cent Redemption Stock 1986-96

### Securities issued by certain public corporations and guaranteed by the Treasury

- 4½ per cent British Electricity Stock 1967-69
- 4½ per cent South of Scotland Electricity Stock 1967-69
- 3 per cent North of Scotland Electricity Stock 1968-70
- 3½ per cent British Gas Stock 1969-71
- 4 per cent British Gas Stock 1969-72
- 2½ per cent North of Scotland Electricity Stock 1967-72
- 3 per cent British Electricity Stock 1968-73
- 3 per cent North of Scotland Electricity Stock 1968-73 3 per cent British Electricity Stock 1974-77
- 4½ per cent British European Airways Stock 1972-77
- 4 per cent North of Scotland Electricity Stock 1973–78
  4 per cent North of Scotland Electricity Stock 1974–79
- 41 per cent British Electricity Stock 1974-79
- 31 per cent British Electricity Stock 1976-79
- 3½ per cent North of Scotland Electricity Stock 1977-80
- 3 per cent British European Airways Stock 1980-83
- 3 per cent North of Scotland Electricity Stock 1989-92

214

3 per cent British Gas Stock 1990-95

## Financial Statement and Budget Report 1970–71

RETURN to an Order of The House of Commons dated 14 April, 1970: for

COPY of FINANCIAL STATEMENT AND BUDGET REPORT 1970-71 as laid before the House by the Chancellor of the Exchequer when opening the Budget

Treasury Chambers, 14 April, 1970 DICK TAVERNE

Ordered by The House of Commons to be Printed

14 April, 1970

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### PART I

### THE ECONOMIC BACKGROUND TO THE BUDGET

### REVIEW OF DEVELOPMENTS IN THE PAST YEAR

1. The improvement in the balance of payments, which had begun during 1968 in the wake of devaluation, gathered momentum during 1969 and the surplus on current and long-term capital account was running at an annual rate of over £700 million in the second half of the year. The shift of resources to the balance of payments was the main expansionary influence on demand during 1969. The following paragraphs analyse these developments in more detail.

### Domestic developments

- 2. Provisional assessments of the movements in the main components of expenditure, imports and gross domestic product are set out in Tables 1 and 4. Gross domestic product increased slowly between the second half of 1968 and the first half of 1969. Private investment continued to increase, particularly in manufacturing industry (after allowing for the effects of the ending of higher rates of investment grants at the end of 1968), and exports grew substantially faster than imports; but consumers' expenditure fell a little as the measures of November 1968 took effect, and there was also a decline in public sector investment.
- 3. In the second half of 1969, the gross domestic product increased more strongly. The volume of exports of goods and services rose by  $6\frac{1}{2}$  per cent compared with the first half of the year, while the volume of imports of goods and services rose by less than 1 per cent. Private investment, especially again in manufacturing industry, continued to increase. Consumers' expenditure rose by over 1 per cent. The decline in public expenditure on goods and services was virtually halted. In spite of a reduction in the rate of stockbuilding, the national product as a whole rose at an annual rate of over 3 per cent.
- 4. During 1969 as a whole, *i.e.*, between the second halves of 1968 and 1969, gross domestic product rose by nearly 2 per cent. This followed a rise of over  $3\frac{1}{2}$  per cent during 1968. Thus, over the two years to the second half of 1969, the national product grew by rather more than  $5\frac{1}{2}$  per cent. From the two middle quarters of 1967 the increase was  $6\frac{1}{4}$  per cent.

Note: Unless otherwise stated Part I of this Report is based on seasonally adjusted data.

5. The increase in consumers' expenditure between the second halves of 1968 and 1969 was slightly more than the increase in real personal disposable incomes. Over the same period wage and salary earnings per employee increased by about 8 per cent. Taking account both of changes in employment and of the slower growth of other categories of personal income, total personal incomes rose by nearly 6½ per cent. After deducting direct tax payments and National Insurance contributions, personal disposable incomes increased by nearly 6 per cent during 1969, less than 1 per cent faster than prices. Consumer borrowing from the banks and on hire purchase was significantly reduced during the year.

### Monetary developments

- 6. In 1969 monetary conditions were exceptionally stringent. One reason was the improvement in the public sector's borrowing requirement, which moved from borrowing amounting to £1,315 million in 1968 to a surplus of about £400 million in 1969. Some £400 million of gilt-edged securities were sold to the nonbanks, compared with net purchases by the authorities of £210 million in 1968; and ceiling control was maintained on many categories of bank lending. Some measure of the results of fiscal and credit policy is given by the movement in domestic credit, which contracted by over £200 million in 1969(1), compared with an expansion of about £1,900 million in 1968.
- 7. Exceptional pressures on liquidity began in the first half of the year. In the first quarter the public sector was in surplus by £1,200 million (not seasonally adjusted). Interest rates, both short and long, were rising sharply. On 27 February, Bank Rate was raised from 7 to 8 per cent. The rate on local authority three month deposits rose from under 8 per cent at the beginning of the year to over 9½ per cent by May—reflecting both tighter policy at home and a rise in international interest rates. The market for government securities remained weak until mid-June, but the authorities increasingly allowed this weakness to be reflected in yields. During the latter half of the year, confidence in sterling improved markedly. Concurrently, and in part for the same reasons, the market
- (1) See article on "Money Supply and Domestic Credit" in Economic Trends, May 1969.

for government securities strengthened. The authorities were able to make sales of gilts to the non-banks amounting to nearly £500 million with only small falls in yields. In itself this recovery tended to intensify the pressure on liquidity, but it was broadly offset by the inflow of money from overseas. In the latter half of the year the external surplus required some £375 million of Central Government financing, and the Central Government borrowed more from the domestic banks as a consequence. The money supply, having shown little change between end-December and end-June, rose by some £435 million or  $2\frac{3}{4}$  per cent in the latter half of the year(1).

8. The continued inflow of foreign exchange in the first quarter of 1970 may be attributable in some measure to the pressure on domestic liquidity in the revenue quarter associated with another very substantial public sector surplus. The inflow no doubt helped to ease that pressure.

### The balance of payments

- 9. The balance of payments on current account showed a surplus of about £90 million in the first half of the year and of £275 million in the second half, The capital account was in deficit by about £75 million in the first half of 1969, but with the help of a number of favourable factors swung into a surplus of nearly £100 million in the second half of the year. The balance on current and long-term capital account (the 'basic balance') in 1969 as a whole was nearly £390 million—a swing of nearly £800 million from the outturn in 1968. In addition, there was a positive balancing item (reflecting unrecorded inflows) of £180 million and some inflow of banking and other monetary funds. In all, there was a surplus of some £740 million available for official financing transactions, which was applied mainly to the repayment of debt.
- 10. World trade in 1969 expanded rapidly, probably even faster than in the previous year. Reinforced by the continuing effects of devaluation United Kingdom exports of goods (after allowing for the special influences affecting recording) increased by 12 per cent in value and by about 10 per cent in volume between the second halves of 1968 and 1969. During this period the value of imports increased more slowly than during the previous year. The rise (on a trade accounts basis and excluding United States military aircraft) was about 5 per cent, and of this the major part was attributable to higher prices. The small increase in the volume of imports of 2 per cent was
- (1) The rise in the money supply during the year would have been smaller by some £130 million but for the accumulation of foreign currency deposits by residents, much of which probably represented funds awaiting investment in overseas securities.

- partly related to the restrained growth in the home economy, and the import deposit scheme and probably some continuing effect of devaluation played some part in limiting the growth of imported manufactures.
- 11. Net invisible earnings showed an improvement of around £200 million in 1969. This improvement stemmed mainly from a massive recovery in net receipts of interest, profits and dividends, particularly by oil companies (some part of the oil receipts recorded in early 1969 may properly belong to 1968, so that the rise between the two years is perhaps over-stated). Substantially higher net earnings were also achieved by civil aviation, travel and other services. For the third successive year there was a small reduction in net government expenditure overseas.
- 12. The balance of long-term capital movements improved from a deficit of about £90 million in 1968 to a surplus of about £20 million in 1969. The official account, which had benefited in 1968 from the postponement of payments on the North American loans and from a loan from the Deutsche Bundesbank, moved from a surplus of £20 million to a deficit of £95 million in 1969. The effect of a German offset loan (£52 million) was considerably more than outweighed by resumed long-term debt repayments, overseas aid (including two years' contribution to the International Development Association) and by reduced net drawings from the Ex-Im Bank to finance purchases of United States military aircraft. The capital account in 1969 was strengthened by borrowing abroad by nationalised industries and local authorities, which amounted to £76 million. The net outflow of private long-term capital of £110 million in 1968 gave way to an inflow of £40 million in 1969. An increased outflow on direct investment and a smaller net inflow on oil account was more than offset by the swing from substantial deficit to large surplus on portfolio account. This development was the combined result of the weakness of Wall Street, improved confidence in the United Kingdom (reflected in substantial purchases of United Kingdom equities) and reduced purchases of Australian securities. Much of the inflow from disinvestment on Wall Street, and part of the net long-term borrowings during the year, were reflected in an increase in private dollar balances (recorded in monetary movements) pending reinvestment later. Euro-dollar borrowing from banks in the United Kingdom for the purpose of financing investment abroad fell from £175 million in 1968 to £70 million
- 13. Table 3 gives figures showing the reduction during 1969 of outstanding United Kingdom official short and medium-term borrowing with comparable quarterly figures for the years 1966, 1967 and 1968.

### Forecasts and outturn for 1969

- 14. The Financial Statement and Budget Report for 1969-70 continued the practice, which had been started in the Financial Statement for 1968-69, of setting out a detailed forecast of demand and output over the period up to the middle of the following year. In Table 1 the forecasts for 1969 are compared with provisional estimates of the outturn. In total the increase in domestic output between the second halves of 1968 and 1969 was close to the main forecast but there were some compensating errors in the forecast rates of change of the components.
- 15. Consumers' expenditure rose by 1 per cent instead of remaining virtually unchanged. Public expenditure on goods and services fell by  $1\frac{1}{2}$  per cent instead of rising by nearly 1 per cent. Within this total, public authorities' consumption hardly changed instead of rising by over  $1\frac{1}{2}$  per cent, and public fixed investment fell faster than had been expected.
- 16. Private fixed investment increased about half as fast as forecast, but within this category investment by manufacturing industry increased broadly as expected by over 10 per cent (after adjusting the series

- for the effects of the ending of higher rates of investment grants at the close of 1968). Exports of goods and services increased nearly twice as fast as the main forecast and indeed faster than the "higher export alternative" presented in the Financial Statement and Budget Report 1969–70. Imports of goods and services rose slowly instead of remaining unchanged. Stockbuilding probably fell rather more than expected.
- 17. In June the Chancellor stated that the objective for the balance of payments was to obtain a surplus of at least £300 million on the current and long-term capital account in the financial year 1969-70. It is clear that the outturn for 1969 was considerably more favourable than had been foreseen. The surplus on current account was larger than expected. Exports and net invisibles were substantially higher and payments for United States military aircraft lower than expected; on the other hand the import bill was higher than expected (mainly because of the rise in import prices). The improvement on private capital account was considerably greater than expected but, as indicated earlier, part of the improvement was due to temporary factors (notably the weakness of Wall Street).

### REVIEW OF DEVELOPMENTS IN THE PAST YEAR—continued

TABLE 1. 1969, FORECAST AND OUTCOME

Changes: 2nd half 1968 to 2nd half 1969 (at constant prices(1))

			Fore	ecast		]	Estimated	doutcome	<del>)</del>
		£ mil	lion	Per	cent	£ mi	llion	Per	cent
Consumers' expenditure			-10		-0.1		120		1.1
Public expenditure on goods and services:			30		ŏ·8		-70	ĺ	-1.6
Public authorities' consumption		40		1.7	0 0	10	, 0	0.3	1 0
Public fixed investment		-10		-0.7		-80		-5.3	
Private fixed investment			100		5.7		50		2.7
Exports of goods and services:	1			i			20	i	2 /
Main forecast			170		4.8		340		9.0
(Alternative forecast)			(260)		(7.4)		0.10	l	, ,
Stockbuilding			<b>-30</b>		(, ,		-60		
Total final expenditure			260		1.3		380		1.8
Imports of goods and services				_			50	-	1.3
Adjustment to factor cost			-10		-0.5		30	ļ	1.4
Gross domestic product at factor cost			270		ĭ.5		300		1.3

<sup>(1)</sup> The forecast is based on estimates of expenditure and output at 1958 prices (see note to Table 3 of the 1969-70 Financial Statement and Budget Report). The estimated outcome is based on estimates at 1963 prices. The effects of rebasing the constant price estimates on 1963 in place of 1958 are explained in *Economic Trends* for April 1969, pp. xiii-xv, and for October 1969, pp. xlviii-xlix. Over the period 1963 to 1968 the rate of growth of the "compromise" estimate of gross domestic product is reduced by about 0.2 per cent a year.

Note: All figures in Tables 1 and 4 are based on the "compromise" estimates of gross domestic product. Alternative estimates of gross domestic product are available from expenditure, income and output data and these may differ in their short-period movements. For forecasting purposes a single appreciation of recent developments is desirable, and the figures for the past are essentially a compromise between the three alternative estimates. In addition, estimated adjustments are made for obvious distortions (e.g. the effect on the recorded figures for private manufacturing fixed investment of the cessation of the higher rates of investment grants at the end of 1968). The differences between the compromise and expenditure series are allocated, at the forecasters' discretion, between the components of expenditure. The level of compromise gross domestic product in £ million shown in Table 4 was chosen to accord with the level of gross domestic product as measured by the expenditure method in the most recent period, rather than by comparison with the base year 1963. On average, in the two years 1968 and 1969 the levels of compromise gross domestic product and the expenditure estimate of gross domestic product are virtually the same. For additional explanatory notes on the fixed investment figures, see the footnote on page 10.

TABLE 2.

BALANCE OF PAYMENTS TRENDS

### \$ million

TABLE 3. UNITED KINGDOM SHORT AND MEDIUM TERM BORROWING, 1966-69

REVIEW OF DEVELOPMENTS IN THE PAST YEAR—continued

Balance of current and capital ('basic balance')

Basic balance' adjusted for borrowing ...

Euro-dollar : long-term :

393

222

+457

298

+76

<del>+</del>66

+391

2

398

+387

-371

-27

+16

Balance of long-term capital

:

139

8

149

468

+38 -75

+38

+76+21

and:::

-57 -82

+21 -110

+ 1 45 45

+17 -166

(4) Including net adjustment for recording of exports

Current balance

:

322

300

-366

222

87

+91

: : :

230 230

.334 334

-524 -524

 $^{-331}_{-54}$  $^{+163}$ 

203 -55 171

148 287

: :

: :

5,122 5,576

6,273

1967

1968

1969

1968

1969

£ million, seasonally adjusted

half

2nd

l half

15

half

2nd

half

Outstanding drawings		19	66		1967				1968				1969			
at end of	March	June	Sept.	Dec.	March	June	Sept.	Dec.	March	June	Sept.	Dec.	March	June	Sept.	Dec.
1. I.M.F. (net drawings)	2,464	2,430	2,427	2,410	2,338	1,862	1,836	1,508	1,508	2,908	2,823	2,723	2,400	2,700	2,675	2,650
2. Switzerland (General Arrangements to Borrow)	120	120	120	120	120	40	40	40	40	40	33	25	9	_		
3. Other official borrowing (central banks, etc.)	372	563	1,817	1,618	426	588	1,928	3,413	4,685	4,498	4,680	5,323	5,057	4,543	4,671	3,744
4. Total	2,956	3,113	4,364	4,148	2,884	2,490	3,804	4,961	6,233	7,446	7,536	8,071	7,466	7,243	7,346	6,394
5. Total (£ million)	(1,055)	(1,112)	(1,559)	(1,481)	(1,029)	(889)	(1,359)	(2,067)	(2,597)	(3,102)	(3,140)	(3,363)	(3,111)	(3,018)	(3,061)	(2,664

### Notes:

- 1. The table shows outstanding levels of borrowing.
- 2. Line 1 shows drawings from the I.M.F., excluding interest and charges and net of repayments and drawings of sterling from the I.M.F. by other countries.
- Line 2 shows borrowing from Switzerland in parallel with drawings from the I.M.F. under the General Arrangements to Borrow.
- Line 3 shows other borrowings from foreign monetary institutions, including central bank swaps e.g., the regular swap facility with the Federal Reserve Bank of New York.
- 5. Line 5 is calculated to end-September 1967 at  $2 \cdot 80 = £1$ , and from end-December 1967 at  $2 \cdot 40 = £1$ .
- 6. The present series differs from the "broad measure of official overseas borrowing" in the 1969-70 Financial Statement and Budget Report, which was based on financial statistics already published, and in particular on the increase in sterling liabilities to central monetary institutions in North America and Western Europe. 'Although this gave a broad measure of the total of the borrowing, it was not exact since there had been a reduction over this period in liabilities to foreign central banks for reasons not connected with United Kingdom official borrowing.
- 7. Figures for earlier periods were published at the time in the Bank of England Bulletin and in Economic Trends. The present figures are based on revised classifications to define those inter-central bank transactions concerned with official borrowing in a manner appropriate to the circumstances of the last few years.

18. The forecasts up to mid-1971 cover much the same ground as those shown for the period up to mid-1970 in the 1969-70 Financial Statement and Budget Report. These forecasts are necessarily subject to a wide margin of error.

### Domestic prospects

- 19. Over the period from the second half of 1969 to the second half of 1970, and also between the first halves of 1970 and 1971, the gross domestic product is expected to increase by about  $3\frac{1}{2}$  per cent. In contrast with the experience of the last two years, when there were marked divergences in the percentage rates of change of different elements in demand, the main components of demand are expected to rise more nearly in line during the forecast period. Consumers' expenditure, which has risen by only 1 per cent a year during the last two years while the balance of payments was being corrected, is forecast to rise broadly in line with total final expenditure. Likewise, public expenditure on goods and services, which has been severely restrained during the last two years, is expected to rise more nearly in line with the national product as a whole. Exports of goods and services are likely to increase substantially, though more slowly than during 1969 when the rate of expansion was exceptionally fast. The forecast shows total output rising somewhat faster than the estimated rate of increase of productive potential.
- 20. The following paragraphs give in outline the prospects for each of the main components of demand in terms of the percentage change between the first half of 1970 and the first half of 1971. The full half-yearly run of figures is given in Table 4.
- 21. Total demand for goods and services by the public sector, which fell last year, is likely to increase by  $2\frac{1}{2}$  per cent. Within this total the volume of public authorities' current expenditure(1) is forecast to increase by 2 per cent; most of the forecast increase is in local authorities' consumption, with only a slight increase in Central Government consumption. The downward trend in public sector investment(1) probably ceased towards the end of 1969; it is forecast to increase by about  $3\frac{1}{2}$  per cent. The greater part of the recent fall was in investment by public corporations for which a small increase is now forecast. The decline over the past two years in investment by the gas industry is unlikely to continue and the fall in electricity investment is expected to moderate. Post Office investment will probably continue to rise and a fairly sharp increase in investment in air transport is likely in 1970-71, with the delivery of Jumbo jets to B.O.A.C. The growth of investment expenditure

by public authorities is likely to be considerably faster than recently, with significant increases in most important categories, particularly roads and education.

- 22. Private sector fixed investment as a whole is expected to increase by about 4 per cent. The official investment intentions enquiries, published in January, indicated a continued strong rise in manufacturing investment and perhaps a small rise for the distributive and service industries other than shipping. In view of continued financial pressures on companies and of some less firm indicators, such as the C.B.I.'s February enquiry, the most likely outcome for manufacturing investment may be rather less than a direct inference from the enquiry would suggest. With a good flow of funds into building societies in recent months and with an increase in local authority mortgage lending, the most likely prospect is for a recovery in private sector housing investment.
- 23. The rate of stockbuilding is expected to increase, despite the continuation of relatively tight monetary conditions, but the timing is uncertain. Consumers' expenditure is forecast to rise by nearly 4 per cent with a slightly faster rise in real personal disposable incomes. The renewed rise in real incomes after a period of near stability reflects rising money incomes, the effects of the Budget and the absence of the special factors—in particular, increases in indirect taxation, but also the effects of devaluation on consumer prices—which have restrained real incomes over the last two years. With a faster growth of real personal disposable incomes the personal savings ratio should show some tendency to rise. However, whilst consumers reduced their debt to banks and other financial institutions by a substantial amount during 1969, a comparable rate of repayment is unlikely during 1970 and by the first half of 1971 consumer debt may be increasing slightly. Thus, consumer credit is a factor likely to add to the growth of consumption over the forecast period.
- (1) The figures referred to here and in Tables 1 and 4 differ from the usual published series and from those shown for corresponding categories in Table 5 for the following reasons:
  - (a) All series are revalued at constant 1963 prices.
  - (b) Some figures for the past have been smoothed.
  - (c) For the sake of continuity investment in the first half of 1967 by the steel firms which were subsequently nationalised is included in the public sector in Table 4. Table 1 retains the previous convention of treating all steel investment as in the private sector.
  - (d) The figures exclude purchases and sales of land and existing buildings.

The forecast movements between the financial years 1969-70 and 1970-71 are an increase of 2 per cent in public authorities' consumption and of about  $3\frac{1}{2}$  per cent in public sector investment.

- 24. After two years of exceptionally rapid expansion world trade is expected to rise more slowly. The volume of exports of goods and services is forecast to increase by nearly 4½ per cent; by value the increase is expected to be greater.
- 25. The forecasts of domestic demand and exports taken together imply that total final expenditure will increase by about 4 per cent. With diminishing effects of devaluation, and allowing for the ending of the import deposit scheme, the volume of imports of goods and services may be expected to increase faster in relation to total final expenditure. An increase in volume of over 6 per cent is forecast, but little change is expected in import prices compared with the sharp rise during the previous twelve months. Increases are expected in most categories of imports, in particular capital goods, consumer goods and industrial materials, though imports of silver should fall.
- 26. The forecasts of final expenditure and of imports lead to the implied rate of increase of domestic output (gross domestic product) of about 3½ per cent.

### The Balance of Payments

27. During 1970, with the expected slowing down of world trade and faster expansion of the domestic economy, the volume of exports cannot be expected

to rise faster than that of imports as it did last year, and it is, indeed, expected to rise more slowly. Nevertheless, comparing the years 1969 and 1970 the increase in the volume of exports is expected to exceed that in the volume of imports. Taking account also of an expected improvement in the terms of trade as import prices level off, and of lower payments for United States military aircraft, the visible balance in 1970 is expected to be substantially better than in 1969. The considerably higher rate of net invisible earnings achieved during 1969 should be broadly maintained, despite the removal of the travel currency restrictions. The current account surplus in 1970 as a whole is thus expected to be larger than in 1969 as a whole. A larger net outflow of long-term capital on official account is expected this year, partly because the outflow in the past two years has been reduced by special receipts. On private capital account much will depend on the state of confidence and upon the attractiveness of Wall Street. The currency balances of investors are likely to be reinvested when overseas securities return to favour. The reinvestment of these balances would be recorded as an outflow of capital, just as their accumulation was recorded as an inflow, but there would be no effect on the reserves. In all, a satisfactory balance of payments surplus on current and long-term capital account is expected.

10657

£ million at 1963 prices, seasonally adjusted

	Consumers'		enditure on g	oods	(²) Private	Exports of goods	Investment		Less imports	<i>Less</i> adjust-	Gross domestic	G.D.P.
	expenditure	Public authorities' consumption	(2) Public investment	Total	fixed investment	and services	in stocks	final expenditure	of goods and services	ment to factor cost	product at factor cost	1967 = 100
1967 1968 1969 1970	21,930 22,510 22,630 23,440	5,870 5,850 5,830 5,930	3,080 3,090 2,900 2,970	8,950 8,940 8,730 8,900	3,420 3,650 3,800 3,940	6,550 7,330 7,970 8,400	90 180 300 340	40,940 42,610 43,430 45,020	7,090 7,620 7,750 8,080	4,030 4,210 4,250 4,460	29,820 30,780 31,430 32,480	100·0 103·2 105·4 108·9
1967 first half second half 1968 first half second half 1969 first half second half 1970 first half second half 1971 first half	10,780 11,150 11,240 11,270 11,240 11,390 11,590 11,850 12,040	2,920 2,950 2,940 2,910 2,910 2,920 2,950 2,980 3,010	1,510 1,570 1,570 1,520 1,460 1,440 1,470 1,500 1,520	4,430 4,520 4,510 4,430 4,370 4,360 4,420 4,480 4,530	1,700 1,720 1,790 1,860 1,890 1,910 1,950 1,990 2,030	3,370 3,180 3,560 3,770 3,860 4,110 4,150 4,250 4,330	80 10 	20,360 20,580 21,100 21,510 21,540 21,890 22,250 22,770 23,160	3,560 3,530 3,780 3,840 3,860 3,890 3,980 4,100 4,230	1,980 2,050 2,080 2,130 2,090 2,160 2,200 2,260 2,300	14,820 15,000 15,240 15,540 15,590 15,840 16,070 16,410 16,630	99·4 100·6 102·2 104·2 104·6 106·2 107·8 110·1
Percentage changes						-						
First half 1968 to first half 1969 Second half 1968	_	-1.0	-7.0	-3·1	5.6	8·4		2.1	2.1	0.5	2.3	
to second half	1.1	0.3	-5.3	-1.6	2.7	9.0		1.8	1.3	1.4	1.9	
First half 1969 to first half 1970 Second half 1969	3.1	1.4	0.7	1.1	3.2	7.5		3.3	3.1	5.3	3.1	
to second half	4.0	2.1	4.2	2.8	4.2	3.4	-	4.0	5.4	4.6	3.6	-
First half 1970 to first half 1971	3.9	2.0	3.4	2.5	4.1	4.3		4.1	6.3	4.5	3.5	

(1) All figures in Table 4 are based on the "compromise" estimates of gross domestic product. For further explanation, see note to Table 1.
(2) The breakdown between public and private sector investment used for forecasting purposes differs from that used in the published statistics. See footnote on page 10.

Note: The rounding of the figures in the table to the nearest £10 million does not imply accuracy of this order; similar reservations apply to the percentage changes given in the table.

income accounts are based and of the methods used in their compilation is given in "National Accounts Statistics: Sources and Methods", H.M.S.O., 1968. A full description of the principles on which the national noome accounts are based and of the methods used in

the public sector as a whole, and of each sub-sector, in a form designed to bring out their financing implications. It shows how far savings and net receipts of capital transfers exceed, or are exceeded by, expenditure on fixed assets and increases in the value of stocks and work in progress; and how the resultant financial surplus or deficit is matched by

Table 7 presents a summary of the transactions of

changes in financial assets or by borrowing

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the provisional outturn and for 1970–71 the estimated position before and after 1970 Budget changes is shown.

and

The

a consolidated account for the sector as a whole. The figures in all the tables are consistent with the comprising the public to show how the transactions of the various authorities assist in a better understanding of the impact on the economy of the operations of the public sector and income accounts statistics.\* They are designed The tables in this Part present the transactions of the public sector analysed in accordance with the principles and methods used in the compilation of the national (1963) prices. are shown in Part I by calendar years at constant relevant components of the economic forecasts, which sector combine to produce

capital transactions of the central government (including the Consolidated and National Loans Funds, the ment funds and accounts) and of local authorities, disappear on consolidation. government to local authorities and public corporations public sector, such as grants and loans from the central tion and capital accounts. All transactions industries and other public corporations on appropriatogether with the transactions of the nationalised National Insurance Funds and all other central govern-The public sector accounts cover the current and within the

The figures for receipts and expenditure both in 1969–70 and in 1970–71 are measured at the outturn or estimated outturn prices of each year. In Tables 5 and 7 the 1969 Budget estimates for 1969–70 are shown alongside

are displayed. Table 6 shows in broad economic categories the transactions of the central government, local authorities and public corporations and how they combine to produce a consolidated account for the public sector: the major transfers between these three sub-sectors

## authorisation by Parliament. classification.

government, since they are not directly related to ar are also of a different character from those for centra estimates of local authorities and public corporations totals of receipts and issues for the whole year. only three-quarters of the financial year, while those

public corporations are based on information for provisional outturn figures for local authorities

for the central government are based on the known

The

are distinguished from those of local authorities Table 5 analyses the transactions of the public sector in accordance with the national accounts or economic expenditure, transactions of the central government For certain categories of receipts and

public corporations.

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### PART II

## PUBLIC SECTOR TRANSACTIONS

## INTRODUCTION

	1969	9–70	197071 E	stimate
	Budget estimate(1)	Provisional outturn	Before Budget changes	After Budget changes
CURRENT RECEIPTS Taxes on income National insurance contributions, etc. Taxes on expenditure, central government(2) Local rates Gross trading surplus(3) Central government, and local authorities Public corporations Rent(3) Interest, dividends, etc	2,350 6,284 1,703 128 1,505 1,015	6,575 2,321 6,292 1,709 115 1,465 1,053 290	7,654 2,700 6,678 1,854 132 1,629 1,141 312	7,504 2,700 6,678 1,854 132 1,629 1,141 312
Total	19,979	19,820	22,100	21,950
Capital Receipts Current surplus(3) Taxes on capital Capital transfers Loan repayments from overseas governments Receipts from certain pension "funds" (net)	4,540 718 20 30	4,434 762 20 30 41	5,443 848 22 26 52	5,293 854 22 26 52
Adjustment for accruals of— Taxes on expenditure	-173 -39 -592 443	-36 -184 -84 -915 450 -136	-40 -382 -206 -790 295 55	-40 -417 -206 -611 295 55
Net borrowing by Northern Ireland central governmen	16	$\begin{array}{c c} -130 \\ \hline & 3 \\ \hline & -598 \end{array}$	17 -423	17 ————————————————————————————————————
TOTAL	4,894	4,753	5,340	5,340

<sup>(1)</sup> Differences from the figures given in Table 8 of the Financial Statement and Budget Report 1969-70 (H.C. 211-15 April, 1969) reflect changes of classification.

					196	9–70	197 <b>0</b> –71 I	Estimate
					Budget estimate(1)	Provisional outturn	Before Budget changes	After Budge changes
CURRENT EXPENDITURE								
Current expenditure on good	ds and	servic	es					
Central government					5,038	4,955	5,377	5,377
Local authorities					3,230	3,332	3,750	3,750
Subsidies—				- 1	,	1	<b>,</b>	•
Central government		•••			809	768	831	831
Local authorities			•••		92	95	95	95
Debt interest			•••		2,044	1,999	2,045	2,045
Current grants to personal s					_,		_,	_ <b>,</b>
Central government					3,896	3,902	4,211	4,211
Local authorities			•••		159	159	168	168
Current grants abroad		•••			171	176	180	180
<b>3</b>				-				
Total current expenditure				1	15,439	15,386	16.657	16,657
Current surplus(3)					4,540	4,434	5,443	5,293
					.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	.,,,		
TOTAL	•••	•••	•••		19,979	19,820	22,100	21,950
CAPITAL EXPENDITURE Gross domestic fixed capital Central government Local authorities Nationalised industries, Other public corporatio Increase in value of stocks— Central government Nationalised industries Capital grants to private sec Net lending to private secto Loans to overseas governme Drawings from United Kin international lending bodi Other net lending and inves Cash expenditure on compa	etc.(†) ns	    subscr		     s to	534 1,820 1,550 130 31 11 664 34 93 16 6	498 1,698 1,409 125 34 -12 798 69 92 13 9 20	610 1,790 1,567 149 58 -29 841 170 96 17 25 46	610 1,790 1,567 149 58 -29 841 170 96 17 25 46

<sup>(3)</sup> Includes selective employment tax.
(3) Before allowing for depreciation and stock appreciation.

<sup>(\*)</sup> Includes British Broadcasting Corporation, Independent Television Authority and Covent Garden Market Authority.
(\*) Includes re-financeable export credits and unidentified items.

<sup>(\*)</sup> Defined as in "Financial Statistics".

(\*) Includes borrowing of £215 million in 1969–70 and £8 million in 1970–71 to finance redemption of nationalised industries' stock.

<sup>(8)</sup> Borrowing other than from central government and public corporations.

<sup>(\*)</sup> Includes redemption of stock.

		1969–70 Prov	isional outturn		1970	71 Estimate a	fter Budget char	nges
Receipts positive/payments negative	Central government	Local authorities	Public corporations(1)	Total	Central government	Local authorities	Public corporations(1)	Total
A. Receipts Taxes on income National insurance contributions, etc Taxes on expenditure Gross trading surplus(3) Rent(3), interest and dividends, etc Taxes on capital and other capital	6,578 2,321 6,292 42 205	5 1,709(²) 73 1,000	-8  1,465 138	6,575 2,321 8,001 1,580 1,343	7,510 2,700 6,678 54 218	3 1,854(²) 78 1,085	9   1,629 150	7,504 2,700 8,532 1,761 1,453
transfers Other financial transactions(*) Borrowing by Northern Ireland central government Borrowing requirement	762 233 3 915	18 — 450	20 -116 - -136	782 135 -598	854 -536 17 -611	15 — 295	22 -64 - 55	
TOTAL RECEIPTS	15,521	3,255	1,363	20,139	16,884	3,330	1,783	21,997
B. EXPENDITURE  Current expenditure on goods and services  Debt interest  Current grants to personal sector  Other current expenditure  Gross domestic fixed capital formation  Increase in value of stocks  Capital transfers  Lending, etc	-4,955 -1,278 -3,902 -944 -498 -34 -774 -133	-3,332 -600 -159 -95 -1,698 - -24 29	-121  -1,534 -12 99	-8,287 -1,999 -4,061 -1,039 -3,730 -22 -798 -203	-5,377 -1,279 -4,211 -1,011 -610 -58 -812 -145	-3,750 -640 -168 -95 -1,790 - -29 -49	-126 -1,716 29 -160	-9,127 -2,045 -4,379 -1,106 -4,116 -29 -841 -354
TOTAL EXPENDITURE	-12,518	-5,879	-1,742	-20,139(5)	-13,503	-6,521	-1,973	-21,997(6
C. Transactions within Public Sector Interest on loans Current grants Capital grants Net lending	888 -2,226 -185 -1,480	-287 2,226 132 553	-601 - 53 927		1,033 -2,602 -222 -1,590	344 2,602 167 766	-689 -55 824	
TOTAL	-3,003	2,624	379	_	-3,381	3,191	190	

<sup>(1)</sup> Excludes transactions on operating account, *i.e.*, receipts from sales and subsidies, and payments for current goods and services.
(2) Local rates.
(3) Before allowing for depreciation and stock appreciation.
(4) Includes unidentified items.
(5) The comparable figure in the December White Paper (Cmnd. 4234), after including imputed rents, was £20,395 million.
(5) The comparable figure in the December White Paper (Cmnd. 4234), after including imputed rents and adjustment to 1970-71 outturn prices, was £22,250 million.

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	£21	nidentified items
	) Includes borrowing of £215 million in 1969-70 and £8 million in 1970-71 to finance redemption of nationalised industries' stock.	ŷ,
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	in 1969-70 and £8 million in 1970-71	
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<sup>(!)</sup> This is the current surplus in the current account of the central government and local authorities, and the undistributed income (including additions to interest and tax reserves) in the appropriation account of public corporations. Saving is measured before allowing for depreciation and stock appreciation.

Financial transactions:  Increase (-) in assets, etc.(2)(1)	FINANCIAL DEFICIT694	Public Corporations       919         Saving(1)       919         Capital transfers          Less: Gross domestic fixed capital formation          Increase in value of stocks              -1,680	Financial transactions:       112         Decrease in assets, etc.(2)            Borrowing from public sector             Borrowing from other sources           443	FINANCIAL DEFICIT1,136	LOCAL AUTHORITIES  Saving(¹)	Financial transactions:  Net lending to local authorities and public corporations Increase (-) in other assets, etc.(2)213 Borrowing requirement(3)592 Borrowing by Northern Ireland central government 16	FINANCIAL SURPLUS 2,368	CENTRAL GOVERNMENT       3,063         Saving(1)          3,063         Capital transfers (net)           -130         Less: Gross domestic fixed capital formation         -534         Increase in value of stocks          -31	Financial transactions: Increase (-) in assets, etc.(2)295 Borrowing requirement243	FINANCIAL SURPLUS 538	Total Public Sector  Saving(*) 4,540  Capital transfers (net)	Budget estimate	13
206 — 200 010 912 110 — 136	694 -576	919 78 78 73 680 -1,534 -11	112 581 443 443 47 47 47 47 47	-1,050	558 126 108 820 -1,698	579 -1,480 213 100 592 -915 16 3	368 2,292	063 3,021 130 -197 534 -498 -31 -34	295 —68 243 —598	538 666	540 4,434 -16 74 -3,730 -42 -22	dget Provisional mate outturn	1969-70
224 824 55	-655	955 77 -1,716	34 766 295	-1,027	625 138 -1,790	-1,590 -646 -790 17	3,009	3,863 186 610 58	904 423	1,327	5,443 29 -4,116 -29	al Before Budget changes	1/-0/61
-224 -824 55	655	955 77 -1,716	—34 766 295	-1,027	625 138 —1,790	-1,590 681 611 17	2,865	3,713 -180 -610 -58	-939 -244	1,183	5,293 35 -4,116 -29	After Budget changes	19/0-/1 Estimate

### PART III

### CENTRAL GOVERNMENT TRANSACTIONS

TABLE 8. SUMMARY OF CONSOLIDATED FUND RECEIPTS AND ISSUES

£ million

	1969	70	1970-71 Estimate			
	Budget Estimate	Outturn	Before Budget changes	After Budget changes		
Revenue (Table 9)						
Taxation	14,464	14,733	15,761	15,582		
Miscellaneous Receipts	544	533	542	542		
Total	15,008	15,266	16,303	16,124		
Expenditure (Table 10)						
Supply Services	11,800	12,016	12,933	12,933		
Consolidated Fund Standing Services	751	806	593	593		
Total	12,551	12,822	13,526	13,526		
SURPLUS TRANSFERRED TO THE NATIONAL LOANS FUND (Table 11)	2,457	2,444	2,777	2,598		

TABLE 9. TAXATION AND MISCELLANEOUS RECEIPTS

£ million

					1969–70		1970-71 Estimate		
					Budget Estimate	Outturn	Before Budget changes	After Budget changes	
TAXA	TION								
Inland Revenue— Income Tax Surtax Corporation Tax Capital Gains Tax					4,881 240 1,805 136	4,900 255 1,687 127	5,800 280 1,900 150	5,653 277 1,900 150	
Death Duties Stamp Duties Special Charge Other					380 120 25 3	365 120 20 2	365 120 4 1	371 119 4 1	
Total Inland Revenu	e				7,590	7,476	8,620	8,475	
Customs and Excise— Tobacco Purchase Tax Oil Spirits, Beer and Wine Betting and Gaming Other Revenue Duties Protective Duties Import Deposits Less: Export Rebates, etc.					1,125 1,101 1,309 844 109 10 220 -175 -9	1,143 1,110 1,302 862 119 10 228 189* 11	1,160 1,260 1,380 905 119 10 230 -390	1,160 1,260 1,380 905 120 10 230 -425 -5	
Total Customs and	Excise	•••	•••		4,534	4,952	4,669	4,635	
Motor Vehicle Duties  Less: Export Rebates, etc.					422 -2 420	419 2 ' <i>417</i>	431 -1 430	431 -1 430	
Selective Employment Tax (	gross)†				1,920	1,888	2,042	2,042	
TOTAL TAXATION	•••		•••		14,464	14,733	15,761	15,582	
Miscellane	ous Reci	EIPTS							
Broadcast Receiving Licence Interest and Dividends Other	•••				102 87 355	101 92 340	102 100 340	102 100 340	
Total					15,008	15,266	16,303	16,124	

<sup>\*</sup> Import deposits were extended for a further period of 12 months from 5 December, 1969.
† Net yield of Selective Employment Tax from the private sector and public corporations (see note (2) on page 24) ... ... ... ... 606

TABLE 10. SUPPLY SERVICES AND CONSOLIDATED FUND STANDING SERVICES

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### TABLE 11. NATIONAL LOANS FUND Summary of Receipts and Payments

Defence Budget— XII. Defence ...

1,872

1,830

1,912

187

10,512

10,512

×Ķ

Services ... Other Public Departments
Miscellaneous ... ...

Total Civil Supply ...

Agriculture ... ... Local Government, Housing

Communications, Trade and Industry

Government and Finance Commonwealth and Foreign Home and Justice

SUPPLY SERVICES

Budget Estimate

Outturn

Before Budget changes

After Budget changes

1969-70

1970-71 Estimate

4,876 449 17 292 292 17 29

198 305 265 2,816 386 3,043 451 17 281 281 282 28

195 305 291 2,899 431 5,507 485 21 324 26

Supplementary provision

TOTAL SUPPLY SERVICES

:

11,800

12,016

12,933

12,933

Ministry of Public Building and

Works :

Total Defence Budget

2,266

2,204

2,280

2,280

141\*

141\*

180 214

174 200

181

229

Ministry of Technology

CONSOLIDATED FUND STANDING SERVICES

\* This is the estimated addition to Supply Votes in 1970-71 to take account of the following changes:

Defence Budget-

Total

12,551

12,822

13,526

13,526

478 238 35

513 252 8 33

288 272 33

288 272 33

Civil Service Pay-

Agricultural Price Review—

Service pay awards and associated expenditure

:

:

:

:

፧ . 4321)

:

£ million 95

: :

-38 141

Net increase in the cost of agricultural support as determined by the Annual Review 1970 (Cmnd.

National Health Service-

Increase as a result of central pay settlement (agreed 19 March, 1970)

Increase in employer's contribution

Payments
----------

£ million

									± millor
	1969	9–70	1970–71	Estimate		1969	J-70	1970–71	Estimate
	Budget Estimate	Outturn	Before Budget changes	After Budget changes		Budget Estimate	Outturn	Before Budget changes	After Budget changes
Interest, etc.					SERVICE OF THE NATIONAL DEBT				
Interest on loans, profits of the Issue Depart- ment of the Bank of England, etc	890	945	1,135	1,135	Interest	1,320	1,412	1,385	1,385
Service of the National Debt—balance met from the Consolidated	470	512	288	288	Management and expenses	48	46	38	38
Fund	478	513	288		<u>-</u>				
TOTAL	1,368	1,458	1,423	1,423	TOTAL	1,368	1,458	1,423	1,423
CONSOLIDATED FUND SURPLUS	2,457	2,444	2,777	2,598	LOANS (NET)*  To nationalised industries:				
Change in balances, etc		6			(i) Redemption of maturing stocks (ii) Other	215† 624	215† 519	8‡ 528	8‡ 528
Exchange Equalisation Account: changes in sterling capital	_	-50			To other public corporations	168	148	186	186
Borrowing:					To local and harbour authorities	540	545	790	790
To finance issues for					To private sector	4	-5	-1	-1
redemption of nation- alised industries stocks	215	215	8	8	Within central government	80	17	33	33
Other (net)§	-1,041	-1,176	-1,241	-1,062	TOTAL	1,631	1,439	1,544	1,544
	2,999	2,897	2,967	2,967	1	2,999	2,897	2,967	2,967

<sup>\*</sup> Details in Table 12. † See note \* on page 22

<sup>‡</sup> See note † on page 22. § Minus sign indicates a net repayment of debt.

22

	_		
	1969-70	-70	1970-71 Estimate
	Budget Estimate	Outturn	
LOANS TO NATIONALISED INDUSTRIES:	2		200
Post Office		-11 -11	_49
: :	320*	284*	80
7		35*	37
:	······································	158	263
: :		ا در	- 12 - 12 - 12 - 12 - 12 - 12 - 12 - 12
British European Airways Corporation		- <sub>18</sub>	35
: :		; -	4.
: : : : : : : : : : : : : : : : : : : :		-15	15
		10	7
British Waterways Board		]	
::		;	;
	. 15	10	15
: : : : :		•	
Less: Estimated shortfall on borrowing	-85	[	-150
TOTAL	. 839*	734*	536†
LOANS TO OTHER PUBLIC CORPORATIONS:  New Towns—Development Corporations and Commission		97	119
on	. 15	1 T3	10
	-	2	22
Industrial Reorganisation Corporation	30	23	38
TOTAL	. 168	148	186
LOANS TO LOCAL AND HARBOUR AUTHORITIES:	}		
: :	20	26	55
:			
TOTAL	540	545	/90
		4	7
: :		-6	-5
Building Societies	: : 	-3	<u>-3</u>
TOTAL	4	<u>,</u>	1
:	. 56	-3	10
:		<u>,</u>	<b> </b>
Redundancy Fund		-14	
xchequer	9	3 4 3	12 39
:	80	17	33
Not I anding		1.430*	1 544+
* Includes advances to repay £200 million of 44 per cent British Electricity Guaranteed Stock 1967-69 and £15 million of 44 per cent South of Scotland Electricity Guaranteed Stock 1967-69.	ranteed Stock 1967-69 and	l£15 million of 4½ per	cent South of Scotland

### TABLE 13. CENTRAL GOVERNMENT TRANSACTIONS BY ECONOMIC CATEGORY(1)

£ million

									£ 1111111011
	1969	-70	1970-71	Estimate		1969	7-70	1970–71	Estimate
	Budget estimate(*)	Provisional outturn	Before Budget changes	After Budget changes		Budget estimate(*)	Provisional outturn	Before Budget changes	After Budget changes
CURRENT RECEIPTS Taxes on income National insurance contributions National health contributions Redundancy fund contributions Taxes on expenditure(3) Gross trading surplus(4) Rent(4) Interest on loans to—	6,727 2,110 187 53 6,284 44 98	6,578 2,085 184 52 6,292 42 98	7,660 2,425 223 52 6,678 54 97	7,510 2,425 223 52 6,678 54 97	CURRENT EXPENDITURE CUrrent expenditure on goods and services	5,038 809 1,313 2,206 3,896 171	4,955 768 1,278 2,226 3,902 176	5,377 831 1,279 2,602 4,211 180	5,377 831 1,279 2,602 4,211 180
Local authorities Public corporations Other interest, dividends, etc	289 597 107	287 601 107	344 689 121	344 689 121	Total current expenditure Current surplus(4)	13,433 3,063	13,305 3,021	14,480 3,863	14,480 3,713
TOTAL	16,496	16,326	18,343	18,193	TOTAL	16,496	16,326	18,343	18,193
CAPITAL RECEIPTS Current surplus(4) Taxes on capital Loan repayments from overseas	3,063 718	3,021 762	3,863 848	3,713 854	CAPITAL EXPENDITURE Gross domestic fixed capital formation Increase in value of stocks Capital grants to—	534 31	498 34	610 58	610 58
Receipts from certain pension "funds"	30 40	30 41	26 52	26 52	Local authorities Public corporations Private sector	150 58 640	132 53 774	167 55 812	167 55 812
Adjustments for accruals of— Taxes on expenditure Subsidies	-4 5 -173	-36 -13 187		-40 -422	Net lending to—  Local authorities  Public corporations—  Redemption of nationalised	569	568	766	<b>7</b> 66
Miscellaneous capital transactions (net)(*) Net borrowing by Northern Ireland central government Borrowing requirement (net balance)—	33 16	24	-152 17	-152 17	industries' stock Other(9) Private sector Loans to overseas governments	215 795 39 93	215 697 29 92	8 816 30 96	8 816 30 96
Redemption of nationalised industries' stock Other— Increase in net indebtedness to Bank of England Banking	215	215	] —	3	Drawings from United Kingdom subscriptions to international lending bodies	16 4	13 -6	17	_ 17
Department	-807	-184 211 -240		-619	(net)	_	5	2	2
National savings  Tax reserve certificates  Net receipts from market  transactions	-807	-240 -48 -774	7-198	-019					
Direct borrowing (net) from overseas governments and institutions		-166							
Net change in official reserves (increase —)(7)	J	71	]	J					
Total	-807	-1,130	<del>-798</del>	-619					
Total borrowing requirement	-592	-915	-7 <b>9</b> 0	-611					
TOTAL	3,136	3,104	3,437	3,437	TOTAL	3,136	3,104	3,437	3,437

All the figures are measured at outturn or estimated outturn prices.
Differences from the figures given in Table 16 of the Financial Statement and Budget Report 1969-70 (H.C. 211—15 April, 1969) reflect changes of classification.
Includes selective employment tax—see Table 14.
Before allowing for depreciation and stock appreciation.
Includes re-financeable export credits and unidentified items.
Includes lending to the proposed National Ports Authority.
Net change other than the increase arising from the initial allocation of I.M.F. Special Drawing Rights.

	С	onsolidated Fun	d	National L	oans Fund	Other central	
Receipts positive/payments negative	Taxation and other receipts	Supply services	Standing services and surplus	Receipts	Payments	government funds and accounts(1)	Total central government
A. RECEIPTS (i) Items entering into public sector receipts (see Table 6) Taxes on income	6,613 1,888 5,340 65 993	-35 176 -1,086 62 93 31 87	= = = = =	   		2,145 34 54 81 -26	6,578 2,321 836(*) 5,456 247 998 —915
TOTAL	14,899 22			-1,003 853		2,297 13	15,521 888
TOTAL RECEIPTS	14,921	-672		-150_		2,310	16,409(*)
B. EXPENDITURE  (i) Items entering into public sector expenditure (see Table 6)  Current expenditure on goods and services	13 — — — 4 35	-4,679 -9 -1,271 -922 -483 -928	-4 -18 - -7	1	-13 -1,168 - - - 5	-272 -101 -2,613 -22 -19 -46	-4,955 -1,278 -3,902 -944 -498 -941
TOTAL	52 4	-8,292 -2,375		_	-1,176 -1,427	-3,073 -93	-12,518 -3,891
TOTAL EXPENDITURE	56	10,667	-29	_	-2,603	-3,166	16,409(*)
C. TRANSACTIONS WITHIN CENTRAL GOVERNMENT Grant to National Insurance Funds Northern Ireland central government: transfers and loans Purchase of United States military aircraft Other loans and advances Debt interest (including profits of Issue Department) B.B.C. licence revenue Surplus receipts for surrender, etc.	— — — — 6 101 — 182	371 2 3 5 24 101 181	252 12 513  -2,444		34 3 14 277 	371 288 7 211 7	
TOTAL INTERNAL TRANSACTIONS	289	-677	-3,221	3,047	-294	856	_
Grand Total (A, B and C)	15,266( <sup>5</sup> )	-12,016(*)	-3,250( <sup>b</sup> )	2,897(4)	-2,897(°)	_	_

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### TABLE 14. CENTRAL GOVERNMENT TRANSACTIONS BY ECONOMIC CATEGORY Analysis and reconciliation by fund-1970-71 estimate after Budget changes

£ million

		Consolidated Fun	d	National L	oans Fund	Other central	
Receipts positive/payments negative	Taxation and other receipts	Supply services	Standing services and surplus	Receipts	Payments	government funds and accounts(1)	Total central government
A. RECEIPTS  (i) Items entering into public sector receipts (see Table 6)  Taxes on income	7,537 2,042 5,648 72 470	-27 217 -1,151 55 104 54 70				2,483 26 58 88 -189 373	7,510 2,700 917(²) 5,761 272 335 611
TOTAL	15,769 23	678 	_	-1,046 995	=	2,839 15	16,884 1,033
TOTAL RECEIPTS	15,792	678		-51	<del></del>	2,854	17,917(4)
B. EXPENDITURE (i) Items entering into public sector expenditure (see Table 6) Current expenditure on goods and services		-5,040 -35 -1,335 -952 -550 -965		= = = =	-1,140   1	-341 -104 -2,858 -59 -63 -79	-5,377 -1,279 -4,211 -1,011 -610 -1,015
TOTAL	48 5	-8,877 -2,613	-29 -	=	-1,141 -1,512	-3,504 -294	-13,503 -4,414
Total Expenditure	53	11,490	-29		-2,653	-3,798	-17,917( <b>^)</b>
C. Transactions within Central Government Grant to National Insurance Funds Northern Ireland central government: transfers and loans Purchase of United States military aircraft Other loans and advances Debt interest (including profits of Issue Department) B.B.C. licence revenue Surplus receipts for surrender, etc. Surplus on Consolidated Fund		427 2 10 4 25 102 195	-272 -4 -288  -2,598	420  2,598	39 10 4 281 	427 313 ——————————————————————————————————	
Total Internal Transactions	279	-765	-3,162	3,018	-314	944	_
Grand Total (A, B and C)	16,124(5)	-12,933( <sup>5</sup> )	-3,191(°)	2,967(*)	-2,967(°)		

<sup>(1)</sup> Includes National Insurance Funds and the Northern Ireland central government: also includes receipts of and expenditure on imputed rent and sundry adjustments (timing, prices and shortfall).
(2) This figure includes, in accordance with the national income accounts treatment, the net yield from the private sector and public corporations (as shown in the footnote to Table 9) together with payments of tax by the central government and local authorities.
(3) The borrowing requirement of the central government comprises the borrowing requirement of the National Loans Fund (i.e., the Fund's net borrowing together with the changes in Exchange Equalisation Account sterling capital) less (or plus) any surplus (or deficit) on the National Insurance Funds and in departmental balances, etc.
(4) As included within Table 13.
(5) As included in Table 8.

<sup>(1)</sup> Includes National Insurance Funds and the Northern Ireland central government: also includes receipts of and expenditure on imputed rent and sundry adjustments (timing, etc.).
(2) This figure includes, in accordance with the national income accounts treatment, the net yield from the private sector and public corporations (as shown in the footnote to Table 9) together with payments of tax by the central government and local authorities.

<sup>(2)</sup> The borrowing requirement of the central government comprises the borrowing requirement of the National Loans Fund (i.e., the Fund's net borrowing together with the changes in Exchange Equalisation Account sterling capital) less (or plus) any surplus (or deficit) on the National Insurance Funds and in departmental balances, etc.

<sup>(4)</sup> As included within Table 13. (5) As included in Table 8.

<sup>(6)</sup> As included in Table 11.

<sup>(6)</sup> As included in Table 11.

### ANNEX

### TABLE 15. PROPOSED CHANGES IN TAXATION

### INLAND REVENUE

### Income tax

It is proposed to increase the single allowance and the maximum wife's earned income allowance from £255 to £325 and the married allowance from £375 to £465.

It is proposed to abolish the reduced rate of income tax (now 30 per cent on the first £260 of taxable income).

It is proposed to extend the additional personal allowance of £100 to all single (including divorced and separated) women who are entitled to child allowance for a young child resident with them.

It is proposed to increase the age exemption limits for persons aged 65 and over from £425 to £475 for single persons and from £680 to £740 for married couples.

It is proposed to increase the income limit for the dependent relative allowance so that the full allowance will be given where the relative's income does not exceed £260 (instead of £245 as at present).

Effect will be given to these proposals for PAYE purposes on the first pay day after 5 July, 1970.

It is proposed to amend the law relating to retirement benefit schemes for employees so as to provide a uniform code of relief for all schemes which satisfy the conditions for approval. It is intended that the new code shall replace the existing provisions on the introduction of the National Superannuation Scheme.

It is proposed that contractors in the construction industry who make payments under sub-contracts to persons not on a register which is to be established by the Minister of Public Building and Works shall be required, as from 6 April, 1971, to deduct and pay to the Inland Revenue a sum equal to 32 per cent of those payments; and that the tax so suffered by

the sub-contractor should be treated as an advance payment of his tax liability on his profits. This provision will not apply to Northern Ireland.

### Surtax

It is proposed to exempt from surtax, persons whose income assessable to surtax does not exceed £2,500. Where the surtaxable income slightly exceeds £2,500 the surtax will be limited to 40 per cent of the excess.

### Income tax and corporation tax

It is proposed to increase the rate of initial allowance for capital expenditure incurred after 5 April, 1970, and before 6 April, 1972, on industrial buildings and structures. For buildings and structures in the development areas, in intermediate areas and in Northern Ireland the rate will be increased temporarily from 15 per cent to 40 per cent. For buildings elsewhere the rate will be increased temporarily from 15 per cent to 30 per cent.

### Interest on estate duty

It is proposed to increase the rate of interest on unpaid estate duty from 2 per cent to 3 per cent. The new rate will apply to interest accruing after the passing of the Finance Act.

### Stamp duties

It is proposed to abolish the 2d. duties on bills of exchange (mainly cheques) and receipts with effect from 15 February, 1971.

It is proposed to abolish the 6d. duties on agreements, and on non-life insurance policies, to exempt policies of life assurance up to £50 and to reduce the duty on mortgage deeds from 2s. 6d. to 2s. per £100. These changes will take effect from 1 August, 1970.

### CUSTOMS AND EXCISE

### **Betting**

It is proposed that with effect from 27 April, 1970:

- (a) the rate of general betting duty shall be increased to 6 per cent of the amount staked except in respect of on course bets for which it will remain at 5 per cent;
- (b) hedging bets made by on course bookmakers shall be relieved of the general betting duty;
- (c) the betting premises licence duty shall be repealed.

### Gaming

It is proposed to revise the structure of the gaming licence duty with effect from 1 October, 1970. The existing and proposed duty rates are as shown below.

It is also proposed to restrict the number of gaming machine licences that may be issued for the same premises; and to allow holiday season licences to be available for gaming machines played by the insertion of a single new halfpenny or a single new penny.

### Decimalisation of rates

It is proposed that the Treasury shall be empowered to make by Order small reductions in rates of Customs and Excise revenue duties, drawbacks and allowances so as to introduce from 15 February, 1971, certain suitable and convenient decimal equivalents.

### Tobacco

It is proposed to allow the use of tobacco substitutes in the manufacture of cigarettes and other products for smoking and to charge tobacco duty on such substitutes; to allow duty-free use of tobacco and tobacco substitutes for certain research purposes; and also to permit the manufacture in this country of tobacco substitutes under the authority of a licence bearing an excise duty of £10 a year.

### Import deposits

It is proposed that with effect from 1 May, 1970, the rate of import deposits shall be reduced from 40 per cent to 30 per cent.

### Surcharges and rebates in respect of revenue duties and purchase tax

It is proposed to extend for a further year the existing powers under Section 9 of the Finance Act 1961 which enable the Treasury by Order to impose a surcharge or allow a rebate in respect of the main revenue duties of Customs and Excise and the purchase tax.

### GAMING LICENCE DUTY

### Existing annual duty rates

Rateable value of	premise	s		Charge on rateable value only £ per annum
Not exceeding £1,000 Exceeding £1,000 but not £1,500 Exceeding £1,500 but not £2,250 Exceeding £2,250 but not £3,000 Exceeding £3,000	)		 	750 7,500 20,000 40,000 100,000

### Proposed half-yearly duty rates

Rateable value of premises	Minimum charge £ per six months	Extra charge for each table in excess of two but not exceeding five £ per six months	Extra charge for each table in excess of five £ per six months
Not exceeding £1,000*	750	500	750
	6,250	1,500	2,000
	20,000	4,000	5,000

<sup>\*</sup> Applies also to premises having no rateable value (other than vessels).

<sup>†</sup> Applies also to vessels,

### MOTOR VEHICLE DUTIES

### Decimalisation of rates

It is proposed that from 15 February, 1971, payments and refunds of duty shall be rounded down to the nearest new penny.

### SELECTIVE EMPLOYMENT TAX

### Theatres

It is proposed to exempt the production of plays for public performance from the scope of Selective Employment Tax.

												~ mmon
:											Estimate for 1970–71	Estimate for a full year
		IN	LAND	REVI	ENUE							
Income tax— Increase of the sing Abolition of the a responsibility for Increase of age excouples Extension of relies Deduction of tax	reduced dditiona or a you cemption  f for ret	rate I persong ch I limit I limit I limit	onal alle ild is to £4  nt bene	owance 75 for fit sch	e of £10 single	 00 to a	 ll single	 e wome	n with		-139 -2 -5 -1 Nil	$-175$ $-3\frac{1}{2}$ $-7\frac{3}{4}$ $-8 (a)$ $+8 (a)$
Income tax and corpo Increase of initial a 1972, on industr intermediate are	illowanc ial build	eson e ings f	rom 15	per ce	ent to	40 per	cent in	develo			Nil	(b)
Surtax— Introduction of ex	kemption	ı limi	t of £2,	500			•••			•••	-3	<b>-5</b>
Interest on estate dut Increase of interes	y				2 per	cent	to 3 pe	er cent		•••	+6 (c)	+12
Stamp duties— Abolition of cheq Abolition of recei Abolition of 6d, d Exemption of life Reduction of duty	pt duty ity on ag	 greeme up t	o £50		•••		  £100				Negligible Nil -1	$-11 \\ -1 \\ -1_{\frac{1}{2}}$
Total I	NLAND	REVEN	IUE	•••			•••		•••	•••	-145	***
<del></del>		CUS	TOMS	AND	EXCI	SE						
Decimalisation of rat Tobacco substitutes Betting and gaming Import deposits	es 	•••		•••						•••	Negligible Nil +1 -35	Negligible Nil +1 Nil
TOTAL (	Customs	AND	Excise	•••	•••	•••	•••	•••	•••		-34	+1
	1	мото	OR VEI	HICLE	E DUT	IES						
Decimalisation of rat	es	•••	•••	•••	•••	•••					Negligible	Negligible
	SEL	ECTI	VE EM	PLOY	MEN	Γ ΤΑΧ	(					
Reclassification of pr	oduction	of t	heatre p	olays	•••		•••	•••	•••	•••	$-\frac{1}{4}(d)$	$-\frac{1}{2}(d)$
Total	•••	•••	•••			•••		•••	•••		-179 <del>1</del>	•••

TABLE 16. ESTIMATED EFFECTS OF CHANGES IN TAXATION

<sup>(</sup>a) This is the estimated effect for future years.

<sup>(</sup>b) The total cost is estimated at about £60 million spread over about four years.

<sup>(</sup>c) Includes £5 million of estate duty that would have been paid in later years.

<sup>(</sup>d) Refunds, borne on Supply Votes.

Amount of tax and effective rate for specimen incomes

These tables show the tax payable for 1969–70 and 1970–71 including any surtax payable in those years on the basis of the previous year's income. The effective rate of tax, *i.e.*, the average rate over the whole income, is shown as a percentage.

to be the husband's. The earned income of a married couple is assumed

The tables show the effect of the proposals, i.e., the difference between the charges for 1969-70 and 1970-71, for single persons and married couples entitled to the single or married personal allowance. A taxpayer may be entitled to further reliefs which reduce the tax below that shown.

# PERSONS WITHOUT CHILDREN-INCOME UP TO £16 A WEEK-ALL EARNED

	a week) 82 19 11   10·0	a week) 69 10 0   8.9	a week) 3/ / 4	4 WCCK)	4 WCCh)	33 7 0 5.3	a week) 20 19 4	(£10 a week)   8 16 8   1·7	Married Couples	a week)   132 7 11   157	2 WCCK) 122 0 11 15:0	a week) 115 16 3 14.8	WCCK) 02 0 11	2 WCCK) 07 2 0 11 12.7	60 3 0 11.1	56 19 4 10.0	44 16 8 8.6	32 14 0 7.0	20 11 4	(£7 a week) 8 8 8 2.3	Single Persons	£ s. d. Per cent	Income tax Effective rate	Income Charge for 1969-70		
-	:	:	:	:	:	-	-	<u>:</u>		:	:	:	:	:		:	: _	:	:	<u>:</u>				1	-	
																							Incor			
	19	10		7 1	<b>-</b> t	ا د.	19	16	Mai	٧	0 6	7 1	၁၀	10	J	19	16	4	: =	- ∞	Sin	ç	ne t	Chai	1	
	=	C	4	<u>~</u> 0	<b>x</b> 0 (	Э.	4	· <b>0</b> 0	rried C	1	Ϊ,	- در	7	= <	>	4	00	· C	4	- ∞	gle Pe	d.	ax	ge tor	,	
	10.0	8.9	2.3	7.0	7.70	٠,٠	3.7	1.7	ouples	50	15.0	14.2	13.6	12.2	=======================================	10.0	8.6	2.0	1 + 1	2:3	rsons	Per cent	Effective rate	1969-70	1000	
	75	8	3 <b>±</b>	<b>}</b> [	3,	<b>&gt;</b>				101	115	13,	88	88	\$	49	32	35	•			th	Inco	PTO	,	
	2	o	5	۸ ۱	<u>.</u>	7	ŀ	1		:	170	ا در	52	<u>,</u>	ာ	9	J	<b>:</b> –	۱.	ļ		့်	Income tax	posec		
	v	٧	<b>-</b>	<u> </u>	۰ بر	9				ţ	<i>,</i> ,	۰	<u> </u>	<b>.</b> ,	٥	-	v	, \c	>			ţ.	tax	1 charg		
-	٠		<b>1</b> (	<i>.</i>	2.7		1	-		-	 	14.	13.7	15.	 10:	~	•		ا د	-		Per cent	Effective rate	Proposed charge for 1970-71	6 1070	

TABLE 17. INCOME TAX AND SURTAX—continued

### Amount of tax and effective rate for specimen incomes of persons without children

	Sin	IGLE PERSONS	Marrie	D COUPLES		
Income	Charge for 1969-70	Proposed charge for 1970-71	Charge for 1969-70	Proposed charge for 1970-71		
	Income tax (and Surtax if any) Effective rate	Income tax (and Surtax if any) Effective rate	Income tax (and Surtax if any) Effective rate	Income tax (and Surtax if any) Effective rate		
£	£ s. d. Per cent	£ s. d. Per cent	£ s. d. Per cent	£ s. d. Per cent		
		Income all earned				
400 500 600 700	16 16 8 40 3 4 63 10 0 90 2 11 12·9	26 7 1 5·3 58 8 9 9·7 90 10 5 12·9	4 3 4 0.8 27 10 0 4.6 50 16 8 7.3	13 9 0·1 32 15 5 4·7		
800 900 1,000 2,000	122 4 7 15·3 154 6 3 17·2 186 7 11 18·6 507 4 7 25·4	122 12 1 15·3 154 13 9 17·2 186 15 5 18·7 507 12 1 25·4	74 3 4 9·3 104 16 3 11·7 136 17 11 13·7 457 14 7 22·9	64 17 1 8·1 96 18 9 10·8 129 0 5 12·9 449 17 1 22·5		
5,000 5,500 5,600 5,700	1,515 6 8 30·3 1,743 1 1 31·7 1,789 8 8 32·0 1,837 4 2 32·2	1,515 14 2 30·3 1,699 0 10 30·9 1,748 16 4 31·2 1,821 0 10 31·9	1,465 16 8 29·3 1,681 11 1 30·6 1,727 2 3 30·8 1,772 14 2 31·1	1,457 19 2 29·2 1,641 5 10 29·8 1,677 19 2 30·0 1,715 5 10 30·1		
5,900 6,000 10,000	1,932 15 3 32·8 1,980 10 10 33·0 4,284 18 9 42·8	1,933 2 9 32·8 1,980 18 4 33·0 4,285 6 3 42·9	1,868 5 3 31·7 1,916 0 10 31·9 4,196 8 9 42·0	1,859 14 9 31·5 1,908 3 4 31·8 4,188 11 3 41·9		
		Income all from investments	3			
350 400 500 600	5 3 4 1.5 16 16 8 4.2 53 10 0 10.7 103 10 0 17.2	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		
700 800 900 1,000	153 10 0 21·9 195 11 3 24·4 236 16 3 26·3 278 1 3 27·8	147 16 3 21·1 195 18 9 24·5 237 3 9 26·4 278 8 9 27·8	104 16 3 15·0 146 1 3 18·3 187 6 3 20·8 228 11 3 22·9	96 18 9 13·8 138 3 9 17·3 179 8 9 19·9 220 13 9 22·1		
2,000 2,250 2,500 2,600	690 11 3 34.5 818 13 9 36.4 946 16 3 37.9 1,000 11 3 38.5	690 18 9 34·5 794 1 3 35·3 897 3 9 35·9 978 8 9 37·6	641 1 3 32·1 757 3 9 33·7 885 6 3 35·4 936 11 3 36·0	633 3 9 31·7 736 6 3 32·7 839 8 9 33·6 880 13 9 33·9		
2,700 2,900 5,000 10,000	1,054 6 3 39·0 1,161 16 3 40·1 2,440 11 3 48·8 6,178 1 3 61·8	1,054 13 9 39·1 1,162 3 9 40·1 2,440 18 9 48·8 6,178 8 9 61·8	989 16 3 36·7 1,097 6 3 37·8 2,364 1 3 47·3 6,083 11 3 60·8	953 18 9 35·3 1,089 8 9 37·6 2,356 3 9 47·1 6,075 13 9 60·8		