RETURN to an Order of the Honourable The House of Commons, dated 19th April 1920;—for,

COPY "of STATEMENT of REVENUE and EXPENDITURE as laid before The House by the Chancellor of the Exchequer when opening the Budget."

Treasury Chambers, 19th April 1920.

MR. BALDWIN.

Ordered, by The House of Commons, to be Printed, 19th April 1920.

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TABLE 1. showing how the Amount issued from the Exchequer to meet the Expenditure in 1919-20 compares with the Estimated Expenditure.

		19:	19-20.	
	Total Expenditure provided for in the Budget.	Additional Expenditure for which Supplementary Estimates were presented.	Total Estimated Expenditure.	Amount issued to meet Total Expenditure.
CONSOLIDATED FUND SERVICES.	£			
National Debt Services:		£	£	£
Inside the Fixed Debt Charge	29,800,000		29,800,000	,,
Outside the Fixed Debt Charge	330,200,000		330,200,000	308,261,000
	360,000,000		360,000,000	332,034,000
Payments to Local Taxation Accounts, &c.	9,763,000	_	9,763,000	10,746,000
Land Settlement	5,000,000	_	5,000,000	3,477,000
Other Consolidated Fund Services	1,832,000		1,832,000	1,948,000
Total Consolidated Fund Services -	376,595,000		376,595,000	348,205,000
SUPPLY SERVICES.				
Army	287,000,000	118,000,000	405,000,000	395,000,000
Navy	149,200,000	8,328,000	157,528,000	156,528,000
Air Force	66,500,000	*12,469,000	54,031,000	52,500,000
Civil Services	505,804,000	†116,255,000	622,059,000	569,054,000
Customs and Excise and Inland Revenue -	8,537,000	1,115,000	9,652,000	9,422,000
Post Office Services	41,274,000	6,920,000	48,194,000	48,064,000
Total Supply Services	1,058,315,000	238,149,000	1,296,464,000	1,230,568,000
Votes of Credit 1918-19				87,000,000
GRAND TOTAL	1,434,910,000	238,149,000	1,673,059,000	1,665,773,000

In order to show the entire expenditure for which the State was responsible in 1919-20, there has to be added the expenditure chargeable to Capital Account as given in the following statement:—

I. Expenditure chargeable against Revenue, as in above table - 1,665,773,000 II. Expenditure chargeable against Capital, viz.:—
Telegraph (Money) Act, 1913 - 2,565,000 Post Office (London) Railway Act, 1913 152,000 Housing Act, 1914 56,000 Anglo-Persian Oil Co. (Acquisition of Capital) Amendment Act, 1919 - - -- 2,050,000 4,823,000 Total -£1,670,596,000

not proceeded with on establishment of Ministry of Health.

<sup>\*</sup> The Air Force Estimates as finally presented were less by £12,469,000 than the provision for them in the Budget Estimate. † Net addition, after allowing for £105,000, reductions by Committee of Supply, and £6,559,000, balances of Estimates

TABLE II. showing how the Revenue in 1919-20 compares with the Budget Estimate, and with the Revenue of the previous year, 1918-19.

Receipts in 1918-19.			Budget Estimate for 1919-20.	Receipts in 1919-20.	Receipts, more (+) or less (-) than Budget Estimate.
£ 102,780,000 59,440,000	Customs	-	£ 119,000,000 118,500,000	£ 149,360,000 133,663,000	£ +30,360,000 +15,163,000
162,220,000			237,500,000	283,023,000	+45,523,000
30,262,000 12,438,000 2,480,000 291,186,000 285,028,000 664,000	Estate, &c. Duties  Stamps  Land Tax and House Duty  Income Tax (including Super-Tax)  Excess Profits Duty, &c.  Land Value Duties		33,500,000 12,000,000 2,500,000 354,000,000 300,000,000 500,000	40,904,000 22,586,000 2,640,000 359,099,000 290,045,000 663,000	$+7,404,000 \\ +10,586,000 \\ +140,000 \\ +5,099,000 \\ -9,955,000 \\ +163,000$
622,058,000			702,500,000	715,937,000	+13,437,000
784,278,000	TOTAL RECEIPTS FROM TAXES	- £	940,000,000	998,960,000	+58,960,000
29,400,000 3,800,000 6,800,000	Postal Service Telegraph Service		30,000,000 4,000,000 7,000,000	31,000,000 4,850,000 8,300,000	+ 1,000,000 + 850,000 + 1,300,000
40,000,000	Crown Lands	-	41,000,000 650,000	44,150,000 680,000	+ 3,150,000 + 30,000
11,680,000	Receipts from Sundry Loans, &c Ordinary Receipts (a) Special Receipts (b)	1	9,750,000	{ 1,004,000} { 13,948,000}	+ 5,202,000
52,303,000	Miscellaneous Special Receipts (d)	1	209,700,000	{ 16,050,000} {264,779,000}	+71,129,000
104.743,000	TOTAL RECEIPTS FROM NON-TA	AX }	261,100,000	340,611,000	+79,511,000
889,021,000	TOTAL -	£	1,201,100,000	1,339,571,000	+138,471,000

TABLE III. giving the Exchequer Balance Sheet of 1919-20.

Receipts.	* select various	Payments.
Exchequer Balance on 31st March 1919	£ 12,800,000	£
Revenue 1	1,339,571,000	Expenditure 1,665,773,000
Money raised under the War Loan Acts, 1914 to 1919:— Treasury Bills (net) 4 per cent. Funding Loan,	150,938,000	Depreciation Fund under the Finance Act, 1917 26,600,000 War Loans, Exchequer Bonds, &c., paid off under s. 34 of the Finance
	230,875,000	Act, 1917 66,361,000
4 per cent. Victory Bonds  5\frac{3}{4} per cent. Exchequer Bonds,  1925	243,927,000 $66,957,000$ $134,000$ $48,110,000$ $52,165,000$ $12,826,000$	Exchequer Bonds paid off:— £ 5 per cent. 1919 - 16,214,865 5 per cent. 1922 - 19,754,001 6 per cent. 1920 - 62,110,000 3 per cent. 1920 - 8,366,100 ———————————————————————————————————
	1 - 000 000 - 10	Issued under Section 16 of the Finance Act, 1911 143,000
		Issues under Civil Contingencies Fund Act, 1919, less repayment - 34,490,000
		Exchequer Balance on 31st March 1920 9,369,000
	E2,159,294,000	£2,159,294,000

<sup>(</sup>a) Includes receipts from Suez Canal Shares and from other investments.

 <sup>(</sup>b) , interests and repayments of War Loans to Dominions, Allies, &c.
 (c) , Mint receipts, Fee and Patent Stamps, &c., and Currency Notes Account Excess Interest.
 (d) , War contributions and receipts from sales of War property and from trading undertakings.

e (43)0.42-1 &caa 1000 5/20 (No. 34)

Table IV. showing how the Revenue in 1919-20 compares with the Revised Estimate presented in October 1919.

	As Estimated in October 1919.	Receipts in 1919-20.	Receipts, more (+) or less (-) than October Estimate.
Customs	£ 139,50 <b>0</b> ,000	£ 149,360,000	£ 9,860,000
Excise	136,500,000	133,663,000	- 2,837,000
	276,000,000	283,023,000	+ 7,023,000
Income Tax (including Super Tax) -	354,000,000	359,099,000	+ 5,099,000
Excess Profits Duty, &c	280,000,000	290,045,000	+ 10,045,000
Other Inland Revenue Duties	53,500,000	66,793,000	+ 13,293,000
	687,500,000	715,937,000	+ 28,437,000
TOTAL RECEIPTS FROM TAXES - £	963,500,000	998,960,000	+ 35,460,000
Post Office	43,000,000	44,150,000	+ 1,150,000
Crown Lands	650,000	680,000	+ 30,000
Receipts from Sundry Loans, &c	11,500,000	14,952,000	+ 3,452,000
Miscellaneous	150,000,000	280,829,000	+130,829,000
TOTAL RECEIPTS FROM NON-TAX } £ REVENUE }	205,150,000	340,611,000	+135,461,000
TOTAL - £	1,168,650,000	1,339,571,000	+170,921,000

Table V. showing how the Expenditure compares with the Revised Estimates presented in October 1919.

	1010.		
Service.	Estimate, October 1919.	Exchequer Issues, 1919-20.	October Estimate more (+) or less (-) than Exchequer Issues.
CONSOLIDATED FUND SERVICES.	£	£	£
National Debt Services	345,000,000	332,034,000	- 12,966,000
Payments to Local Taxation Accounts, &c	9,763,000	10,746,000	+ 983,000
Land Settlement	5,000,000	3,477,000	- 1,523,000
Other Consolidated Fund Services	1,832,000	1,948,000	+ 116,000
TOTAL CONSOLIDATED FUND SERVICES -	361,595,000	348,205,000	- 13,390,000
SUPPLY SERVICES.			
Army	405,000,000	395,000,000	- 10,000,000
Navy	160,000,000	156,528,000	- 3,472,000
Air Force	57,500,000	52,500,000	- 5,000,000
Civil Services	602,000,000	569,054,000	- 32,946,000
Customs and Excise, and Inland Revenue Departments  Post Office Services	56,200,000	57,486,000	+ 1,286,000
TOTAL SUPPLY, SERVICES -	1,280,700,000	1,230,568,000	- 50,132,000
Votes of Credit		87,000,000	+ 87,000,000
Total -	1,642,295,000	1,665,773,000	+ 23,478,000

Table VI. showing how the Expenditure to be provided for in 1920-21 compares with the Expenditure in 1919-20 as estimated in April 1919.

Service.	Estimate, 1919-20.	Estimate, 1920-21.	Estimate for 1920-21 more (+) or less (-) than 1919-20.	
CONSOLIDATED FUND SERVICES.	£	£	£	
National Debt Services : Interest, &c., inside the Fixed Debt Charge -	29,800,000	24,500,000	- 5,300,000	
outside the Fixed Debt charge	330,200,000	320,500,000	- 9,700,000	
	360,000,000	345,000,000	- 15,000,000	
Payments to Local Taxation Accounts, &c	9,763,000	10,818,000	+ 1,055,000	
Land Settlement	5,000,000	12,000,000	+ 7,000,000	
Other Consolidated Fund Services	1,832,000	1,730,000	_ 102,000	
TOTAL CONSOLIDATED FUND SERVICES -	376,595,000	369,548,000	_ 7,047,000	
SUPPLY SERVICES.				
	287,000,000	125,000,000	- 162,000,000	
Army	149,200,000	84,372,000	- 64,828,000	
Air Force	66,500,000	21,057,000	- 45,443,000	
Civil Services*	505,804,000	497,318,000	- 8,486,000	
Customs and Excise, and Inland Revenue Departments -	8,537,000	10,468,000	+ 1,931,000	
	41,274,000	49,689,000	+ 8,415,000	
Post Office Services -	1,058,315,000	787,904,000	_ 270,411,000	
	1,434,910,000	1,157,452,000	_ 277,458,000	
†Estimated Expenditure chargeable against Capital	3,484,000	10,366,000	+ 6,882,000	

MARKET STORES	1919-20.	1920-21.		1919-20,	1920-21.
Civil Services :-	£	£			
Public Education Old Age Pensions Ministry of Pensions Ministry of Health, &c. Insurance, &c. Ministry of Labour. Civil De-		56,081,000 25,969,000 123,235,000 34,265,000	†Expenditure chargeable against Capital:— Telegraph (Money) Act, 1913 -  Post Office (London) Railway Act, 1913 -  Housing Act, 1914 -	£ 3,230,000 200,000 54,000	£ 6,884,000 350,000 132,000
Mobilisation and Resettlement, &c.  Loans to Dominions and Allies -  Railway Agreements, Trans-	46,251,000 115,500,000 60,000,000	25,369,000 36,000,000 26,932,000	Electricity Supply Act, 1919 -		3,000,000
Bread Subsidy Ministry of Munitions Coal Mines Deficiency	50,000,000  1,497,000 20,000,000	45,000,000 27,323,000 16,279,000 15,000,000			
Other Civil Services	505,804,000	65,865,000 497,318,000		3,484,000	10,366,000

Table VII. showing how the Estimated Receipts in 1920-21 from Revenue and from Borrowings to meet Capital Expenditure compare with the corresponding Receipts in 1919-20.

#### On basis of EXISTING TAXATION.

		Receipts in 1919-20.	for 1920-21 on Basis of existin Taxation.	Estimate for 1920-21, more (+) or less (-) than Receipts in 1919-20.
		£	£	£
Customs		- 149,360,000	0 140,490,000	- 8,870,000
Excise	-	- 133,663,000	159,510,000	+ 25,847,000
		283,023,000	300,000,000	
Shell the state of				
Estate, &c. Duties	-	- 40,904,000	45,000,000	+ 4,096,000
Stamps	_	- 22,586,000	20,000,000	- 2,586,000
Land Tax and House Duty	-	- 2,640,000	2,500,000	- 140,000
ncome Tax (including Super-Tax)		- 359,099,000	387,000,000	+ 27,901,000
Excess Profits Duty, &c		290,045,000	210,000,000	- 80,045,000
and Value Duties		663,000	500,000	- 163,000
		715,937,000	665,000,000	50,937,000
TOTAL RECEIPTS FROM TAXES	£	998,960,000	965,000,000	- 33,960,000
ostal Service				
elegraph Service		31,000,000	32,000,000	+ 1,000,000
elephone Service	-	4,850,000	5,000,000	+ 150,000
crophone service	-	8,300,000	9,500,000	+ 1,200,000
		44,150,000	46,500,000	+ 2,350,000
eceints from Sunday T		680,000	650,000	- 30,000
*Ordinary Receipts	-	1,004,000	744,000	- 260,000
*Special Receipts	-	13,948,000	8,756,000	- 5,192,000
*Ordinary Receipts		16,050,000	10,000,000	
*Special Receipts		264,779,000	302,000,000	+ 1,950,000
TOTAL RECEIPTS FROM NON-TAX	•			+ 37,221,000
KEVENUE -	£	340,611,000	376,650,000	+ 36,039,000
TOTAL REVENUE	£	1,339,571,000	1,341,650,000	+ 2,079,000
Borrowings to meet Expenditure } chargeable against Capital -	£	4,823,000	10,366,000	+ 5,543,000

<sup>\*</sup> See notes on page 3.

## TABLE VIII. showing the PROPOSED CHANGES in TAXATION AND IN Postage, &c. Rates.

## A.—CUSTOMS AND EXCISE.

	Existing Duties.		Propose	d Duties.	
	Full.		Preferential.	Full.	Preferential.
	£ s.	d.	£ 's. d.	£ s. d.	£ s. d.
USTOMS:		7234			
Spirits:	2 12	10	2 10 4	3 15 4	3 12 10
*Brandy or Rum, proof gallon -	2 12	11	2 10 5	3 15 5	3 12 11
Unsweetened spirits other than the	2 12	11	2 10 5	3 15 5	3 12 11
Perfumed spirits, liquid gallon -	4 4	2	4 0 2	6 0 0	5 16 0
Liqueurs, cordials, mixtures and other preparations in bottle entered in such a manner as to indicate that the strength is not to be tested, liquid	3 12	2	3 8 10	5 2 5	4 19 1
*Other spirits, including naphtha and methylic alcohol purified so as to be potable, and mixtures	2 12	11	2 10 5	3 15 5	3 12 11
and preparations containing spirits, proof gallon  * If imported in bottle, extra per gallon  Additional duties are charged on immature spirits.	0.1	0	0 1 0	0 1 0	0 1 0
Beer:					
Mum, Spruce, or Black Beer:			TO THE THORITIES		7.00 10 10 10 10 10 10 10 10 10 10 10 10 1
Of a specific gravity— Not exceeding 1,215°, for every 36 gallons	14 2 16 10	0 5		20 2 0 23 11 0	1010
Other Sorts—  At gravity of 1.055°, for every 36 gallons	3 10	1/0	-	5 0 6	-
And so on in proportion for any difference of gravity.					
Wine .	0 1	2	CO mon cont	0 2 6	60 per cent.
Not exceeding 30° of proof spirit, per gallon -	0 1	0	of full rate.		of full rate.
Exceeding 30°, but not exceeding 42° of proof	0 3		60% per		662 per cent. of
spirit, per gallon.  For every degree or part of a degree beyond 42°, per gallon.	0 0	3	full rate.	0 0 6	full rate.
Additional duty: On still wine imported in bottle, per gallon -	0 1	0	50 per cent. of full rate.	0 2 0	50 per cent. of full rate.
On sparkling wine imported in bottle, per gallon	0 2	2 6	of full rate.	plus	of 5s., plus
				50 per cen	t. two-thirds o
Tobacco:				ad valoren	surtax.
Cigars, per lb	0 1	5 7	Five-sixths of full rate.		Five-sixths of 15s. 7d.,
	1 1900			50 per cen	t. plus two-
				ad valoren	ad valorem
Motor Spirit: per gallon	0	0 (	Five-sixths of full rate.		p ealed as from ary 1921.

the property of the party of th

## TABLE VIII .- continued.

		Existing Duties.	Proposed Duties.
	919		
Excise: -  Spirits, British, proof gallon -  (Additional duties are charged on immature spirits).  Beer, standard barrel of 1055°	-	£ s. d. 2 10 0	£ s. d. 3 12 6
	-	3 10 0	5 0 0
Motor-Car and Motor-Bicycle Licence Duties	-	Existing duties to b	e abolished as from 21, see below.

# MOTOR VEHICLE TAXATION.

Proposed scale of duties.

The following duties will take the place, as from 1st January 1921 of (a) the existing duty of 6d. a gallon on motor spirit, and (b) the existing Licence Duties on Motor Cars and Motor Cycles.

Description of Motor Vehicle.	Rate of Annual Licence Duty.
1. Cycles (including motor scooters) not exceeding 7 cwt.  Bicycles not exceeding 200 lbs. in weight unladen  Exceeding 200 lbs. in weight unladen -  Bicycles if used for drawing a trailer or side-car, an  motor tricycles -	- 11. 10s.

Rate of Annual

2. Vehicles not exceeding 5 cwt. in weight unladen adapted and used for invalids

3. Vehicles being hackney carriages.		In the Metropolitan Police area and such other districts as Minister of Transport may fix.	In all other districts.
Tramcars		150	
Other vehicles:		15s.	15s.
Seating not more than 5 persons	-	151.	121.
Seating more than 5 but not	more than		120.
14 persons		307.	241.
Seating more than 14 but not	more than		
20 persons		451.	361.
Seating more than 20 but not	more than		
Seating more than 26 but not		607.	481.
32 persons	more than	~~~	
Seating more than 32 -		721.	601.
		841.	701.

4. Vehicles of the following descriptions used in course of trade, otherwise than for the conveyance of goods and in agriculture:—
Road locomotives and agricultural engines—
The second to the second secon
Exceeding 8 tons, but not exceeding 12 tons in weight unladen - 281.
The statement of the state of t
Exceeding 12 tons in weight under the Agriculture tractors used for haulage solely in connection with
. 11
agriculture— Exceeding 2½ tons but not exceeding 5 tons in weight
unladen - 10l.  Exceeding 5 tons in weight unladen - 10l.
- 1bing ongines agricultural tractors, or other
· 1 1 more if not used on roads for hauning any objects
other than their own necessary gear, threshing appliances, farming
other than their own necessary get, and their
implements, or supplies of fact of 211.
Tractors of any other description
• 5. Vehicles (including tricycles weighing more than 7 cwt. unladen) used for the
any appear of goods in the course of trade
The ding 19 owt but not exceeding I ton in weight unlauen
E-coding 1 ton but not exceeding 2 tons in weight umaden
Exceeding 2 tons but not exceeding 5 tons in weight unlated
Exceeding 3 tons but not exceeding 4 tons in weight unladen
To depart in weight unladen
With an additional duty in any case if used for drawing a maner of
6. Any vehicles other than those charged with duty under the foregoing pro-
-inimiana
Not arranding 6 horse power or electrically properled -
To die 6 horse nower 10. 101 cach unit of
part of a unit of horse power.
On licences for vehicles (other than cycles, tramcars, and vehicles in respect of
which an annual duty of 5s. is chargeable) taken out for one quarter of the year only
which an annual duty of 3s. is charged by the duty will be charged at the rate of thirty per centum of the full duty.  duty will be charged at the rate of thirty per centum of the full duty.  by medical
The abatement of duty granted in the case of motor cars used by medical
The abatement of duty granted in the constant
practitioners or veterinary surgeons will cease.  For fuller details and comparison with existing changes, see Command Paper 660.

For fuller details and comparison with existing chang

# B.-INLAND REVENUE.

## INCOME TAX.

#### I.—RATE.

It is proposed to retain the standard rate of Income Tax at 6s. in the £.

# II.—DIFFERENTIATION IN FAVOUR OF "EARNED" INCOME.

Relief to "earned" income is at present granted by means of differential rates of tax applicable to that income where the total income does not exceed 2,500l.

It is proposed to maintain the differentiation in favour of "earned" income, but to give it not by separate rates of tax but by making a deduction of one-tenth of the "earned" income (subject to a maximum deduction of 2001.) for the purpose of arriving at the "assessable" income.

It is further proposed that the relief shall be given in all cases irrespective of the

amount of the total income.

The "assessable" income will be, in the case of "earned" income, the amount of such income after deducting the amount of the differentiation relief above-mentioned and in the case of other income (hitherto known as "unearned" income, but now proposed to be described as "investment" income), the actual amount of such income.

#### III.—GRADUATION.

(i) Existing System.—The graduation of the tax is at present effected (a) by means of reduced rates applicable to total incomes which do not exceed 2,500l. in the case of "earned" income, and 2,000l. in the case of "investment" income, and (b) by the allowance of specific abatements and reliefs e.g. for wife, children and dependent relatives, in cases where the total income does not exceed 700l. (or for the purpose of certain reliefs 800l. and 1,000l.)

Incomes not exceeding 130l. a year are wholly exempt from tax.

(ii) Proposed System.—The new scheme of graduation proposed proceeds on the following lines:—

#### (a) Exemption Limit.

Exemption from tax will be allowed where the total assessable income does not exceed 135l. (or, in the case of an individual whose wife is living with him, 225l.). (Where the income is wholly earned, these limits are equivalent to 150l. and 250l. respectively.)

#### (b) Abatement.

Where the total assessable income exceeds 1351. or, in the case of a married

couple, 225l., abatement allowances of these amounts will be made.

The existing wife allowance of 50l. (or, in terms of assessable income, 45l.) is now merged in the increased exemption limit and abatement allowance. Thus, in effect, the wife allowance is increased, in terms of earned income, from 50l. to 100l.

Where in the case of a married couple the wife has an earned income, the abatement allowance of 225l. will be increased by a sum equal to nine-tenths of the amount of such earned income, subject to a maximum increase of 45l. In these cases the maximum abatement allowance will be 270l. in terms of assessable income, which is equal to 300l. in terms of earned income.

This relief, which will be granted irrespective of the amount of the total joint income, will take the place of the relief in respect of the separate earnings of a married woman, hitherto restricted to cases where the total joint income of a husband and

wife does not exceed 500l.

#### (c) Children Allowance.

The allowances from assessable income will now be 36l. for one child and 27l. for each subsequent child. These amounts are equivalent to 40l. and 30l. in terms of earned income, as compared with the existing allowances of 40l. and 25l. respectively.

The allowance will no longer be claimable in respect of any child who has, in its own right, an income exceeding 40l. a year.

#### (d) Dependent Relative Allowance.

The allowance from assessable income will be 25l. In the case of earned income this is equivalent to a small increase as compared with the present allowance of 25l., which in terms of assessable income would be 22l. 10s.

Relief will be granted as hitherto in respect of each dependent relative who is incapacitated by old age or infirmity from maintaining himself and whose income from all sources does not exceed 25l. a year. Where the dependent relative is a widowed mother the condition of incapacity will be waived.

### (e) Housekeeper Allowance.

The existing allowance to a widower in respect of a female relative resident with him, for the purpose of having the charge and care of his children, is maintained at 50l., which is equivalent to a deduction of 45l. from the assessable income. This allowance will be extended to widows in like case.

It is also proposed to maintain the allowance of 50l. (in terms of assessable income, 45l.) to an unmarried person who has living with him his widowed mother or some other female relative maintained by him to look after his younger brothers and sisters.

It is not proposed to give a "housekeeper" allowance in any cases other than

those above mentioned.

The above-mentioned allowances (b), (c), (d) and (e) will be deductions from "assessable" income in all cases, irrespective of the amount of the total income, and the sum remaining will represent the "taxable" income, that is, the amount upon which Income Tax will be charged.

Reduction of the Standard Rate of Tax.

As a further step in the graduation—and this relief applies to all individual taxpayers whether they have family responsibilities or not-it is proposed that, whatever the amount of the "taxable" income, the first 2251, of that income shall be charged at half the standard rate, and that only the excess of the "taxable" income over 2251, shall be charged at the standard rate.

Life Assurance Premiums.

As a consequence of this new method of graduation, it is necessary to determine specifically the rates at which allowance of tax shall be made in respect of Life Assurance premiums.

Under the existing law, different provisions apply according as the insurances

were made on or before, or were made after, the 22nd June 1916.

As regards the former class, the rates proposed are as follows :-

(i) Where the total income does not exceed 1,000l., half the standard rate.

(ii) Where the total income exceeds 1,000l. but does not exceed 2,000l. three fourths of the standard rate.

(iii) Where the total income exceeds 2,000l.—the standard rate.

With regard to insurances made after the 22nd June 1916 (as respects which the allowance under existing law is limited to a maximum of 3s. in the £), the allowance of tax will be at half the standard rate in all cases irrespective of the amount of the total income.

The Life Assurance allowance will be extended to premiums paid by a wife out

of her separate income in respect of an insurance on the life of her husband.

British Subjects Resident Abroad.

It is proposed to allow to British subjects resident abroad the benefit of the various reliefs mentioned in the foregoing paragraphs. In these cases the relief will be calculated by reference to the real total income, wherever arising, and the tax to be borne in respect of that portion of the income which is subject to United Kingdom Income Tax will be calculated at the effective rate that would be charged if the total income were assessable to United Kingdom Income Tax.

As a consequence of the new graduation scheme, it will be necessary to revise the basis of the existing relief afforded to certain classes of persons resident abroad (e.g., persons who are or have been employed in the service of the Crown, residents in the Isle of Man or the Channel Islands), and it is proposed to apply in these cases

the measure of relief above indicated.

#### IV .- SUPER-TAX.

The final step in the proposed graduation is effected by a revision of the Super-

tax charge.

It is proposed to lower the limit of Super-tax exemption from 2,500l. to 2,000l., and to increase up to a maximum of 6s. the rates of Super-tax payable under the graduated scale.

Details of the present and proposed scales of charge are shown in the following

		Existing Rates. Incomes exceeding 2,500l. chargeable.	Proposed Rates. Incomes exceeding 2,000l. chargeable.
On the first 2,000l. of the income  "next 500l.* (to 2,500l.) -  "500l. (to 3,000l.) -  "1,000l. (to 4,000l.) -  "1,000l. (to 5,000l.) -  "1,000l. (to 6,000l.) -  "1,000l. (to 7,000l.) -  "1,000l. (to 8,000l.) -  "1,000l. (to 9,000l.) -  "1,000l. (to 10,000l.) -  "1,000l. (to 20,000l.) -  "10,000l. (to 30,000l.) -		s. d. Nil 1 0 1 6 2 0 2 6 3 0 3 6 3 6 4 0 4 0 4 6 4 6 4 6 4 6 4 6	s. d. Nil 1 6 2 0 2 6 3 0 3 6 4 0 4 6 5 0 5 0 5 6 6 0

Super-tax will, as heretofore, be chargeable by reference to the total income of the individual from all sources for the previous year, and no deduction will be made in respect of the differentiation and graduation reliefs allowed for Income Tax purposes.

The accompanying White Paper (H.C. 71) contains tables showing the amount of Income Tax and Super-tax on certain incomes, and the effective rates payable in the £, and reproductions of illustrations, in the form of graphs, which appear in the Report of the Royal Commission on the Income Tax.

## V.-Double Income-Tax within the Empire.

Under the temporary arrangement which has been in existence since 1916 in regard to income chargeable to a \*Dominion Income Tax as well as to United Kingdom Income Tax, relief from double taxation is allowed, at the expense of the British Exchequer, subject to the retention of United Kingdom Income Tax at a rate not less than 3s. 6d. in the £.

It is now proposed to substitute a scheme of relief which is designed to be permanent in character and which, given complementary action on the part of the Dominions, will afford complete relief by the elimination of the lower of the two taxes charged upon the same income.

Under the proposed scheme relief will be afforded so far as the British Exchequer is concerned, by a deduction from the rate of the United Kingdom Income Tax (including Super-tax) up to one-half the rate of tax charged upon the individual taxpayer. If, therefore, the rate of the Dominion tax does not exceed one-half the rate of the United Kingdom tax, the whole remission will be made from the United Kingdom tax.

A necessary corollary to the proposed scheme of relief is the repeal of the provision that, in respect of income arising in a Dominion, liability to United Kingdom Income Tax is to be computed on the balance of income remaining after payment or deduction of the Dominion tax.

VI.—Special Reliefs from Income Tax (including Super-Tax) introduced to meet War Conditions.

It is proposed to discontinue the following temporary reliefs which have been introduced from time to time to meet special circumstances arising out of the war:—

- (a) Reduced rates of tax and other reliefs applicable to the service pay of sailors, soldiers and others.
- (b) Relief in respect of diminution of profits due to the war and relief where the income of the year falls short of the assessed income by more than 10 per cent.
- (c) Postponement of payment of Super-tax where the income has diminished, and relief from Super-tax to persons serving in the war.
- (d) Computation of total income, for the purpose of determining the limit of one-sixth of that income in connection with the allowance in respect of Life Assurance premiums, on the basis of the income for the year 1913-14 (the last pre-war year) where the income of the year of assessment is less than that income.

#### Excess Profits Duty.

It is proposed to renew the charge so as to cover accounting periods ending on or after 5th August, 1920, the date fixed by the last Act. The rate will be increased from 40 per cent. to 60 per cent. as from 1st January 1920, but in the event of a War Levy being imposed later in the Session, this increase of 20 per cent. in the rate of Excess Profits Dnty will be cancelled. The like course will be taken as respects the rate of the Excess Mineral Rights Duty.

<sup>\*</sup> The expression "Dominion" is here used to include the self-governing Dominions, India, British possessions generally and any territory under His Majesty's protection.

#### CORPORATION PROFITS TAX.

It is proposed to impose a tax of 1s. in the £ on the profits of concerns with limited liability engaged in trade or transactions of a similar character. No tax will be charged upon the first 500l. of such profits, and any Excess Profits Duty payable will be treated as a working expense in arriving at the profits chargeable to this new tax.

To meet certain hard cases it is proposed further that if in any case the duty exceeds a sum equivalent to 2s. in the £ on the profits which remain after payment of interest and dividends payable at a fixed rate on existing issues of debentures and preference shares, the excess of the charge over that sum shall be remitted.

#### STAMPS.

## (1) Duty on Share Capital of Companies.

It is proposed to increase the duty from the present rate of 5s. per 100l. to 1l. per 100l. (2) Conveyances.

The Finance (1909-10) Act, 1910, doubled the duty on conveyances of property except in the case of transfers of stocks and marketable securities, and conveyances

of other property of small value.

It is proposed to remove the exception in favour of transfers of stocks and marketable securities and to charge the duty on conveyances whether by gift or sale (except the small conveyances referred to above) of all kinds of property according to

higher sc	ale, which	th is as	follows :-		. ,	30,410					c		1
Where th	ne amour	nt or va	lue of th	e cons	side	ration	a .				7	8.	a.
for t	the sale	does no	t exceed		-		- 3	£ 5	-	-	0	1	0
Exceeds	£ 5 and	does n	ot exceed		-		-	10	-	-	0	2	
Lincocas	10				-		-	15	-	-	0	3	0
,,	15	"	**		-		_	20	-	-	0	4	0
"	00	>>	,,		_		_	25	_	-	Ŏ	5	0
22		"	"					50	_	_	0	10	0
,,	25	"	"		-			75			-	15	0
,,	50	"	,,		-						1	0	Õ
,,	75	,,	,,		-			100	-	-	1	5	0
,,	100	,,	,,		-			125	-	-	1	5	0
,,	125	,,	,,		-			150	-	-	1	10	0
	150	,,	,,		-		-	175	-	-	1	15	0
"	175				-		-	200	-	-	2	0	0
,,	200	"	"		_		-	225	-	-	2	5	0
"	225	"	"		_			250	_	-	2	10	0
"		22	,,					275		BIDE	1000	15	0
,,	250	>>	,,		-			300	WELL 48 3			0	0
,,,	275	"	- 22 1	1 (							0	0	U
,,	300 for	every	50l. and	also 1	or	every	1	raction	nai pai	10 17	0	10	0
	501.	of such	amount o	r valu	e	-		-	-	-	0	10	0

The special rates for Bank of England and Colonial Stocks will be 15s. 6d. fixed and 5s. per 100l. respectively.

As a consequence, it is proposed to double the rates of composition for the Stamp Duty on transfers of stock.

### (3) Marketable Securities to Bearer.

It is proposed to double the duty on Marketable Securities to bearer, which will

Colonial Government.		Colonial Municipality.	Bearer Securities, other than Colonial Government or Municipalities.
Where the money thereby secured does not exceed £10  £  Exceeds 10 but does not exceed 25  , 25 , , , , 50  , 50 , , , 100  , 100 , , , 150  , 150 , , , 200  , 250 , , , 300  , 300, for every £100 and also for any fractional part of £100.	s. d. 1 4 2 6 5 6 10 0 12 6 15 0 5 0	For every £10 and also for any fractional part of £10 of the money thereby secured, 2s.	For every £10, and also for any fractional part of £10 of the money thereby secured, 4s.

The reduced duty applicable to substituted bearer securities and to securities to bearer issued for short terms (Section 13, Finance Act, 1911) will also be doubled.

# (4) Share Warrants and Stock Certificates to Bearer.

It is proposed to double the duty on these instruments, which will then be as follows:

Colonial Government.

### Foreign.

British.

fraction of 100l. of the for any fractional part of nominal value of stock, 5s.

For every 100l. and For every 10l. and also 10l. of the nominal value of the share or stock, 4s.

Three times the transfer duty, see paragraph (2) above.

## (5) Policies of Sea Insurance.

It is proposed to revise the ad valorem duties according to the following scale:— Existing scale. Proposed scale.

Where the premium or consideration exceeds the rate of 2s. 6d. per cent. of the sum insured:-

(a) For or upon any voyage in respect of every 100l. and any fractional part of 100l. insured

Where the premium or consideration exceeds the rate of 2s. 6d. per cent. of the sum insured:-

s. d. (a) For or upon any voyage Where the sum insured does not exceed 250l. - -Where the sum exceeds 250l. but does not exceed 5001. - -Where the sum exceeds 500l. but does not exceed 750l. - -Where the sum exceeds 750l. but does not exceed 1,000l. Where the sum exceeds 1,000l. for every 500l., also any fractional part of 500l.

(b) For time

In respect of every 100l. and any fractional part of 100l. insured where the insurance is for any time not exceeding six months - -

Where the insurance is for any time exceeding six months and not exceeding twelve months - -

(b) For time

Where the insurance shall be made for any time not exceeding six months a duty equivalent to three times the above amounts.

Where the insurance shall be made for any time exceeding six months but not exceeding twelve months a duty equivalent to six times the above amounts.

# (6) Accident, Sickness, Indemnity, Fire Insurance, &c. Policies.

It is proposed to increase the duty from 1d. to 6d. and in cases where the duty is compounded for to increase the rate of composition from 5 per cent. to 25 per cent. on the amount of the premiums.

# (7) Receipts and Scrip Certificates.

It is proposed to increase the duty from 1d. to 2d.

### LAND VALUES DUTIES.

It is proposed to repeal the Increment Value Duty, Reversion Duty and Undeveloped Land Duty, imposed by Part I of the Finance (1909-10) Act, 1910, and to take no action towards the collection of the outstanding arrears of those duties. Provision will be made for repayment of the duty already paid on application by the

No further steps will be taken to bring to completion the general valuation of land prescribed by that Act. The valuation has reference to values as at 30th April 1909, and with the repeal of the duties will cease to have any fiscal significance, but the Valuation Department of the Inland Revenue will be kept in being and the existing provisions for the presentation of deeds relating to the transfer on sale and lease of land will be continued, so that the Department will have a record of such transactions and keep its information up to date.

## C.—POSTAGE, &c., RATES.

	Present Rates.	Proposed Rates.
	Not exceeding 4 oz 11d.	Not exceeding 3 oz 2d.
Inland letters	For every additional 2 oz 1d.	For every additional oz 1d.
n 1.1.1 D.	Not exceeding 1 oz 11d.	Not exceeding 1 oz 2d.
Letters to the British Pos- sessions generally, the United States of America	For every additional oz 1d.	For every additional oz 1d.
and British Postal Agen-		
cies in Morocco.	For every copy not exceeding	For every copy not exceeding
Registered Newspapers	6 oz \frac{1}{2}d.	6 oz 1d.
(Inland).	For every additional 6 oz \frac{1}{2}d.	For every additional 6 oz $\frac{1}{2}d$ .
	Not exceeding 3 lbs 6d.	Not exceeding 2 lbs 9d.
Inland Parcels	7 lbs 9d.	,, ,, 5 lbs 1s.
	" " 11 lbs 1s.	" 8 lbs 1s. 3d.
	" " 11 100.	" 11 lbs 1s. 6d.
	For 12 words 9d.	For 12 words 1s.
Inland Telegrams	I UI I WINDIGE	13'4'11
	For every additional word - $\frac{1}{2}d$ .	Additional charge of 6d. per
		inland telegram handed in
Sunday telegrams		between midnight Satur- day and midnight Sunday.
-	3d. a mile calculated from	6d. a mile calculated from the
Porterage on telegrams -	the limit of free delivery.	limit of free delivery.
	Not exceeding 11 2d.	
Inland Money Orders -	31 3d.	Not exceeding 31 4d
	" " 101 4d.	101 6d
	" 201 6d.	201 80
	" 301 8d.	307 - 100
	11 11	401 14
	.,,	2. 2. 2.
Postal Orders	000. 00 1000	11
	15s. 6d. to 21s 12d.	15s. 6d. to 21s 2d

In addition, proposals will be laid before a Select Committee for the increase of Telephone Rates, and power will be taken to increase the rates for Inland Postcards (to  $1\frac{1}{2}d$ .) and Printed Papers as soon as the international rate can be raised.

Table IX. showing the effect of the Proposed Alterations in Taxation and Postage, &c., Rates.

	Estimate 1920-21. Increase + or Decrease	In a Full Year. Increase + or Decrease
Customs. Spirits Beer - Wine Tobacco (Cigars) Motor Spirit -	+ 500,000	$ \begin{array}{c} £ \\ + 6,400,000 \\ + 20,000 \\ + 4,100,000 \\ + 530,000 \\ - 3,200,000 \end{array} $
Total Customs	+ 9,510,000	+ 7,850,000
Excise: Spirits Beer - Motor Car and Motor Cycle Licences	$+17,500,000 \\ +22,490,000 \\ -850,000$	$+18,100,000 \\ +29,980,000 \\ -1.200,000$
Total Excise	+39,140,000	+46,880,000
TOTAL CUSTOMS AND EXCISE -	+48,650,000	+54,730,000
MOTOR VEHICLE DUTIES	+ 4,500,000	+ 9,000,000
NLAND REVENUE:  Stamps:  Transfers of Stocks and Shares  Marketable Securities and Share Warrants to Bearer Composition for Transfer Duty Companies' Share Capital Duty Receipts and Scrip Certificates Fire, Accident, &c. Policies Sea Policies  Total Stamps  Income Tax: Graduation, differentation, abatements, allowances, &c. Abolition of temporary war reliefs, including reduced rates of tax on pay of sailors, soldiers, &c. Relief for double income tax within the Empire  Super Tax: Increase and extension of scale of rates of duty  Total Income Tax (including Super tax)	+ 1,500,000 + 3,000,000 + 275,000 + 50,000 + 5,200,000 - 11,500,000 - 500,000 + 8,800,000	+ 2,000,000 + 500,000 + 3,000,000 + 550,000 + 100,000 + 150,000 + 6,300,000 - 29,200,000 - 2,000,000 + 11,000,000
- Income Tax (including Super-tax)	- 1,200,000	-16,300,000
Excess Profits Duty: Increase from 40 per cent. to 60 per cent., on profits accruing from 1 January, 1920 -	+10,000,000	+100,000,000
Corporation Profits Tax:  Duty on the income of limited liability concerns engaged in trade, &c., on profits accruing from 1 January, 1920 -	+ 3,000,000	+ 35,000,000
TOTAL INLAND REVENUE	+17,000,000	+125,000,000
OSTAGE RATES (excluding Postcards and Printed Papers)	+ 6,500,000	+ 9,500,000
GRAND TOTAL -	+76,650,000	+198,230,000

TABLE X., showing, under the several Heads of Duty, the ESTIMATED REVENUE from Customs and Excise in 1920-21, as compared with the Approximate Receipts in 1919-20.

		(Approximate Receipts).	1920-21 (Estimated Receipts).
			4:
USTOMS:		16,169,000	22,000,000
Spirits -	-	2,000	60,000
Beer -	-	2,236,000	5,900,000
Wine -		11,000	10,000
Table Waters -	-	17,748,000	17,000,000
Tea -	-	2,475,000	2,450,000
Cocoa -		678,000	650,000
Coffee and Chicory	-	40,887,000	31,000,000
Sugar, &c.	-	1,054,000	1,000,000
Dried Fruits -		60,862,000	62,470,000
Tobacco -		1,086,000	1,250,000
Matches and Mechanical Lighters -	-	2,991,000	2,400,000
Motor Spirit -	- ' -	209,000	250,000
Cinema Films -			1,000,000
Clocks and Watches -	-	919,000	2,200,000
Motor Cars and Cycles -		1,996,000	300,000
Musical Instruments -		237,000	60,000
Other Items -	-	- 200,000*	00,000
TOTAL CUSTOMS -	- £	149,360,000	, 150,000,000
EXCISE:		42,562,000	64,500,000
Spirits -	into spiret	71,273,000	112,440,000
Beer -		1,421,000 -	1,390,000
Table Waters and Cider		1,150,000	1,200,000
Sugar, &c.		13,000	30,000
Tobacco -	W. 10 1111111	2,310,000	2,350,000
Matches and Mechanical Lighters		6,000	_
Motor Spirit		10,485,000	11,000,000
Entertainments -		1,467,000	3,570,000
Liquor Licences -		31,000	30,000
Monopoly Values -		1,152,000	350,000
Motor Car, &c. Licences -		- 47,000†	-
Motor Spirit Licence Duty		475,000	500,000
Other Licences		7,000	-
Railway Passenger Duty -		1,269,000	1,280,000
Medicines, Playing Cards, Coffee Mixtures		89,000*	10,000
Other Items			
TOTAL EXCISE	- £	133,663,000	198,650,000
TOTAL CUSTOMS AND EXCISE -	-1 £	283,023,000	348,650,000

<sup>\*</sup> Including adjustment to make actual receipts agree with the amount paid into the Exchequer. † Repayments.

#### TABLE XI.

#### LOANS TO DOMINIONS AND ALLIES.

The obligations of the Dominions and Allies as on 31st March 1920 are:—Obligations of Dominions:—

						£.	
Australia	-	-	-			51,600,000	
New Zealand	-	-	-		-	29,600,000	
Canada	-	-	-	-	-	19,400,000	
South Africa	-	-	-	-	-	15,800,000	
Other Dominions and	Coloni	es-	-			3,100,000	
O11: C A 11:							£119,500,000*
Obligations of Allies:—	•						
Russia	-	-	-	-	-	568,000,000	
France	-	-	-	-	-	514,800,000	
Italy	-	-	-	-	-	455,500,000	
Belgium (a) War -	-	-	-		-	92,000,000	)
(b) Reconstru	uction	-	-	-	-	5,300,000	
Serbia	~ -	-	-	-	-	20,900,000	
Portugal, Roumania,	Greece	and	other	Allies	-	66,600,000	
Relief Loans	-	-	-	-		8,000,000	
							£1,731,100,000
							£1,850,600,000

The further advances of 36,000,000l. provided for in the Estimates 1920-21 (Unclassified Services, Vote 11), will raise this total by 31 March 1921 to approximately 1,886,000,000l.

<sup>\*</sup> During 1919-20 Canadian Debt amounting to 82,600,000l. has been cancelled as a set off to the cancellation of a corresponding amount of Debt due to Canada (Command Papers 583, 616, and 651 of 1920).

# TABLE XII. giving FINAL BALANCE SHEET, 1920-21.

ESTIMATED REVENUE, 1920-21.	ESTIMATED EXPENDITURE, 1920-21
Customs 150,000	0,000 CONSOLIDATED FUND SERVICES.
Excise 198,650	0,000 National Debt Services :
Total Customs and Excise - 348,650	Inside the Fixed Debt Charge - 24,500,000
Motor Vehicle Duties 4,500	Outside the Fixed Debt Charge - 320,500,000
	345,000,000
Estate, &c. Duties 45,000	6,650,000
Stamps 25,200	,000 Payments to Local Taxation Accounts, &c. 10,818,000
Land Tax and House Duty 2,500	,000 Land Settlement -
Income Tax (including Super-Tax) - 385,800	
Excess Profits Duty, &c 220,000	HILTON YOUNG.  TOTAL CONSOLIDAT
Corporation Profits Tax 3,000	
Land Value Duties 500	,000
Total Inland Revenue 682,000	,000 SUPPLY SERVICES.
TOTAL RECEIPTS FROM TAXES - £ 1,035,150	,000 Army 125,000,000
	Navy 84,372,000
Postal Service 37,000	000 Air Force 21,057,000
Telegraph Service 5,750.	000 Civil Services 497,318,000
Telephone Service 10,250	
Total Post Office 53,000.	Departments 10,408,000
Crown Lands 650,	000 Post Office Services 49,689,000
Receipts from sundry Loans, &c.:- Ordinary Receipts 744,	Add, Supplementary Estimates to be presented 20,000,000
Special Receipts 8,756,	000
Miscellaneous:— Ordinary Receipts 18,000,	Total Supply Services - £807,904,000
Special Receipts 302,000,	000 TOTAL EXPENDITURE - £1,184,102,000
TOTAL RECEIPTS FROM NON-TAX } £383,150,	BALANCE AVAILABLE FOR DEBT } 234,198,000
TOTAL REVENUE - 1,418,300,	TOTAL - 1,418,300,000
Borrowings to meet Expenditure } £10,366,	Expenditure chargeable against } £10,366,000

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