THE EFFECTS OF TAXES AND BENEFITS ON HOUSEHOLD INCOME, 1993

This article examines how the distribution of income amongst households in the UK is modified by government expenditure and taxation. The main findings are:

- The income share of the bottom fifth of households is increased from 2.3% of original income to 6.6% of post-tax income by taxes and benefits.
- The average original income of the top fifth of households is 21 times the average of the bottom fifth, the average final income of the top fifth of households is less than 4 times the average of the bottom fifth.
- Cash benefits make up 70% of the gross income of the bottom fifth of households.
- The top fifth of non-retired households pay 17.9% of their gross income in income tax, the middle fifth pay 11.2%.
- The state pension accounts for 74% of the cash benefits received by retired households.
- The distribution of original income is more equal among non-retired households than retired. But the distribution
 of post-tax income is more equal among the retired than the non-retired.

In part 2 of this article there is a special section analysing the impact of the tax-benefit system on households ranked according to the proportion of gross income received through cash benefits

Part 1

Introduction

During 1993, the government raised and spent £273 billion. Directly or indirectly most of this revenue was raised from households and the expenditure benefited households. This article examines the impact of government taxation and expenditure on the distribution of income by allocating the revenue to those households which paid the taxes and the expenditure to those households which benefited from it, wherever this is possible. Some outlays and revenue of government cannot readily be allocated to households, for example there is no clear conceptual basis for determining the benefit to each household of expenditure on defence. However, about 57 per cent of government revenue and 55 per cent of government spending in 1993 can be allocated to households (see Table 1 and Table 2, Appendix 1). One of the consequences of this redistribution is to reduce the differences in income amongst households.

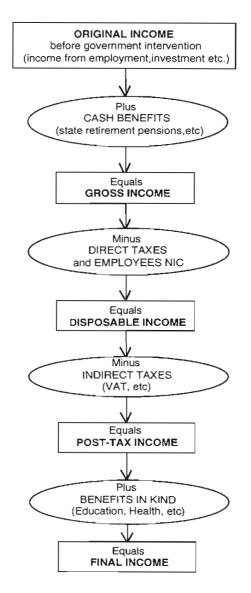
The stages of redistribution of incomes used in this analysis are shown in Chart I. Household members receive income from their employment; from occupational pensions; from their investments and from other non-government sources. Total income from these sources constitutes original income. The flow chart shows the various ways in which government then raises revenue through taxation on households and distributes benefits to them both in cash and in kind.

The main data source for this analysis is the Family Expenditure Survey (FES) which covers about 7,000 households per year. People living in hotels, lodging houses and in institutions such as old peoples' homes are excluded. The unit of analysis is the household rather than the individual. Being a sample survey its results are subject to the usual sampling errors - these errors are larger for the household groups with smaller sample numbers (see Appendix 3).

The article aims to present the most meaningful figures for 1993. The figures cannot be easily compared with earlier articles in this series because the tax-benefit system and the FES change over time.

CHART 1

Stages of redistribution



Summary of the effects of taxes and benefits by quintile groups of unadjusted disposable income, 1993

TABLE A

| | Quintile groups of households ranked by UNADJUSTED disposable income | | | | | |
|---|--|-------|--------|--------|--------|-------------------|
| | Bottom | 2nd | 3rd | 4th | Тор | All households |
| Average per household (£ per year)¹ | | | | | | |
| Original income | 1 190 | 4 340 | 11 650 | 20 530 | 42 310 | 16 000 |
| plus cash benefits | 3 790 | 4 640 | 3 070 | 2 000 | 1 370 | 2 970 |
| Gross income | 4 980 | 8 980 | 14 720 | 22 530 | 43 680 | 18 980 |
| less direct taxes ² and employees' NIC | 640 | 1 140 | 2 490 | 4 400 | 9 850 | 3 710 |
| Disposable income | 4 340 | 7 830 | 12 220 | 18 130 | 33 830 | 15 270 |
| less indirect taxes | 1 140 | 1 990 | 2 950 | 3 800 | 5 580 | 3 090 |
| Post-tax income | 3 200 | 5 840 | 9 280 | 14 330 | 28 250 | 12 180 |
| plus benefits in kind | 2 010 | 3 110 | 2 920 | 2 890 | 3 280 | 2 840 |
| Final income | 5 200 | 8 950 | 12 200 | 17 210 | 31 530 | 15 020 |
| Average per household (number) | | | | | | |
| Children ³ | 0.2 | 0.7 | 0.7 | 0.8 | 8.0 | 0.6 |
| Adults | 1.2 | 1.6 | 1.9 | 2.1 | 2.4 | 1.8 |
| Persons | 1.4 | 2.3 | 2.6 | 2.9 | 3.2 | 2.5 |
| People in full-time education | 0.2 | 0.5 | 0.6 | 0.6 | 0.7 | 0.5 |
| Economically active people | 0.3 | 0.6 | 1.2 | 1.7 | 2.1 | 1.2 |
| Retired people | 0.7 | 0.7 | 0.4 | 0.2 | 0.1 | 0.4 |
| Composition (Percentages) | | | | | | |
| Household type | | | | | | |
| Retired | 60 | 38 | 20 | 10 | 4 | 26 |
| Non-retired | | | | | | |
| 1 adult | 20 | 16 | 14 | 9 | 4 | 12 |
| 2 adults | 6 . | 12 | 26 | 28 | 28 | 20 |
| 1 adult with children⁴ | 10 | 14 | 5 | 1 | 1 | 6 |
| 2 adults with children | 4 | 16 | 24 | 35 | 35 | 23 |
| 3 or more adults ⁵ | 1 | 4 | 10 | 17 | 28 | 12 |
| Total | 100 | 100 | 100 | 100 | 100 | 100 |

- 1 The monetary values in the tables in the main body of the article are rounded to the nearest £10.
- 2 These are income tax (after tax relief at source on mortgage interest and life assurance premiums) and gross Council tax /Community charge /Domestic rates and Water charges but after deducting discounts and Council tax transitional relief.
- 3 Children are defined as persons aged under 16 or aged between 16 and 18, unmarried and receiving non-advanced further education.
- 4 This group is smaller than the category of "one parent families" because some of these families will be contained in the larger household types.
- 5 With or without children.

RESULTS FOR ALL HOUSEHOLDS

Results for households ranked by unadjusted disposable income

When households are ranked by disposable income as in Table A, there is a strong relationship between a household's position in the income distribution and its size: the average number of persons per household is 3.2 for the highest quintile group and 1.4 for the lowest quintile group (the lowest quintile group contains the 20 per cent of households with the lowest disposable income). The bottom quintile group has a high proportion of retired households - defined as households where at least half the total gross income comes from retired people. In contrast, households with 3 or more adults are over-represented in the top quintile group. Further details of the distribution ranked by unadjusted disposable income are shown in Table 9, Appendix 1.

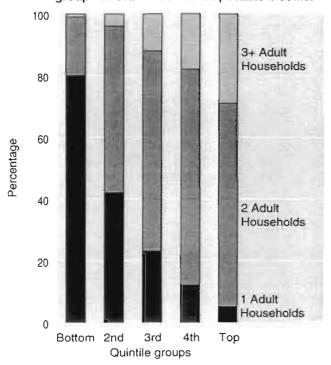
Adjustment for household composition

Using income per household to compare the welfare among households does not allow for differences in their composition and thus the differing demands on resources. One way to take such differences into account is to use income per capita but such a measure does not allow for the differing needs of children relative to adults or for economies of scale within households. This analysis therefore uses equivalence scales designed to take into account household size, family composition and age of children. The remainder of this article refers to households ranked by equivalised disposable income (disposable income divided by the equivalence value of the household). Chart 2 shows how the use of the equivalence scale results in larger households moving down the income distribution and smaller ones moving up. Fuller details of the derivation of the equivalence scale are given in Appendix 3.

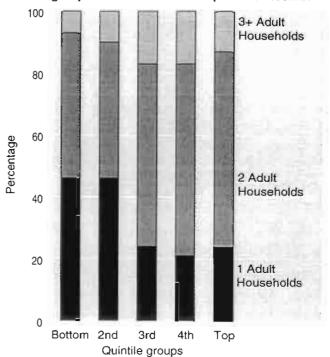
CHART 2

The effect of EQUIVALISATION

Composition of households by quintile groups of UNADJUSTED disposable income.



Composition of households by quintile groups of EQUIVALISED disposable income.



Equivalised income is used only to rank the households. Most monetary values shown in the article are unequivalised. Where equivalised amounts are given, they are shown in *italics*.

Results for households ranked by equivalised disposable income

The level of original income varies widely between households. Table B shows this and other income measures for quintile groups ranked by equivalised disposable income. In the lowest quintile group the average number of economically active people is 0.6 and the chief economic supporter is a full-time employee or self-employed in 13% of the households (Appendix 1, Table 3b). Hence the average original income is low (£1,920 per annum). In the highest quintile group, there are an average of 1.6 economically active people and the chief economic supporter is in full-time employment or self employed in 84% of the households. The average original income is £39.370 for this group. In the lowest quintile group, nearly 40 per cent of the households are retired and the majority of these have virtually no original income since the state retirement pension is a cash benefit.

Chart 3 illustrates the declining importance of cash benefits in gross income as income rises.

Chart 4 shows the average taxes paid and the average benefits received by household in each quintile group. This redistribution of income through the tax-benefit system reduces the dispersion of incomes, so that the average final income for each quintile group ranges from £7.480 to £28.270, a ratio of about 1:4 compared with the ratio for original incomes of about 1:21

An alternative way to illustrate the extent of income redistribution is to examine how income shares are modified by the tax-benefit system (Table C). For example, households in the highest quintile group (when ranked by equivalised disposable income) receive 52 per cent of all original income. After taking into account cash benefits, this same group's share falls to 44 per cent. At the other end of the scale, the share of the lowest quintile group rises from 2.3 per cent to 7.0 per cent. A further, but comparatively smaller, compression of the income distribution occurs at the stage of disposable income, but this is reversed after indirect taxes are taken into account.

The Gini coefficient is the most widely used summary measure of the inequality of the distribution of income (see Appendix 3, paragraph 42). It takes values between 0 and 100 per cent - the higher values indicating greater inequality. The fall from 53 per cent to 38 per cent shown in Table C shows that cash benefits contribute the most to the reduction in income inequality.

Attention has already been drawn to the preponderance of retired households in the lower ranges of the distribution of original income: about 43 per cent of the households in the bottom two quintile groups are retired (Table B). The income pattern of the retired is very different from that of households whose head is of working age, as is their expenditure pattern (which is reflected in their indirect tax payments). For this reason, in the detailed examination of each stage of the tax-benefit system which follows, retired and non-retired households are analysed separately.

Summary of the effects of taxes and benefits by quintile groups of equivalised disposable income, 1993

TABLE B

| | | ps of household D disposable in | | | | |
|---|--------|------------------------------------|--------|--------|--------|-------------------|
| | Bottom | 2nd | 3rd | 4th | Тор | All households |
| Average per household (£ per year) | | | | | | |
| Original income | 1 920 | 5 020 | 12 860 | 20 850 | 39 370 | 16 000 |
| plus cash benefits | 4 460 | 4 350 | 3 070 | 1 930 | 1 060 | 2 970 |
| Gross income | 6 380 | 9 370 | 15 930 | 22 780 | 40 420 | 18 980 |
| less direct taxes ² and employees' NIC | 790 | 1 200 | 2 690 | 4 530 | 9 320 | 3 710 |
| Disposable income | 5 590 | 8 170 | 13 240 | 18 250 | 31 100 | 15 270 |
| less indirect taxes | 1 710 | 1 950 | 3 100 | 3 790 | 4 900 | 3 090 |
| Post-tax income | 3 870 | 6 220 | 10 140 | 14 460 | 26 200 | 12 180 |
| plus benefits in kind | 3 610 | 3 000 | 3 050 | 2 490 | 2 070 | 2 840 |
| Final income | 7 480 | 9 220 | 13 190 | 16 940 | 28 270 | 15 020 |
| Equivalised disposable income | 5 335 | 8 103 | 11 370 | 15 911 | 29 567 | 14 058 |
| Average per household (number) | | | | | | |
| Children ³ | 0.9 | 0.6 | 0.7 | 0.6 | 0.4 | 0.6 |
| Adults | 1.6 | 1.7 | 2.0 | 2.0 | 1.9 | 1.8 |
| Persons | 2.5 | 2.2 | 2.7 | 2.6 | 2.3 | 2.5 |
| People in full-time education | 0.7 | 0.5 | 0.6 | 0.5 | 0.4 | 0.5 |
| Economically active people | 0.6 | 0.7 | 1.3 | 1.6 | 1.6 | 1.2 |
| Retired people | 0.6 | 0.7 | 0.5 | 0.3 | 0.2 | 0.4 |
| Composition (Percentages) | | | | | | |
| Household type | | | | | | |
| Retired | 39 | 47 | 24 | 15 | 7 | 26 |
| Non-retired | | | | | | |
| 1 adult | 10 | 9 | 10 | 13 | 21 | 12 |
| 2 adults | 9 | 9 | 20 | 26 | 36 | 20 |
| 1 adult with children⁴ | 15 | 9 | 4 | 2 | 1 | 6 |
| 2 adults with children | 21 | 17 | 27 | 27 | 23 | 23 |
| 3 or more adults ^s | 6 | 9 | 16 | 16 | 12 | 12 |
| Total | 100 | 100 | 100 | 100 | 100 | 100 |

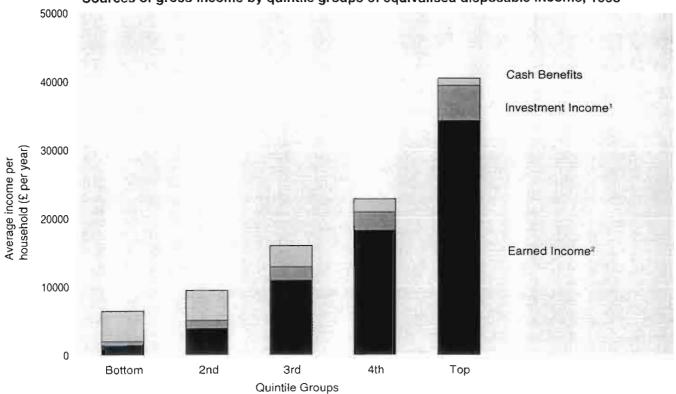
¹ All the tables in Part 1 of this article show unequivalised income: equivalised income has only been used in the ranking process to produce the quintile groups (and to produce the percentage shares and Gini coefficients).

² These are income tax (which is after tax relief at source on mortgage interest and life assurance premiums) and Gross Council tax /Community charge /domestic rates and Water charges but after deducting discounts and Council tax transitional relief.

3 Children are defined as persons aged under 16 or aged between 16 and 18, unmarried and receiving non-advanced further education.

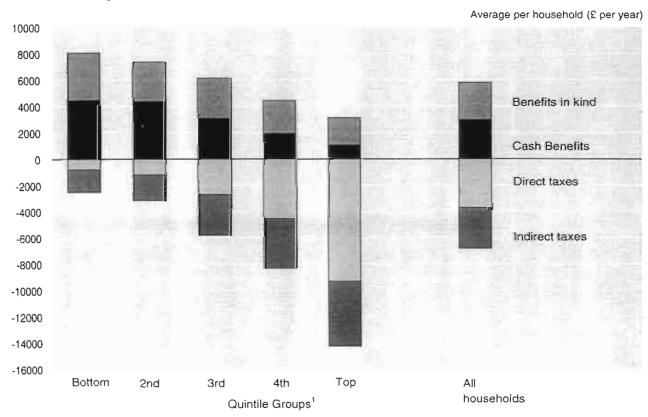
⁴ This group is smaller than the category of "one parent families" because some of these families will be contained in the targer household types. 5 With or without children.

CHART 3 Sources of gross income by quintile groups of equivalised disposable income, 1993



- Investment income includes occupational pensions and annuities.
 Earned income includes wages and salaries, income from self-employment and income from "fringe benefits".

CHART 4 Summary of the effects of taxes and benefits on all households, 1993



1. Households are ranked by their equivalised disposable income.

Percentage shares of total household income and Gini coefficients¹, 1993

TABLE C

Percentage shares of total equivalised income for households ranked by equivalised disposable income

| | Original income | Gross income | Disposable income | Post-tax income |
|------------------|-----------------|-----------------|-------------------|-----------------|
| Quintile group | | - | | |
| Bottom | 2.3 | 7.0 | 7.6 | 6.6 |
| 2nd | 6 | 11 | 12 | 11 |
| 3rd | 15 | 16 | 16 | 16 |
| 4th | 25 | 23 | 23 | 22 |
| Тор | 52 | 44 | 42 | 44 |
| All households | 100 | 100 | 100 | 100 |
| Decile group | | | | |
| Bottom | 0.9 | 3.0 | 3.1 | 2.5 |
| Тор | 33 | 28 | 27 | 28 |
| Gini coefficient | | | | |
| (percent) | 53 | 38 | 35 | 38 |

¹ This is a measure of the dispersion of each definition of income. Unlike the percentage share analysis where household incomes are ranked only once, the Gini coefficient calculation needs a separate ranking for each definition. For example, the coefficient for original income is produced by first equivalising the original income of all the households, then this distribution is ranked and this ranked distribution is used to calculate the coefficient.

RESULTS FOR NON-RETIRED HOUSEHOLDS

Original income

The distribution of original income amongst non-retired households is more equal than among all households, ranging from an average of £3,040 per annum in the lowest quintile group to £43,420 in the highest (Table D), a ratio of 1:14 compared to the ratio of 1:21 for the distribution over all households. There is a relatively strong relationship between the original income of a household and the number of economically active people it contains. Households in the top three quintile groups have, on average, twice as many economically active members as those in the bottom quintile group.

Chart 5 summarises the effects of the tax-benefit system on nonretired households in different quintile groups.

Cash benefits

Cash benefits are of two types: contributory (paid from the National Insurance Fund to which individuals and their employers make contributions while working), and non-contributory (Table E). For non-retired households, non-contributory benefits form the most important source of cash benefit income. Child benefit payments are higher at the lower end of the income distribution, in proportion to the number of children per household (Table D). The other noncontributory benefits, in particular Income Support, are mainly income-related, and so payments are concentrated in the lowest quintile group, although the presence of some individuals with low incomes in high income households means that some payments are recorded further up the income distribution. Contributory benefits. for which the individual's contribution record rather than income is the criterion for payment, are highest for the second quintile group. On average, cash benefits formed 10 per cent of the gross income of non-retired households: their payment resulted in a significant reduction in income inequality.

Summary of the effects of taxes and benefits on NON-RETIRED households, 1993

TABLE D

| | • | Quintile groups of NON-RETIRED households ranked by equivalised disposable income | | | | | |
|-------------------------------------|--------|---|--------|--------|--------|-----------------|--|
| | Bottom | 2nd | 3rd | 4th | Тор | house- holds | |
| Average per household (£ per year) | | | | | | | |
| Original income | 3 040 | 10 530 | 17 950 | 25 300 | 43 420 | 20 050 | |
| plus cash benefits | 4 510 | 3 2 1 0 | 1 920 | 1 160 | 720 | 2 310 | |
| Gross income | 7 550 | 13 740 | 19 870 | 26 460 | 44 140 | 22 350 | |
| less direct taxes¹ & employees' NIC | 950 | 2 170 | 3 800 | 5 580 | 10 340 | 4 570 | |
| Disposable income | 6 600 | 11 570 | 16 070 | 20 880 | 33 800 | 17 780 | |
| less indirect taxes | 2 060 | 2 940 | 3 700 | 4 150 | 5 160 | 3 600 | |
| Post-tax income | 4 540 | 8 630 | 12 370 | 16 740 | 28 640 | 14 180 | |
| plus benefits in kind | 4 280 | 3 480 | 2 960 | 2 530 | 1 930 | 3 040 | |
| Final income | 8 820 | 12 110 | 15 330 | 19 270 | 30 570 | 17 220 | |
| Equivalised disposable income | 5 541 | 9 307 | 13 032 | 17 742 | 32 075 | 15 539 | |
| Average per household (number) | | | | | | | |
| Children ² | 1.4 | 1.0 | 0.8 | 0.6 | 0.4 | 0.9 | |
| Adults | 1.7 | 2.0 | 2.1 | 2.1 | 1.9 | 2.0 | |
| Persons | 3.1 | 3.0 | 2.9 | 2.7 | 2.3 | 2.8 | |
| People in full-time education | 1.1 | 0.9 | 0.7 | 0.5 | 0.4 | 0.7 | |
| Economically active people | 0.9 | 1.5 | 1.8 | 1.8 | 1.7 | 1.5 | |
| Retired people | 0.0 | 0.1 | 0.1 | 0.1 | 0.0 | 0.1 | |

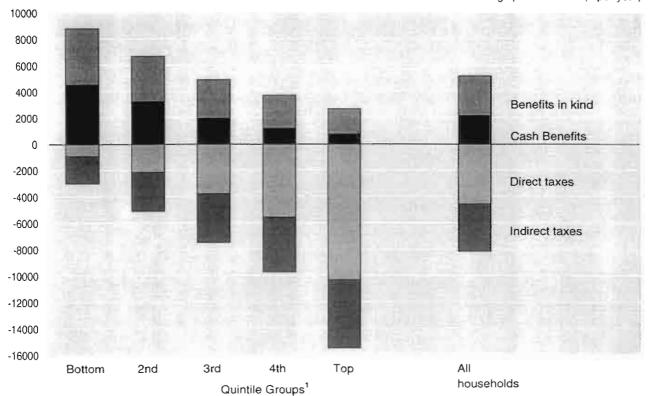
¹ These are income tax (which is after tax relief at source on mortgage interest and life assurance premiums) and Gross Council tax /Community charge /domestic rates and Water charges but after deducting discounts and Council tax transitional relief.

² Children are defined as persons aged under 16 or aged between 16 and 18, unmarried and receiving non-advanced further education.

CHART 5

Summary of the effects of taxes and benefits on non-retired households, 1993

Average per household (£ per year)



^{1.} Households are ranked by their equivalised disposable income.

Average value of cash benefits for each quintile group of NON-RETIRED households, 1993

| TΑ | BL | Е | Ε |
|----|----|---|---|
| | | | |

| | Quintile groups of NON-RETIRED households ranked by equivalised disposable income | | | | | All non- retired |
|---|---|---------|-------|-------|-----|------------------------|
| | Bottom 2nd 3rd 4th Top | | | | | house- holds |
| Average per househo (£ per year) | old | | | | | |
| Contributory | | | | | | |
| Retirement pension | 70 | 360 | 310 | 250 | 150 | 230 |
| Sickness/injury related | 370 | 440 | 260 | 180 | 90 | 270 |
| Unemployment benefi | t 90 | 90 | 80 | 40 | 30 | 60 |
| Other | 80 | 90 | 70 | 50 | 90 | 80 |
| Total contributory | 600 | 980 | 710 | 510 | 360 | 640 |
| Non-contributory | | | | | | |
| Income support | 1 800 | 700 | 240 | 110 | 20 | 570 |
| Child benefit | 670 | 500 | 390 | 300 | 210 | 420 |
| Housing benefit | 960 | 490 | 150 | 50 | 20 | 330 |
| Sickness/disablement | | | | | | |
| related | 120 | 290 | 290 | 110 | 50 | 170 |
| Other | 350 | 250 | 140 | 80 | 60 | 170 |
| Total non-contributory | 3 9 1 0 | 2 230 | 1 210 | 650 | 360 | 1 670 |
| Total cash benefits | 4 5 1 0 | 3 2 1 0 | 1 920 | 1 160 | 720 | 2 310 |
| Cash benefits as a per of gross income | rcentage 60 | 23 | 10 | 4 | 2 | 10 |

Income tax, employees' NIC and local taxes² as percentages of gross income for each quintile group of NON-RETIRED households, 1993

TABLE F

| | Quintile groups of NON-RETIRED households ranked by equivalised disposable income | | | | | |
|--------------------------|---|-----------------------|------|------|------|------|
| | Bottom | Bottom 2nd 3rd 4th To | | | | |
| Percentages | | | | | | |
| Income tax1 | 3.2 | 7.6 | 11.2 | 13.6 | 17.9 | 13.4 |
| Employees' NIC | 1.9 | 3.9 | 4.7 | 4.9 | 3.9 | 4.1 |
| Local taxes ² | 7.4 | 4.4 | 3.2_ | 2.6 | 1.7 | 2.9 |
| Total | 12.6 | 15.8 | 19.1 | 21.1 | 23.4 | 20.4 |

¹ After tax relief at source on mortgage interest and life assurance premiums. 2 Gross Council tax, Community charge, Domestic rates and Water charges but after deducting discounts and Council tax transitional relief.

Income tax, NI contributions and local taxes

Both income tax payments and employees' National Insurance contributions are closely related to the size of original income. The payments by households of employees' National Insurance contributions in particular vary with the number of persons in employment and with their earnings. However, since National Insurance contributions are only levied on the first £420 of weekly earnings (the ceiling in operation during most of 1993), households in the top quintile group pay rather less in contributions as a percentage of gross income than the 3rd and 4th quintile groups of households (Table F).

Indirect taxes as a percentage of (a) disposable income and (b) expenditure on goods and services for each quintile group of NON-RETIRED households, 1993

TABLE G

| | | Quintile groups of NON-RETIRED households ranked by equivalised disposable income | | | | | |
|---|--------------------------|--|------|------|------|-----------------|--|
| | Bottom | 2nd | 3rd | 4th | Тор | house- holds | |
| (a) Percentages of disposable income | | | | | | | |
| VAT | 11.2 | 9.9 | 9.5 | 8.6 | 7.1 | 8.6 | |
| Duty on beer and cider | 1.0 | 0.9 | 0.9 | 0.8 | 0.5 | 0.7 | |
| Duty on wines and spirits | 0.8 | 0.7 | 0.7 | 0.6 | 0.7 | 0.7 | |
| Duty on tobacco | 5.5 | 3.3 | 2.2 | 1.3 | 0.5 | 1.7 | |
| Duty on hydrocarbon oils | 2.4 | 2.2 | 2.1 | 1.9 | 1.2 | 1.8 | |
| Vehicle excise duty | 0.8 | 0.7 | 0.7 | 0.6 | 0.4 | 0.6 | |
| Other taxes on final goods and services | 2.3 | 1.8 | 1.7 | 1.2 | 0.9 | 1.4 | |
| Intermediate taxes | 7.1 | 5.8 | 5.3 | 4.8 | 3.9 | 4.9 | |
| Total indirect taxes | 31.2 | 25.4 | 23.0 | 19.9 | 15.3 | 20.2 | |
| (b) Percentages of expenditure on goods a | nd services ¹ | | | | | | |
| VAT | 8.1 | 8.7 | 9.0 | 9.0 | 8.8 | 8.8 | |
| Duty on beer and cider | 0.7 | 0.8 | 0.9 | 0.8 | 0.6 | 0.7 | |
| Duty on wines and spirits | 0.6 | 0.6 | 0.6 | 0.6 | 0.8 | 0.7 | |
| Duty on tobacco | 4.0 | 2.9 | 2.0 | 1.4 | 0.6 | 1.8 | |
| Duty on hydrocarbon oils | 1.8 | 1.9 | 2.0 | 2.0 | 1.5 | 1.8 | |
| Vehicle excise duty | 0.6 | 0.6 | 0.7 | 0.6 | 0.5 | 0.6 | |
| Other taxes on final goods and services | 1.7 | 1.6 | 1.6 | 1.3 | 1.2 | 1.4 | |
| Intermediate taxes | 5.1 | 5,1 | 5.0 | 5.1 | 4.9 | 5.0 | |
| Total indirect taxes | 22.5 | 22.3 | 21.8 | 20.8 | 18.8 | 20.8 | |

¹ See paragraph 30 of Appendix 3 for the definition of expenditure.

Income tax was, on average. 3.2 per cent of gross income in the lowest quintile, rising steadily to 17.9 per cent in the top quintile. As the quintile groups are based on equivalised disposable income, ie after direct tax, even the lowest quintile contains individuals who are liable for income tax.

Council tax (in Great Britain from April 1993), community charge and domestic rates (in Northern Ireland) are included here with income tax and NICs in line with the treatment of council tax and community charge in the National Accounts. Rebates on these local taxes are included as part of housing benefit in Table E. Table F overstates the regressive impact of local taxation at the lower end of the income distribution, since low income households are likely to be receiving these rebates.

Indirect taxes

Households' payments of indirect taxes are estimated from their expenditure recorded in the FES. Because the data on expenditure and incomes in the FES are compiled in different ways, they are not fully compatible (see Appendix 3. paragraph). Indeed, measured expenditure substantially exceeds measured income in the bottom decile group of households.

In total, indirect taxes expressed as a proportion of disposable income fall as disposable income rises (upper part of Table G), though the highest quintile pay most in indirect taxes in cash terms. The impact of indirect taxes declines for the top quintile groups partly because higher income households channel an increased proportion of their disposable income into savings, investments and mortgage payments.

Because of the imbalance between measured income and expenditure already mentioned, Table G also shows estimates of indirect tax payments expressed as a percentage of *expenditure* on goods and services (in the lower part of the table). When assessed in this way, indirect taxes, with the exception of tobacco duty, rise broadly in line with expenditure.

Benefits in kind

The Government provides certain goods and services to households either free at the time of use or at subsidised prices. These benefits in kind are allocated to individual households in order to arrive at final income. The imputed value of these benefits is based on estimated costs of providing them. The largest two items for which such imputations are made are the health and education services, which together accounted for 24.2 per cent of total general government expenditure in 1993. Other items for which imputations are made are school meals and welfare milk, the housing subsidy and travel subsidies, together accounting for a further 1.2 per cent of general government expenditure.

Education benefit is attributed to households according to the members' usage of state education (see Appendix 3, paragraph 32). The bottom quintile group contains the highest number of children and consequently the highest number of those in full-time education (Table D). This is the main reason for this quintile group being allocated the highest average imputed benefit (Table H). In addition, the majority of student-only households, for whom the costs of education are greatest, are in this quintile group. Similarly the impact of expenditure on school meals and welfare milk is greatest in the lower income groups where children are more likely to have school meals provided free of charge.

Average value of benefits in kind for each quintile group of NON-RETIRED households, 1993

TABLE H

| ħ | Quintile groups of NON-RETIRED households ranked by equivalised disposable income | | | | | | |
|---|---|-------|-------|-------|-------|-----------------|--|
| E | Bottom | 2nd | 3rd | 4th | Тор | house- holds | |
| Average per housel (£ per year) | nold | | | | | | |
| Education | 2 540 | 1 900 | 1 530 | 1 180 | 750 | 1 580 | |
| National health service | ce 1 440 | 1 430 | 1 330 | 1 250 | 1 08 | 1 310 | |
| Housing subsidy' | 110 | 70 | 30 | 20 | 0 | 50 | |
| Travel subsidies School meals and | 30 | 50 | 50 | 70 | 90 | 60 | |
| welfare milk | 150 | 30 | 10 | 10 | 10 | 40 | |
| Total | 4 280 | 3 480 | 2 960 | 2 530 | 1 930 | 3 040 | |
| Benefits in kind as a percentage of post-tage | ax | | | | | | |
| income | 94 | 40 | 24 | 15 | 7 | 21 | |

¹ Does not include tax relief at source on mortgage payments. These are taken into account in the income tax payments shown in Table F.

The benefit from the health service is estimated according to the age and sex of the household members (see Appendix 3, paragraph 34). Table H indicates that the distribution of these benefits is fairly equal across the lower two quintile groups and then the benefits decline as income goes up.

The housing subsidy (see Appendix 3, paragraph 35) has been spread between public sector tenants, and since such households tend to be concentrated in the lower half of the income distribution this is where the imputed benefit is highest.

Travel subsidies cover the passenger element of the grants made to various public operations covering both buses and railways. The use of public transport by non-retired households is partly related to the need to travel to work and thus to the number of economically active people in a household and so the combined effect of these travel subsidies increases over the income distribution.

Table H shows that taken together the absolute values of these benefits in kind clearly decline as household income increases. The ratio of benefits in kind to post-tax income decrease from 94 per cent in the lowest quintile group to 7 per cent in the highest quintile group, indicating that this expenditure contributes to the reduction in income inequality.

Summary

The overall effect of the various stages of the tax-benefits system on non-retired households is summarised in Table J. Households in the highest quintile group receive 47 per cent of all (equivalised) original income, compared with 2.7 per cent received by the lowest quintile group. However, after direct taxes and benefits are taken into account, the share of the lowest quintile group rises to 7.1 per cent and that of the highest falls to 41 per cent. Cash benefits are the

Percentage shares of total household income and Gini coefficients¹ for NON-RETIRED households, 1993

TABLE J

| | Percentage shares of total equivalised income for NON-RETIRED households ranked by equivalised disposable income | | | | | | | |
|----------------------------|--|-----------------|-------------------|-----------------|--|--|--|--|
| | Original income | Gross income | Disposable income | Post-tax income | | | | |
| Quintile group | | | | | | | | |
| Bottom | 2.7 | 6.5 | 7.1 | 6.1 | | | | |
| 2nd | 9 | 11 | 12 | 11 | | | | |
| 3rd | 16 | 16 | 17 | 16 | | | | |
| 4th | 25 | 23 | 23 | 23 | | | | |
| Тор | 47 | 43 | 41 | 44 | | | | |
| All non-retired households | 100 | 100 | 100 | 100 | | | | |
| Decile group | | | | | | | | |
| Bottom | 0.9 | 2.7 | 2.9 | 2.2 | | | | |
| Тор | 30 | 27 | 26 | 28 | | | | |
| Gini coefficient | | | | | | | | |
| (percent) | 46 | 37 | 34 | 38 | | | | |

¹ This is a measure of the dispersion of each definition of income. Unlike the percentage shares analysis wherethe household incomes are ranked only once, the Gini coefficient calculation needs a separate ranking for each income definition. For example, the coefficient for original income is produced by first equivalising the original income of all the households, then this distribution is ranked and this ranked distribution is used to calculate the coefficient.

major factor underlying these changes, causing the Gini coefficient to fall from 46 per cent based on original income to 37 per cent based on gross income. Income tax, employees' National Insurance contributions and rates produced a further reduction in inequality, but payment of indirect taxes increases inequality.

RESULTS FOR RETIRED HOUSEHOLDS

Retired households (see Appendix 3, paragraph 8 for definition) have quite distinct income and expenditure patterns and so the taxbenefit system affects them in a different way from non-retired households (Table K). Few retired households have substantial original income; those who do are concentrated in the top two quintile groups and are receiving occupational pensions. The majority of retired households are dependent on cash benefits, in the form of state retirement pensions and income-related benefits such as Housing Benefits and Income Support to pensioners.

Cash benefits form a very high proportion of gross income for all but the better-off retired households. However, unlike non-retired households, the bulk of these cash benefits (80 per cent) are paid from the National Insurance Fund into which the recipients will have made contributions throughout their working lives. Non-contributory benefits are lowest for the bottom quintile group as nearly 80% of these households are owner-occupiers (Table 5b, Appendix 1) and, therefore, not eligible for housing benefit.

All households except those in the highest quintile group of retired households pay very little income tax, because their income is unlikely to exceed their tax allowances unless they have significant income from investments or occupational pensions in addition to their state retirement pension. The top quintile group pays nearly twice as much indirect tax as the average for all retired households.

Summary of the effects of taxes and benefits on RETIRED households, 1993

TABLE K

| | Quintile groups of RETIRED households ranked by equivalised disposable income | | | | | All retired |
|--|---|-------------------------|---------------------------|-----------------------------|-----------------------------|-----------------------------|
| | Bottom | 2nd | 3rd | 4th | Тор | house- holds |
| Average per household (£ per year) | | | | | | |
| Original income Earnings Occupational pensions Investment income Other income | 30 360 290 10 | 50 730 270 70 | 120 1 200 610 60 | 310 3 340 1 170 60 | 650 9 290 5 220 40 | 230 2 980 1 510 50 |
| Total original income plus Contributory benefits Non-contributory benefits | 680 3 440 580 | 1 120 3 810 1 070 | 1 990 3 750 1 310 | 4 870 4 070 1 260 | 15 210 4 000 850 | 4 770 3 820 1 010 |
| Gross income | 4 700 | 6 000 | 7 050 | 10 200 | 20 050 | 9 600 |
| less Income tax¹ Employees'NIC Local taxes² | 70 0 550 | 80 0 510 | 160 0 520 | 530 10 590 | 2 800 30 700 | 730 10 570 |
| Disposable income | 4 080 | 5 410 | 6 360 | 9 070 | 16 520 | 8 290 |
| less Indirect taxes | 1 190 | 1 170 | 1 270 | 1 940 | 2 840 | 1 680 |
| Post-tax income | 2 890 | 4 250 | 5 100 | 7 130 | 13 680 | 6 610 |
| plus National health service Housing subsidy ³ Other benefits in kind | 2 250 30 140 | 2 060 80 90 | 2 150 100 90 | 2 160 50 180 | 2 020 20 110 | 2 130 60 120 |
| Final income | 5 310 | 6 470 | 7 440 | 9 520 | 15 820 | 8 910 |
| Equivalised disposable income | 5 061 | 6 885 | 8 153 | 10 502 | 19 119 | 9 943 |

1 After tax relief at source on mortgage interest and life assurance premiums

2 Gross Council tax, Community charge, Local rates and Water charges but after deducting discounts and Council tax transitional relief.

3 Does not include tax relief at source on mortgage payments, which is included in the income tax payments shown above.

Retired households derive significant benefits from health services and, to a lesser extent, the housing subsidy and travel subsidies, though of course virtually none from the education service. Health benefit is spread fairly evenly within the group of retired households, but housing subsidy is substantially higher for the second and third quintile groups since they have the highest concentration of public sector tenants. The benefits received by retired households from travel subsidies are mainly for bus travel, particularly in the form of concessionary fares, passes, etc. for senior citizens, and since these are not usually means-tested but depend instead on what sort of scheme is being operated by their local authority, there is no particular relationship with income.

Table L shows the extent to which income inequality amongst retired households is reduced by the tax-benefit system. Cash benefits play by far the largest part in bringing about this reduction and income tax payments make a further, though much smaller, contribution. Payments of indirect taxes result in an increase in inequality.

A comparison of Table L with Table J shows that although the distribution of original income amongst retired households is much more unequal than that within the non-retired household group, the distribution of post-tax income is more equal amongst the retired than amongst the non-retired.

Chart 6 illustrates the impact which the tax-benefit system has on retired households in different quintile groups.

Percentage shares of total household income and Gini coefficients¹ for RETIRED households, 1993

TABLE L

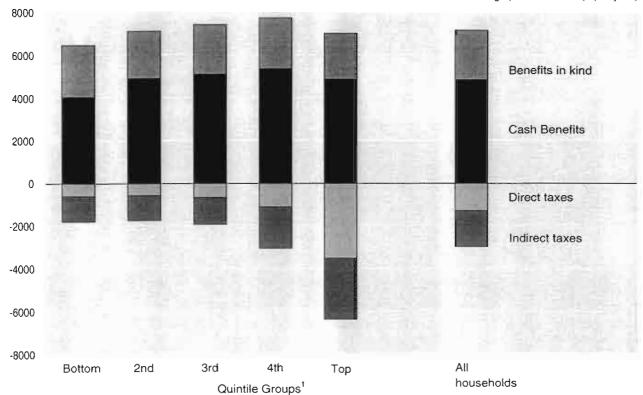
Percentage shares of total equivalised income for RETIRED households ranked by equivalised disposable income

| | Original income | Gross income | Disposable income | Post-tax income |
|----------------------------|--------------------|-----------------|-------------------|-----------------|
| Quintile group | • | | | |
| Bottom | 3.0 | 10.1 | 10.2 | 9.1 |
| 2nd | 5 | 13 | 14 | 14 |
| 3rd | 8 | 16 | 16 | 17 |
| 4th | 20 | 21 | 21 | 21 |
| Тор | 64 | 40 | 38 | 40 |
| All retired | | | | |
| households | 100 | 100 | 100 | 100 |
| Decile group | | | | |
| Bottom | 1.1 | 4.5 | 4.4 | 3.5 |
| Тор | 45 | 26 | 24 | 26 |
| Gini coefficient (percent) | 67 | 30 | 28 | 32 |

This is a measure of the dispersion of each definition of income. Unlike the percentage shares analysis where the household incomes are ranked only once, the Gini coefficient calculation needs a separate ranking for each income definition. For example, the coefficient for original income is produced by first equivalising the original income of all the households, then this distribution is ranked and this ranked distribution is used to calculate the coefficient.

Summary of the effects of taxes and benefits on retired households, 1993

Average per household (£ per year)



1. Households are ranked by their equivalised disposable income.

PART 2 - HOUSEHOLDS RANKED BY CASH BENEFITS AS A PROPORTION OF GROSS INCOME

This section considers the impact of the tax-benefit system on households ranked according to the proportion of gross income received through cash benefits. This ranking is not intended to provide a measure of the financial well-being of households. Contributory benefits and some non-contributory benefits, such as child benefit and disability benefits, are not means-tested and are thus independent of other household income. In addition, means-tested benefits are paid to some individuals with low incomes in high income households.

Non-retired households

For the purpose of this analysis, the households are divided into 5 groups according to their "dependency" on cash benefits, ie the ratio of cash benefits to gross income. By far the largest group is that of households receiving less than 10% of their gross income from cash benefits. This group accounts for 63% of all non-retired households. The other four groups each contain between 8% and 11% of the households.

Characteristics of households

Households most dependent on benefits have, on average, the fewest adults and the most children (Table N). The average number of people in households is highest for those households receiving between 10% and 50% of their income from benefits.

One adult households and one adult with children households are over represented among those more than 50% dependent on benefits. Two adult households both with and without children are over

represented among those with a low ratio of benefits.

In 89% of the households in the group least dependent on benefits, the chief economic supporter is either self-employed or in full-time employment. This percentage drops as the level of dependency rises.

Cash benefits

Non-contributory benefits, in particular income support and housing benefit, are the main income source for those households most dependent on benefits (Table M). Contributory benefits are highest for households receiving between 10% and 50% of income from benefits. These households have more members in receipt of retirement pension. For those households with the lowest benefit ratio, child benefit accounts for over two-thirds of all cash benefits.

Direct taxes

Amongst the group of households most dependent on benefits, very few pay income tax or NI contributions. The average income tax is negative for this group because of tax rebates and tax relief obtained through the MIRAS scheme. Income tax and NI contributions increase in cash terms and as a percentage of gross income in moving from the group of households most dependent on benefits to the group least dependent on benefits.

Indirect taxes

The payment of most indirect taxes increases in cash terms as the ratio of benefits to income falls. The exception is duty on tobacco which is lowest for the households least dependent on benefits.

Average incomes, taxes and benefits of NON-RETIRED households ranked by cash benefits as a proportion of gross income, 1993

TABLE M

| | Households ra gross income | anked by cash t | penefits as a pro | portion of | | All non- retired |
|---|-------------------------------|-----------------|-------------------|------------|-----------|---------------------|
| Cash benefits as a proportion of gross income | 95-100% | 50-95% | 25-50% | 10-25% | 0-10% | house holds |
| Number of households in the sample | 568 | 395 | 412 | 515 | 3 242 | 5 132 |
| Average per household (£ per year) | | | | | | |
| Original income | | | | | | |
| Earnings | 7 | 1 552 | 7 561 | 14 417 | 25 863 | 18 513 |
| Investment income and occupational pensions | 7 | 484 | 1 149 | 1 639 | 1 415 | 1 189 |
| Other income | 12 | 399 | 376 | 378 | 389 | 346 |
| Total | 26 | 2 435 | 9 085 | 16 434 | 27 668 | 20 04 |
| Direct benefits in cash | | | | | | |
| Contributory | | | | | | |
| Retirement pension | 43 | 443 | 1 098 | 827 | 27 | 22 |
| Unemployment benefit | 62 | 125 | 140 | 168 | 31 | 64 |
| Sickness / disablement related | 656 | 797 | 820 | 479 | 32 | 268 |
| Other contributory benefits | 81 | 167 | 186 | 155 | 37 | 7 |
| Non-contributory | 3 019 | 1 719 | 705 | 329 | 00 | |
| Income support | 628 | 556 | 403 | 463 | 28 355 | 574 |
| Child benefit | 1 725 | 1 128 | 428 | 121 | | 415 |
| Housing benefit | 507 | 475 | 642 | 200 | 16 12 | 33 ⁴ |
| Sickness / disablement related Family credit | 17 | 253 | 244 | 107 | 2 | 5 |
| , | 87 | 319 | 284 | 143 | 16 | 8. |
| Student grants Other non-contributory benefits | 72 | 83 | 57 | 111 | 16 | 4(|
| • | _ | | - | | | |
| Total cash benefits | 6 896 | 6 065 | 5 007 | 3 101 | 573 | 2 30 |
| Gross income | 6 921 | 8 501 | 14 093 | 19 536 | 28 240 | 22 35 |
| Direct taxes and Employees' NIC | | | | | | |
| Income tax (net of tax relief at source) | -42 | 43 | 845 | 1 971 | 4 330 | 3 00 |
| Employees' N I contributions | 4 | 54 | 369 | 758 | 1 292 | 92 |
| Local taxes¹ | 517 | 525 | 618 | 670 | 677 | 64 |
| Total | 479 | 622 | 1 832 | 3 400 | 6 299 | 4 569 |
| Disposable income | 6 443 | 7 879 | 12 261 | 16 136 | 21 941 | 17 784 |
| Equivalised disposable income | 6 298 | 7 325 | 10 076 | 12 587 | 19 321 | 15 53 |
| Indirect taxes | | | | | | |
| Taxes on final goods and services | | | | | | |
| VAT | 546 | 786 | 1 208 | 1 515 | 1 824 | 1 52 |
| Duty on tobacco | 357 | 343 | 458 | 386 | 265 | 309 |
| Duty on alcohol | 76 | 120 | 247 | 255 | 290 | 24 |
| Duties on private motoring and transport | 120 | 198 | 343 | 450 | 494 | 41 |
| Other taxes on final goods and services | 132 | 197 | 205 | 254 | 272 | 24 |
| Intermediate taxes | 353 | 474 | 687 | 880 | 1 023 | 869 |
| Total indirect taxes | 1 584 | 2 118 | 3 148 | 3 740 | 4 168 | 3 60 |
| Post-tax income | 4 858 | 5 761 | 9 112 | 12 396 | 17 773 | 14 18 |
| Benefits in kind | | | | | | |
| Education | 2 079 | 2 3 1 0 | 1 965 | 1 750 | 1 329 | 1 58 |
| National health service | 1 359 | 1 303 | 1 540 | 1 804 | 1 190 | 1 30 |
| Housing subsidy | 148 | 105 | 71 | 47 | 18 | 4 |
| Travel subsidies | 26 | 42 | 65 | 61 | 65 | 5 |
| School meals and welfare milk | 200 | 111 | 44 | 18 | 9 | 4. |
| Total | 3 813 | 3 871 | 3 685 | 3 679 | 2 613 | 3 03 |
| Final income | 8 671 | 9 632 | 12 798 | 16 075 | 20 386 | 17 22 |

¹ Gross Council tax, Community charge, Rates and Water charges but after deducting discounts and transitional relief.

Characteristics of NON-RETIRED households ranked by cash benefits as a proportion of gross income, 1993

TABLE N

| | Households ra gross income | nked by cash b | enefits as a prop | portion of | | All non- retired |
|---|-------------------------------|----------------|-------------------|------------|-------|---------------------|
| Cash benefits as a proportion of gross income | 95-100% | 50-95% | 25-50% | 10-25% | 0-10% | house- holds |
| Number of households in the sample | 568 | 395 | 412 | 515 | 3 242 | 5 132 |
| Average per household (number) | | | | | | |
| Children | 1.3 | 1.0 | 0.8 | 1.0 | 0.8 | 0.9 |
| Adults | 1.5 | 1.7 | 2.2 | 2.3 | 2.0 | 2.0 |
| People | 2.7 | 2.7 | 3.0 | 3.2 | 2.8 | 2.8 |
| People in full-time education | 0.9 | 0.9 | 0.8 | 8.0 | 0.6 | 0.7 |
| Retired people | 0.0 | 0.1 | 0.3 | 0.3 | 0.0 | 0.1 |
| Composition (percentages) | | | | | | |
| Household type | | | | | | |
| 1 adult | 27 | 19 | 11 | 8 | 17 | 17 |
| 2 adults | 12 | 20 | 31 | 26 | 31 | 27 |
| 1 adult with children | 32 | 32 | 9 | 5 | 2 | 8 |
| 2 adults with children | 23 | 18 | 23 | 33 | 35 | 31 |
| 3 or more adults | 6 | 12 | 27 | 28 | 15 | 16 |
| Age of chief economic supporter | | | | | | |
| Under 25 | 15 | 15 | 14 | 7 | 7 | 9 |
| Over 24 and under 35 | 32 | 27 | 21 | 27 | 29 | 28 |
| Over 34 and under 45 | 20 | 22 | 24 | 30 | 28 | 26 |
| Over 44 and under 55 | 16 | 12 | 19 | 20 | 24 | 22 |
| Over 54 and under 65 | 17 | 17 | 15 | 14 | 12 | 13 |
| Over 64 | - | 7 | 8 | 3 | 0 | 2 |
| Employment status of chief economic supporter | | | | | | |
| Self-employed | 0 | 4 | 10 | 14 | 11 | 10 |
| Full-time employee at work | - | 4 | 42 | 64 | 78 | 60 |
| Part-time employee at work | 1 | 24 | 21 | 10 | 5 | 8 |
| Unemployed | 31 | 21 | 15 | 10 | 4 | 10 |
| Unoccupied and under minimum NI age | 65 | 45 | 12 | 2 | 1 | 13 |
| Retired or Unoccupied and over minimum NI ag | e - | 1 | - | 0 | - | 0 |
| Other | 4 | 1 | 0 | - | 0 | 1 |

Benefits in kind

Benefits in kind are fairly flat across the first four groups in cash terms but fall for the households least dependent on benefits. The cost of education is higher for a pupil in secondary school than for a pupil in primary school and higher still for a student in further education. Education benefit is highest for households receiving between 50% and 95% of income from cash benefits as this group have, on average, older children than the group most dependent on benefits. The imputed cost of health care rises for older people and so the benefit from the health service is highest for those households receiving between 10% and 50% of income from benefits as these households contain more retired people. The impact of government expenditure on school meals and welfare milk falls as dependency on cash benefits decreases. The pattern for housing subsidy is similar as households most dependent on benefits are more likely to be public sector tenants.

Retired households

As the majority of retired households receive substantial amounts of cash benefit through the state retirement pension, the distribution of households across the five groups is distinctly different from that of the non-retired households (Table P). Over two-thirds of retired households receive more than 50% of their gross income through benefits. Fewer than one in twenty households receive less than 10% of their income through benefits. However, for most of this group, the head of household is below state retirement age and thus not eligible for the state pension.

Average incomes, taxes and benefits of RETIRED households ranked by cash benefits as a proportion of gross income, 1993

TABLE P

| | Households ra | inked by cash b | enefits as a pro | portion of gross i | ncome | All retired |
|--|----------------|-----------------|------------------|--------------------|-----------|-----------------|
| Cash benefits as a proportion of gross income | 95-100% | 50-95% | 25-50% | 10-25% | 0-10% | house- holds |
| Number of households in the sample | 483 | 767 | 373 | 136 | 88 | 1 847 |
| Average per household (£ per year) | | | | | | |
| Original income | | | | | | |
| Earnings | 1 | 64 | 409 | 754 | 1 398 | 232 |
| Occupational pensions | 12 | 1 253 | 5 301 | 11 210 | 11 834 | 2 983 |
| Investment income | 30 | 529 | 2 229 | 6 287 | 7 751 | 1 510 |
| Other income | 3 | 80 | 62 | 12 | 14 | 48 |
| Total original income | 46 | 1 926 | 8 001 | 18 263 | 20 998 | 4 773 |
| plus Contributory benefits Non-contributory benefits | 3 434 2 190 | 4 173 891 | 4 326 275 | 3 838 177 | 594 36 | 3 815 1 013 |
| Gross income | 5 669 | 6 989 | 12 601 | 22 278 | 21 628 | 9 601 |
| less Income tax¹ | 0 | 123 | 1 130 | 3 512 | 4 002 | 728 |
| Employees'NIC | 0 | 1 | 18 | 34 | 63 | 10 |
| Local taxes ² | 469 | 549 | 661 | 735 | 769 | 575 |
| Disposable income | 5 200 | 6 317 | 10 792 | 17 997 | 16 794 | 8 288 |
| Equivalised disposable income | 7 201 | 7 599 | 12 315 | 20 826 | 18 538 | 9 943 |
| less indirect taxes | 912 | 1 420 | 2 213 | 3 053 | 3 783 | 1 680 |
| Post-tax income | 4 288 | 4 896 | 8 579 | 14 944 | 13 011 | 6 607 |
| plus National health service | 2 138 | 2 250 | 2 110 | 2 039 | 1 213 | 2 127 |
| Housing subsidy ³ | 105 | 63 | 14 | 2 | 8 | 57 |
| Other benefits in kind | 86 | 109 | 142 | 119 | 334 | 121 |
| Final income | 6 618 | 7 318 | 10 844 | 17 104 | 14 566 | 8 913 |
| Number of people per household | 1.3 | 1.6 | 1.7 | 1.7 | 1.8 | 1.5 |
| Percentages | | | | | | |
| Number of 1 adult households | 72 | 49 | 41 | 36 | 27 | 51 |
| Number of 2 adult households | 27 | 48 | 54 | 60 | 65 | 45 |
| Number of 3 or more adult households | . 2 | 3 | 5 | 4 | 8 | 3 |
| Households with male heads | 40 | 59 | 70 | 79 | 94 | 60 |
| Households with female heads | 60 | 41 | 30 | 21 | 6 | 40 |
| Age ranges of heads of household | | | | | | |
| Under 60 | . 0 | 1 | 3 | 5 | 31 | 3 |
| Over 59 and under 65 | 7 | 5 | 9 | 13 | 56 | 10 |
| Over 64 and under 70 | 19 | 23 | 32 | 32 | 6 | 23 |
| Over 69 and under 75 | 23 | 29 | 26 | 21 | 3 | 25 |
| Over 74 and under 85 | 37 | 34 | 26 | 26 | 3 | 31 |
| 85 and over | 12 | 7 | 5 | 3 | 1 | 7 |

¹ After tax relief at source on mortgage interest and life assurance premiums.
2 Gross Council tax, Community charge, Local rates and Water charges but after deducting discounts and Council tax transitional relief.
3 Does

APPENDIX 1

Detailed tables for 1993

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A table showing the average incomes, taxes and benefits for 1993 by quintile groups within household type is available from the CSO on request.

General government expenditure in 1993

TABLE 1 (Appendix 1)

| | £ million | Percentage of total expenditure |
|---|-----------|---------------------------------------|
| Allocated expenditure | | |
| Allocated cash benefits | | |
| Contributory (National Insurance, etc) | | |
| Retirement | 28 390 | 10.4 |
| Widows and guardians | . 1 030 | 0.4 |
| Unemployment | 1 690 | 0.6 |
| Sickness / Statutory sick pay | 1 000 | 0.4 |
| Invalidity | 6 800 | 2.5 |
| Maternity / Statutory maternity pay | 460 | 0.2 |
| Other . | 410 | 0.2 |
| Non-contributory | | |
| Family benefits | 7 610 | 2.8 |
| Income support | 16 730 | 6.1 |
| War pensions | 1 090 | 0.4 |
| Other | 6 700 | 2.5 |
| Student maintenance grants ² | 1 100 | 0.4 |
| Rent rebates and allowances | 8 540 | 3.1 |
| Allocated benefits in kind | | |
| Health services | 35 680 | 13.1 |
| Education | 30 360 | 11.1 |
| School meals and welfare milk | 740 | 0.3 |
| Housing subsidy | 1 220 | 0.4 |
| Travel subsidies ³ | 1 430 | 0.5 |
| | 150 980 | 55.3 |
| Unallocated expenditure | | |
| | 04.000 | 24.0 |
| Other current expenditure | 84 660 | 31.0 |
| Capital expenditure | 15 460 | 5.7 |
| Debt interest | 18 450 | 6.8 |
| Non-trading capital consumption | 3 310 | 1.2 |
| Total expenditure | 272 850 | 100.0 |

Including benefits to people not living in private households. It is not possible (for the reasons given in Appendix 3, paragraph 1) to allocate all of Government expenditure to households.
 Estimated.
 Including concessionary fares expenditure.

Source: United Kingdom National Accounts, 1994 edition, Table 9.4

Financing of general government expenditure in 1993

TABLE 2 (Appendix 1)

| | £ million | Percentage of total financing |
|---|-----------|-------------------------------------|
| Allocated financing¹ | | |
| Income tax² | 57 680 | 21.1 |
| Employees' and self-employed NI contributions | 15 800 | 5.8 |
| Council tax / Community charge | 8 000 | 2.9 |
| Taxes on final goods and services | | |
| VAT | 29 670 | 10.9 |
| Duty on beer and cider | 2 460 | 0.9 |
| Duty on wines and spirits | 2 680 | 1.0 |
| Duty on tobacco | 6 120 | 2.2 |
| Duty on hydrocarbon oils | 5 790 | 2.1 |
| Vehicle excise duty | 2 350 | 0.9 |
| Other | 4 230 | 1.6 |
| Taxes and NI contributions on intermediate goods and services | | |
| Employers' NI contributions | 7 450 | 2.7 |
| Commercial and industrial rates | 5 780 | 2.1 |
| Duty on hydrocarbon oils | 3 350 | 1.2 |
| VAT | 2 390 | 0.9 |
| Vehicle excise duty | 630 | 0.2 |
| Other | 950 | 0.3 |
| | 155 310 | 56.9 |
| Unallocated financing | | |
| Employers' NI contributions not allocated | 15 250 | 5.6 |
| Taxes on expenditure not allocated | 24 980 | 9.2 |
| Other taxes | | |
| Corporation tax | 15 010 | 5.5 |
| Petroleum revenue tax | 380 | 0.1 |
| Taxes on capital | 2 390 | 0.9 |
| Other receipts ³ | 11 870 | 4.4 |
| Non-trading capital consumption | 3 310 | 1.2 |
| General government borrowing requirement | 44 330 | 16.2 |
| Total financing | 272 850 | 100.0 |

Source: United Kingdom National Accounts, 1994 edition, Table 9.1

Including taxes paid by people not living in private households.
 Net of tax relief at source on mortgage interest and life assurance premiums.
 Receipts of rent, royalties and licence fees on oil and gas production, interest, dividends, trading income and miscellaneous transactions (net).

Average incomes, taxes and benefits by decile groups of ALL households, 1993

TABLE 3A (Appendix 1)

| | Decile gro | oups of h | ouseholds | ranked by | equival | ised dispos | able inco | me | | | All house- |
|--|---|--|--|--|--|--|---|--|--|---|---|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | holds |
| Average per household (£ per year) | | | | | | _ | | | | | |
| Decile points (equivalised £) | 5 | 557 | 6 880 8 | 052 9 | 542 | 11 298 13 | 350 | 15 786 1 | 9 087 2 | 4 982 | |
| Number of households in the sample | 698 | 698 | 698 | 698 | 698 | 697 | 698 | 698 | 698 | 698 | 6 979 |
| Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total | 605 4 409 147 194 113 1 471 | 1 296 23 385 327 179 166 2 376 | 2 369 16 405 503 239 152 3 684 | 4 044 9 756 866 487 198 6 360 | 8 265 64 991 1 039 472 220 11 050 | 192 | 14 551 233 1 556 1 358 695 233 18 626 | 1 698 1 782 1 075 287 | 24 351 576 1 573 1 469 1 485 529 29 983 | 33 924 1 254 6 745 2 494 3 758 579 48 754 | 11 828 265 1 581 1 138 925 267 16 005 |
| Direct benefits in cash | | | | | | | | | | | |
| Contributory Retirement pension Unemployment benefit Invalidity pension and allowance Statutory sick pay Sickness, industrial injury benefit Widows' benefits Statutory Maternity Pay/ Allowance Christmas bonus for pensioners | 1 098 65 160 2 37 44 4 | 1 663 64 301 4 17 65 5 | 1 786 69 385 6 26 35 7 | 1 814 47 257 9 23 74 5 | 1 198 59 367 17 10 69 11 | 1 011 59 291 14 16 67 16 | 772 56 209 20 13 28 17 | 40 209 26 4 12 34 | 466 33 138 19 2 21 50 | 417 20 41 8 13 23 65 2 | 1 091 51 236 13 16 44 22 5 |
| Non-contributory Income support Child benefit Housing benefit Invalid care allowance Attendance allowance Disability living allowance War pensions Severe disablement allowance Industrial injury disablement benefit Student maintenance awards Government training schemes Family credit Other non-contributory benefits | 1 392 470 563 11 2 37 1 5 16 125 46 71 | 1 088 383 841 10 31 33 6 17 10 58 24 95 | 680 273 845 19 35 81 6 26 23 73 18 63 18 | 526 294 635 32 98 134 22 24 21 59 30 84 23 | 433 360 336 40 81 157 18 53 36 67 33 52 | 17 | 213 299 136 17 49 121 30 56 41 45 26 5 | 266 65 4 19 76 8 16 22 35 10 | 53 227 26 3 16 20 14 6 13 40 21 4 | 18 189 14 3 2 25 30 3 - 27 6 1 5 | 476 308 363 16 40 82 19 26 21 61 24 39 21 |
| Total cash benefits | 4 167 | 4 743 | 4 480 | 4 219 | 3 415 | 2 729 | 2 184 | 1 679 | 1 200 | 911 | 2 973 |
| Gross income | 5 639 | 7 119 | 8 164 | 10 579 | 14 464 | 17 398 | 20 810 | 24 751 | 31 184 | 49 665 | 18 978 |
| Direct taxes and Employees' NIC Income tax Iess Tax relief at source' Employees' N I contributions Local taxes ² Total | 233 57 61 577 814 | 186 47 89 539 766 | 345 54 150 530 972 | 690 94 253 574 1 423 | 1 319 152 513 604 2 284 | | 2 673 271 921 651 3 974 | 300 1 083 672 | 5 206 368 1 433 711 6 982 | 9 665 403 1 643 756 11 661 | 2 594 195 684 625 3 707 |
| Disposable income | 4 825 | 6 353 | 7 192 | 9 156 | 12 181 | 14 293 | 16 835 | 19 663 | 24 202 | 38 003 | 15 271 |
| Equivalised disposable income (Standard error | 4 393 83 | 6 277 70 | 7 456 78 | 8 751 110 | 10 401 135 | | 14 499 185 | | 21 759 311 | 37 375 1 168 | 14 058 180) |
| Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines Duty on spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Fossil fuel levy Other | 649 274 47 14 41 135 54 67 10 28 19 22 | 587 252 55 9 31 123 44 65 7 25 25 21 | 19 | 858 276 58 16 60 169 62 70 11 34 33 22 | 1 154 354 106 18 77 259 88 74 14 43 22 | 26 82 300 103 75 21 47 89 | 1 556 315 136 34 80 341 118 77 25 52 54 23 | 244 146 35 98 359 122 78 30 57 45 | 1 946 237 153 58 114 391 136 77 44 65 56 23 | 2 587 145 144 109 142 391 132 77 62 81 70 25 | 1 302 260 103 33 76 258 91 73 23 46 46 22 |
| Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other | 118 147 71 12 71 | 111 138 68 12 65 | 68 12 | 147 185 88 15 86 | 189 236 108 19 112 | 269 120 21 | 248 311 137 24 146 | 340 154 28 | 312 395 173 31 182 | 402 511 222 41 234 | 212 268 121 22 125 |
| Total indirect taxes | 1 789 | 1 641 | 1 695 | 2 211 | 2 929 | 3 272 | 3 694 | 3 888 | 4 409 | 5 389 | 3 092 |
| Post-tax income | 3 036 | 4 712 | 5 498 | 6 946 | 9 252 | 11 021 | 13 141 | 15 775 | 19 794 | 32 614 | 12 179 |
| Benefits in kind Education National health service Housing subsidy Paul travel subsidy Bus travel subsidy School meals and welfare milk Total | 2 025 1 756 71 15 28 125 4 019 | 1 226 1 750 96 18 38 74 3 202 | 1 714 100 12 36 33 | 1 161 1 784 81 17 41 22 3 107 | 1 391 1 606 53 25 30 17 3 123 | 1 537 3 33 5 26 0 24 | 29 21 | 1 344 2 20 4 49 2 22 8 8 | 5 58 18 6 | 620 1 109 6 87 14 5 1 842 | 1 177 1 524 49 34 27 31 2 842 |
| Final income | 7 055 | 7 914 | | | 12 375 | | | | | 34 456 | 15 021 |

 ¹ On mortgage interest and life assurance premiums.
 2 Gross Council tax, Community charge, Rates and Water charges but after deducting discounts and transitional relief.

Household characteristics of decile groups of ALL households, 1993

TABLE 38 (Appendix 1)

| | Decile gr | oups of a | ALL hous | seholds r | anked by | y equiva | lised disp | osable i | ncome | | All |
|--|-------------------------------------|--------------------------------------|--------------------------------------|--|-----------------------------------|-------------------------------------|---|---|--------------------------------------|-------------------------------------|------------------------------------|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house holds |
| Average per household (number) | | | | | | | | | | | |
| People | 2.7 | 2.4 | 2.1 | 2.3 | 2.7 | 2.7 | 2.6 | 2.6 | 2.5 | 2.2 | 2.5 |
| Adults Children | 1.7 1.0 | 1.6 0.8 | 1.6 0.6 | 1.7 0.6 | 2.0 0.7 | 2.0 0.7 | 2.0 0.6 | 2.0 0.6 | 2.0 0.5 | 1.8 0.4 | 1.8 0.6 |
| Economically active people Retired people | 0.6 0.5 | 0.5 0.7 | 0.6 0.7 | 0.8 0.7 | 1.2 0.5 | 1.4 0.4 | 1.6 0.3 | 1.6 0.3 | 1.7 0.2 | 1.6 0.1 | 1.2 0.4 |
| People in full-time education | 88.0 | 0.58 | 0.43 | 0.52 | 0.62 | 0.58 | 0.49 | 0.45 | 0.41 | 0.31 | 0.53 |
| In state primary schools In state secondary schools In further and higher education In other educational establishments | 0.48 0.26 0.09 0.05 | 0.32 0.20 0.04 0.01 | 0.25 0.13 0.05 0.01 | 0.26 0.18 0.05 0.02 | 0.31 0.22 0.07 0.02 | 0.27 0.20 0.08 0.02 | 0.23 0.18 0.06 0.03 | 0.20 0.16 0.06 0.03 | 0.18 0.11 0.07 0.04 | 0.09 0.11 0.03 0.07 | 0.26 0.17 0.06 0.03 |
| Composition (percentages) | | | | | | | | | | | |
| Household type | | | | | | | | | | | |
| Retired | | | | | | | | | | | |
| 1 adult 2 or more adults | 20 16 | 23 21 | 34 17 | 23 21 | 10 15 | 10 12 | 6 10 | 6 8 | 2 6 | 3 4 | 14 13 |
| Non-retired | | | | | | | | | | | |
| 1 adult 2 adults 3 or more adults 1 adult with children 2 adults with 1 child 2 adults with 2 children 2 adults with 3 or more children 3 or more adults with children | 11 10 4 13 5 8 11 | 9 7 3 17 5 7 6 | 10 7 5 10 4 7 5 | 9 12 5 8 4 10 4 5 | 9 20 8 6 7 12 6 | 11 20 10 2 9 16 5 | 12 24 13 3 11 14 4 5 | 14 28 11 2 11 12 4 5 | 19 32 13 1 11 12 3 | 23 40 7 1 9 9 | 13 20 8 6 7 11 5 |
| Household tenure | | | | | | | | | | | |
| Rented | 43 | 61 | 64 | 49 | 36 | 25 | 21 | 15 | 9 | 8 | 33 |
| Local authority rented Housing association Other rented unfurnished Rented furnished Rent free | 30 4 4 4 1 | 44 8 4 3 2 | 48 6 5 4 3 | 33 6 5 3 2 | 21 4 4 4 2 | 15 2 3 4 1 | 11 3 3 2 1 | 6 1 3 4 1 | 2 1 2 4 1 | 1 0 2 4 1 | 21 3 3 4 2 |
| Owner occupied | 57 | 39 | 36 | 51 | 64 | 75 | 79 | 85 | 91 | 92 | 67 |
| With mortgage Rental purchase Owned outright | 18 - 39 | 14 - 25 | 15 - 21 | 25 - 27 | 36 0 28 | 46 1 29 | 57 1 22 | 64 0 22 | 72 0 19 | 74 - 18 | 42 0 25 |
| Age of chief economic supporter | | | | | | | | | | | |
| Under 25 Over 24 and under 35 Over 34 and under 45 Over 44 and under 55 Over 54 and under 65 Over 64 and under 75 Over 74 | 10 20 17 10 12 14 | 9 17 15 10 9 22 18 | 7 15 11 9 12 26 19 | 6 14 15 11 13 23 | 8 19 18 16 16 15 | 6 20 23 17 16 11 | 7 23 23 20 15 9 | 7 25 23 19 15 9 | 5 31 22 22 13 5 3 | 2 25 28 25 12 6 2 | 7 21 19 16 13 14 |
| Employment status of chief economic sup | porter | | | | | | | | | | |
| Self-employed Full-time employee at work Part-time employee at work Unemployed Unoccupied and under minimum NI age Retired/unoccupied over minimum NI age Other | 8 3 5 21 28 32 2 | 5 9 8 12 23 42 | 4 16 6 8 18 48 0 | 6 25 10 5 13 41 0 | 7 48 7 5 11 22 | 8 55 6 5 8 19 | 8 65 4 4 6 13 | 6 70 3 5 5 | 5 76 5 5 3 7 | 13 73 4 3 2 6 | 7 44 6 7 12 24 0 |

Average incomes, taxes and benefits by decile groups of NON-RETIRED households, 1993

TABLE 4A (Appendix 1)

| | Decile gr | oups of N | NON-RE | ΠRED hou | seholds | ranked by | equivalise | d disposable | income | | All non- retired |
|---|---|---|---|--|--|---|---|---|--|---|---|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house holds |
| Average per household (£ per year) | | | | | | | | | | | |
| Decile points (equivalised £) | 5 | 789 | 7 449 | 9 359 1 | 1 113 | 13 043 | 15 085 | 17 540 | 21 110 2 | 26 909 | |
| Number of households in the sample | 513 | 513 | 514 | 513 | 513 | 513 | 513 | 514 | 513 | 513 | 5 132 |
| Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total | 966 6 652 63 153 199 2 037 | 2 982 37 619 114 70 226 4 049 | 6 593 26 1 163 222 229 293 8 526 | 10 354 80 1 373 243 230 258 12 538 | 13 579 135 1 645 470 415 280 16 524 | 16 369 216 1 768 399 358 258 | 19 609 431 2 001 513 521 312 23 386 | 23 036 436 1 765 708 737 524 27 207 | 28 054 757 2 020 539 1 143 524 33 039 | 38 583 1 481 8 396 1 470 3 292 584 53 807 | 16 012 361 2 140 474 715 346 20 047 |
| Direct benefits in cash | | | | | | | | | | | |
| Contributory Retirement pension Unemployment benefit Invalidity pension and allowance Statutory sick pay Sickness, industrial injury benefit Widows' benefits Statutory maternity pay / Allowance Christmas bonus for pensioners | 40 82 196 5 59 42 5 | 96 100 432 8 35 89 12 2 | 360 99 417 14 33 80 9 | 362 74 394 21 11 74 17 | 342 65 248 16 20 64 16 2 | 278 86 197 25 10 31 27 | 249 41 150 30 4 17 34 | 246 39 141 24 3 12 37 | 134 36 108 18 5 18 63 | 164 24 31 8 15 19 73 | 227 64 232 17 19 45 29 |
| Non-contributory Income support Child benefit Housing benefit Invalid care allowance Attendance allowance Disability living allowance | 2 017 729 815 15 3 53 | 1 589 619 1 101 20 7 67 | 807 525 614 42 11 137 | 599 466 362 37 37 167 | 248 423 170 32 15 | 226 361 133 17 9 | 117 323 62 3 9 66 | 95 280 46 9 7 52 | 36 230 26 | 4 193 11 3 3 | 574 415 334 18 10 87 |
| War pensions Severe disablement allowance Industrial injury disablement benefit Student maintenance awards Government training schemes Family credit Other non-contributory benefits | 11 16 196 67 112 6 | 2 29 16 113 27 171 11 | 37 15 112 51 126 10 | 15 62 26 66 45 79 6 | 9 60 12 109 40 28 19 | 38 58 40 54 22 3 3 | 8 11 14 43 30 4 4 | 10 12 17 47 9 7 | 23 14 41 24 - | 12 4 - 32 4 2 | 12 28 17 81 32 53 |
| Total cash benefits | 4 471 | 4 546 | 3 501 | 2 921 | 2 068 | 1 781 | 1 221 | 1 104 | 818 | 620 | 2 305 |
| Gross income | 6 508 | 8 596 | 12 027 | 15 459 | 18 591 | 21 149 | 24 607 | 28 311 | 33 857 | 54 427 | 22 352 |
| Direct taxes and Employees' NIC Income tax less Tax relief at source' Employees' N I contributions Local taxes ² Total | 293 79 96 583 893 | 355 80 192 539 1 005 | 912 134 420 595 1 792 | 1 493 195 643 607 2 548 | 2 223 251 855 633 3 460 | 2 780 299 1 026 641 4 147 | 3 530 338 1 222 663 5 077 | 4 374 362 1 377 691 6 079 | 5 783 412 1 623 713 7 707 | 10 844 434 1 809 761 12 979 | 3 258 258 926 642 4 569 |
| Disposable income | 5 615 | 7 590 | 10 235 | 12 910 | 15 131 | 17 002 | 19 530 | 22 232 | 26 150 | 41 448 | 17 784 |
| Equivalised disposable income (Standard error | 4 430 108 | 6 651 103 | 8 384 148 | 10 233 151 | 12 073 174 | 13 992 183 | | 19 189 275 | 23 746 356 | 40 404 1 463 | 15 539 225) |
| Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines Outy on spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Fossil fuel levy Other | 733 383 63 16 46 160 55 62 10 32 19 24 | 750 341 71 10 30 163 52 61 9 31 20 22 6 | 1 047 358 90 20 53 212 73 70 15 40 37 23 | 93 75 16 47 43 24 | 1 430 328 1399 28 75 328 108 74 23 500 102 23 | 63 | 170 32 79 392 125 77 29 55 53 23 | 65 50 22 | 2 055 207 167 64 115 407 140 77 49 67 49 24 | 2 776 139 147 122 148 397 130 78 68 85 88 25 | 1 522 309 128 38 80 311 102 73 28 53 52 23 |
| Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other | 133 165 81 14 80 | 130 163 81 14 77 | 175 221 105 19 103 | 254 117 21 | 231 289 129 23 137 | 143 25 | 334 149 27 | 388 176 32 | 333 420 185 34 193 | 428 544 234 43 251 | 246 310 140 25 145 |
| Total indirect taxes | 2 087 | 2 033 | 2 677 | 3 198 | 3 529 | 3 866 | 3 939 | 4 351 | 4 600 | 5 716 | 3 600 |
| Post-tax income | 3 528 | 5 558 | 7 558 | 9 712 | 11 602 | 13 136 | 15 591 | 17 881 | 21 550 | 35 732 | 14 184 |
| Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total | 3 043 1 501 103 18 16 190 4 872 | 2 037 1 381 121 20 14 110 3 683 | 20 41 | 1 441 49 28 20 24 | 1 826 1 377 34 33 17 12 3 299 | 1 277 33 31 31 18 12 | 1 275 13 54 15 | 1 233 19 55 18 9 | 895 1 111 1 69 12 6 2 095 | 5 | 1 581 1 307 47 42 16 42 3 035 |
| Final income | 8 401 | 9 241 | | | 14 901 | | | | 23 645 | | 17 220 |

On mortgage interest and life assurance premiums.
 Gross Council tax. Community charge, Rates and Water charges but after deducting discounts and transitional relief.

Household characteristics of decile groups of NON-RETIRED households, 1993

TABLE 4B (Appendix 1)

| | Decile g disposal | | | ETIRED I | househo | lds rank | ed by eq | uivalised | | | All non- retired |
|--|--------------------------------------|---|--------------------------------------|-------------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|------------------------------------|--------------------------------------|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house- holds |
| Average per household (number) | | | | | | | | | | | |
| People | 3.3 | 2.9 | 3.0 | 3.0 | 3.0 | 2.8 | 2.8 | 2.6 | 2.4 | 2.2 | 2.8 |
| Adults Children | 1.8 1.6 | 1.7 1.2 | 1.9 1.1 | 2.1 0.9 | 2.1 0.9 | 2.1 0.7 | 2.1 0.7 | 2.1 0.6 | 2.0 0.5 | 1.9 0.4 | 2.0 0.9 |
| Economically active people Retired people | 0.9 0.0 | 0.9 0.1 | 1.3 0.1 | 1.6 0.1 | 1.7 0.1 | 1.8 0.1 | 1.9 0.1 | 1.8 0.1 | 1.8 0.0 | 1.7 0.0 | 1.5 0.1 |
| People in full-time education | 1.34 | 0.92 | 0.91 | 0.80 | 0.76 | 0.59 | 0.55 | 0.49 | 0.42 | 0.29 | 0.71 |
| In state primary schools In state secondary schools In further and higher education In other educational establishments | 0.75 0.38 0.14 0.06 | 0.49 0.33 0.08 0.03 | 0.49 0.30 0.09 0.03 | 0.42 0.28 0.08 0.02 | 0.36 0.27 0.11 0.03 | 0.29 0.22 0.05 0.04 | 0.22 0.21 0.08 0.03 | 0.25 0.13 0.07 0.04 | 0.17 0.12 0.07 0.05 | 0.08 0.10 0.03 0.08 | 0.23 |
| Composition (percentages) | | | | | | | | | | | |
| Household type | | | | | | | | | | | |
| Non-retired | | | | | | | | | | | |
| 1 adult 2 adults 3 or more adults 1 adult with children 2 adults with 1 child 2 adults with 2 children 2 adults with 3 or more children 3 or more adults with children | 16 14 6 22 8 14 15 | 21 14 5 26 8 12 10 5 | 15 18 10 15 8 17 9 | 12 26 12 9 9 15 8 | 13 27 12 3 10 21 7 | 14 29 14 3 13 17 4 | 15 31 14 3 13 14 5 | 18 34 14 1 12 14 4 | 22 37 12 1 10 13 2 | 24 44 7 1 10 9 2 | 17 27 11 8 10 15 7 |
| Household tenure | | | | | | | | | | | |
| Rented | 61 | 69 | 51 | 37 | 26 | 23 | 16 | 13 | 10 | 8 | 31 |
| Local authority rented Housing association Other rented unfurnished Rented furnished Rent free | 43 6 5 6 1 | 49 8 5 6 2 | 34 5 5 5 2 | 20 3 5 7 2 | 15 2 3 5 | 12 3 4 3 1 | 6 1 3 4 2 | 5 1 2 5 1 | 1 1 3 5 1 | 1 0 1 3 1 | 19 3 4 5 |
| Owner occupied | 39 | 31 | 50 | 64 | 75 | 77 | 84 | 87 | 90 | 93 | 69 |
| With mortgage Rental purchase Owned outright | 25 - 15 | 22 9 | 35 - 15 | 44 0 19 | 56 1 18 | 62 1 14 | 72 · 0 11 | 74 0 13 | 77 0 12 | 79 - 14 | 55 0 14 |
| Age of chief economic supporter | | | | | | | | | | | |
| Under 25 Over 24 and under 35 Over 34 and under 45 Over 44 and under 55 Over 54 and under 65 Over 64 and under 75 Over 74 | 14 32 26 15 12 0 | 14 28 27 18 12 1 | 12 27 23 19 15 3 | 10 26 24 20 17 2 | 7 25 29 23 14 2 | 8 27 27 22 14 2 | 10 29 26 23 11 | 6 31 25 23 14 1 | 5 32 26 25 11 1 | 1 27 29 28 12 2 | 9 28 26 22 13 2 |
| Employment status of chief economic supp | orter | | | | | | | | | | |
| Self-employed Full-time employee at work Part-time employee at work Unemployed Unoccupied and under minimum NI age Retired/unoccupied over minimum NI age Other | 12 6 8 31 40 0 3 | 7 20 15 20 37 0 | 10 43 15 12 20 | 10 60 11 .7 12 0 | 11 69 7 6 6 0 | 9 75 5 6 5 0 | 9 81 5 5 1 | 6 82 3 6 3 | 7 82 5 5 1 | 15 78 4 3 1 | 10 60 8 10 13 0 |

Average incomes, taxes and benefits by decile groups of RETIRED households, 1993

TABLE 5A (Appendix 1)

| | Decile gro | oups of RE | ETIRED h | ouseholds | ranked | by equivalis | ed dispo | sable incor | ne | | A retire |
|---|--------------|--------------|-------------|-------------|--------------|--------------|--------------|---------------|--------------|-----------------|----------------|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house hold: |
| Average per household (£ per year) | | | | | | | | | | | |
| Decile points (equivalised £) | 5 | 249 6 | 205 | 6 891 | 7 486 | 8 140 | 3 970 | 10 373 | 12 550 1 | 6 298 | |
| Number of households in the sample | 185 | 184 | 185 | 185 | 185 | 184 | 185 | 185 | 184 | 185 | 1 84 |
| Original income Wages and salaries Imputed income from benefits in kind | 15 | 36 | 40 | 49 | 75 3 | 52 | 191 | 370 2 | 482 | 722 0 | 20 |
| Self-employment income Occupational pensions, annuities | 237 | 9 477 | 14 720 | 5 736 | 1 041 | 101 1 366 | 2 688 | 49 3 994 | 48 6 193 | 54 12 374 | 2 98: |
| Investment income | 264 10 | 309 13 | 313 71 | 235 60 | 414 45 | 801 80 | 946 52 | 1 386 | 2 353 | 8 072 | 1 51 |
| Other income Total | 526 | 843 | 1 158 | 1 085 | 1 578 | 2 401 | 3 876 | 67 5 869 | 36 9 113 | 46 21 269 | 4 77 |
| Direct benefits in cash | | | | | | | | | | | |
| Contributory Retirement pension | 2 880 | 3 654 | 3 664 | 3 263 | 3 531 | 3 434 | 3 895 | 3 532 | 3 466 | 3 595 | 3 49 |
| Unemployment benefit Invalidity pension and allowance | 19 94 | 11 87 | 29 253 | 24 305 | 16 208 | 11 179 | 13 142 | 12 425 | 418 | 4 367 | 1 24 |
| Statutory sick pay Sickness, industrial injury benefit | - 19 | - | 12 | 1 | 1 | 1 4 | | 6 | 1 31 | | |
| Widows' benefits | 64 | 38 | 41 | - | 18 | 78 | 42 | 49 | 34 | 52 | 4 |
| Statutory maternity pay/ Allowance Christmas bonus for pensioners | 12 | 14 | 14 | 12 | 12 | 13 | 14 | 12 | 13 | 13 | 1 |
| Non-contributory | 200 | 100 | 120 | 347 | 440 | 229 | 202 | 100 | 050 | 22 | |
| Income support Child benefit | 268 15 | 196 15 | 139 | | 119 | 10 | 13 | 188 | 259 7 | 83 8 | 20 |
| Housing benefit Invalid care allowance | 141 | 319 10 | 557 9 | 768 3 | 829 | 838 19 | 467 24 | 245 12 | 218 16 | 39 | 44 |
| Attendance allowance | 10 | 57 16 | 41 21 | 63 25 | 114 25 | 141 104 | 259 189 | 229 117 | 245 102 | 86 75 | 12 |
| Disability living allowance War pensions | 4 | 5 | 11 | - | 36 | 43 | 35 | 175 | 49 | 48 | 4 |
| Severe disablement allowance Industrial injury disablement benefit | 15 | 9 | 9 15 | 28 26 | | 5 43 | 27 25 | 20 120 | 89 87 | 19 | 3 |
| Student maintenance awards Government training schemes | 2 | - | 14 | | - | • | 29 9 | 2 7 | - | | |
| Family credit | | | 7 | - | | | - | - | 100 | 140 | |
| Other non-contributory benefits | 28 3 571 | 39 4 471 | 19 4 861 | 32 4 899 | 36 4 945 | 35 5 187 | 43 5 427 | 67 5 230 | 123 5 158 | 142 4 532 | 4 82 |
| Total cash benefits Gross income | 4 097 | 5 314 | 6 019 | 5 984 | 6 523 | 7 588 | 9 303 | 11 098 | 14 271 | 25 801 | 9 60 |
| firect taxes and Employees' NIC | | | | | | | | | | | |
| Income tax less Tax relief at source | 113 13 | 51 11 | 114 12 | 61 8 | 111 13 | 243 13 | 387 16 | 714 25 | 1 305 32 | 4 360 36 | 74 |
| Employees' N I contributions | 2 559 | 549 | 3 537 | 3 482 | 504 | 6 542 | 6 555 | 18 615 | 25 651 | 34 753 | 57 |
| Local taxes ² Total | 661 | 589 | 641 | 538 | 604 | 778 | 932 | 1 322 | 1 950 | 5 112 | 1 31 |
| Disposable income | 3 437 | 4 725 | 5 379 | 5 446 | 5 919 | 6 809 | 8 371 | 9 776 | 12 321 | 20 689 | 8 28 |
| Equivalised disposable income 'Standard error | 4 380 133 | 5 746 100 | 6 569 88 | 7 200 85 | 7 803 98 | 8 505 124 | 9 583 200 | 11 422 280 | | 24 063 1 531 | 9 94 21 |
| ndirect taxes Taxes on final goods and services | | | | | | | | | | | |
| VAT | 505 93 | 403 87 | 475 160 | 408 99 | 406 120 | 522 149 | 740 168 | 889 131 | 1 123 117 | 1 427 131 | 69 12 |
| Duty on tobacco Duty on beer and cider | 23 | 27 | 34 | 18 | 24 | 31 | 41 | 57 | 35 | 52 | |
| Duty on wines Duty on spirits | 11 41 | 7 24 | 6 29 | 6 18 | 10 36 | 13 69 | 12 87 | 16 94 | 36 93 | 63 147 | |
| Dutý on hydrocarbon oils Vehicle excise duty | 81 47 | 72 43 | 80 37 | 52 27 | 74 34 | 89 42 | 118 56 | 134 73 | 181 105 | 229 122 | 1 |
| Television licences | 75 | 72 | 70 | 65 | 64 | 69 | 69 | 74 | 78 | 78 | |
| Stamp duty on house purchase Customs duties | 10 20 | 5 18 | 5 19 | 19 | 16 | | 8 31 | 11 31 | 16 39 | 28 49 | |
| Betting taxes Fossil fuel levy | 15 19 | 24 17 | 36 19 | 19 16 | 23 17 | 25 18 | 25 20 | 35 20 | | 23 25 | |
| Other | 5 | 5 | 5 | 5 | 6 | 9 | 6 | 7 | | 12 | |
| Intermediate taxes Commercial and industrial rates | 92 | 84 | 93 | 78 | 82 | 99 | 125 | 142 | 176 | 226 | 1: |
| Employers' NI contributions | 115 | 106 | 115 | 99 | 102 | 125 | 157 | 178 | 225 | 287 | 1 |
| Duty on hydrocarbon oils Vehicle excise duty | 52 9 | 50 8 | 54 9 | 48 8 | 46 8 | 10 | 72 12 | 78 13 | 17 | 122 | |
| Other | 54 | 50 | 53 | 48 | 47 | | 74 | 83 | | 128 | |
| Fotal indirect taxes | 1 268 | 1 102 | 1 297 | 1 035 | 1 120 | | 1 822 | 2 067 | | 3 170 | 1 68 |
| Post-tax income | 2 168 | 3 623 | 4 081 | 4 411 | 4 799 | 5 398 | 6 549 | 7 709 | 9 812 | 17 519 | 6 6 |
| Benefits in kind Education | 73 | 62 | 35 | | | 46 | 114 | 104 | | 46 | |
| National health service Housing subsidy | 2 230 25 | 2 272 33 | 2 199 70 | 1 918 90 | 2 057 105 | | 2 210 69 | 2 104 39 | | 1 972 15 | 2 1 |
| Rail travel subsidy | 5 45 | 23 67 | 11 64 | ب 56 | 63 | 10 | 9 65 | 11 | 11 | 11 51 | |
| Bus travel subsidy School meals and welfare milk | 0 | 4 | | | - | 2 | 0 | 0 | - | - | |
| Total | 2 379 | 2 461 | 2 380 | 2 069 | 2 226 | | 2 467 | | | 2 095 | 2 30 |
| Final income | 4 547 | 6 084 | 6 461 | 6 480 | 7 024 | 7 860 | 9 016 | 10 021 | 12 015 | 19 614 | 8.9 |

On mortgage interest and life assurance premiums.
 Gross Council tax, Community charge, Rates and Water charges but after deducting discounts and transitional relief.

Household characteristics of decile groups of RETIRED households, 1993

TABLE 5B (Appendix 1)

| | Decile g disposal | | | D house | holds ra | nked by | equivalis | sed | | | All retired |
|--|----------------------|------------------------------|------------------------------|--------------------------|------------------------|------------------------|------------------------|-------------------------------|-------------------------------|-----------------------|------------------------------------|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house- holds |
| Average per household (number) | | | | | | | | | | | |
| People | 1.5 | 1.5 | 1.5 | 1.4 | 1.4 | 1.5 | 1.7 | 1.6 | 1.7 | 1.7 | 1.5 |
| Adults Children | 1.44 0.03 | 1.51 0.03 | 1.52 0.02 | 1.36 | 1.37 | 1.47 0.02 | 1.63 0.03 | 1.62 0.02 | 1.65 0.01 | 1.64 0.02 | 1.52 0.02 |
| Economically active people Retired people | 0.1 1.4 | 0.0 1.4 | 0.0 1.4 | 0.0 1.3 | 0.0 1.3 | 0.0 1.4 | 0.1 1.5 | 0.1 1.5 | 0.1 1.5 | 0.1 1.5 | 0.1 1.4 |
| People in full-time education | 0.03 | 0.03 | 0.02 | - | - | 0.02 | 0.03 | 0.03 | 0.02 | 0.03 | 0.02 |
| Composition (percentages) | | | | | | | | | | | |
| Household type | | | | | | | | | | | |
| Retired | | | | | | | | | | | |
| 1 adult 2 or more adults | 57 43 | 53 47 | 52 48 | 67 33 | 64 36 | 58 42 | 42 58 | 43 57 | 41 59 | 39 61 | 52 49 |
| Household tenure | | | | | | | | | | | |
| Rented | 15 | 29 | 56 | 69 | 62 | 59 | 39 | 28 | 21 | 7 | 39 |
| Local authority rented Housing association Other rented unfurnished Rented furnished Rent free | 11 2 2 - | 21 3 4 - | 40 7 4 1 5 | 54 6 4 1 4 | 50 6 4 1 2 | 40 8 5 1 4 | 28 9 1 1 2 | 18 4 4 1 2 | 14 1 3 1 2 | 3 1 2 - 1 | 28 5 3 1 2 |
| Owner occupied | 85 | 71 | 44 | 31 | 38 | 41 | 61 | 72 | 79 | 93 | 62 |
| With mortgage Owned outright | 5 80 | 5 66 | 7 38 | 3 28 | 5 33 | 4 38 | 8 52 | 11 61 | 9 71 | 10 83 | 7 55 |
| Age of chief economic supporter | | | | | | | | | | | |
| Under 25 Over 24 and under 35 Over 34 and under 45 Over 44 and under 55 Over 54 and under 65 Over 64 and under 75 Over 74 | 1 13 39 47 | - - - 5 49 45 | - - 1 9 48 43 | 1 1 11 54 35 | 1 9 49 | 1 9 46 45 | 1 10 54 35 | 1 - - 17 50 32 | 1 1 1 23 45 30 | 1 18 54 27 | 0 0 0 0 12 49 38 |
| Employment status of chief economic supp | porter | | | | | | | | | | |
| Self-employed Full-time employee at work Part-time employee at work Unoccupied and under minimum NI age Retired/unoccupied over minimum NI age | 1 10 89 | 1 - 2 97 | - - 5 95 | 1 1 - 4 95 | 1 4 95 | 1 - - 5 95 | 7 94 | 1 1 12 87 | 2 - 17 82 | - - 15 85 | 0 0 0 8 91 |

Average incomes, taxes and benefits by decile groups of NON-RETIRED households without CHILDREN, 1993

TABLE 6 (Appendix 1)

| | Decile gr | oups of h | ouseholds | ranked by | y equivali | sed dispos | able inco | me | | | All |
|---|--|---|---|---|--|---|--|--|--|--|---|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house holds |
| Average per household (£ per year) Decile points (equivalised £) | 6 | 667 | 8 942 1 | 1 003 1 | 3 029 | 14 989 i | 7 308 | 19 975 | 23 784 30 | 044 | |
| Number of households in the sample | 281 | 281 | 282 | 281 | 281 | 281 | 281 | 282 | 281 | 281 | 2 812 |
| Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total | 974 3 473 188 264 177 2 078 | 3 677 13 782 285 278 206 5 241 | 7 570 14 922 346 362 236 9 450 | 10 336 39 1 476 678 479 195 13 202 | 13 864 84 1 162 595 400 141 16 246 | 16 710 195 1 545 702 588 172 19 912 | 20 118 242 1 004 986 640 363 23 353 | 23 236 470 1 740 801 1 050 398 27 696 | 26 322 642 2 248 685 1 144 371 31 412 | 38 591 1 579 8 149 1 809 4 046 590 54 764 | 16 139 328 1 950 707 925 285 20 334 |
| Direct benefits in cash | | | | | | | | | | | |
| Contributory Retirement pension Unemployment benefit Invalidity pension and allowance Statutory sick pay Sickness, industrial injury benefit Widows' benefits Statutory Maternity Pay/ Allowance Christmas bonus for pensioners | 161 134 457 1 72 97 | 554 93 710 10 57 109 | 640 96 575 20 13 131 1 | 608 59 344 15 18 116 | 424 97 346 23 29 42 | 338 46 237 35 7 23 | 345 45 174 30 0 15 2 | 245 59 196 25 2 28 3 | 173 13 37 15 8 10 | 222 28 34 6 20 36 10 | 371 67 311 18 23 61 2 |
| Non-contributory | 1 143 | 692 | 553 | 250 | 257 | 109 | 69 | 24 | 28 | 4 | 313 |
| Income support Child benefit Housing benefit Invalid care allowance Attendance allowance Disability living allowance War pensions Severe disablement allowance Industrial injury disablement benefit Student maintenance awards Government training schemes Family credit Other non-contributory benefits | 10 720 8 45 3 13 34 355 44 | 7 718 24 125 43 21 184 39 8 21 | 15 394 56 49 248 21 99 34 104 47 32 | 9 174 27 33 166 18 91 10 161 21 | 7 179 18 11 228 70 98 82 50 23 | 66 41 6 17 95 15 21 25 66 37 1 | 8 61 17 14 92 11 27 72 7 2 17 | 15 16 16 15 56 41 | 36 32 19 7 13 9 3 | 4 11 6 6 11 3 - | 235 15 14 106 16 39 26 109 26 4 |
| Total cash benefits | 3 302 | 3 420 | 3 144 | 2 136 | 1 994 | 1 133 | 1 030 | 732 | 436 | 440 | 1 777 |
| Gross income | 5 381 | 8 661 | 12 594 | 15 337 | 18 240 | 21 045 | 24 384 | 28 428 | 31 848 | 55 204 | 22 111 |
| Direct taxes and Employees' NIC Income tax less Tax relief at source! Employees' NI contributions Local taxes ² | 300 46 76 553 884 | 548 66 233 552 1 267 | 1 112 107 468 586 2 060 | 1 630 163 671 615 2 752 | 2 200 196 874 599 3 478 | 2 863 273 1 049 618 4 258 | 3 588 285 1 247 662 5 213 | 4 577 340 1 451 663 6 351 | 5 365 399 1 565 685 7 215 | 11 458 406 1 875 747 13 675 | 3 364 228 951 628 4 715 |
| Disposable income | 4 497 | 7 394 | 10 533 | 12 585 | 14 763 | 16 787 | 19 171 | 22 077 | 24 633 | 41 530 | 17 396 |
| Equivalised disposable income (Standard error | 4 839 193 | 7 784 192 | 10 048 214 | 12 001 236 | 13 957 238 | 16 100 281 | 18 512 310 | 21 787 397 | 26 509 517 | 45 229 2 201 | 17 675 337) |
| Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines Duty on spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Fossil fuel levy Other | 627 298 83 16 53 135 48 58 9 24 17 18 | 829 334 89 17 52 158 56 65 10 30 38 20 | 1 069 383 130 17 60 246 82 72 9 42 51 20 | 1 211 341 149 26 82 282 282 17 40 127 21 8 | 1 457 441 159 30 106 310 106 75 17 49 71 22 | 1 496 338 192 29 83 370 123 74 21 48 65 21 | 1 700 272 165 34 103 363 119 76 27 55 45 21 | 1 882 285 187 59 128 397 143 76 37 64 64 22 | 1 978 191 156 63 109 377 130 76 48 66 27 22 | 2 738 138 156 133 162 387 119 78 68 79 139 23 13 | 1 499 302 147 42 94 303 102 72 26 50 64 21 |
| Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other | 112 140 69 12 67 | 133 166 78 14 79 | 171 214 98 18 100 | 193 243 111 20 113 | 221 278 127 23 130 | 234 296 135 25 135 | 268 341 159 30 156 | 289 362 160 29 166 | 308 390 172 32 180 | 418 532 235 44 240 | 235 296 135 25 137 |
| Total indirect taxes | 1 791 | 2 172 | 2 797 | 3 151 | 3 640 | 3 697 | 3 953 | 4 366 | 4 337 | 5 704 | 3 561 |
| Post-tax income | 2 706 | 5 222 | 7 736 | 9 434 | 11 123 | 13 089 | 15 218 | 17 711 | 20 296 | 35 826 | 13 835 |
| Benefits in kind Education National health service Housing subsidy Rai! travel subsidy Bus travel subsidy School meals and welfare milk Total | 1 227 832 67 37 17 1 2 179 | 596 985 90 26 18 1 | 384 1 140 52 26 25 0 1 628 | 522 1 107 38 24 23 1 1 714 | 172 960 40 23 19 | 13 55 16 | 921 28 41 19 | 883 1 57 15 | 756 1 85 10 | 115 790 12 102 14 1 033 | 413 932 34 48 18 0 |
| Final income | 4 886 | 6 938 | 9 364 | 11 148 | 12 338 | 14 380 | 16 590 | 18 916 | 21 389 | 36 858 | 15 280 |

On mortgage interest and life assurance premiums.

Gross Council tax, Community charge. Rates and Water charges but after deducting discounts and transitional relief. 1 2.

Average incomes, taxes and benefits by decile groups of NON-RETIRED households with CHILDREN, 1993

TABLE 7 (Appendix 1)

| | Decile gr | oups of h | ouseholds | ranked t | oy equivali | sed dispos | able inco | me | | | Αll |
|---|---|---|---|---|---|---|---|---|---|---|--|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house- holds |
| Average per household (£ per year) | | | | | | | | | | | |
| Decile points (equivalised £) | | 5 330 | 6 525 | 7 783 | 9318 1 | 0 833 12 | 727 | 14 659 | 17417 22 | 253 | |
| Number of households in the sample | 232 | 232 | 232 | 232 | 232 | 232 | 232 | 232 | 232 | 232 | 2 320 |
| Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total | 967 12 603 11 36 192 1 821 | 2 164 44 824 25 23 282 3 362 | 5 002 48 883 93 74 228 6 328 | 8 322 28 1 233 93 102 398 10 176 | 12 425 160 1 859 126 107 265 14 942 | 16 345 247 1 884 271 343 283 19 375 | 19 051 317 2 382 122 293 323 22 489 | 22 694 701 2 631 225 384 694 27 328 | 29 374 808 2 280 134 914 697 34 205 | 42 238 1 633 9 129 812 2 324 834 56 965 | 15 858 400 2 371 191 460 420 19 699 |
| Direct benefits in cash | | | | | | | | | | | |
| Contributory Retirement pension Unemployment benefit Invalidity pension and allowance Statutory sick pay Sickness, industrial injury benefit Widows' benefits Statutory Matemity Pay/ Allowance Christmas bonus for pensioners | 99 164 6 28 13 11 | 26 45 251 9 15 53 9 | 33 73 290 12 44 22 29 | 66 102 129 15 27 67 10 | 79 56 199 23 9 18 26 | 68 81 114 19 13 50 28 | 58 84 72 30 4 18 70 | 107 31 46 20 - 10 73 1 | 55 27 31 17 5 115 0 | 29 17 53 8 9 - 258 0 | 52 61 135 16 15 25 63 |
| Non-contributory Income support Child benefit Housing benefit | 2 514 1 164 917 | 2 263 1 034 1 116 | 1 588 987 1 045 | 1 090 922 693 | 638 930 356 | 315 861 183 | 219 819 105 | 117 785 70 | 118 799 50 | 40 791 8 | 890 909 454 |
| Invalid care allowance Attendance allowance Disability living allowance War pensions Severe disablement allowance Industrial injury disablement benefit | 7 33 8 12 75 | 26 7 49 - 24 9 | 38 7 116 - 24 24 75 | 54 8 130 - 34 - 82 | 29 31 95 19 8 41 | 23 59 4 22 4 50 | 102 8 8 62 | 7 30 10 26 | 7 8 - 16 | 24 52 - | 21 65 65 15 6 |
| Student maintenance awards Government training schemes Family credit Other non-contributory benefits | 106 170 7 | 23 261 7 | 31 219 9 | 61 229 4 | 34 142 2 | 65 44 1 | 24 36 27 | 23 9 0 | 18 13 | 13 4 8 | 39 113 6 |
| Total cash benefits | 5 334 | 5 228 | 4 669 | 3 724 | 2 736 | 2 005 | 1 777 | 1 363 | 1 271 | 1 350 | 2 946 |
| Gross income | 7 155 | 8 591 | 10 997 | 13 900 | 17 677 | 21 380 | 24 266 | 28 692 | 35 476 | 58 315 | 22 645 |
| Direct taxes and Employees' NIC Income tax Iess Tax relief at source' Employees' N I contributions Local taxes ² Total | 261 93 108 576 852 | 235 93 143 570 856 | 646 124 345 573 1 441 | 1 051 163 512 610 2 009 | 1 817 294 774 628 2 924 | 2 645 328 1 025 645 3 986 | 3 445 413 1 176 690 4 899 | 4 231 436 1 409 715 5 920 | 5 833 485 1 644 763 7 756 | 11 142 527 1 825 827 13 267 | 3 131 296 896 660 4 391 |
| Disposable income | 6 303 | 7 735 | 9 556 | 11 890 | 14 753 | 17 393 | 19 367 | 22 771 | 27 720 | 45 048 | 18 254 |
| Equivalised disposable income (Standard error | 4 232 126 | 5 909 111 | 7 142 145 | 8 524 196 | 10 067 203 | 11 771 253 | 13 602 246 | 15 996 316 | 19 565 441 | 32 684 1 731 | 12 949 268) |
| Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines Duty on spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Fossil fuel levy Other | 811 420 48 13 30 189 60 65 12 37 21 26 | 727 403 62 12 36 170 52 62 9 33 24 27 6 | 948 370 62 12 34 182 64 66 14 39 17 24 | 1 153 379 89 21 54 243 74 16 45 32 25 | 1 382 418 119 22 84 351 103 77 72 22 53 35 27 16 | 1 607 335 130 28 70 365 116 77 28 59 73 25 | 1 798 278 137 32 52 410 128 79 35 61 48 25 | 1 831 278 138 36 61 426 130 37 64 40 26 20 | 2 267 172 123 50 91 438 137 77 77 62 24 16 | 2 986 121 137 111 128 447 145 78 77 98 26 31 | 1 551 317 105 34 64 322 74 31 57 38 26 |
| Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other | 145 181 88 15 87 | 135 167 83 14 80 | 159 201 100 18 95 | 198 250 122 22 115 | 235 293 134 24 139 | 262 328 146 25 157 | 291 364 159 28 175 | 305 383 167 29 181 | 371 470 204 36 221 | 492 622 262 47 292 | 259 326 146 26 154 |
| Total indirect taxes | 2 264 | 2 104 | 2 420 | 2 935 | 3 533 | 3 844 | 4 119 | 4 232 | 4 899 | 6 117 | 3 647 |
| Post-tax income | 4 039 | 5 630 | 7 136 | 8 956 | 11 221 | 13 549 | 15 248 | 18 540 | 22 821 | 38 93 | 14 607 |
| Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total | 4 055 1 873 120 7 16 326 6 397 | 3 253 1 644 145 7 16 209 5 274 | 2 807 1 960 116 19 14 148 5 063 | 3 204 1 623 98 16 19 71 5 030 | 48 35 15 45 | 3 200 1 688 34 42 12 29 5 006 | 2 600 1 728 27 36 15 22 4 429 | 2 728 1 745 11 51 :7 25 4 578 | 2 512 1 819 13 67 14 25 4 451 | 2 298 1 871 1 79 9 20 4 278 | 2 998 1 762 61 36 15 92 4 964 |
| Final income | 10 436 | 10 904 | 12 199 | 13 986 | 16 353 | 18 555 | 19 677 | 23 117 | 27 272 | 43 210 | 19 571 |

On mortgage interest and life assurance premiums.
 Gross Council tax, Community charge, Rates and Water charges but after deducting discounts and transitional relief.

Distribution of households¹ co-operating in the Family Expenditure Survey and Summary of the effects of taxes and benefits, by household type, 1993

TABLE 8 (Appendix 1)

| TABLE 8 (Appendix 1) | | | | | | | | | | | |
|-------------------------------------|-------------|------------------------|-----------|------------|--------|-----------------------------|--------|--------------------------------|---|----------------|------------------------|
| | Retired hou | ıseholds | Non-Re | tired hous | eholds | | | | | | |
| | 1 adult | 2 or more aduits | 1 adult | 2 adults | more | 1 adult with children | with | 2 adults with 2 children | 2 adults 3 with 3 or more children | adults with | All house- holds |
| Decile groups of households ranked | | addits | raddit | 2 addits | aduits | Critiquen | T CIMO | Criliareis | Cindten | crillaren | notas |
| by equivalised disposable income | | | | | | | | | | | |
| Number of households | | | | | | | | | | | |
| Bottom | 137 | 110 | 75 | 69 | 26 | 89 | 37 | 57 | 73 | 25 | 698 |
| 2nd | 160 | 143 | 65 | 51 | 21 | 115 | 33 | 52 | 41 | 17 | 698 |
| 3rd | 234 | 118 | 68 | 46 | 33 | 68 | 28 | 47 | 34 | 22 | 698 |
| 4th | 159 | 144 | 59 | 83 | 36 | 54 | 27 | 72 | 31 | 33 | 698 |
| 5th | 69 | 107 | 62 | 138 | 57 | 41 | 46 | 81 | 44 | 53 | 698 |
| 6th | 70 | 84 | 74 | 140 | 70 | 14 | 62 | 112 | 33 | 38 | 697 |
| 7th | 45 | 66 | 83 | 170 | 87 | 18 | 73 | 94 | 27 | 35 | 698 |
| 8th | 42 | 56 | 94 | 198 | 76 | | 75 | 85 | 26 | 32 | 698 |
| 9th | 11 | 41 | 131 | 226 | 89 | 5 | 75 | 81 | 22 | 17 | 698 |
| Тор | 24 | 27 | 159 | 279 | 47 | 10 | 60 | 63 | 14 | 15 | 698 |
| All households | 951 | 896 | 870 | 1 400 | 542 | 428 | 516 | 744 | 345 | 287 | 6 979 |
| Summary of the effects of taxes and | benefits, b | y house | hold type | • | | | | | | | |
| Average per household (£ per year) | | | | | | | | | | | |
| Original income | 2 672 | 7 002 | 12 147 | 22 862 | 26 946 | 4 358 | 22 158 | 24 267 | 20 226 | 25 681 | 16 005 |
| plus Cash benefits | 4 024 | 5 681 | 1 417 | 1 572 | 2 884 | 5 188 | 1 926 | 1 919 | 3 337 | 3 624 | 2 973 |
| Gross income | 6 696 | 12 684 | 13 564 | 24 434 | 29 829 | 9 546 | 24 085 | 26 186 | 23 563 | 29 305 | 18 978 |
| less Direct taxes & employees' NIC | 966 | 1 682 | 3 001 | 5 335 | 5 864 | 1 012 | 4 930 | 5 556 | 4 474 | 5 341 | 3 707 |
| Disposable income | 5 730 | 11 002 | 10 563 | 19 099 | 23 965 | 8 535 | 19 154 | 20 630 | 19 089 | 23 964 | 15 271 |
| Equivalised disposable income | 9 369 | 10 552 | 17317 | 18 738 | 15 506 | 8 576 | 15 914 | 14 419 | 11 010 | 12 661 | 14 058 |
| less Indirect taxes | 1 002 | 2 400 | 2 130 | 3 722 | 5 440 | 1 799 | 3 672 | 3 985 | 3 881 | 5 198 | 3 092 |
| Post-tax income | 4 729 | 8 602 | 8 434 | 15 377 | 18 525 | 6 736 | 15 482 | 16 645 | 15 208 | 18 766 | 12 179 |
| plus Benefits in kind | 1 838 | 2 801 | 660 | 1 259 | 3 183 | 4 618 | 3 001 | 4 799 | 7 898 | 5 909 | 2 842 |
| Final income | 6 567 | 11 403 | 9 094 | 16 635 | 21 708 | 11 354 | 18 483 | 21 444 | 23 106 | 24 675 | 15 021 |

¹ See Appendix 3 for definitions of retired households, adults and children,

Average incomes, taxes and benefits by decile groups of households (ranked by UNADJUSTED disposable income), 1993

TABLE 9 (Appendix 1)

| | Decile gr | oups of ho | useholds | ranked by | UNADJU | JSTED dis | posable in | ncome | | | Al |
|--|--|---|---|--|---|--|--|---|--|---|--|
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | house |
| Average per household (£ per year) | | | | | | | | | | | |
| Decile points (ε) | 4 | 496 | 6 037 7 | 800 9 | 825 | 12 144 1 | 4 877 | 7 982 2 | 1 909 29 | 354 | |
| Number of households in the sample | 698 | 698 | 698 | 698 | 698 | 697 | 698 | 698 | 698 | 698 | 6 979 |
| Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total | 230 133 261 207 76 907 | 421 2 148 492 286 117 1 465 | 1 495 19 304 673 339 196 3 026 | 3 280 21 580 1 046 569 158 5 654 | 6 542 56 905 1 375 666 182 9 727 | 9 933 64 1 147 1 488 723 215 13 571 | 14 023 171 1 604 1 381 740 223 18 142 | 18 224 353 1 544 1 511 1 043 252 22 927 | 25 222 581 2 101 1 127 1 253 470 30 753 | 38 909 1 385 7 343 2 027 3 425 782 53 872 | 11 828 265 1 581 1 138 925 267 16 005 |
| Direct benefits in cash | 007 | 1 400 | 0 020 | 3 004 | 3,2, | 13 37 1 | 10 142 | 22 921 | 30 733 | 33 672 | 10 000 |
| Contributory Retirement pension Unemployment benefit Invalidity pension and allowance Statutory sick pay Sickness, industrial injury benefit Widows' benefits Statutory maternity pay/ Allowance Christmas bonus for pensioners | 1 673 41 144 37 87 1 | 1 962 41 212 4 21 59 7 | 1 762 68 251 3 11 69 4 | 1 561 63 328 7 26 39 5 7 | 1 194 44 340 16 9 59 6 | 875 78 356 15 21 39 23 | 617 38 225 22 7 36 18 3 | 560 52 233 22 13 33 32 3 | 392 44 171 21 4 13 39 2 | 313 43 97 15 13 5 80 | 1 091 51 236 13 16 44 22 |
| Non-contributory Income support Child benefit Housing benefit Invalid care allowance Attendance allowance Disability living allowance War pensions Severe disablement allowance Industrial injury disablement benefit Student maintenance awards Government training schemes Family credit Other non-contributory benefits | 479 71 559 2 4 17 1 7 12 45 16 8 | 771 161 935 6 27 48 5 13 9 29 7 10 | 1 131 333 809 12 66 63 12 12 17 76 11 80 | 863 334 605 16 124 119 35 33 90 36 109 42 | 528 305 290 34 64 133 41 53 32 65 24 82 | 359 334 192 20 31 170 32 40 38 64 28 36 | 269 376 121 28 43 99 26 25 32 57 14 35 5 | 176 376 65 22 25 85 18 46 19 54 40 20 | 125 390 29 10 15 53 27 27 22 57 34 13 26 | 56 395 21 4 2 35 39 3 - 71 31 1 | 476 308 363 16 40 82 19 26 21 61 24 |
| Total cash benefits | 3 230 | 4 357 | 4 812 | 4 463 | 3 364 | 2 773 | 2 094 | 1 900 | 1 490 | 1 244 | 2 973 |
| Gross income | 4 137 | 5 823 | 7 838 | 10 117 | 13 091 | 16 344 | 20 236 | 24 827 | 32 243 | 55 116 | 18 978 |
| Direct taxes and Employees' NIC Income tax Iess Tax relief at source' Employees' N I contributions Local taxes ² | 165 25 23 488 651 | 128 28 29 499 629 | 350 51 99 528 925 | 652 86 224 574 1 364 | 1 247 147 420 612 2 133 | 1 799 213 633 637 2 855 | 2 595 290 878 645 3 829 | 3 494 312 1 123 676 4 981 | 5 066 375 1 530 740 6 962 | 10 437 422 1 878 847 12 740 | 2 594 195 684 625 3 707 |
| Disposable income | 3 486 | 5 194 | 6 912 | 8 754 | 10 958 | 13 489 | 16 408 | 19 846 | 25 281 | 42 376 | 15 271 |
| Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines Outy on spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Fossil fuel levy Other | 384 138 26 8 23 67 32 62 8 17 10 16 | 439 172 28 9 34 71 32 62 5 18 17 18 5 | 642 236 54 13 43 126 66 7 27 28 21 6 | 850 306 70 17 70 176 65 71 12 33 37 22 | 1 082 300 94 20 68 227 86 75 16 39 42 21 | 1 309 309 109 26 90 275 101 76 22 47 68 22 8 | 1 432 304 127 33 82 335 115 76 26 50 50 23 | 1 753 349 159 39 91 365 121 78 30 61 63 24 | 2 128 266 176 52 107 453 145 79 44 72 59 25 24 | 3 000 225 187 112 152 488 160 62 94 82 28 18 | 1 302 260 103 33 76 258 91 73 23 46 46 46 22 |
| Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other | 77 96 45 8 46 | 86 107 51 9 50 | 116 144 68 12 68 | 145 183 88 16 86 | 175 219 99 17 103 | 209 263 118 21 125 | 235 295 132 24 139 | 273 345 155 28 162 | 339 426 186 34 197 | 470 599 266 49 273 | 212 268 121 22 125 |
| Total indirect taxes | 1 068 | 1 214 | 1 726 | 2 260 | 2 694 | 3 197 | 3 492 | 4 109 | 4 811 | 6 345 | 3 092 |
| Post-tax income | 2 418 | 3 980 | 5 186 | 6 494 | 8 264 | 10 292 | 12 915 | 15 737 | 20 470 | 36 031 | 12 179 |
| Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total | 288 1 425 59 13 31 8 1 825 | 416 1 589 97 9 40 35 2 186 | 1 096 1 712 98 7 35 85 3 033 | 1 305 1 682 78 22 35 67 3 189 | 1 200 1 531 51 21 29 36 2 868 | 1 377 1 480 39 28 26 30 2 980 | 1 299 1 406 24 40 20 14 2 803 | 1 404 1 475 24 39 20 9 | 1 611 1 451 11 55 18 12 3 157 | 1 773 1 491 10 103 19 12 3 409 | 1 177 1 524 49 34 27 31 2 842 |
| /88 | | | | | | _ 243 | | | - 10. | | /- |

¹ On mongage interest and life assurance premiums.
2 Gross Council tax (net of transitional relief), community charge. Plates and net Water charges.

Cross-tabulation of households ranked by disposable income, unadjusted and equivalised, 1993

TABLE 10 (Appendix 1)

| (i) Quintile groups | (| Quintile gr | oups of e | quivalis | ed dispo | sable inc | come | | | | Al |
|---|-----------|---------------------|---------------------|-----------------------------|------------------|-------------------------|-------------------------------|-------------------------------|------------------------|-----------------|--------------------------|
| | | Bottom | | 2nd | | 3rd | 4 | th | Тор | | house holds |
| Number of households | | | | | | | | | | | |
| Quintile groups of unadjusted disposable income | | | | | | | | | | | |
| Bottom | | 824 | | 544 | | 28 | | - | - | | 1 396 |
| 2nd | | 491 | | 472 | 2 | 295 | 13 | 8 | - | | 1 396 |
| 3rd | | 75 | | 323 | 5 | 98 | 27 | 5 | 124 | | 1 39 |
| 4th | | 6 | | 56 | 4 | 116 | 62 | 9 | 289 | | 1 398 |
| Тор | - | • | | 1 | | 58 | 35 | 4 | 983_ | | 1 396 |
| All households | | 1 396 | 1 | 396 | 1 3 | 395 | 1 39 | 6 | 1 396 | | 6 979 |
| (ii) Decile groups | Decile gr | oups of e | quivalise | ed dispo | sable inc | ome | | | | | Al house |
| | Bottom | 2nd | 3rd | 4th | 5th | 6th | 7th | 8th | 9th | Тор | holds |
| Number of households | | | | | | | | | | | |
| Decile groups of unadjusted disposable income | | | | | | | | | | | |
| Bottom | 332 | 226 | 140 | - | | - | - | - | - | - | 698 |
| | 178 | 88 | 181 | 223 | 28 | - | - | • | | - | 698 |
| 2nd | | | 140 | 21 | 103 | 104 | - | - | - | • | 698 |
| 2nd 3rd | 104 | 226 | - | | | | | | | - | 698 |
| 3rd 4th | 67 | 94 | 93 | 218 | 44 | 44 | 128 | 10 | - | | |
| 3rd | | | - | | 44 240 | 44 69 | 128 6 | 10 126 | 26 | - | 698 |
| 3rd 4th | 67 | 94 47 11 | 93 93 39 | 218 78 113 | 240 97 | 69 192 | 6 136 | 126 7 | 98 | - | 697 |
| 3rd 4th 5th | 67 13 | 94 47 11 5 | 93 93 39 9 | 218 78 113 37 | 240 97 110 | 69 192 128 | 6 136 155 | 126 7 162 | 98 19 | 73 | 697 698 |
| 3rd 4th 5th 6th | 67 13 | 94 47 11 | 93 93 39 | 218 78 113 37 7 | 97 110 62 | 69 192 128 116 | 6 136 155 146 | 126 7 162 166 | 98 19 145 | 73 52 | 697 698 698 |
| 3rd 4th 5th 6th 7th 8th 9th | 67 13 | 94 47 11 5 | 93 93 39 9 | 218 78 113 37 | 240 97 110 | 192 128 116 39 | 6 136 155 146 118 | 126 7 162 166 163 | 98 19 145 235 | 73 52 128 | 697 698 698 |
| 3rd 4th 5th 6th 7th 8th | 67 13 | 94 47 11 5 | 93 93 39 9 | 218 78 113 37 7 | 97 110 62 | 69 192 128 116 | 6 136 155 146 | 126 7 162 166 | 98 19 145 | 73 52 | 698 698 698 698 |

APPENDIX 2

Trends in income distribution, 1977-1993

CONTENTS

| | Table |
|---|-------|
| Percentage shares of original, gross, disposable and post-tax income by quintile group of households, 1977-1993 | 1 |
| Gini coefficients for the distribution of income at each stage of the tax-benefit system, 1977-1993 | 2 |

This section gives Gini coefficients and shares of income for 1977 to 1993. As was noted in the Introduction, it is not possible to produce a fully consistent time series because of changes in methodology and definition. Many of these changes, like the inclusion of the income from company cars since 1990, improve the quality of the results but previous data cannot be reproduced on the same consistent basis. However, Gini coefficients and shares of income are relatively robust and can be used to shed light on broad trends in income distribution. The Department of Social Security publication, Households Below Average Income 1979 - 1991/92 (HMSO), contains more detailed data for comparison of incomes over time.

Percentage shares of total original, gross, disposable and post-tax incomes by quintile groups of households¹, 1977-1993

| TABLE 1 (Appendix 2) | | | | | | | | | |
|-------------------------------|------|------|------|------|------|------|------|------|------|
| | 1977 | 1978 | 1979 | 1980 | 1981 | 1982 | 1983 | 1984 | 1985 |
| Equivalised original income | | | | | | | | | |
| Quintile group | | | | | | | | | |
| Bottom | 3.6 | 2.8 | 2.4 | 2.4 | 2.9 | 2.9 | 3.0 | 2.9 | 2.5 |
| 2nd | 10 | 10 | 10 | 9 | 9 | 8 | 8 | 7 | 7 |
| 3rd | 18 | 18 | 18 | 18 | 17 | 17 | 17 | 17 | 17 |
| 4th | 26 | 26 | 27 | 26 | 26 | 26 | 26 | 26 | 27 |
| Тор | 43 | 43 | 43 | 44 | 46 | 46 | 47 | 47 | 47 |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| Equivalised gross income | | | | | | | | | |
| Quintile group | | | | | | | | | |
| Bottom | 8.9 | 8.7 | 8.5 | 8.3 | 8.4 | 8.5 | 8.5 | 8.6 | 8.3 |
| 2nd | 13 | 13 | 13 | 12 | 12 | 12 | 12 | 12 | 12 |
| 3rd | 18 | 18 | 18 | 18 | 17 | 17 | 17 | 17 | 17 |
| 4th | 24 | 23 | 24 | 23 | 23 | 23 | 23 | 23 | 24 |
| Тор | 37 | 37 | 37 | 38 | 39 | | 39 | 39 | 40 |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| Equivalised disposable income | | | | | | | | | |
| Quintile group | | | | | | | | | |
| Bottom | 9.7 | 9.8 | 9.4 | 9.2 | 9.3 | 9.5 | 9.5 | 9.6 | 9.2 |
| 2nd | 14 | 14 | 13 | 13 | 13 | 13 | 13 | 13 | 13 |
| 3rd | 18 | 18 | 18 | 18 | 17 | 17 | 17 | 17 | 17 |
| 4th | 23 | 23 | 23 | 23 | 23 | 23 | 23 | 23 | 23 |
| Тор | 36 | 35 | 36 | 37 | 38 | 37 | 38 | 37 | 38 |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| Equivalised post-tax income | | | | | | | | | |
| Quintile group | | | | | | | | | |
| Bottom | 9.4 | 9.7 | 9.5 | 9.0 | 9.0 | 9.0 | 8.9 | 9.1 | 8.6 |
| 2nd | 14 | 14 | 13 | 13 | 13 | 13 | 13 | 13 | 13 |
| 3rd | 17 | 18 | 18 | 17 | 17 | 17 | 17 | 17 | 17 |
| 4th | 23 | 23 | 23 | 23 | 22 | 22 | 22 | 22 | 23 |
| Тор | 37 | 36 | 37 | 38 | 39 | 39 | 39 | 38 | 39 |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |

¹ Ranked by equivalised disposable income.

Gini coefficients for the distribution of income at each stage of the tax-benefit system, 1977-1993

TABLE 2 (Appendix 2)

| TABLE 2 (Appendix 2) | | | | | | | | | |
|-------------------------------|------|------|------|------|------|------|------|------|------|
| | 1977 | 1978 | 1979 | 1980 | 1981 | 1982 | 1983 | 1984 | 1985 |
| Gini coefficients (per cent) | | | | | | | | | |
| Equivalised original income | 43 | 43 | 44 | 44 | 46 | 47 | 48 | 49 | 49 |
| Equivalised gross income | 29 | 29 | 30 | 31 | 31 | 31 | 32 | 31 | 32 |
| Equivalised disposable income | 27 | 26 | 27 | 28 | 28 | 28 | 28 | 28 | 29 |
| Equivalised post-tax income | 29 | 28 | 29 | 30 | 31 | 31 | 31 | 30 | 32 |
| | | | | | | | | | |

Percentage shares of total original, gross, disposable and post-tax incomes by quintile groups of households¹, 1977-1993

TABLE 1 (continued) (Appendix 2)

| TABLE 1 (continued) (Appendix 2) | | | | | | | | |
|----------------------------------|-----------|-----------|-----------|----------|----------|----------|----------|----------|
| | 1986 | 1987 | 1988 | 1989 | 1990² | 1991² | 1992³ | 1993³ |
| Equivalised original income | | | | | | | | |
| Quintile group | | | | | | | | |
| Bottom | 2.5 | 2.1 | 2.0 | 2.0 | 2.0 | 2.0 | 2.1 | 2.3 |
| 2nd | 7 | 7 | 7 | 7 | 7 | 7 | 6 | 6 |
| 3rd | 16 26 | 16 25 | 16 26 | 16 | 15 | 16 26 | 15 | 15 |
| 4th | 49 | 25 50 | 50 | 26 49 | 25 51 | 50 | 26 | 25 |
| Тор | | | | | | | 50 | 52 |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| Equivalised gross income | | | | | | | | |
| Quintile group | 0.0 | 7.5 | 7.4 | | | 0.7 | | |
| Bottom | 8.0 11 | 7.5 11 | 7.1 11 | 7.1 | 6.7 | 6.7 | 6.9 | 7.0 |
| 2nd | 16 | 16 | 16 | 11 16 | 10 16 | 10 16 | 11 | 11 |
| 3rd 4th | 23 | 23 | 23 | 23 | 23 | 23 | 16 23 | 16 23 |
| Тор | 41 | 43 | 43 | 42 | 44 | 44 | 43 | 44 |
| • | | | | | | | | |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| Equivalised disposable income | | | | | | | | |
| Quintile group Bottom | 8.8 | 8.2 | 7.6 | 7.6 | 7.0 | 7.2 | 7.4 | 7.6 |
| 2nd | 12 | 12 | 11 | 12 | 11 | 11 | 11 | 12 |
| 3rd | 17 | 16 | 16 | 17 | 16 | 16 | 16 | 16 |
| 4th | 23 | 23 | 23 | 23 | 23 | 23 | 23 | 23 |
| Тор | 40 | 41 | 42 | 41 | 43 | 42 | 42 | 42 |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| Equivalised post-tax income | | | | | | | | |
| Quintile group | | | | | | | | |
| Bottom | 8.2 | 7.6 | 6.9 | 6.9 | 6.3 | 6.5 | 6.5 | 6.6 |
| 2nd | 12 | 12 | 11 | 11 | 10 | 11 | 11 | 11 |
| 3rd | 16 | 16 | 16 | 16 | 15 | 16 | 16 | 16 |
| 4th | 22 | 22 | 22 | 23 | 23 | 23 | 23 | 22 |
| Тор | _41 | 43 | 44 | 43 | 45 | 44 | 44 | 44 |
| All households | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |

¹ Ranked by equivalised disposable income.

Gini coefficients for the distribution of income at each stage of the tax-benefit system, 1977-1993

TABLE 2 (continued) (Appendix 2)

| | 1986 | 1987 | 1988 | 1989 | 1990¹ | 19911 | 1992² | 1993² |
|-------------------------------|------|------|------|------|-------|-------|-------|-------|
| Gini coefficients (per cent) | | | | | | | | |
| Equivalised original income | 50 | 51 | 51 | 50 | 52 | 51 | 52 | 53 |
| Equivalised gross income | 34 | 36 | 37 | 36 | 38 | 37 | 37 | 38 |
| Equivalised disposable income | 31 | 33 | 35 | 34 | 36 | 35 | 34 | 35 |
| Equivalised post-tax income | 35 | 36 | 38 | 37 | 40 | 39 | 38 | 38 |

Includes Company car benefit.

² Includes Company car benefit.

³ Includes Company car benefit and beneficial house purchase loans from employers.

² Includes Company car benefit and beneficial house purchase loans from employers.

APPENDIX 3

METHODOLOGY AND DEFINITIONS

The allocation of government expenditure and its financing

There are considerable difficulties in moving from the aggregates of government expenditure and financing published in the United Kingdom National Accounts - the CSO Blue Book - to apportioning taxes and benefits to individual households. We can obtain information about the types of household that receive cash benefits and pay direct taxes through surveys such as the Family Expenditure Survey (FES). From the replies respondents give to questions on their expenditure we can impute their payments of indirect taxes, and from information they supply about such factors as their ages and number of children in the household we can estimate the average costs of providing them with social services, such as health and education. But there are other kinds of financing, such as corporation tax and government receipts from public corporations: no attempt is made in this analysis to apportion them to households because it would be too difficult. Similarly, there are other items of government expenditure, such as capital expenditure and expenditure on defence and on the maintenance of law and order. for which there is no clear conceptual basis for allocation, or for which we do not in any event have sufficient information to make an allocation. In all, 57 per cent of government financing (including the Borrowing Requirement) and 55 per cent of expenditure are allocated to households in this analysis.

Family Expenditure Survey (FES)

- 2. The estimates in this article are based mainly on data derived from the FES. The FES is an annual survey of the expenditure and income of private households. People living in hotels, lodging houses, and in institutions such as old peoples' homes are excluded. Each person aged 16 and over keeps a full record of payments made during 14 consecutive days and answers questions about hire purchase and other payments. The respondents also give detailed information, where appropriate, about income (including cash benefits received from the state) and payments of income tax. Information on age, occupation, education received, family composition and housing tenure is also obtained. The survey covers the whole 12 month period.
- 3. One of the main purposes of the FES is to produce information on household expenditure patterns which is used to derive the weights for the index of retail prices. The survey is conducted by the Office of Population Censuses and Surveys on behalf of the Central Statistical Office who analyse and report on it (prior to July 1989, the FES was the responsibility of the Department of Employment). The Family Expenditure Survey Report for 1993, containing detailed data on household characteristics, income, and expenditure, was published in August 1994. Details of the survey method are set out in 'The Family Expenditure Survey Handbook' by W F F Kemsley, R U Redpath and M Holmes. Both are published by Her Majesty's Stationery Office.
- 4. The number of households in the United Kingdom responding to the FES in 1993 was 6,979 (about 1 in every 3,000 households).

The response rate in Great Britain was 69 per cent: the FES in Northern Ireland is done as a separate exercise to the rest of UK, with a larger sampling fraction, and only a proportion of these cases go into the UK analysis. To count as a co-operating household, all members aged 16 and over must fill in the diaries for both weeks and give full details of income etc. The available evidence suggest that older households, households where the head is self-employed, those without children and higher income households, are less likely to co-operate than others (see 'Family Expenditure Survey: a second study of differential response, comparing Census characteristics of FES respondents and non-respondents' by Bob Redpath, Statistical News No 72 February 1986 HMSO). In addition response in Greater London is noticeably lower than in other areas. However, at present, the results in this article are based on the responses of those households which actually co-operated in the survey and they are not reweighted. This means that some of the figures differ from those produced by other surveys such as the Survey of Personal Incomes from the Inland Revenue.

The FES is designed primarily as a survey of expenditure on goods and services by households. It has been developed to gather information about the income of household members, and is an important and detailed source of income data. However, no information is collected that would enable a balance sheet of income and expenditure be drawn up for a household over any particular period. Much expenditure relates to the two-week period after the interview. whereas many income components refer to a much longer period (eg investment income over the previous 12 months). FES income does not include proceeds from the sale of assets (eg a car) or windfalls such as legacies. But recorded expenditure might reflect these items, as well as the effects of living off savings, using capital or borrowing money. Hence, there is no reason why income and expenditure should balance either for an individual household or even averaged over a group of households. Indeed, measured expenditure substantially exceeds measured income for the bottom decile groups of households. Moreover, the difference between income and expenditure is not necessarily a measure of savings or dis-savings.

Unit of analysis

- 6. The basic unit of analysis in the article is the household, and not the family, individual or benefit unit. A household is defined in the FES as comprising people who live at the same address and who share common catering for at least one meal a day. Spending on many items, particularly on food, housing, fuel and light, is largely joint spending by the members of the household. Without further information or assumptions it is difficult to apportion indirect taxes between individuals or other sub-divisions of households.
- 7. In classifying the households into various types, a **child** (ie a dependant) is defined as:

either aged under 16

or aged 16, 17 or 18 not married, and receiving full-time non-advanced further education.

[The definition used in the pre-1987 articles was a person aged under 16].

Most of the 'extra' adults in households with at least three adults are

sons or daughters of the head of household rather than retired people.

- 8. A **retired household** is defined as one where the combined income of retired members amounts to at least half the total gross income of the household, where a retired person is defined as anyone who describes themselves as 'retired' or anyone over minimum NI pension age describing themselves as 'unoccupied' or 'sick or injured but not intending to seek work'.
- 9. By no means all retired people are in retired households: about one in five households comprising three or more adults contain retired people, for example, and households comprising one retired and one non-retired adult are often classified as non-retired.
- 10. The sample households have been classified according to their compositions at the time of the interview. This classification is sensible for the vast majority of households, but it can be misleading for the very small number of cases (34 in 1993) where a spouse is absent from the household at the time of interview. The absent spouse may well be working away from home (eg on an oil rig), or living separately but contributing financially to the household's upkeep. These contributions would be picked up as part of the household's original income. Also, it is likely that some households will have changed their composition during the year.
- 11. Economically active people comprise persons aged 16 or over who, at the time of interview, were:
 - (a) employees at work,
 - (b) employees temporarily away from work through illness, temporary lay-off, industrial action etc.
 - (c) on government training schemes.
 - (d) self-employed,
 - (e) not in employment but who had sought work within the last four weeks, or were waiting to start a job already obtained.

Income: redistributive stages

Stage one:

Original income plus cash benefits = Gross income.

Stage two:

Gross income minus income tax, employees' National Insurance contributions and local taxes (see paragraph 21 below) = Disposable income.

Stage three:

Disposable income minus indirect taxes = Post-tax income.

Stage four:

Post-tax income plus 'benefits in kind' = Final income.

- 13. The starting point of the analysis is **original income**. This is the annual income in cash of all members of the household before the deduction of taxes or the addition of any state benefits. It includes income from employment, self-employment, investment income, occupational pensions and annuities. Employment income is based on the last payment received before the interview or, where different, the amount usually received. Allowance is made for any periods of absence from work through sickness and unemployment in the preceding 12 months, and for bonuses. Income from self-employment is recorded in the FES for a past period. This is brought up to current levels using the average earnings index. Income from interest, dividends and rent is taken as the amount received in the 12 months before the interview. Income from occupational pensions is based on the last payment received.
- 14. About 98 per cent of original income comes from earnings,

occupational pensions (including annuities) and investment income. The tiny bit remaining comes from a variety of sources: trade union benefits, income of children under 16, private scholarships, earnings as a mail order agent or baby-sitter, regular allowance from a non-spouse, allowance from an absent spouse and the imputed value of rent-free accommodation. Households living in rent-free dwellings are each assigned an imputed income. This is counted as employment income if the tenancy depends on the job.

- 15. In addition to salary, many employees receive as part of their income fringe benefits such as company cars, private medical insurance and beneficial loans. Until recently, these benefits were not allocated to individual households as the information was not available in the FES. However, the company car benefit, together with the benefit from fuel for personal use, has been included in the analysis since 1990. This is by far the most important fringe benefit accounting for over two thirds of all taxable fringe benefits according to Inland Revenue statistics. The benefit is taken to be the taxable income in accordance with Inland Revenue scale charges. Inland Revenue Statistics 1994 (HMSO) contains more detailed information on taxable fringe benefits and their impact on individuals. Although for those earning below £8,500 per year the benefit is not taxable, benefit has been allocated to all those with a company car regardless of the level of earnings. The calculation of this benefit is based primarily on the engine size as reported in the FES. In any given year the total amount of benefit will depend on the level of scale charges for tax purposes as well as the numbers and engine sizes of vehicles in the FES.
- 16. In the 1992 and 1993 analyses, the benefit of subsidised loans from employers for house purchase has been allocated. The benefit is taken to be the difference between the interest payments on such loans as reported in the FES and the interest payments that would have been payable at the ruling market rate of interest.
- 17. The next stage of the analysis is to add cash benefits to original income to obtain **gross income**. This is slightly different from the 'gross normal weekly income' used in the FES Report. Cash benefits include:

Contributory:

Retirement pension and Christmas bonus, unemployment benefits, invalidity pension and allowance, statutory sick pay, sickness and industrial injury benefits, widows' benefits, and statutory maternity pay.

Non-contributory:

Income support, child benefit, housing benefit, invalid care allowance, attendance allowance, disability living allowance, disability working allowance, war pensions, severe disablement allowance, industrial injury disablement benefits, family credit, old persons pension, government training scheme allowances (YTS etc), student maintenance awards.

- 18. Statutory Sick Pay and Statutory Maternity Pay are classified as cash benefits even though they are paid through the employer.
- 19. Income from short-term benefits is taken as the product of the last weekly payment and the number of weeks the benefit was received in the 12 months prior to interview. Income from long-term benefits, and from housing benefit, is based on current rates.
- 20. Income tax, local taxes and employees' and self-employed contributions to National Insurance and National Health services are

then deducted to give disposable income. Taxes on capital, such as capital gains tax and inheritance tax, are not included in these deductions because there is no clear conceptual basis for doing so, and the relevant data is not available from the FES.

21. The figures for local taxes include:

council tax (for households in Great Britain interviewed from April 1993).

community charge (for households in Great Britain interviewed before April 1993),

domestic rates (for households in Northern Ireland), and charges made by water authorities for water, environmental and sewerage services.

Council tax is shown after deduction of transitional relief and discounts to reduce or remove the personal element of the tax (eg the discount of 25% for single person households). All local taxes are shown gross of rebates. These rebates are included as part of housing benefit.

[In pre-1987 articles, domestic rates were included in the 'indirect' tax category. Since then, they have been deducted in the derivation of disposable income in anticipation of their replacement by the community charge. The National Accounts system, which strongly influences this article, shows the community charge/council tax as a deduction before disposable income is produced.]

- 22. The tax estimates are based on the amount deducted from the last payments of employment income and pensions, and on the amount paid in the last 12 months in respect of income from self-employment, interest, dividends and rent. The income tax payments recorded will therefore take account of a household's tax allowances, with the exception of tax relief obtained in this way 'at source'. In 1993 there were two types of tax relief obtained in this way; mortgage interest relief and life assurance premium relief. Where households are eligible for these reliefs imputations are made and deducted from recorded income tax payments. In the case of mortgage interest relief obtained through the MIRAS scheme, which was introduced in April 1983, these imputations are based on the interest component of the latest mortgage repayment.
- 23. The next step is to deduct indirect taxes to give post-tax income. Indirect tax on final consumer goods and services include:

Duties on beer, wines, spirits, tobacco. oil, betting, etc Value Added Tax (VAT)
Customs (import) duties
Motor vehicle duties
Driving licenses
Television licenses
Stamp duties
Gas levy
Fossil fuel levy

- 24. Taxes levied on final goods and services are assumed to be fully incident on the consumer, and can be imputed from a household's FES expenditure record. For example, the amount of VAT which is paid by the household is calculated from the household's total expenditure on goods and services subject to VAT.
- 25. VAT affects the prices of secondhand cars and is therefore assumed to be incident on the purchasers of such cars as well as on the purchasers of new cars. In allocating taxes, expenditures recorded in the FES on alcoholic drink, tobacco, ice cream, soft drinks and confectionery are grossed up to allow for the known

under-recording of these items in the sample. The true expenditure in each case is assumed to be proportional to the recorded expenditure. This approach has its drawbacks because there is some evidence to suggest that heavy drinkers, for example, are not picked up by the FES.

- 26. The incidence of stamp duty on house purchase on an owner-occupying household has been taken as the product of the hypothetical duty payable on buying their current dwelling (estimated from valuations given in the FES) and the probability of a household of that type moving in a given year (estimated from the General Household Survey).
- 27. Indirect taxes on intermediate goods and services include:

Rates on commercial and industrial property
Motor vehicle duties
Duties on hydrocarbon oils
Employers' contributions to National Insurance, the
National Health Service, the industrial injuries fund and
the redundancy payments scheme
Customs (import) duties
Stamp duties
VAT

- 28. These are taxes that fall on goods and services purchased by industry. Only the elements attributable to the production of subsequent goods and services for final consumption by the UK personal sector are allocated in the article, being assumed to be fully shifted to the consumer. Their allocations between different categories of consumers' expenditure are based on the relation between intermediate production and final consumption using estimated input-output techniques. This process is not an exact science, and many assumptions have to be made. Some analyses, eg that by Dilnot, Kay and Keen 'Allocating Taxes to Households: A Methodology', suggest that the taxes could be progressive rather than regressive if one were to use different incidence assumptions.
- 29. In discussing the incidence of indirect taxes, we have used the terms 'progressive' and 'regressive' to mean taking an increasing or decreasing proportion of income as income rises. The degree to which a tax is progressive or regressive is strongly affected by the definition of income which the tax is compared with. For example, if indirect taxes were to be compared with gross income (rather than disposable income as in this article), they would appear much more regressive than shown in Table G of this article.
- 30. For Table G of the main article, we have constructed a measure of expenditure on goods and services which is similar to that used in the Consumers' Expenditure part of the National Accounts except that mortgage interest payments are included as a proxy for imputed rent "payments" for owner-occupiers. Savings, investments, superannuation contributions and capital repayments on mortgages are excluded as well as payments of local taxes. The expenditures on alcohol, tobacco and confectionery have been grossed up to correspond to the grossed-up indirect tax amounts described in paragraph 25 above.
- 31. Finally, we add those notional benefits in kind provided to households by government for which there is a reasonable basis for allocation to households, to obtain **final income**. The benefits in kind allocated are:

State education School meals and welfare milk National Health service Housing subsidy Railway travel subsidy Bus travel subsidy (including concessionary fares schemes)

- 32. Education benefit is estimated by the Department of Education and Science as the cost per pupil or student in special schools, primary and secondary schools, universities, and other further education establishments. The value of the benefits attributed to a household depends on the number of people in the household recorded in the FES as receiving each kind of state education (students away from the household are excluded). No benefit is allocated for pupils attending private schools.
- 33. The value of school meals and other welfare foods is based on their costs to the public authorities. Any payment by the individual household is subtracted to arrive at a net contribution.
- 34. Data are available on the average cost to the Exchequer of providing the various types of health care hospital inpatient/ outpatient care, GP consultations, dental services, etc. Each individual in the FES is allocated a benefit from the National Health Service according to the estimated average use made of these various types of health service by people of the same age and sex, and according to the total cost of providing those services. The benefit from maternity services is assigned separately to those households containing children under the age of 12 months. No allowance is made for the use of private health care services.
- 35. In this article public sector tenants are defined to include the tenants of local authorities. New Town Corporations, the Scottish Special Housing Association (SSHA), Northern Ireland Housing Executive (NIHE) and housing associations. The total housing subsidy includes the contribution from central government to the housing revenue accounts of local authorities: and grants paid to the New Town Corporations, the SSHA, the NIHE and housing associations. Within Greater London, the rest of England, Wales, Scotland and Northern Ireland each public sector tenant has been allocated a share of the region's total relevant subsidy based on the size of the dwelling. Housing subsidy does not include mortgage interest tax relief, rent rebates and allowances or local tax rebates included in housing benefit.
- 36. The rail travel subsidies allocated are those to British Rail passenger operations and the London Underground. The subsidy to London and South East services is allocated to households living in the area and subsidies to provincial services to households living outside the South East, in proportion to households' expenditure on rail fares as recorded in the FES. In making these allocations allowances are made for the use of rail travel by the business sector, tourists and the institutional part of the personal sector.
- 37. In this article, bus travel subsidy covers both the cost of concessionary travel schemes for senior citizens and others, and subsidies to operators. Separate allocations are made for Greater London, the other metropolitan areas and the rest of the United Kingdom. The subsidy is divided between households according to recorded expenditure on bus travel and the types of concessionary passes held.
- 38. We must emphasise that the analysis in this article provides only a very rough guide to the kinds of household which benefit from government expenditure, and by how much, and to those which finance it. Apart from the fact that large parts of expenditure and receipts are not allocated, the criteria used both to allocate taxes and to value and apportion benefits to individual households could be regarded as too simplistic. For example, the lack of data forces us to assume that the incidence of direct taxes falls on the individual from whose income the tax is deducted. This implies that the benefit of tax relief for mortgage interest, for example, accrues directly to the taxpayer rather than to some other party, for instance, the vendor

of the land. It also implies that the working population is not able to pass the cost of the direct tax back to employers through lower profits, or to consumers through higher prices. And, in allocating indirect taxes we assume that the part of the tax falling on consumers' expenditure is borne by the households which buy the item or the service taxed, whereas in reality the incidence of the tax is spread by pricing policies and probably falls in varying proportions on the producers of a good or service, on their employees, on the buyer, and on the producers and consumers of other goods and services. Another example is that we know only an estimate of the total financial cost of providing benefits such as education, and so we have to treat that cost as if it measured the benefit which accrues to recipients of the service. In fact, the value the recipients themselves place on the service may be very different to the cost of providing it: moreover, there may be households in the community, other than the immediate beneficiaries, who receive a benefit indirectly from the general provision of the service.

Equivalence scale

- 39. The equivalence scale used in this analysis is the *McClements scale* (before housing costs are deducted). The scales (separate ones for before and after housing costs) were developed by Dr L D McClements at the Department of Health and Social Security (DHSS) in the mid-seventies, based on expenditure data from the 1971 and 1972 FES. They are based on the assumption that it is possible to estimate equivalence scales from people's spending behaviour as recorded in the FES without making any specific assumption about the criteria for equivalence. These scales are in regular use and an analysis by Banks and Johnson ('Children and Household Living Standards', IFS, 1993) suggests that the scales are as valid now as when they were developed. The scales are regarded as plausible and they are well within the range of equivalence scales developed at different times in a number of countries. Hence their use is fully justified for broad statistical standardisation.
- 40. The equivalence values are given below:

| Type of household member | Equivalence value |
|--|--|
| a. married head of household (ie a married couple of 2 adults) | 1.00 |
| 1st additional adult | 0.42 |
| 2nd (or more) additional adult | 0.36 (per adult) |
| b. <u>single head of household</u> (ie 1 adult) | 0.61 |
| lst additional adult 2nd additional adult | 0.46 0.42 |
| 3rd (or more) additional adult | 0.36 (per adult) |
| c. Child aged: | |
| 16-18 13-15 11-12 8-10 5-7 2-4 Under 2 | 0.36 0.27 0.25 0.23 0.21 0.18 0.09 |

Diagram A

Complete income equality

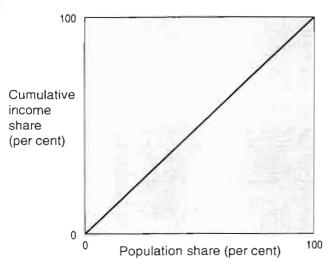
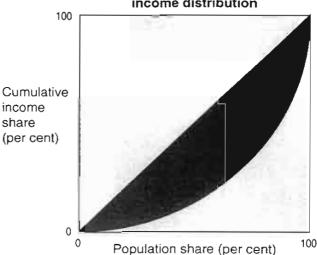


Diagram B

Lorenz curve for a typical income distribution



The values for each household member are added together to give the total equivalence number for that household. This number is then divided into the disposable income for that household to give **equivalised disposable income**. For example, a household has a married couple with 2 children (aged 6 and 9) plus one adult lodger. The household's equivalence number is 1.0 + 0.21 + 0.23 + 0.42 = 1.86. The household's disposable income is £20,000, and so its equivalised disposable income is £10,753 (=£20,000/1.86).

41. This quantity is used to produce the single ranking used in all the tables in this article (apart from the Gini coefficients which have to be ranked afresh for each different definition of income).

[In pre-1987 articles, three types of ranking were used; the main one was using original income but gross income and disposable income were also used. In addition, the tables showing income shares were re-ranked for each separate income measure].

It is important to note that most monetary values shown in the article are ordinary (ie un-equivalised) \pounds a year, not equivalised \pounds a year. Where equivalised \pounds a year do appear (eg the quintile points in Table 3 of Appendix 1), they are shown in *italics*.

Gini coefficient

- 42. The Gini coefficient is the most widely used summary measure of the degree of inequality in an income distribution. It can more easily be understood by considering a Lorenz curve of the income distribution, (see Diagram B) ie a graph of the cumulative income share against the cumulative share of households. The curve representing complete equality of income is thus a diagonal line while complete inequality (with only one recipient of income) is represented by a curve comprising the horizontal axis and the righthand vertical axis (see Diagram A). The area between the Lorenz curve and the diagonal line of complete equality, as a proportion of the triangular area between the curves of complete equality and inequality, gives the value of the Gini coefficient. Thus a distribution of perfectly equal incomes has a Gini coefficient of zero; as inequality increases (and the Lorenz curve bellies out), so does the Gini coefficient until, with complete inequality, it reaches its maximum value of 1 (or 100 per cent).
- 43. To calculate the Gini coefficient for an income distribution, the first step is to rank that distribution in ascending order. All the Gini

coefficients shown in this article are based on distributions of equivalised income eg the coefficient for original income is calculated after dividing the original income for all the households by their appropriate equivalence values.

[In pre-1987 articles, no such equivalisation was used.]

44. Strictly speaking, one could argue that the equivalence scales used here are only applicable to disposable income because this is the only income measure relating directly to spending power. Since the scales are often applied, in practice, to other income measures, we are content to use them to equivalise original, gross and post-tax income for the purpose of producing Gini coefficients (and in the tables giving percentage shares of total income). However, we do not think it is appropriate to equivalise the final income measure because this contains notional income from benefits in kind (eg state education): the equivalence scales used in this article are based on actual household spending and do not, therefore, apply to such items as notional income.

Sampling errors and reliability

- 45. As the FES is a sample survey, data from it will differ in varying degrees from those of all households in the UK. The degree of difference will depend on how widely particular categories of income and expenditure vary between households. This 'sampling error' is smallest in relation to, say, the average expenditure of large groups of households on items purchased frequently (when spending does not vary greatly between households). Conversely, it is largest for small groups of households, and for items or services purchased infrequently (for which expenditure varies considerably between households). A broad numerical measure of the amount of variability is provided by the quantity known as the standard error.
- 46. It is difficult to calculate these standard errors exactly because of the multi-stage design of the FES, but we have made a good approximation by combining the simple random formula with the appropriate design factor from the FES analysis. [The design factor is the ratio of the standard error using the detailed formula that takes account of the full complexity of the sample design to the standard error using the simple random sample formula.] The most appropriate design factor from the FES work is for 'gross normal weekly household income'. The standard error of the mean for N house-

holds in Table 1 is given by:

(design factor) * S/√N

where the design factor is 1.34 for 1993, and S² is the estimate of the population variance.

This simple formula is applicable to a complete group of households, but for quintile or decile groups a more complex formula is required (see paragraph 48).

47. The standard errors can be used to give an idea of the reliability of a mean by quoting a confidence interval of the form:

estimate of mean ± (1.96 * standard error)

where the factor 1.96 corresponds to the 95% confidence interval.

For example: the mean disposable income for all households is £15.271 (see Table 3A in Appendix 1), and its standard error is £186 (from Table 1 below). So the confidence interval for the population value is £15.271 \pm £365 ie about (£14.900 to £15.640). It is very likely that the mean disposable income for the whole population (ie all UK private households) will lie in this range.

48. The standard errors for the household types are larger than for the whole sample, mainly because the sample sizes concerned are smaller. For quantile groups of given household types, the sample sizes are of course smaller still, which would tend to increase sampling variability. On the other hand, the income values are by definition in a narrower range which would tend to reduce the sampling error. Precise estimates of standard errors for averages for quantile groups are complicated to produce. As well as the variability of the observations between the quantile points, we should also take account of the randomness which exists because the sample quantile points are themselves subject to random variation. We have used a formula for the asymptotic variance of a 'randomly trimmed' mean. This formula gives a good approximation where the total sample size is around 1,000 (when the variance is under-estimated by about 2 per cent on average), and a reasonable approximation for samples of 100-500 (when the variance is under-estimated by about 5 per cent on average). The formula for the variance of a mean (x) calculated between two sample percentiles, Q, and Q2, corresponding to proportions p, and p, is:

$$\frac{S^2 + p_1 (x - Q_1)^2 + (1 - p_2) (Q_2 - x)^2 + \frac{p_1 (1 - p_2)}{(p_2 - p_1)} (Q_2 - Q_1)^2}{n(p_2 - p_1)}$$

where S^2 = variance calculated from observations between Q_t and Q_n and n = total sample size.

The square root of this quantity is then multiplied by the design factor (as described in paragraph 46) to give the standard errors shown in the tables for quintile and decile groups.

49. The 'complex' standard errors for quintile and decile groups are quite a bit larger than the simple random sample estimates. For the 'all households' group the ratio merely reflects the fact that the simple random sample figure is multiplied by the design factor (1.34 in 1993) to produce the 'complex' standard error. The quoted standard errors for the middle decile groups are about six times higher than the simple random sample estimates.

Ratio of 'complex' standard error to simple random sample estimate for equivalised disposable income, 1993

| Deene group | | | | | | | |
|-------------|------|--|--|--|--|--|--|
| Bottom | 1.81 | | | | | | |
| 2nd | 4.81 | | | | | | |
| 3rd | 6.22 | | | | | | |
| 4th | 6.67 | | | | | | |
| 5th | 6.88 | | | | | | |
| 6th | 7.01 | | | | | | |
| 7th | 6.87 | | | | | | |
| 8th | 6.06 | | | | | | |
| 9th | 4.76 | | | | | | |
| Top | 1.56 | | | | | | |
| All | 1.34 | | | | | | |

Decile group

50. We have produced estimates for the standard errors of shares of total income (shown in Table 1, Appendix 2). These standard errors have been calculated using the formula for the variance of a ratio, and the results are given in Table 2 below.

For example, the top quintile group accounted for 42 per cent of total equivalised disposable income: the standard error of this estimate is 0.26 per cent, and the 95% confidence interval for the true value is (41.5, 42.6) per cent.

As the formula involves an approximation, the figures shown in Table 2 are likely to be under-estimates of the true position.

Previous articles

- 51. This article is the latest in an annual series. Earlier articles covering the years 1957 to 1986 (using the old methodology) were published in the following issues of Economic Trends: November 1962, February 1964, August 1966, February 1968, 1969, 1970, 1971, 1972, November 1972 and 1973, December 1974, February 1976, December 1976, February 1978, January 1979, 1980, 1981 and 1982, December 1982, November 1983, December 1984, December 1985, July 1986, November 1986, July 1987 and December 1988.
- 52. The results for 1987 (the first year of using the new methodology) were published in the May 1991 edition of Economic Trends, the 1988 results appeared in the March 1991 edition, the 1989 results in the January 1992 edition, the 1990 results in the January 1993 edition, the 1991 results in the May 1993 edition and the 1992 results in the January 1994 edition. The latest seven articles use a very different methodology from the earlier years, and hence are completely incompatible.
- 53. The results in all articles are intended to be free standing: they were not designed for direct comparison with other years except where some limited comparisons were made in the articles. Such comparisons are fraught with difficulty because of changes in definitions eg housing benefit in 1983. However, some broader measures like the Gini coefficients are relatively robust and will stand comparison with other years: this year's article gives such a comparison for the years 1977-1993. Enquiries should be addressed to Dave Westcott, Social Regional Statistics and Household Expenditure Branch, Central Statistical Office, Room 1823, Millbank Tower, Millbank, London SW1P 4QQ.

Standard errors of the mean, 1993

TABLE 1 (Appendix 3)

| | | Standard error of the mean of the five income measures (£ per year) | | | | | |
|----------------------------------|------------------------|---|-----------------|------------------------|--------------------------|-----------------|-----------------|
| | Number in sample | Original income | Gross income | Disposab Unadjusted | le income Equivalised | Post-tax income | Final income |
| Household type/ Quantile group | | | | | | | |
| All households | 6 979 | 264 | 246 | 186 | 180 | 165 | 173 |
| Non-retired | 5 132 | 359 | 340 | 253 | 225 | 230 | 240 |
| Retired | 1 847 | 260 | 220 | 199 | 217 | 178 | 187 |
| Non-retired without children | 2 812 | 474 | 454 | 334 | 337 | 302 | 310 |
| Non-retired with children | 2 320 | 550 | 448 | 290 | 268 | 352 | 364 |
| Decile groups¹ of all households | | | | | | | |
| Bottom | 698 | 186 | 188 | 162 | 83 | 156 | 383 |
| 2nd | 698 | 615 | 517 | 444 | 70 | 368 | 766 |
| 3rd | 698 | 1 109 | 886 | 716 | 78 | 548 | 1 082 |
| 4th | 698 | 1 461 | 1 125 | 899 | 110 | 716 | 1 220 |
| 5th | 698 | 1 790 | 1 439 | 1 117 | 135 | 907 | 1 419 |
| 6th | 697 | 2 041 | 1 736 | 1 336 | 158 | 1 120 | 1 651 |
| 7th | 698 | 2 1 1 5 | 1 873 | 1 441 | 185 | 1 263 | 1 700 |
| 8th | 698 | 2 096 | 1 998 | 1 511 | 211 | 1 274 | 1 684 |
| 9th | 698 | 1 921 | 1 905 | 1 436 | 311 | 1 265 | 1 597 |
| Тор | 698 | 1 787 | 1 786 | 1 318 | 1 168 | 1 239 | 1 282 |
| Household type | | | | | | | |
| 1 adult retired | 951 | 278 | 271 | 190 | 310 | 179 | 183 |
| 2 or more adults retired | 896 | 425 | 405 | 315 | 301 | 289 | 294 |
| 1 adult non-retired | 870 | 618 | 578 | 427 | 700 | 402 | 400 |
| 2 adults non-retired | 1 400 | 706 | 672 | 482 | 479 | 447 | 446 |
| 3 or more adults non-retired | 542 | 1 090 | 1 017 | 749 | 498 | 681 | 702 |
| 1 adult with children | 428 | 596 | 523 | 420 | 416 | 381 | 438 |
| 2 adults and 1 child | 516 | 1 001 | 945 | 714 | 591 | 667 | 670 |
| 2 adults and 2 children | 744 | 1 084 | 1 052 | 772 | 550 | 719 | 726 |
| 2 adults with 3 or more children | 345 | 1 324 | 1 222 | 931 | 544 | 842 | 872 |
| 3 or more adults with children | 287 | 1 578 | 1 459 | 1 167 | 604 | 1 035 | 1 087 |

¹ Households ranked by equivalised disposable income.

Standard errors for shares of total income, 1993

TABLE 2 (Appendix 3)

| | Share of total income, r (as %) | Standard error of r (as %) | 95 % confidence interval for r (as %) | |
|-------------------------------|---|------------------------------------|---|--|
| Equivalised original income | | | | |
| Quintile group ¹ | | | | |
| Bottom | 2.3 | 0.06 | (2.16,2.42) | |
| 2nd | 6 | 0.16 | (5.6, 6.2) | |
| 3rd | 15 | 0.32 | (14.0,15.3) | |
| 4th | 25 | 0.48 | (23.9,25.9) | |
| Тор | 52 | 0.15 | (51.9,52.6) | |
| All households | 100 | | | |
| Equivalised gross income | | | | |
| Quintile group¹ | | | | |
| Bottom | 7.0 | 0.07 | (6.88, 7.14) | |
| 2nd | 11 | 0.10 | (10.3,10.8) | |
| 3rd | 16 | 0.22 | (15.1,16.1) | |
| 4th | 23 | 0.33 | (22.0,23.4) | |
| Тор | 44 | 0.27 | (43.6,44.7) | |
| All households | 100 | | | |
| Equivalised disposable income | | | | |
| Quintile group¹ | | | | |
| Bottom | 7.6 | 0.07 | (7.46,7.72) | |
| 2nd | 12 | 0.10 | (11,3,11.8) | |
| 3rd | 16 | 0.20 | (15.7,16.6) | |
| 4th | 23 | 0.29 | (22.0,23.3) | |
| Тор | 42 | 0.26 | (41.5,42.6) | |
| All households | 100 | | | |
| Equivalised post-tax income | | | | |
| Quintile group ¹ | | | | |
| Bottom | 6.6 | 0.04 | (6.56,6.70) | |
| 2nd | 11 | 0.13 | (10.8,11.4) | |
| 3rd | 16 | 0.23 | (15.0,16.0) | |
| 4th | 22 | 0.35 | (21.7,23.1) | |
| Тор | 44 | 0.34 | (43.6,45.0) | |
| All households | 100 | | | |

¹ Ranked by equivalised disposable income.