The effects of taxes and benefits on household income, 2005-06 NAVIGATION INSTRUCTIONS

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The effects of taxes and benefits on household income, 2005/06

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Summary

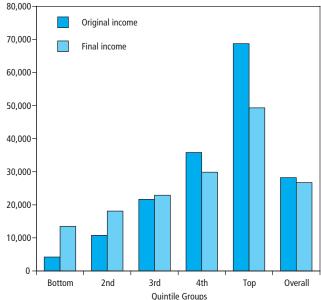
This analysis examines how taxes and benefits redistribute income between households in the United Kingdom. It shows where different types of households and individuals are in the income distribution and looks at the changing levels of income inequality over time. The analysis is published annually. Table 1 at the end of the summary section provides a full list of tables and figures.

Redistribution through taxes and benefits

Government intervention, by means of taxes and benefits, alters the incomes of households. In general, households in the top half of the income distribution pay more in taxes than they receive in benefits while the reverse is true for those in the lower half. Taxes and benefits therefore tend to reduce the differences between households' incomes. In 2005/06, before government intervention, the top fifth of households had an average of £68,700 per year in original income, from sources such as earnings, occupational pensions and investments (Table 4). This is around 16 times as great as the figure of £4,200 for the bottom fifth. After taking account of taxes and benefits, the ratio for final income is greatly reduced to four to one. The difference between original income and final income for 2005/06, broken down by quintiles, is also shown graphically in Figure 1.

Figure 1
Original income and Final income by quintile groups for ALL households^{1,} 2005/06

Average income per household (£ per year)



Quintile Groups

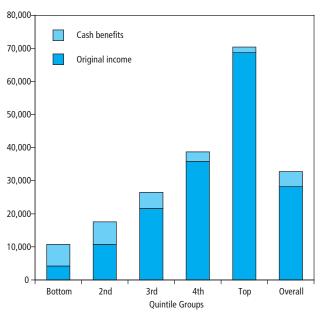
1 Households are ranked throughout by their grossed equivalised disposable incomes

Cash benefits play the largest part in reducing inequality. The majority of these go to households in the lower part of the distribution, with the poorest two fifths receiving 59 per cent of the total. As shown in Table 4, these households receive an average of £6,700 from cash benefits, representing around 61 per cent of gross income for the bottom quintile group and 39 per cent for the second quintile. These proportions are even higher for retired households in this part of the distribution (see Table 12). The majority of cash benefits for non-retired households come from non-contributory benefits and, for retired households, from contributory benefits, particularly the state pension. Figure 2 shows gross income broken down into original income and cash benefits by the quintile distribution for equivalised disposable income.

Figure 2

Gross income by quintile groups for ALL households¹, 2005/06

Average income per household (£ per year)



1 Households are ranked throughout by their grossed equivalised disposable incomes.

Direct taxes, except for Council tax and Northern Ireland rates, are progressive – they take a larger proportion of income from those higher up the income distribution because tax is not paid on the first tranche of income and higher rates of tax are paid on higher incomes. Therefore, they also contribute to a reduction in inequality although not to the same extent as cash benefits. The proportion of gross income paid in direct tax (Table 3) by the top fifth of households is 25 per cent compared with 9 per cent for the bottom fifth. For Council tax in Great Britain and domestic rates in Northern Ireland, the top quintile group pays the largest absolute amount (Table 14A). On the other hand, when expressed as a proportion of gross income (Table 3), the impact of Council tax in Great Britain and domestic rates in Northern Ireland is higher in the lower half of the distribution.

Indirect taxes have the opposite effect to direct taxes taking a higher proportion of income from those with lower incomes, that is, they are regressive. On average, higher income households channel a relatively high proportion of their

income into savings and mortgage payments. These do not attract indirect taxes. In addition, the recorded expenditure of some lower income households is higher than their recorded current incomes. This implies that some expenditure is being funded through saving, borrowing, or other sources, and means that payments of indirect tax will be relatively larger as a proportion of gross income. However, the top fifth of households still pay more indirect tax in absolute terms than other households, see Table 14A.

Households also receive benefits in kind from services provided free or at subsidised prices by government, such as health and education. The amount received falls gradually as income increases indicating that these benefits also lead to a reduction in inequality.

Characteristics across the income distribution

As described in more detail later, households are ranked by their equivalised disposable income, which the analysis uses as a proxy for standard of living. Equivalisation is a standard methodology that takes into account the size and composition of households and adjusts their incomes to recognise differing demands on resources. As a result, larger households will be lower down the income distribution than smaller households with the same absolute income.

Some household types are more likely to be in higher income groups, while others tend to appear in the lower groups (Tables 4, 15 and 15A). Single person households are slightly more likely to be in the higher income groups, while households consisting of two adults with no children, are very clearly concentrated in the higher groups.

Households containing two adults with children tend to be not as high up the equivalised income distribution as those with no children. Households which consist of only one adult with children are much more concentrated in the lower income groups. Retired households are also concentrated in the bottom half of the income distribution.

Adults and children are not spread evenly throughout the income distribution. For example, there are more children in households in the lower half of the distribution. Among adults, women appear fairly evenly spread across income groups but there are more men in households in the higher groups than in the lower groups.

Trends in income inequality

All the estimates presented in this analysis are based on sample surveys, and as such are subject to sampling error. In particular this needs to be borne in mind when looking at year-to-year changes. However, by looking at data over several years it is possible to discern underlying trends.

As shown in Figure 5 and Table 27, inequality of disposable income increased rapidly in the second half of the 1980s, reaching a peak in 1990. After 1990 the trend was downwards, although inequality did not return to the levels seen before the increase of the late 1980s. After 1995/96 inequality began to rise again reaching a peak in 2001/02 – actually at a level very similar to that seen in 1990. From 2001/02, there was

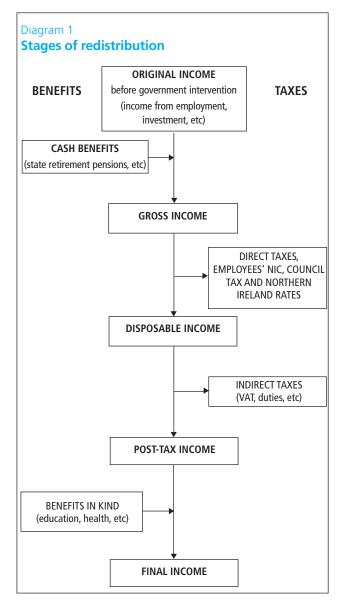
a small reduction in income inequality, although the latest figures for 2005/06 show an increase over the previous year, and the latest evidence suggests that income inequality may be increasing again.

Concepts and Sources

Redistribution through taxes and benefits

This analysis examines how taxes and benefits redistribute income. It adds the value of government benefits to the private income of households and subtracts the value of taxes to look at different measures of household income.

Diagram 1 shows the stages in the redistribution of income used in this analysis. Household members receive income from employment, occupational pensions, investments and from other non-government sources. This is referred to as original income. The diagram shows the various ways that government raises revenue from households through taxation and distributes benefits to them in cash, and in kind.



The analysis only allocates those taxes and benefits that can reasonably be attributed to households. Therefore, some government revenue and expenditure is not allocated such as revenue from corporation tax and expenditure on defence and public order. There are three main reasons for non-allocation. Some taxes and benefits fall on people who do not live in private households. In other cases, there is no clear conceptual basis for allocation to particular households. Finally, there may be a lack of data to enable allocation. In this study, some £321 billion of taxes and compulsory social contributions have been allocated to households. This is equivalent to 60 per cent of general government expenditure, which totalled £536 billion in 2005 (Table 13). Similarly, £288 billion of cash benefits and benefits in kind have been allocated to households, making up 54 per cent of general government expenditure (Table 13).

The estimated values of taxes and benefits reflect the methodology used in this study. They are based on assumptions about which taxes and benefits should be covered and to whom they should apply. Where it is practical, the methodology used is similar to that used in previous years. However, there have been some changes in the underlying surveys and improvements in the methodology. For example, changes from 1996/97 onwards include new questions for the self-employed and the use of data which are grossed up to the UK household population. From 2000/01 onwards the analysis used a slightly different definition of a household (see Appendix 2, paragraph 7). From 2002/03 water charges were no longer treated as a tax (see Appendix 2, paragraph 27). From 2003/04 there was a change to the treatment of tax credits (see Appendix 2, paragraph 22). The effects of these changes were fairly small, but not negligible.

For this reason, one should be cautious about making direct comparisons with earlier years. Comparisons with previous years are also affected by sampling error. This is especially true for estimates which are based on sub-samples such as the results for decile or quintile groups, or particular household types, which will be subject to relatively larger sampling errors.

Time series are presented for some of the more robust measures, and these include Gini coefficients and other measures of inequality in Tables 26 and 27. We do not think it is appropriate to equivalise the final income measure because this contains notional income from benefits in kind (for example, state education): the equivalence scales used in the article are based on actual household spending and do not, therefore, apply to such items as notional income.

Unit of analysis

The unit of analysis used in this study is the household. The households are ranked by their equivalised disposable income, which the analysis uses as a proxy for standard of living. Equivalisation is a standard methodology that takes into account the size and composition of households and adjusts their incomes to recognise differing demands on resources. For example, a couple would need a higher income than a single person to achieve the same standard of living. The equivalence scale used in this analysis is the

McClements scale (before housing costs are deducted). So a single person's income of £6,100 is treated as equivalent to an income of £10,000 for a couple (see Appendix 2, paragraph 48). Households with the same equivalised income do not necessarily have the same standard of living where other characteristics are different. For example, households which own their homes outright would be in a better position than identical households with the same income which had to pay rent or mortgage payments. Also, households which include disabled people may require additional resources to maintain the same standard of living as those without disabled people. Equivalisation does not adjust for these differences.

Equivalised income is used only to rank the households. Most monetary values shown in the analysis are not equivalised. Where equivalised amounts are given, they are shown in italics. Once the households have been ranked, the distribution is split into five (or ten) equally sized groups – that is quintile groups (or decile groups). The bottom quintile (or decile) group is that with the lowest equivalised disposable income, while the top quintile (or decile) is that with the highest.

Data sources and quality

The main data source for this analysis is the Expenditure and Food Survey (EFS) which covers about 7,000 households in the United Kingdom each year. It only covers private households – people living in hotels, lodging houses and in institutions, such as old peoples' homes, are excluded. The EFS brought together and replaced the Family Expenditure Survey (FES) and the National Food Survey from 2001/02. However, the income questions were essentially unchanged.

The Family Resources Survey (FRS) also collects household income, and actually has a much larger sample than the EFS, although it does not collect expenditure data which is used here to estimate payment of indirect taxes. Nevertheless, some of the income measures appearing in this article could also be calculated using data from the FRS. Indeed, the Department for Work and Pensions publication Households Below Average Income (HBAI) 2005/061, which is based largely on data from the FRS, contains an estimate of the Gini coefficient for disposable income. The estimates appearing in this article do differ slightly from those in the HBAI publication, although general trends have been very similar. The income distribution appearing in HBAI is also adjusted for households at the top of the income distribution, which tend to be under-represented in household surveys. This adjustment is made using the HM Revenue and Customs' (HMRC) Survey of Personal Incomes, which is based on administrative records.

There is known to be a degree of under-reporting in the EFS for some benefits. For example, when compared to administrative data from HMRC, the EFS estimate of total tax credit payments is only around 60 per cent of the HMRC figure.

Further details of the concepts and methodology used are given in Appendix 2.

The results of the analysis are reported in three sections. The first looks at the effects for all households. Non-retired and retired households have distinct income and expenditure patterns and so the tax and benefit systems affect the two groups in very different ways. Therefore, the second and third sections look separately at results for non-retired and retired households.

Table 1

A list of table and figure numbers

Table or chart name	Description
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Note

The following symbols have been used throughout the article Symbols

O negligible (less than half the final digit shown) - nil

Results for all households

Overall effect

Government intervention affects household income in various ways. Money is taken through taxes, both direct and indirect, and given back in the form of cash benefits and the provision of free or subsidised services. In general, households in the bottom half of the income distribution tend to be net gainers from the tax and benefit systems while those in the top half pay more in tax than they receive in benefits. Therefore, taken as a whole, government intervention leads to income being shared more equally between households. Table 2 summarises the overall effects.

Table 2
Percentage shares of household income and Gini coefficients¹, 2005/06

Percentage shares of equivalised income for ALL

	households			
	Original income	Gross income	Disposable income	Post-tax income
Quintile group ²				
Bottom	3	7	8	7
2nd	7	11	12	12
3rd	15	16	16	16
4th	24	23	22	22
Тор	51	44	41	43
All households	100	100	100	100
Decile group ²				
Bottom	1	3	3	2
Тор	33	28	26	28
Gini coefficient				
(per cent)	<i>52</i>	37	34	37

¹ This is a measure of the dispersion of each definition of income (see Appendix 2, paragraph 53).

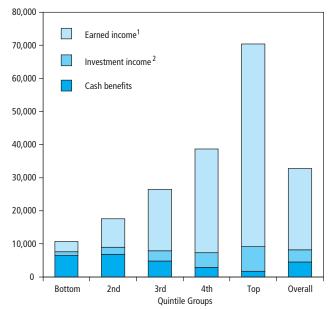
In this analysis, income before taxes and benefits is termed original income and includes income from earnings, occupational pensions and investments. The extent of inequality in this measure of income can be seen by looking at the proportion of total original income received by groups of households in different parts of the income distribution. At this stage, the richest fifth of households (those in the top quintile group) receive 51 per cent of all original income (Table 2). This compares with only 3 per cent for households in the bottom fifth.

Adding cash benefits to original income produces gross income. In contrast to original income, the amount received from cash benefits is higher for households lower down the income distribution than for those at the top. This has an equalising effect on the distribution. It raises the share of income received by the bottom quintile group to 7 per cent of gross income while the share of the top fifth is reduced to 44 per cent. Figure 3 shows a breakdown of gross income by quintiles.

Figure 3

Sources of gross income by quintile groups of equivalised disposable income, 2005/06

Average per household (£ per year)



- 1 Investment income includes occupational pensions and annuities.
- 2 Earned income includes wages and salaries, income from self-employment and income from 'fringe-benefits'.

The tax system has a smaller effect on income inequality. While direct taxes have a further equalising effect on the shares of income, this is reversed by the effect of indirect taxes. The result is that the percentage shares of post-tax income for each quintile group are very similar to the shares of gross income.

Tables 3, 14 and 14A show the effect of direct and indirect tax on each quintile and decile group in more detail. Households at the lower end of the income distribution pay smaller amounts of direct tax compared with households with higher incomes. Of the total income tax paid by all households, the bottom two quintile groups together pay about 6 per cent. This compares with 81 per cent of the total paid by the top two fifths combined.

In addition, low income households also pay a smaller proportion of their income in income tax. This is due to the progressive nature of the income tax system. As a proportion of their gross incomes, households in the bottom quintile group pay an average of 3 per cent in income tax compared with 18 per cent for those in the top quintile group.

For national insurance contributions, the amount paid as a proportion of gross income rises as income rises until the fourth quintile group. The proportion then falls for the top fifth. This is because in 2005/06 employee's national insurance contributions were levied at 11 per cent on weekly earnings from £94 to £630, and at only 1 per cent thereafter. So many people in the top quintile group will have a significant part of their earnings taxed at this lower rate.

Council tax in Great Britain and domestic rates in Northern Ireland are shown in Tables 3, 14 and 14A. Households in the lower part of the income distribution pay smaller absolute amounts. After taking into account council tax benefits and rates rebates, average net payments by the bottom quintile

² Households are ranked by equivalised disposable income.

Table 3

Taxes as a percentage of gross income, disposable income and expenditure for ALL households by quintile groups¹, 2005/06

- (a) Direct and indirect taxes as a percentage of gross income
- (b) Indirect taxes as a percentage of disposable income
- (c) Indirect taxes as a percentage of expenditure²

	Quintile groups of ALL households ²					
	Bottom	2nd	3rd	4th	Тор	All households
(a) Percentages of gross income						
Direct taxes						
Income tax ³	2.8	6.3	10.2	13.2	18.3	13.5
Employees' NIC	1.5	2.9	4.6	5.4	4.7	4.4
Council tax & Northern Ireland rates ⁴	5.2	3.9	3.2	2.7	1.7	2.7
All direct taxes	9.5	13.1	18.0	21.2	24.7	20.6
Indirect taxes						
VAT	10.5	7.8	6.9	6.3	5.0	6.3
Duty on alcohol	1.4	1.1	1.1	0.9	0.6	0.9
Duty on tobacco	2.9	1.8	1.3	0.8	0.3	0.9
Duty on hydrocarbon oils & Vehicle excise duty	2.9	2.1	2.1	2.0	1.3	1.8
Other indirect taxes	9.2	6.3	5.2	4.5	3.5	4.7
All indirect taxes	26.9	19.1	16.6	14.4	10.8	14.5
All taxes	36.4	32.1	34.6	35.7	35.5	35.1
(b) Percentages of disposable income						
VAT	11.6	8.9	8.4	8.0	6.7	7.9
Duty on alcohol	1.6	1.2	1.3	1.2	0.8	1.1
Duty on tobacco	3.2	2.1	1.6	1.0	0.4	1.1
Duty on hydrocarbon oils & Vehicle excise duty	3.2	2.4	2.6	2.5	1.7	2.3
Other indirect taxes	10.2	7.3	6.4	5.7	4.7	5.9
All indirect taxes	29.7	22.0	20.2	18.3	14.3	18.3
(c) Percentages of expenditure ²						
VAT	7.8	8.1	7.8	7.8	7.2	7.7
Duty on alcohol	1.1	1.1	1.2	1.1	0.9	1.1
Duty on tobacco	2.1	1.9	1.5	1.0	0.4	1.1
Duty on hydrocarbon oils & Vehicle excise duty	2.1	2.2	2.4	2.5	1.9	2.2
Other indirect taxes	6.9	6.6	6.0	5.6	5.1	5.8
All indirect taxes	20.1	19.9	18.9	18.1	15.6	17.8

¹ Households are ranked by equivalised disposable income.

² Calculated to be consistent with disposable income. See paragraph 35 of Appendix 2 for the definition of expenditure.

³ Ater deducting tax credits and tax relief at source on life assurance premiums.

⁴ After deducting discounts, council tax benefits and rates rebates.

group are less than half those of the top fifth. On the other hand, when expressed as a proportion of gross income, the burden decreases as income rises. Council tax in Great Britain and domestic rates in Northern Ireland represent over 5 per cent of gross income for those in the bottom fifth but less than 2 per cent for those in the top quintile group.

Indirect taxes

The amount of indirect tax that each household pays is determined by their expenditure rather than their income. While the payment of indirect taxes can be expressed as a percentage of gross income in the same way as for direct taxes, it should be remembered that for some households, particularly towards the bottom of the income distribution, annual expenditure exceeds annual income. For these households, expenditure is not being funded entirely from income, and so to express the payment of indirect taxes as a percentage of gross income is potentially misleading.

There are a number of possible reasons why expenditure may exceed income. Some households with low incomes may draw on their savings or borrow in order to finance their expenditure. In addition, the bottom decile in particular includes some groups who have, or report, very little income (for example, self-employed people starting a business or someone who has just been made redundant). For some people this spell of very low income may only be temporary and during this period, they may continue with previous patterns of spending. Some types of receipts are not included as current income in the EFS, for example, inheritance and severance payments. In some cases, the information given on direct tax is not consistent with that on income received, possibly because of timing differences. The income and expenditure data are measured in different ways in the EFS, and either could be affected by measurement errors of different kinds (see Appendix 2, paragraph 6).

To give a more complete picture of the impact of indirect taxes, they are shown in Table 3 separately as a proportion of gross income, disposable income and expenditure. Direct taxes are also shown as a proportion of gross income so that the impact of direct and indirect taxes can be compared.

In cash terms, the top fifth of households pay over two and a half times as much indirect tax as the bottom fifth. This simply reflects higher expenditure by higher income households. The only indirect taxes where this is not the case are duties on tobacco, taxes on betting, and the tax element of the National Lottery.

However, when expressed as a percentage of expenditure, the proportion paid in indirect tax tends to be lower for households at the top of the distribution compared to those lower down (16 per cent for the top quintile compared to 20 per cent for the bottom quintile). The higher expenditure by low income groups on tobacco accounts for about half of this difference.

When expressed as a proportion of gross or disposable income, as shown in Table 3, the impact of indirect taxes declines sharply as income rises. This is because those in higher income groups tend to channel a larger proportion of

their income into savings and mortgage payments, which do not attract indirect taxes. In addition, for many households in the lower half of the distribution recorded expenditure is higher than recorded current incomes, and as a result indirect taxes appear more regressive than when expressed as a proportion of expenditure. However, the top fifth still pay a smaller proportion of their expenditure or income in indirect taxation whichever measure is used.

The effect of taxes and benefits on income inequality can be seen by their effect on the Gini coefficient. The Gini coefficient is a widely used summary measure of income inequality (see Appendix 2, paragraph 53). It can take values from 0 to 100 per cent where a value of zero would indicate that each household had an equal share of income, while higher values indicate greater inequality.

The Gini coefficients (as shown in Tables 2 and 27) produce a similar picture to the shares of income discussed earlier. For 2005/06, the figure of 52 per cent for original income is reduced to 37 per cent for gross income by the inclusion of cash benefits – a large reduction in inequality. The coefficient for disposable income shows the equalising effect of direct taxes with the figure falling further to 34 per cent. That indirect taxes reverse this effect is confirmed by the Gini coefficient rising to 37 per cent for post-tax income.

As discussed earlier there are many households in the lowest decile in particular, for which income is temporarily low or possibly under-reported. These households may well be wealthier and have higher expenditures than many households in higher deciles.

Characteristics of households

Some household types are more likely to be located in one part of the income distribution rather than another. Information about the characteristics of households in the different income groups is shown in Table 4, with more detail in Tables 15 and 15A. Household size does not vary much across the income distribution, with an average of between 2.2 and 2.5 people per household in each decile group in 2005/06. There are differences in the split between adults and children. A child (that is, a dependent) is defined as either aged under 16, or aged 16, 17 or 18, not married and receiving full-time non-advanced further education. There are fewer children in the upper half of the income distribution, and particularly in the top quintile. The pattern for the numbers of men and women also varies across income groups. The number of women is fairly constant while households in the higher income groups tend to have more men than the lower groups. Higher income groups also contain more economically active people. The top fifth of households has about three times as many economically active people as the bottom fifth.

Non-retired households with one adult and one or more children are concentrated in the lower groups, as shown in Tables 4, 15A and 22. Around 70 per cent of these households are in the bottom two quintile groups. This group makes up the majority of lone parent families. However, some lone parents will be part of larger households and will be included in other household types. For two adult households with

Table 4

Summary of the effects of taxes and benefits by quintile groups on ALL households¹, 2005/06

	Quintile gro	oups of ALL hous	eholds1				Ratio
	Dattana	24	24	// A+L	Tan	All	Top/Botton
	Bottom	2nd	3rd	4th	Тор	households	quintil
Income, taxes and benefits per household (£ per year)²							
Original income	4 230	10 760	21 630	35 790	68 700	28 220	10
<i>plus</i> cash benefits	6 500	6 830	4 830	2 910	1 710	4 560	
Gross income	10 740	17 590	26 460	38 700	70 420	32 780	
less direct taxes ³ and employees' NIC	1 020	2 300	4 760	8 220	17 400	6 740	1
Disposable income	9 720	15 290	21 700	30 470	53 020	26 040	
less indirect taxes	2 890	3 360	4 390	5 580	7 600	4 760	
Post-tax income	6 830	11 930	17 310	24 900	45 420	21 280	
plus benefits in kind	6 660	6 140	5 570	4 960	3 900	5 450	
Final income	13 490	18 080	22 870	29 860	49 320	26 720	•
Number of individuals per household							
Children⁴	0.7	0.6	0.5	0.5	0.4	0.5	
Adults	1.7	1.7	1.9	2.0	1.9	1.8	
Men	0.8	0.8	0.9	1.0	1.0	0.9	
Women	0.9	1.0	1.0	1.0	0.9	1.0	
People	2.3	2.3	2.4	2.5	2.3	2.4	
People in full-time education	0.7	0.5	0.5	0.5	0.4	0.5	
Economically active people	0.5	0.8	1.2	1.6	1.7	1.2	
Retired people	0.6	0.7	0.5	0.3	0.2	0.4	
Household type (percentages)							
Retired	39	44	27	15	9	27	
Non-retired							
1 adult	14	10	15	15	19	15	
2 adults	11	12	18	29	38	21	
1 adult with children⁵	13	7	5	2	1	6	
2 adults with children	15	17	21	23	20	19	
3 or more adults ⁶	8	10	15	16	12	12	
All household types	100	100	100	100	100	100	

¹ Households are ranked by equivalised disposable income.

² All the tables in Part 1 of this article show unequivalised income. Equivalised income has only been used in the ranking process to produce the quintile groups (and to produce the percentage shares and Gini coefficients).

³ These are income tax (which is after deducting tax credits and tax relief at source on life assurance premiums), council tax and Northern Ireland rates but after deducting discounts, council tax benefits and rates rebates.

⁴ Children are defined as people aged under 16 or aged between 16 and 18, unmarried and receiving non-advanced further education.

⁵ This group is smaller than the category of 'one parent families' because some of these families will be contained in the larger household types.

⁶ With or without children.

children, the position in the income distribution tends to vary according to the number of children. Those with three or more children tend to be in lower groups than those with only one or two. Households with more children, unless there is a corresponding increase in income, will have lower equivalised incomes to reflect the additional demand on resources. In addition, households with three or more children are also less likely to have two economically active adults compared to those with fewer children, and this also makes it more likely that they will be in a lower part of the income distribution. Where there are no children in the household, non-retired two adult households tend to be found in the higher income groups.

Retired households are over-represented at the lower end of the distribution with 62 per cent falling into the bottom four decile groups (as shown in Table 22). Those consisting of one retired woman are more concentrated towards the bottom compared to those with one retired man.

Stages of redistribution

Details of the amounts which households in each quintile group receive from the various measures of income are shown in Table 4, with more detailed information for decile groups in Table 14 and quintile groups in Table 14A.

On average, households receive about £28,200 a year in original income but this varies widely between households. Those in the top quintile group have around £68,700 compared with about £4,200 for the bottom fifth. This pattern is partly explained by differences in the number of economically active people and the employment status of the chief economic supporter between the groups. For example, as shown in Tables 15 and 15A, 90 per cent of chief economic supporters of households in the top quintile group are economically active compared with just 24 per cent of those in the lowest. The chief economic supporters in the top fifth are predominantly full-time employees or self-employed. Those in the bottom fifth are much more likely to be economically inactive, to work part-time or be unemployed. Of course, those in the higher deciles also tend to have better paid jobs as well as being more likely to be economically active.

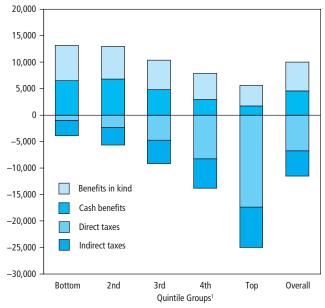
Wages and salaries and income from self-employment are typically the most important source of income, making up almost three-quarters of total gross income (as shown in Table 14A). Cash benefits are also a significant source, particularly for households in the lower half of the distribution. Of the total amount of cash benefits received, the bottom two quintile groups together receive 59 per cent. These households receive an average of £6,700 from cash benefits, representing around 61 per cent of gross income for the bottom quintile group and 39 per cent for the next group.

Higher income groups pay both higher amounts of direct tax and higher proportions of their income in direct tax (Tables 3, 4, 14 and 14A). The top quintile group pays about £17,400 per household in income tax, national insurance contributions and Council tax or Northern Ireland rates – 25 per cent of gross income. In contrast, the direct tax bill for households in the bottom fifth is around £1,000, representing 9 per cent of

Figure 4

Summary of the effects of taxes and benefits on ALL households, 2005/06

Average income per household (£ per year)



1 Households are ranked throughout by their grossed equivalised disposable incomes.

their gross income. Looking at income tax on its own, around 81 per cent of the total is paid by the top two quintile groups.

In contrast to benefits and direct taxes, the indirect tax system has a different effect. Households with higher incomes still pay more in absolute terms but not as a proportion of their incomes. This means that indirect taxes tend to increase income inequality.

The final stage in the redistribution process is the addition of benefits in kind, such as those from state education and the health service. Households in the bottom quintile group receive the equivalent of around £6,700 from all benefits in kind, compared to £3,900 received by the top fifth (see Figure 4). These are described in more detail later in the analysis.

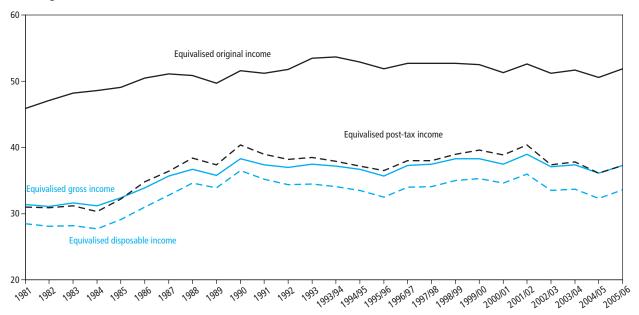
Taken as a whole, the tax and benefit systems redistribute income from high income households to those on low incomes. The average final income for the quintile groups ranges from £13,500 for the bottom quintile, compared to £49,300 for the top quintile, a ratio of one to four compared to a ratio of one to 16 for original income, that is, before government intervention, as shown in Table 4.

Changes in inequality over time

There are many ways of measuring income inequality and Tables 26 and 27 (at the end of Appendix 1) show trends for several of these measures. Table 26 shows trends for the shares of income figures that have already been seen for 2005/06 earlier in this analysis. Table 27 contains time series for Gini coefficients and a simpler alternative: using the ratio of the incomes at two points in the distribution. Two such measures are calculated: the ratio of the disposable income at the 90th percentile compared to the 10th (P90/P10); and

Figure 5 **Gini coefficients, 1981 to 2005/06**

Percentage



the ratio of the 75th percentile to the 25th (P75/P25). (The 90th percentile is the income below which nine out of ten households lie and the 75th percentile is the income below which three quarters of households lie). The Gini coefficient is the only one of these measures which takes into account inequalities throughout the whole income distribution.

As noted above, these measures of inequality are subject to sampling error and some caution is needed particularly in the interpretation of year-to-year changes. There have also been some changes of methodology. However, by looking at data over several years it is possible to discern underlying trends.

Figure 5 shows how inequality has changed since 1981 for the various measures of income as measured by the Gini coefficient. It indicates several phases over the last 25 years and shows that the different measures of income do not always show the same trend in inequality. This is particularly true of the Gini coefficient for original income which measures inequality before the redistributive effects of taxes and benefits.

The 1980s were characterised by a large increase in inequality. The Gini coefficient for original income rose fairly steadily throughout this period and did not peak until 1993/94. It remained high throughout the 1990s and while there has been a slight fall in inequality since 2001/02, it still remains much higher than it was in the early 1980s.

The Institute for Fiscal Studies (IFS) has investigated some of the possible reasons for the higher level of inequality seen in the 1990s². There has been an increase in wage inequality, and particularly an increase in the gap between wages for skilled and unskilled workers. Suggested reasons include skills-biased technological change, a decline in the role of trade unions, reductions in the top rates of income tax, and a growth in self-employment income.

There has also been a decrease in the rate of male participation in the labour market, often in households where there is no other earner. There has also been increased female participation among those with working partners. This has lead to an increased polarisation between two-earner and zero-earner households. In the late 1990s, the proportion of people in workless households started to fall slowly³, probably contributing to the recent fall in inequality of original income.

The Gini coefficients for gross income, disposable income, and post-tax income have tended to move more closely together, and generally show a different pattern to that for original income. The difference between the Gini coefficients for original and post-tax income can be seen as a measure of the extent of redistribution through the tax and benefit system. To some extent this will be cyclical. While the Gini coefficient for original income was rising steadily throughout the 1980s, the Gini coefficient for post-tax income was stable for the first half of the 1980s but then rose sharply in the second half of the decade. This implies that through the early 1980s there was an increasing amount of redistribution, with a decreasing amount through the late eighties.

Through the recession of the early 1990s and the subsequent early recovery, inequality of original income increased but more slowly, and increasing redistribution saw inequality of post-tax income gradually fall until 1995/96. In the late 1990s, inequality of original income was largely unchanged while the amount of redistribution started to decline again and this resulted in a gradual increase in inequality of post-tax income until 2001/02.

From 2001/02 there was some fall in inequality of original income, with a slightly larger fall in inequality of post-tax income implying an increase in redistribution.

There were several reasons for this fall in inequality of income after 2001/02. There was a small decrease in inequality of original income. This is due to faster growth in original income, and income from earnings and self-employment in particular, at the bottom end of the income distribution. The impact of the minimum wage on the earnings distribution will have had some effect. The adult minimum wage increased 27.4 per cent between October 2002 and October 2006 compared to an increase of 16.7 per cent in average earnings⁴.

As well as a fall in inequality of original income, redistributive policies also had some effect. The tax credit system increased the incomes of non-retired households with children in particular (Table 21). The increase in national insurance contributions in 2003/04 which is discussed in the following section, would also have resulted in a small reduction in inequality of disposable and post-tax income due to its differential impact upon working and non-working households.

It should also be said that there was a methodological change introduced in 2002/03 which accounts for part of the fall in the Gini coefficients for disposable and post-tax income. Before 2002/03, water charges were treated as a local tax, rather than a service charge (see Appendix 2, paragraph 27). The effect of this change was to reduce the Gini coefficients for these two measures of income by approximately 0.4 per cent.

In 2005/06 the Gini coefficients increased compared to those for 2004/05. Some caution is appropriate in interpreting changes based on a single year's data. However, the Gini coefficient for disposable income published in the DWP's *Households Below Average Income 2005/06*, also increased by one per cent. This suggests that income inequality is no longer falling, and may indeed be starting to rise again. The increase observed in the last year appeared to be driven by an increase in inequality of original income from all sources, rather than changes to the tax and benefit system.

Results for non-retired housholds

Overall effect

As for all households, the tax and benefit systems lead to income being shared more equally between non-retired households. Before government intervention, original income is shared more equally between non-retired households, as shown in Table 5, than for all households, as shown in Table 2. However, after the process of redistribution, the shares of income and Gini coefficients for post-tax income are very similar to those for all households. The redistribution effect is therefore smaller for non-retired households than for all households. A summary of the effects of taxes and benefits on non-retired households is shown in Table 6, with more detail in Tables 16 and 16A.

Characteristics of non-retired households

Unlike for all households, the average household size tends to decrease as income increases, as shown in Tables 17 and 17A. This fall is largely accounted for by the decrease in the average

number of children in each household from 1.1 in the bottom quintile group to 0.4 in the top.

So amongst two adult households, those without children tend to be concentrated towards the top of the income distribution with 62 per cent in the top four income deciles, while those with more children are further down. The households most likely to find themselves towards the bottom of the income distribution are one adult households with children, with 71 per cent of these households in the bottom four income deciles (Table 22).

For single person households, there are different patterns for men and women. Households containing only one man are over-represented in the top quintile of the distribution. One woman households are also over-represented in the top quintile of the distribution, although not to quite the same extent as men.

Although households with children, and particularly those with more than one child, tend to be concentrated lower down the income distribution, this tendency is not quite as pronounced as it used to be. In 1998/99, 59 per cent of two adult households with three or more children were in the bottom four deciles, which compares to 52 per cent in 2005/06. For one adult households with children the corresponding fall was from 75 per cent to 71 per cent. Tax credits which increase according to the number of dependent children are likely to have contributed to these changes.

Table 5
Percentage shares of household income and Gini coefficients¹ for NON-RETIRED households, 2005/06

	Percentage shares of equivalised income for NON-RETIRED households ²						
	Original income	Gross income	Disposable income	Post-tax income			
Quintile group ²							
Bottom	3	6	7	6			
2nd	10	12	12	12			
3rd	17	17	17	16			
4th	24	23	22	22			
Тор	46	43	41	44			
All non-retired							
households	100	100	100	100			
Decile group ²							
Bottom	1	2	3	2			
Тор	30	28	26	28			
Gini coefficient							
(per cent)	45	37	34	38			

¹ This is a measure of the dispersion of each definition of income (see Appendix 2, paragraph 53).

² Households are ranked by equivalised disposable income.

Table 6

Summary of the effects of taxes and benefits on NON-RETIRED households by quintile groups¹, 2005/06

	Quintile gro	oups of NON-RE	ETIRED househo	lds ¹		All non-retired	Ratio Top/Bottom
	Bottom	2nd	3rd	4th	Тор	households	quintile
ncome, taxes and benefits per household	d						
(£ per year)							
Original income	6 700	19 450	31 070	43 040	77 260	35 510	12
<i>plus</i> cash benefits	6 140	4 500	2 500	1 490	1 170	3 160	(
Gross income	12 840	23 950	33 570	44 530	78 430	38 660	(
less direct taxes ² and employees' NIC	1 290	4 050	6 950	10 120	19 880	8 460	15
Disposable income	11 550	19 900	26 620	34 410	58 550	30 200	ī
less indirect taxes	3 400	4 420	5 380	5 970	8 030	5 440	2
Post-tax income	8 150	15 480	21 240	28 430	50 520	24 760	(
plus benefits in kind	7 470	6 410	5 370	4 600	3 760	5 520	•
Final income	15 620	21 890	26 610	33 030	54 280	30 280	3
Number of individuals per household							
Children ³	1.1	0.9	0.7	0.5	0.4	0.7	
Adults	1.8	2.0	2.0	2.1	1.9	2.0	
Men	0.8	0.9	1.0	1.1	1.0	1.0	
Women	1.0	1.0	1.0	1.0	0.9	1.0	
People	2.9	2.8	2.7	2.6	2.3	2.7	
People in full-time education	1.1	0.9	0.7	0.5	0.4	0.7	
Economically active people	0.9	1.5	1.8	1.9	1.8	1.6	
Retired people	0.1	0.1	0.1	0.1	0.0	0.1	

¹ Households are ranked by equivalised disposable income.

Original income

The average original income for non-retired households is £35,500 (Table 6). As mentioned above, inequality of original income is lower for non-retired households than for all households. The ratio of the averages for the top and bottom quintiles is 12 to one (compared to 16 to one for all households).

The original income of households shows a relatively strong relationship to the number of economically active people it contains. On average, households in the top three quintile groups contain almost twice as many economically active people as those in the lowest group (Table 6).

Cash benefits

Table 7 gives a summary of the benefits that each quintile group receives. There are two types of cash benefits: contributory benefits which are paid from the National Insurance Fund (to which individuals and their employers make contributions while working) and non-contributory benefits. For non-retired households, non-contributory benefits make up nearly three quarters of all cash benefits on average.

The average non-retired household receives £3,200 in cash benefits. The bottom fifth receive nearly double this amount while those in the top quintile group get an average of £1,200. However, the patterns for contributory and non-contributory benefits are different.

Most non-contributory benefits, particularly income support and housing benefit, are income related and so payments are concentrated in the two lowest quintile groups. The presence of some individuals with low incomes in high income households means that some payments are recorded further up the income distribution. Of the total amount of income support and housing benefit paid to non-retired households, 88 per cent goes to the bottom two-fifths, with the majority of this going to the bottom quintile.

In this analysis, tax credit payments are treated as either cash benefits or negative income tax depending on how much income tax the family pays – see paragraph 22, Appendix 2. Tax credits go predominantly to households in the lower part of the distribution, and mainly to households with children. Of the total amount, 75 per cent goes to the bottom two quintiles. Child benefit is based on the number of children in the household. Levels of child benefit received are also higher

² These are income tax (which is after deducting tax credits and tax relief at source on life assurance premiums), council tax and Northern Ireland rates but after deducting discounts, council tax benefit and rates rebates.

³ Children are defined as people aged under 16 or aged between 16 and 18, unmarried and receiving non-advanced further education.

Table 7

Cash benefits for NON-RETIRED households by quintile groups¹, 2005/06

	Quintile groups of NON-RETIRED households ¹					II non- retired house-
	Bottom	2nd	3rd	4th	Тор	holds
Average per househol (£ per year)	d					
Contributory						
Retirement pension	230	630	580	400	400	450
Incapacity benefit	660	520	180	90	40	300
Job seeker's allowance	60	30	10	0	0	20
Other	40	50	140	80	140	90
Total contributory	1 000	1 230	900	580	580	860
Non-contributory						
Income support ³	1 280	520	140	100	10	410
Tax credits ⁴	950	620	260	50	10	380
Child benefit	760	650	500	380	300	520
Housing benefit	1 290	580	170	40	20	420
Job seeker's allowance	210	50	10	0	0	50
Sickness/disablement						
related	440	650	360	260	90	360
Other	220	200	150	90	160	160
Total non-contributory	5 140	3 260	1 590	910	590	2 300
Total cash benefits	6 140	4 500	2 500	1 490	1 170	3 160
Cash benefits as a percentage of gross inco	me <i>48</i>	19	7	3	1	8

- 1 Households are ranked by equivalised disposable income.
- 2 Contribution based.
- 3 Including pension credit.
- 4 Child tax credit and working tax credit.
- 5 Income based.

at the lower end of the distribution, as these households tend to have more children.

In contrast to non-contributory benefits, a criterion for receipt of contributory benefits is the amount of national insurance contributions that have been paid by, or on behalf of, the individual. The amounts received from these benefits are also higher in the lower half of the distribution, but to a lesser extent than for non-contributory benefits.

For all non-retired households, as shown in Table 7, cash benefits provide 8 per cent of gross income on average. For those in the bottom quintile group they form a much larger proportion – 48 per cent. Their payment results in a significant reduction in income inequality.

Direct taxes

Direct taxes include income tax (after deduction of tax credits), employees' national insurance contributions, and Council tax or Northern Ireland rates (net of council tax

Table 8

Taxes as a percentage of gross income for NONRETIRED households by quintile groups¹, 2005/06

	Quintile g NON-RET	A	All non- retired house-			
	Bottom	2nd	3rd	4th	Тор	holds
Percentages						
Direct taxes						
Income tax ²	3.7	8.8	12.1	14.3	19.0	14.4
Employees' NIC	2.5	4.7	5.9	6.1	4.7	5.1
Council tax & NI rates ³	3.9	3.3	2.8	2.4	1.6	2.3
All direct taxes	10.1	16.9	20.7	22.7	25.3	21.9
All indirect taxes	26.5	18.4	16.0	13.4	10.2	14.1
All taxes	36.5	35.4	36.7	36.2	35.6	36.0

- 1 Households are ranked by equivalised disposable income.
- 2 After deducting tax credits and tax relief at source on life assurance premiums.
- 3 Council tax and Northern Ireland rates after deducting discounts, council tax benefit and rates rebates.

benefits and rates rebates). Amongst non-retired households, those at the lower end of the income distribution pay a smaller proportion of their income in direct tax, compared to households with higher incomes (Table 8). This is largely due to the progressive nature of the income tax system.

As noted for all households, national insurance contributions as a proportion of gross income increase from the first to the fourth quintile group, but are then lower for the top fifth of non-retired households. In 2005/06 national insurance contributions were levied at 11 per cent on weekly earnings from £94 to £630 and at 1 per cent above this. Both these contribution rates were introduced in 2003/04 – the previous rate had been 10 per cent with no contribution above the upper earnings limit. This increased average national insurance contributions as a proportion of gross income from 4.3 per cent in 2002/03 to around 5 per cent in the last three years.

Indirect taxes

The amount of indirect tax that each household pays is estimated from its expenditure recorded in the EFS. However, as described earlier in this analysis, the income and expenditure data recorded in the EFS are not fully compatible because they are recorded in different ways (see Appendix 2, paragraph 6). Therefore, to give a more complete picture of the impact of indirect taxes, they are shown in Table 9 as a proportion of disposable income and, separately, as a proportion of expenditure. In addition, indirect taxes are also shown as a proportion of gross income in Table 8 so that the impact of direct and indirect taxes can be compared.

In cash terms, the top fifth of non-retired households pay about twice as much indirect tax as the bottom fifth (Table 16A). On the other hand, when expressed as a percentage of disposable income (Table 9), the proportion paid in indirect tax is lower for households at the top of the distribution

Table 9
Indirect taxes as a percentage of (a) disposable income and (b) household expenditure¹ for NON-RETIRED households by quintile groups², 2005/06

	Quintile groups of NON-RETIRED households ²					All
	Bottom	2nd	3rd	4th	Тор	non-retired households
(a) Percentages of disposable income						
VAT	11.4	8.9	8.5	7.4	6.4	7.7
Duty on alcohol	1.5	1.3	1.3	1.2	0.7	1.1
Duty on tobacco	3.5	2.1	1.5	0.9	0.3	1.1
Duty on hydrocarbon oils & Vehicle excise duty	3.1	2.7	2.7	2.4	1.7	2.3
Other indirect taxes	9.9	7.0	6.2	5.4	4.6	5.8
All indirect taxes	29.4	22.2	20.2	17.4	13.7	18.0
(b) Percentages of expenditure ¹						
VAT	7.7	7.8	7.8	7.4	7.1	7.5
Duty on alcohol	1.0	1.2	1.2	1.2	0.8	1.0
Duty on tobacco	2.4	1.9	1.4	0.9	0.3	1.1
Duty on hydrocarbon oils & Vehicle excise duty	2.1	2.4	2.5	2.4	1.8	2.2
Other indirect taxes	6.7	6.2	5.7	5.4	5.0	5.6
All indirect taxes	19.9	19.4	18.5	17.3	15.1	17.4

¹ Calculated to be consistent with disposable income. See paragraph 35 of Appendix 2 for the definition of expenditure.

compared to those lower down. As already noted, this is because those in higher income groups tend to channel a larger proportion of their income into savings and mortgage payments, and because for some households in the lower half of the distribution recorded expenditure is lower than recorded current incomes. Indirect taxes appear less regressive when expressed as a proportion of expenditure, although the top fifth still pay a smaller proportion of their expenditure in indirect taxation.

Benefits in kind

The Government provides certain goods and services to households either free at the time of use or at subsidised prices. This study allocates these benefits in kind to individual households in order to arrive at final income. The largest two categories for which such imputations are made are health and education services. The imputed value of these benefits is based on the estimated cost of providing them. This expenditure on health and education, which is allocated to households, is equivalent to around 27 per cent of total general government expenditure, as shown in Table 13. Other items for which imputations are made are free school meals, welfare milk, housing subsidy and travel subsidies. These items are equivalent to a further 1 per cent of general government expenditure. Table 10 gives a summary of the value of these benefits for each quintile group for non-retired households.

The benefit in kind from education is allocated to a household according to its members' use of state education (Appendix 2, paragraph 38). Households in the lower quintiles receive the highest benefit from education, as shown in Table 10.

This is due to the concentration of children in this part of the distribution. In addition, children in households in the higher quintiles are more likely to be attending private schools and an allocation is not made in these cases. The impact of expenditure on free school meals and welfare milk is greatest in the lower income groups, where children are more likely to have school meals provided free of charge.

Table 10 **Benefits in kind for NON-RETIRED households by quintile groups¹, 2005/06**

	-	Quintile groups of NON-RETIRED households ¹					
	Bottom	2nd	3rd	4th	Тор	house- holds	
Average per household (£ per year)							
Education	4 370	3 340	2 410	1 960	1 210	2 660	
National health service	2 840	2 930	2 860	2 530	2 410	2 710	
Housing subsidy	60	20	20	0	0	20	
Travel subsidies	80	80	80	100	150	100	
School meals and							
welfare milk	120	40	10	10	0	30	
All benefits in kind	7 470	6 410	5 370	4 600	3 760	5 520	
Benefits in kind as a percentage of post-tax							
income	92	41	25	16	7	22	

¹ Households are ranked by equivalised disposable income.

² Households are ranked by equivalised disposable income.

The benefit from the health service is estimated according to the age and sex of the household members rather than their actual use of the service, as the EFS does not contain this information (Appendix 2, paragraph 40). The imputed benefit is relatively high for young children, low in later childhood and through the adult years until it begins to rise from late middle age onwards. This benefit is similar in the bottom two quintiles then falls gradually as income rises, as shown in Table 10. This pattern is a reflection of the demographic composition of households. Studies by Sefton⁵ have attempted to allow for variations in use of the health service according to socio-economic characteristics.

The benefit imputed to households for the National Health Service has risen rapidly in recent years reflecting increased government spending on health. Throughout the 1990s, it was equivalent to around 9 per cent of average post-tax income for non-retired households. From 2001/02 onwards, the benefit increased and by 2005/06 was equivalent to 11 per cent of post-tax income, or an average of £2,700 per year.

The housing subsidy, which excludes housing benefit (Appendix 2, paragraph 41), is spread between public sector, housing association and Registered Social Landlord tenants. Since such households tend to be concentrated in the lower half of the income distribution, this is where the imputed benefit is highest, as shown in Table 10.

Travel subsidies cover the support payments made to bus and train operating companies. The use of public transport by non-retired households is partly related to the need to travel to work and therefore to the number of economically active people in a household. This results in estimates of these subsidies being higher for households in higher income quintiles. This pattern is also due to London and the South East having higher levels of commuting by public transport together with higher than average household incomes.

Taken together, the absolute value of these benefits in kind declines as household income increases. The ratio of benefits in kind to post-tax income decreases from 92 per cent for the lowest quintile group to 7 per cent for the highest, as shown in Table 10. This indicates that these benefits contribute to the reduction in inequality.

The effects of taxes and benefits by household type

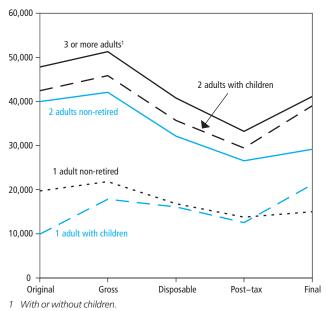
The tax and benefit systems affect different types of household in different ways reflecting, in part, the number and ages of people within each household type. Of the types of non-retired households shown in Figure 6, only those containing one adult and children make significant net gains, with average final incomes of £21,200 compared to original incomes of £9,930. Table 23 has a more detailed breakdown which also shows that households with two adults and three or more children, are also net beneficiaries, but to a smaller extent.

Original income is strongly related to the number of adults in the household. For two adult households, those with children have broadly similar levels of original income to those without, but they receive more cash benefits such as tax credits and child benefit than those without children. Final incomes are also higher for those with children due to the imputed benefit in kind from education.

For one adult households, original income is much lower for those with children as the adult is less likely to be

Figure 6
Income stages by NON-RETIRED household types, 2005/06

Average income per household (f per year)



economically active. Benefits, both in cash and in kind, are significantly higher for those with children.

Results for retired households

In this analysis retired households are those where the income of retired household members accounts for more than half of the household gross income (see Appendix 2, paragraph 9 for the definition of a retired person). These households have quite distinct income and expenditure patterns. The tax and benefit systems affect them in different ways from non-retired households.

Retired households are much more likely to be towards the bottom of the income distribution. Of retired households with two or more adults, 59 per cent are in the bottom four decile groups. One adult male households are slightly less concentrated towards the bottom of the income distribution, with 56 per cent in the lowest four deciles. However, among one adult female households, which outnumber one adult male households by about two and half times, 67 per cent are in the bottom four deciles. These patterns have changed very little over the last ten years.

Amongst retired households, there is a high degree of inequality in original income. Tables 11, 18 and 18A show that, before government intervention, the richest fifth of retired households receive 58 per cent of total original income, while the Gini coefficient for this measure of income is 63 per cent. Both these measures are higher (showing more inequality) than equivalent figures for non-retired households. After the impact of taxes and benefits there is a large reduction in inequality. Cash benefits play by far the largest part in bringing about this reduction. Payment of direct taxes makes a further, though much smaller, contribution. Payments of indirect taxes result in an increase in inequality.

Table 11

Percentage shares of household income and Gini coefficients¹ for RETIRED households, 2005/06

	_	Percentage shares of equivalised income for RETIRED households ²							
	Original income	Gross income	Disposable income	Post-tax income					
Quintile group ²									
Bottom	4	10	10	9					
2nd	8	14	14	14					
3rd	11	17	17	18					
4th	19	21	22	22					
Тор	58	38	37	37					
All households	100	100	100	100					
Decile group ²									
Bottom	2	4	4	3					
Тор	41	24	22	23					
Gini coefficient									
(per cent)	63	28	26	29					

¹ This is a measure of the dispersion of each definition of income (see Appendix 2, paragraph 53).

Overall, retired households receive an average of £8,500 in original income with most of this coming from occupational pensions and investments (Tables 12, 18 and 18A). Original income ranges from £1,770 for the bottom quintile group to £25,240 for the top. On the other hand, amounts received from cash benefits vary less across the distribution. On average, households in the bottom fifth receive around £6,500 from this source, while those in the second to fifth quintile groups receive between £8,300 and £9,400. These cash benefits make up large proportions of the gross incomes for the bottom four quintiles ranging from 79 per cent for the bottom quintile group to 54 per cent for the fourth quintile group. The top fifth are much less dependent on cash benefits – these account for only 25 per cent of their gross incomes.

Most retired people will have made contributions to the National Insurance Fund throughout their working lives. The bulk of the benefits which retired households receive will be paid out of this fund in the form of contributory benefits. The most significant of these is the state retirement pension, which on average accounts for three quarters of their cash benefits (Tables 18 and 18A).

Non-contributory benefits are lowest in the bottom quintile group. As shown in Table 18A, housing benefit and disability benefits can sometimes make up a significant proportion of the income of retired households, who as a result will appear higher up the income distribution. However, this does not necessarily mean that they have a higher standard of living. Households receiving housing benefit are likely to have higher housing costs than owner occupiers, and similarly the income from disability benefits may be offset by additional costs incurred by the individual due to their illness or disability.

Retired households derive significant benefits from health services and, to a lesser extent, housing and travel subsidies. Health benefit is spread fairly evenly between retired households and now worth an average of £5,000. This is close to twice the figure for non-retired households, and is an additional benefit, equivalent to 43 per cent of their existing post tax income. The benefit from the housing subsidy is higher for those in the middle quintiles, since public sector tenants are concentrated in these groups. The benefits received by retired households from travel subsidies are mainly for bus travel, particularly in the form of concessionary fares and passes for senior citizens and, since these are not usually means-tested, there is no particular relationship with income.

Table 23 gives some details of the effect of taxes and benefits on different types of retired household. On average, both one adult retired households and those with two or more adults are net gainers from the tax and benefit systems. For one adult retired households there are distinct differences in original income by gender. Men received an average of £5,800 compared to £4,000 for women. After the addition of benefits and the deduction of taxes, the differences are greatly reduced.

² Households are ranked by equivalised disposable income.

Table 12

Summary of the effects of taxes and benefits on RETIRED households by quintile groups¹, 2005/06

	Quintile grou	ps of RETIRED hou	ıseholds ¹			AH
	Bottom	2nd	3rd	4th	Тор	All retired households
Income, taxes and benefits per household						
(£ per year)						
Original income						
Earnings	110	130	170	660	1 690	550
Occupational pensions	1 230	2 550	3 610	6 200	17 730	6 260
Investment income	420	420	470	980	5 410	1 540
Other income	10	60	70	130	410	140
Total original income	1 770	3 160	4 320	7 970	25 240	8 490
plus Contributory benefits	5 250	6 520	6 250	6 520	6 520	6 210
Non-contributory benefits	1 220	1 810	2 710	2 880	2 010	2 120
Total cash benefits	6 470	8 330	8 960	9 390	8 530	8 340
Gross income	8 240	11 490	13 280	17 360	33 770	16 830
less Income tax ²	170	320	510	1 110	4 250	1 270
Employees' NIC	10	10	10	30	120	30
Council tax & Northern Ireland rates ³	720	660	600	740	1 150	770
Disposable income	7 340	10 500	12 170	15 480	28 260	14 750
less Indirect taxes	2 100	2 440	2 310	2 690	5 050	2 920
Post-tax income	5 240	8 060	9 860	12 780	23 200	11 830
plus National health service	5 110	5 250	5 020	5 120	4 730	5 050
Housing subsidy	10	20	30	30	20	20
Other benefits in kind	200	180	120	180	200	180
Final income	10 560	13 510	15 030	18 110	28 160	17 070
Cash benefits as a						
percentage of gross income	79	73	67	54	25	50
Retirement pension as a						
percentage of cash benefits	<i>78</i>	<i>77</i>	68	68	<i>75</i>	73

¹ Households are ranked by equivalised disposable income.

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² After deducting tax credits and tax relief at source on life assurance premiums.

³ Council tax and Northern Ireland rates after deducting discounts, council tax benefit and rates rebates.

APPENDIX 1

Table 13 (Appendix 1)

Taxes and benefits allocated to households as a percentage of general government expenditure, 2005

Taxes and compulsory social contributions ¹ allo	cated to househ	olds	Benefits allocated to households		
	Pe	ercentage of			Percentage of
	£ million	GGE ²		£ million	GGE ²
Income tax (gross)	128 870	24.1	Cash benefits		
Tax reliefs	- 40	-0.0	Contributory (National Insurance, etc)		
Income tax (net)	128 830	24.1	Retirement	50 930	9.5
			Incapacity benefit	6 740	1.3
Employees' & self-employed NI contributions	37 800	7.1	Widows' and guardians' allowances	900	0.2
Council tax	20 980	3.9	Maternity/Statutory maternity pay	1 350	0.3
			Job seekers allowance	480	0.1
			Social fund	2 230	0.4
			Other	350	0.1
Taxes on final goods and services					
VAT	55 480	10.4	Non-contributory		
Duty on hydrocarbon oils	11 780	2.2	Income support	15 980	3.0
Duty on tobacco	7 780	1.5	Working and child tax credits	12 380	2.3
Vehicle excise duty	3 920	0.7	Other family benefits	9 630	1.8
Duty on wines, cider, perry and spirits	4 480	0.8	War pensions	1 040	0.2
Duty on beer	2 870	0.5	Other	23 160	4.3
Betting duties	790	0.1			
Camelot: payments to NLDF	1 230	0.2	Student support	860	0.2
Stamp duty on house purchase	2 690	0.5			
Other	2 270	0.4	Rent rebates and allowances	13 740	2.6
Taxes & NI contributions on					
Intermediate goods & services ³			Benefits in kind		
Employers' NI contributions	16 440	3.1			
Commercial & industrial rates	9 200	1.7	Health services	83 580	15.6
Duty on hydrocarbon oils	5 920	1.1	Education	61 120	11.4
VAT	4 010	0.7	Travel subsidies ⁴	2 300	0.4
Vehicle excise duty	450	0.1	Housing subsidy	440	0.1
Other	4 190	0.8	School meals and welfare milk	1 070	0.2
Total	321 110	59.9	Total	288 280	53.8
Total government expenditure	535 630				

 $^{1\ \}textit{Paid}\ to\ \textit{UK}\ central\ and\ local\ government\ and\ European\ Union\ institutions.$

Source: United Kingdom National Accounts, 2006 Edition.

² Expressed as a percentage of general government expenditure.

³ These are taxes paid by industry and commerce assumed to be passed on to households in the prices of goods and services they buy. For instance, duty on derv used in the transportation of goods is an 'intermediate' tax whereas the duty on petrol bought by the private motorist is a tax on final goods and services.

⁴ Including concessionary fares expenditure.

Table 14 (Appendix 1) Average incomes, taxes and benefits by decile groups of ALL households, 2005/06

	Decile gr	oups of a	ll househo	olds ranke	d by equi	valised di	sposable	income			All house-
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	holds
Average per household (£ per year)											
Decile points (equivalised £)	10	085 12	835 14	910 17	7 231 19	808 23	204 26	5 <i>985</i> 32	335 42	827	
Number of households in the population ('000s)	2 475	2 481	2 483	2 478	2 479	2 482	2 480	2 481	2 478	2 482	24 799
Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total	1 906 7 406 431 260 175 3 184	3 539 25 412 940 263 105 5 284	5 943 12 993 1 664 284 134 9 029	9 397 39 739 1 798 326 197 12 495	14 016 78 1 058 2 212 445 210 18 019	20 286 264 1 372 2 529 550 243 25 244	25 891 250 2 235 2 563 638 278 31 856	31 019 493 2 828 3 677 1 073 630 39 720	40 711 753 4 253 3 252 1 502 244 50 715	62 010 1 615 13 045 4 586 4 809 629 86 694	21 472 354 2 734 2 365 1 015 284 28 224
Direct benefits in cash											
Contributory Retirement pension Job seeker's allowance (Contribution based) Incapacity benefit Widows' benefits Statutory Maternity Pay/Allowance	1 736 72 397 31 8	2 750 31 512 36 10	3 169 19 371 17 1	2 858 27 475 45 22	2 508 10 245 14 17	1 955 8 169 51 67	1 501 7 136 22 94	1 334 1 90 6 75	934 - 55 22 48	872 0 24 17 156	1 962 18 247 26 50
Non-contributory Income support and pension credit Child benefit Housing benefit Job seeker's allowance (Income based) Carer's allowance Attendance allowance Disability living allowance War pensions/War widows' pensions Severe disablement allowance Industrial injury disablement benefit Student support Government training schemes Tax credits' Other non-contributory benefits ²	704 435 616 207 38 16 114 - 4 15 127 8 474	1 277 501 1 126 80 76 41 333 18 75 9 666 236	715 412 844 40 97 50 374 22 24 37 14 516 242	553 397 841 53 59 74 468 22 57 12 96 8 373 218	375 376 484 7 84 105 470 34 25 65 1 320 183	227 420 324 19 38 67 318 31 55 26 100 3 260 140	144 382 168 7 35 60 281 12 18 23 65 4 90 92	164 337 97 4 40 22 230 14 41 10 43 11 52	49 302 69 0 11 15 114 23 3 11 13 3 80	261 	421 382 457 42 48 46 274 18 31 16 78 6 278
Total cash benefits	5 182	7 821	6 996	6 657	5 377	4 278	3 141	2 676	1 783	1 641	4 555
Gross income	8 366	13 105	16 026	19 153	23 396	29 522	34 997	42 396	52 498	88 334	32 779
Direct taxes and Employees' NIC Income tax less:Tax credits ³ Employees' NI contributions Council tax and Northern Ireland rates ⁴ less: Council tax benefit/Rates rebates Total	264 43 101 842 280 884	504 120 220 899 349 1 154	1 132 222 388 907 237 1 968	1 500 211 618 921 205 2 623	2 340 213 970 922 123 3 895	3 490 208 1 446 976 73 5 632	4 602 171 1 906 1 011 35 7 313	5 908 106 2 248 1 104 22 9 132	8 317 66 3 012 1 114 9 12 369	17 553 22 3 541 1 365 5 22 432	4 561 138 1 445 1 006 134 6 740
Disposable income	7 483	11 951	14 058	16 529	19 501	23 890	27 685	33 264	40 129	65 902	26 039
Equivalised disposable income	7 259	11 527	13 914	15 980	18 478	21 526	25 038	29 547	36 695	64 672	24 464
Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines & spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Insurance premium tax Air passenger duty Camelot National Lottery Fund Other	1 110 264 60 88 235 78 93 63 19 16 21 8	1 137 351 70 89 231 72 93 51 19 29 23 7 45	1 345 292 73 106 264 79 90 59 21 25 28 15 52	1 392 340 90 101 311 93 95 60 22 29 29 14 56	1 641 328 106 141 384 114 97 94 24 31 35 20 64	1 990 349 144 175 502 136 101 123 28 34 44 42 65 7	2 230 310 149 169 537 152 30 32 50 26 65 14	2 617 303 176 208 659 175 112 186 34 35 61 40 61	2 898 275 185 2255 704 177 1116 229 38 32 64 46 55 31	4 166 138 142 292 775 196 118 500 52 73 87 47	2 053 295 119 162 460 127 103 152 29 34 44 25 55
Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other	166 272 106 9 158	171 280 109 10 162	184 301 117 10 175	192 314 123 11 182	213 349 136 12 202	245 402 157 14 233	267 437 170 15 254	298 487 190 17 283	338 553 216 19 321	459 751 293 26 436	253 415 162 14 240
Total indirect taxes	2 811	2 960	3 254	3 464	4 006	4 772	5 172	5 983	6 550	8 647	4 762
Post-tax income	4 672	8 991	10 804	13 065	15 495	19 118	22 513	27 281	33 579	57 256	21 277
Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total	3 044 3 475 42 14 68 59 6 702	2 466 3 931 41 8 73 95 6 613	1 999 4 044 32 18 78 38 6 208	2 140 3 804 22 15 71 25 6 078	1 953 3 491 31 25 58 14 5 573	2 040 3 419 17 22 57 7 5 563	1 859 3 148 14 32 49 8 5 110	1 739 2 978 3 38 49 8 4 814	1 439 2 592 2 64 59 1 4 155	949 2 549 0 99 53 0 3 652	1 963 3 343 20 33 62 25 5 447
Final income	11 374	15 604	17 012	19 143	21 068	24 681	27 622	32 095	37 734		26 724
This income	11 3/4	13 004	17 012	17 143	21 000	24 001	21 022	3Z U93	31 /34	00 908	20 /24

Child tax credit and working tax credit.
 Includes age-related payments.
 Including tax relief at source on life assurance premiums.
 Council tax and Northern Ireland rates after deducting discounts

Table 14A (Appendix 1) Average incomes, taxes and benefits by quintile groups of ALL households, 2005/06

	Quintile (groups of all househ	olds ranked by equ	ivalised disposable	income	All
	Bottom	2nd	3rd	4th	Тор	house- holds
Average per household (£ per year)						
Quintile points (equivalised £)		12 835	17 231	23 204	32 335	
Number of households in the population ('000s)	4 956	4 961	4 961	4 961	4 960	24 799
Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total	2 722 16 409 685 262 140 4 234	7 670 26 866 1 731 305 165 10 762	17 151 171 1 215 2 371 497 226 21 631	28 455 372 2 532 3 120 856 454 35 788	51 361 1 184 8 649 3 919 3 155 436 68 704	21 472 354 2 734 2 365 1 015 284 28 224
Direct benefits in cash Contributory						
Retirement pension Job seeker's allowance (Contribution based) Incapacity benefit Widows' benefits Statutory Maternity Pay/Allowance	2 243 52 454 34 9	3 014 23 423 31 12	2 231 9 207 32 42	1 417 4 113 14 84	903 0 40 20 102	1 962 18 247 26 50
Non-contributory Income support and pension credit Child benefit Housing benefit Job seeker's allowance (Income based) Carer's allowance Attendance allowance Disability living allowance War pensions/War widows' pensions Severe disablement allowance Industrial injury disablement benefit Student support Government training schemes Tax credits¹ Other non-contributory benefits²	991 468 871 143 577 28 223 - 23 16 101 8 570 209	634 405 842 47 78 62 421 22 45 18 67 11 444 230	301 398 404 13 61 86 394 32 55 25 22 2	154 360 132 6 37 41 255 13 30 17 54 8 71	25 282 34 0 8 12 76 21 1 6 88 0	421 382 457 42 48 46 274 18 31 16 78 6 278 155
Total cash benefits	6 501	6 827	4 827	2 909	1 712	4 555
Gross income	10 736	17 589	26 459	38 697	70 416	32 779
Direct taxes and Employees' NIC Income tax Iess: Tax credits ³ Employees' NI contributions Council tax and Northern Ireland rates ⁴ Iess: Council tax benefit/Rates rebates Total	384 81 160 870 314 1 019	1 316 216 503 914 221 2 296	2 915 211 1 208 949 98 4 763	5 255 138 2 077 1 057 28 8 223	12 935 44 3 276 1 239 7 17 400	4 561 138 1 445 1 006 134 6 740
Disposable income	9 717	15 294	21 695	30 474	53 016	26 039
Equivalised disposable income	9 393	14 947	20 002	27 292	50 684	24 464
Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines & spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Insurance premium tax Air passenger duty Camelot National Lottery Fund Other	1 123 308 65 89 233 75 93 57 19 23 22 7 40 9	1 368 316 82 103 288 86 93 60 21 27 28 15 54	1 815 339 125 158 443 125 99 109 26 33 40 21 65	2 424 306 162 189 598 164 112 169 32 33 56 33 63 28	3 532 206 164 273 739 186 117 365 45 53 76 50 51	2 053 295 119 162 460 127 103 152 29 34 44 25 55
Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other	169 276 108 9 160	188 308 120 11 179	229 375 146 13 218	283 462 180 16 268	399 652 254 22 378	253 415 162 14 240
Total indirect taxes	2 885	3 359	4 389	5 577	7 598	4 762
Post-tax income	6 831	11 934	17 307	24 897	45 417	21 277
Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total	2 755 3 703 41 11 71 77 6 658	2 070 3 924 27 16 75 31 6 143	1 997 3 455 24 23 58 11 5 568	1 799 3 063 8 35 49 8 4 962	1 194 2 571 1 82 56 0 3 904	1 963 3 343 20 33 62 25 5 447
Final income	13 489	18 078	22 875	29 859	49 321	26 724

Child tax credit and working tax credit.
 Includes age-related payments.
 Including tax relief at source on life assurance premiums.
 Council tax and Northern Ireland rates after deducting discounts.

Table 15 (Appendix 1) **Household characteristics of decile groups of ALL households, 2005/06**

	Decile gro	ups of all	househol	ds ranked	by equiv	alised disp	oosable in	ncome			All
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	house- holds
Average per household (number)											
People	2.3	2.4	2.2	2.3	2.3	2.5	2.5	2.5	2.4	2.2	2.4
Adults Men Women Children	1.7 0.8 0.9 0.6	1.7 0.7 0.9 0.7	1.7 0.8 0.9 0.6	1.7 0.7 1.0 0.5	1.8 0.9 1.0 0.5	1.9 1.0 1.0 0.6	2.0 1.0 1.0 0.5	2.0 1.1 1.0 0.5	2.0 1.0 1.0 0.4	1.9 1.0 0.9 0.3	1.8 0.9 1.0 0.5
Economically active people Retired people	0.5 0.5	0.5 0.6	0.7 0.7	0.9 0.6	1.1 0.5	1.4 0.4	1.6 0.3	1.7 0.3	1.7 0.2	1.6 0.1	1.2 0.4
People in full-time education	0.72	0.65	0.53	0.53	0.50	0.56	0.50	0.45	0.38	0.33	0.51
In state primary schools In state secondary schools In further and higher education In other educational establishments	0.26 0.21 0.24 0.02	0.35 0.21 0.07 0.02	0.26 0.16 0.08 0.02	0.25 0.17 0.10 0.01	0.26 0.16 0.06 0.03	0.27 0.18 0.08 0.03	0.25 0.14 0.08 0.02	0.22 0.14 0.07 0.03	0.19 0.12 0.05 0.02	0.14 0.07 0.04 0.07	0.24 0.15 0.09 0.03
Composition (percentages)											
Household type											
Retired											
1 adult 1 adult men 1 adult women 2 or more adults	20 <i>4</i> <i>16</i> 16	20 <i>6</i> <i>14</i> 22	25 <i>7</i> <i>18</i> 21	25 <i>5</i> <i>20</i> 17	18 <i>5</i> <i>12</i> 14	12 <i>4</i> <i>8</i> 11	8 <i>3</i> <i>6</i> 8	6 2 4 9	5 2 3 6	3 1 2 4	14 <i>4</i> <i>10</i> 13
Non-retired											
1 adult 1 adult men 1 adult women 2 adults 3 or more adults 1 adult with children 2 adults with 1 child 2 adults with 2 children 2 adults with 3 or more children 3 or more adults with thildren	18 11 7 11 6 11 6 5 4	10 5 5 10 2 15 7 4	11 7 4 11 4 8 5 6 6 4	10 4 5 12 7 7 5 9 4	14 8 5 17 9 6 7 9 3 5	16 9 7 18 11 4 8 11 4	15 8 7 27 12 9 13 3	14 8 7 30 14 2 9 10 3	17 10 7 34 12 1 10 9 2	21 14 7 42 7 1 11 7 2 2	15 8 6 21 8 6 7 8 3
Household tenure											
Rented	44	48	42	44	33	29	20	17	15	8	30
Local authority rented Housing association or RSL Other rented unfurnished Rented furnished Rent free	18 9 6 9 1	23 14 5 4 1	19 10 6 5 1	18 13 8 4 1	13 9 5 5 1	9 8 5 6 2	4 6 5 4 1	4 2 4 6 2	1 1 5 7 0	0 3 3 1	11 7 5 5 1
Owner occupied	56	52	58	56	67	71	80	83	85	92	70
With mortgage Rental purchase Owned outright	16 - 40	14 0 38	20 - 38	25 0 31	33 0 34	40 0 31	53 1 27	55 0 27	60 0 25	65 - 27	38 0 32
Age of chief economic supporter											
Under 25 Over 24 and under 35 Over 34 and under 45 Over 44 and under 55 Over 54 and under 65 Over 64 and under 75 Over 74	9 13 17 15 16 14 16	4 14 19 10 14 18 21	3 9 16 13 15 21 23	3 9 19 12 17 19 20	3 12 19 17 17 16 16	4 17 21 17 17 13	2 15 25 22 20 10 7	2 18 22 24 18 9 6	2 22 24 26 15 6 4	0 20 29 22 20 6 2	3 15 21 18 17 13
Employment status of chief economic supporter											
Self-employed Full-time employee Part-time employee Unemployed Unoccupied and under minimum NI age Retired/unoccupied over minimum NI age Other	5 7 10 9 37 32 0	4 12 10 3 30 40 0	6 21 11 2 16 45 0	4 30 10 2 13 41 0	5 43 11 1 9 32 0	6 55 8 1 6 23	7 66 7 1 4 15	9 67 6 1 4 14	10 73 5 0 3 9	15 73 4 0 2 6 0	7 45 8 2 12 26 0

Table 15A (Appendix 1) **Household characteristics of quintile groups of ALL households, 2005/06**

	Quintile group	s of all households	ranked by equivalis	ed disposable incon	ne	All
	Bottom	2nd	3rd	4th	Тор	house- holds
Average per household (number)						
People	2.3	2.3	2.4	2.5	2.3	2.4
Adults Men Women Children	1.7 0.8 0.9 0.7	1.7 0.8 1.0 0.6	1.9 0.9 1.0 0.5	2.0 1.0 1.0 0.5	1.9 1.0 0.9 0.4	1.8 0.9 1.0 0.5
Economically active people Retired people	0.5 0.6	0.8 0.7	1.2 0.5	1.6 0.3	1.7 0.2	1.2 0.4
People in full-time education	0.69	0.53	0.53	0.47	0.36	0.51
In state primary schools In state secondary schools In further and higher education In other educational establishments	0.30 0.21 0.15 0.02	0.26 0.16 0.09 0.02	0.26 0.17 0.07 0.03	0.23 0.14 0.08 0.03	0.17 0.09 0.05 0.05	0.24 0.15 0.09 0.03
Composition (percentages)						
Household type						
Retired						
1 adult 1 adult men 1 adult women 2 or more adults	20 <i>5</i> <i>15</i> 19	25 <i>6</i> <i>19</i> 19	15 <i>5</i> <i>10</i> 13	7 2 5 8	4 1 2 5	14 <i>4</i> <i>10</i> 13
Non-retired						
1 adult 1 adult men 1 adult women 2 adults 3 or more adults 1 adult with children 2 adults with 1 child 2 adults with 2 children 2 adults with 3 or more children 3 or more adults with thildren	14 8 6 11 4 13 6 6 4 4	10 6 5 12 5 7 5 7 5 4	15 <i>9</i> <i>6</i> 18 10 5 7 10 4	15 8 7 29 13 2 9 11 3 3	19 12 7 38 10 1 11 8 2	15 <i>8</i> <i>6</i> 21 8 6 7 8 3 4
Household tenure						
Rented	46	43	31	19	11	30
Local authority rented Housing association or RSL Other rented unfurnished Rented furnished Rent free	21 12 5 7 1	19 12 7 4 1	11 8 5 5 2	4 4 4 5 2	1 1 4 5 1	11 7 5 5 1
Owner occupied	54	57	69	81	89	70
With mortgage Rental purchase Owned outright	15 0 39	23 0 34	36 0 32	54 1 27	63 0 26	38 0 32
Age of chief economic supporter						
Under 25 Over 24 and under 35 Over 34 and under 45 Over 44 and under 55 Over 54 and under 65 Over 64 and under 75 Over 74	7 13 18 13 15 16	3 9 17 13 16 20 22	3 14 20 17 17 15	2 17 23 23 19 9 7	1 21 26 24 17 6 3	3 15 21 18 17 13
Employment status of chief economic supporter						
Self-employed Full-time employee Part-time employee Unemployed Unoccupied and under minimum NI age Retired/unoccupied over minimum NI age Other	5 9 10 6 34 36 0	5 26 11 2 15 43 0	5 49 9 1 7 28 0	8 67 6 1 4	13 73 4 0 3 7	7 45 8 2 12 26 0

Table 16 (Appendix 1) Average incomes, taxes and benefits by decile groups of NON-RETIRED households, 2005/06

	Decile gr	oups of n	on-retired	househo	lds ranke	d by equiv	alised dis	posable ir	ncome		All house-
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	holds
Average per household (£ per year)											
Decile points (equivalised £)	10	550 13	8 821 16	609 19	423 22	622 25	881 29	708 35	5 444 4.	7 242	
Number of households in the population ('000s)	1 807	1 814	1 812	1 812	1 811	1 811	1 812	1 811	1 810	1 815	18 11
Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total	3 139 9 592 92 170 247 4 250	7 445 46 1 059 304 125 171 9 150	14 083 51 1 626 498 185 219 16 662	19 837 69 1 353 507 217 265 22 247	24 363 207 1 897 845 364 318 27 994	29 821 327 2 385 980 388 254 34 156	34 310 504 3 033 996 483 520 39 846	39 371 663 3 776 1 466 564 397 46 236	50 173 972 5 680 1 151 1 051 210 59 236	69 532 1 941 15 918 2 438 4 662 786 95 276	29 207 479 3 732 928 821 339 35 505
Direct benefits in cash Contributory Retirement pension Job seeker's allowance (Contribution based) Incapacity benefit Widows' benefits Statutory Maternity Pay/Allowance	116 96 650 36 15	342 32 668 26 11	530 37 710 42 32	724 25 330 10 24	535 8 218 52 70	623 9 132 30 131	408 1 110 - 42	399 2 79 21 100	331 - 54 10 90	477 0 19 15 169	449 21 297 24 68
Non-contributory Income support and pension credit Child benefit Housing benefit Job seeker's allowance (Income based) Carer's allowance Attendance allowance Disability living allowance War pensions/War widows' pensions Severe disablement allowance Industrial injury disablement benefit Student support Government training schemes Tax credits' Other non-contributory benefits	967 680 1 018 291 52 6 202 - 20 15 186 11 746 60	1 587 849 1 565 120 96 1 423 15 35 9 105 14 1 145 73	743 697 750 83 121 3 464 14 63 20 124 26 671 52	299 596 405 16 93 8 440 - 53 13 128 4 578 63	185 517 217 13 45 269 - 46 12 117 4 352 49	101 487 123 9 38 - 269 - 23 13 87 6 166 37	141 406 40 2 26 6 196 25 22 9 76 15 51	50 345 40 5 31 - 170 - 12 15 10 - 49 25	23 344 48 0 4 - 76 17 - - 46 1 11 64	265 - 5 11 49 10 - 186 0	410 519 421 54 51 4 256 27 11 106 8 377 49
Total cash benefits	5 167	7 116	5 183	3 810	2 708	2 285	1 623	1 353	1 120	1 229	3 159
Gross income	9 417	16 266	21 846	26 057	30 702	36 441	41 470	47 589	60 356	96 504	38 665
Direct taxes and Employees' NIC Income tax Iess-Tax credits ² Employees' NI contributions Council tax and Northern Ireland rates ³ Iess: Council tax benefit/Rates rebates Total	347 66 170 800 344 907	959 296 477 877 336 1 681	2 102 372 924 927 163 3 418	2 849 343 1 352 917 85 4 689	3 707 265 1 741 954 47 6 090	4 862 200 2 189 996 33 7 814	5 848 143 2 495 1 055 8 9 247	7 154 130 2 917 1 074 14 11 000	10 215 33 3 653 1 152 3 14 984	19 689 24 3 738 1 371 4 24 770	5 773 187 1 965 1 012 104 8 460
Disposable income	8 510	14 585	18 428	21 368	24 612	28 627	32 223	36 589	45 372	71 734	30 205
Equivalised disposable income	7 222	12 276	15 196	18 035	21 009	24 206	27 703	32 384	40 432	70 843	26 931
Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines & spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Insurance premium tax Air passenger duty Camelot National Lottery Fund Other	1 263 340 72 100 271 78 111 566 22 19 22 9 40	1 358 476 85 91 287 74 119 54 23 23 25 8 43	1 705 432 122 135 394 106 119 74 26 25 34 12 58 23	1 855 416 133 146 461 130 115 107 27 32 39 23 63 19	2 124 421 150 185 561 144 115 134 29 36 46 46 22 71	2 401 395 194 176 575 115 119 157 32 36 50 24 72	2 457 268 158 190 653 171 120 174 33 37 57 51 67 40	2 666 349 221 239 676 180 119 179 35 33 57 39 55 33	3 110 222 191 257 804 179 121 298 41 35 67 34 63 35	4 424 142 141 287 780 194 121 530 54 89 88 63 39 51	2 336 346 147 181 546 141 118 177 32 37 48 29 57 24
Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other	194 317 124 11 184	204 334 130 11 194	231 379 148 13 220	237 388 151 13 225	259 423 165 15 245	284 465 181 16 270	291 477 186 16 276	314 514 200 18 298	366 599 233 21 347	477 781 304 27 453	286 467 182 16 271
Total indirect taxes	3 242	3 552	4 256	4 580	5 156	5 613	5 721	6 226	7 024	9 046	5 442
Post-tax income	5 268	11 033	14 172	16 789	19 456	23 014	26 501	30 362	38 349	62 688	24 763
Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total	4 596 2 655 59 19 65 99 7 495	4 142 3 031 55 20 58 132 7 438	3 564 3 039 23 22 58 55 6 761	3 114 2 819 26 27 46 23 6 054	2 566 2 727 23 30 52 10 5 410	2 250 2 992 7 27 45 11 5 332	2 236 2 528 3 44 38 10 4 861	1 686 2 537 2 51 59 3 4 338	1 507 2 452 1 80 61 1 4 102	903 2 368 0 110 42 0 3 424	2 657 2 715 20 43 52 34 5 521
Final income	12 763	18 471	20 933	22 843	24 866	28 346	31 362	34 700	42 451	66 112	30 285

Child tax credit and working tax credit.
 Including tax relief at source on life assurance premiums.
 Council tax and Northern Ireland rates after deducting discounts.

Table 16A (Appendix 1) Average incomes, taxes and benefits by quintile groups of NON-RETIRED households, 2005/06

	Quintile	groups of non-retire	ed households rank	ed by equivalised d	isposable income	All house-
	Bottom	2nd	3rd	4th	Тор	holds
Average per household (£ per year)						
Quintile points (equivalised £)		13 821	19 423	25 881	35 444	
Number of households in the population ('000s)	3 621	3 624	3 622	3 623	3 625	18 115
Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total	5 292 28 825 198 148 209 6 700	16 960 60 1 489 502 201 242 19 455	27 092 267 2 141 913 376 286 31 075	36 840 584 3 405 1 231 523 459 43 041	59 853 1 456 10 799 1 794 2 856 498 77 256	29 207 479 3 732 928 821 339 35 505
Direct benefits in cash						
Contributory Retirement pension Job seeker's allowance (Contribution based) Incapacity benefit Widows' benefits Statutory Maternity Pay/Allowance	229 64 659 31 13	627 31 520 26 28	579 8 175 41 101	404 1 95 10 71	404 0 36 13 130	449 21 297 24 68
Non-contributory Income support and pension credit Child benefit Housing benefit Job seeker's allowance (Income based) Carer's allowance Attendance allowance Disability living allowance War pensions/War widows' pensions Severe disablement allowance Industrial injury disablement benefit Student support Government training schemes Tax credits' Other non-contributory benefits	1 277 765 1 292 205 74 3 312 8 27 12 145 13 945	521 646 578 50 107 6 452 7 58 16 126 15 625	143 502 170 11 42 - 269 - 34 13 102 5 259 43	95 376 40 3 28 3 183 12 17 12 43 8 50 36	12 304 24 0 5 6 63 13 - 116 1 6 43	410 519 421 54 51 4 256 8 27 11 106 8 377 49
Total cash benefits	6 141	4 497	2 497	1 488	1 174	3 159
Gross income	12 841	23 952	33 572	44 529	78 430	38 665
Direct taxes and Employees' NIC Income tax Iess:Tax credits ² Employees' NI contributions Council tax and Northern Ireland rates ³ Iess: Council tax benefit/Rates rebates Total	653 181 323 838 340 1 294	2 475 358 1 138 922 124 4 054	4 285 233 1 965 975 40 6 952	6 501 137 2 706 1 065 11 10 124	14 952 29 3 696 1 261 4 19 877	5 773 187 1 965 1 012 104 8 460
Disposable income	11 547	19 898	26 619	34 406	58 553	30 205
Equivalised disposable income	9 749	16 615	22 607	30 043	<i>55 638</i>	26 931
Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines & spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Insurance premium tax Air passenger duty Camelot National Lottery Fund Other	1 311 408 78 95 279 76 115 55 22 21 23 9 41	1 780 424 127 140 427 118 117 91 26 28 36 18 61	2 263 408 172 181 568 150 117 146 31 36 48 23 71	2 561 308 190 214 664 175 120 177 34 35 57 45 61	3 767 182 166 272 792 187 121 414 48 62 78 48 51	2 336 346 147 181 546 141 118 177 32 37 48 29 57 24
Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other	199 325 127 11 189	234 383 149 13 222	272 444 173 15 258	303 495 193 17 287	422 690 269 24 400	286 467 182 16 271
Total indirect taxes	3 397	4 418	5 384	5 974	8 035	5 442
Post-tax income	8 151	15 480	21 235	28 432	50 518	24 763
Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total	4 369 2 843 57 20 62 115 7 466	3 339 2 929 24 24 52 39 6 408	2 408 2 860 15 29 48 11 5 371	1 961 2 532 3 48 48 7 4 599	1 205 2 410 0 95 52 1 3 763	2 657 2 715 20 43 52 34 5 521
Final income	15 617	21 888	26 606	33 031	54 281	30 285

¹ Child tax credit and working tax credit. 2 Including tax relief at source on life assurance premiums. 3 Council tax and Northern Ireland rates after deducting discounts.

Table 17 (Appendix 1) **Household characteristics of decile groups of NON-RETIRED households, 2005/06**

	Decile gro	ups of no	n-retired l	household	ds ranked	by equiva	lised disp	osable in	come		All
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	house- holds
Average per household (number)											
People	2.7	3.0	2.9	2.8	2.7	2.7	2.6	2.5	2.5	2.2	2.7
Adults	1.8	1.8	1.9	2.0	2.0	2.1	2.1	2.0	2.0	1.9	2.0
Men	0.9	0.8	0.9	0.9	1.0	1.1	1.1	1.1	1.0	1.0	1.0
Women Children	0.9 0.9	1.0 1.2	1.0 1.0	1.0 0.8	1.0 0.7	1.0 0.7	1.0 0.5	1.0 0.5	1.0 0.5	0.9 0.3	1.0 0.7
Economically active people	0.8	1.0	1.4	1.6	1.7	1.9	1.9	1.9	2.0	1.7	1.6
Retired people	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.0	0.0	0.1
People in full-time education	1.10	1.08	0.93	0.78	0.70	0.62	0.57	0.44	0.42	0.33	0.70
In state primary schools	0.40	0.59	0.44	0.39	0.34	0.33	0.26	0.23	0.21	0.14	0.33
In state secondary schools	0.33	0.32	0.31	0.24	0.22	0.17	0.18	0.12	0.13	0.06	0.21
In further and higher education In other educational establishments	0.33 0.03	0.15 0.03	0.15 0.03	0.11 0.04	0.10 0.04	0.09 0.03	0.09 0.03	0.07 0.02	0.05 0.04	0.04 0.08	0.12 0.04
Composition (percentages)											
Household type											
Non-retired											
1 adult	27	19	19	17	22	17	18	18	20	24	20
1 adult men	16	11	10	10	13	9	9	10	10	17	12
<i>1 adult women</i> 2 adults	<i>11</i> 17	<i>8</i> 18	<i>9</i> 21	<i>8</i> 24	<i>9</i> 24	<i>7</i> 30	<i>9</i> 35	<i>8</i> 37	<i>10</i> 37	<i>7</i> 47	<i>8</i> 29
3 or more adults	9	5	10	13	13	16	15	15	13	6	11
1 adult with children	19	21	12	10	6	4	3	1	1	1	8
2 adults with 1 child	9	10	8	11	10	11	9	12	13	12	10
2 adults with 2 children	8	10	14	13	14	15	12	13	9	7	12
2 adults with 3 or more children 3 or more adults with children	5 7	10 7	7 9	5 6	5 6	3 5	3 5	2 2	3 5	1 2	5 5
Household tenure											
Rented	60	62	43	35	30	23	18	17	13	8	31
Local authority rented	26	26	18	10	7	5	4	3	1	_	10
Housing association or RSL	13	19	10	10	8	5	2	2	1	0	7
Other rented unfurnished	6	8	10	8	6	6	5	4	6	3	6
Rented furnished Rent free	13 2	9 1	6 0	6 1	8 1	5 2	5 1	7 1	5 0	4 1	7 1
Owner occupied	40	38	57	65	70	77	82	83	87	92	69
With mortgage	23	23	38	46	48	58	63	67	68	69	50
Rental purchase Owned outright	- 17	- 15	0 19	0 19	0 22	1 18	1 19	- 17	1 18	- 22	0 19
Age of chief economic supporter											
Under 25	12	6	6	4	5	4	2	4	1	0	4
Over 24 and under 35	20	24	13	19	20	21	17	26	25	20	20
Over 34 and under 45	27	31	32	28	28	27	28	25	29	31	29
Over 44 and under 55 Over 54 and under 65	24 16	18 18	24 19	24 19	20 20	26 18	29 21	27 13	28 15	24 21	24 18
Over 64 and under 75	1	2	4	4	4	4	3	3	2	3	3
Over 74	0	1	2	2	1	1	1	1	0	0	1
Employment status of chief economic supporter											
Self-employed	7	9	8	6	8	8	9	11	11	18	10
Full-time employee	11 15	26 17	48 18	60 17	69 12	78 8	80 7	80 6	84	76	61 11
Part-time employee Unemployed	15	17 5	18 3	17	12 2	8 1	1	6 1	4 0	4	11 3
Unoccupied and under minimum NI age	53	40	21	9	7	4	2	2	1	0	14
Retired/unoccupied over minimum NI age	1	2	2	5	3	1	1	1	0	0	2
Other	0	1	0	1	_	-	_	_	_	0	0

Table 17A (Appendix 1) **Household characteristics of quintile groups of NON-RETIRED households, 2005/06**

	Quintile group	s of non-retired ho	useholds ranked by	equivalised disposa	All house-	
	Bottom	2nd	3rd	4th	Тор	holds
Average per household (number)						
People	2.9	2.8	2.7	2.6	2.3	2.7
Adults	1.8	2.0	2.0	2.1	1.9	2.0
Men	0.8	0.9	1.0	1.1	1.0	1.0
Women	1.0	1.0	1.0	1.0	0.9	1.0
Children	1.1	0.9	0.7	0.5	0.4	0.7
Economically active people	0.9	1.5	1.8	1.9	1.8	1.6
Retired people	0.1	0.1	0.1	0.1	0.0	0.1
People in full-time education	1.09	0.86	0.66	0.50	0.38	0.70
In state primary schools	0.50	0.42	0.34	0.24	0.17	0.33
In state secondary schools	0.32	0.27	0.19	0.15	0.10	0.21
In further and higher education	0.24	0.13	0.09	0.08	0.04	0.12
In other educational establishments	0.03	0.04	0.04	0.03	0.06	0.04
Composition (percentages)						
Household type						
Non-retired						
1 adult	23	18	19	18	22	20
1 adult men	13	10	11	10	13	12
1 adult women	9	8	8	8	8	8
2 adults	18	23	27	36	42	29
3 or more adults	7	11	15	15	9	11
1 adult with children	20	11	5	2	1	8
2 adults with 1 child	9	9	10	10	12	10
2 adults with 2 children	9	14	15	13	8	12
2 adults with 3 or more children 3 or more adults with children	8 7	6 7	4 5	3 3	2 3	5 5
Household tenure						
Rented	61	39	26	17	11	31
to and another manded	26	1.1	6	2	2	10
Local authority rented	26 16	14	6	3	0	10
Housing association or RSL Other rented unfurnished	16 7	10 9	7 6	2 5	1 5	7 6
Rented furnished	11	6	7	6	4	7
Rent free	1	1	1	1	1	1
Owner occupied	39	61	74	83	89	69
·						
With mortgage	23	42	53	65	69	50
Rental purchase Owned outright	- 16	0 19	0 20	0 18	0 20	0 19
Age of chief economic supporter						
Under 25	9	5	5	3	1	4
Over 24 and under 35	22	16	20	21	22	20
Over 34 and under 45	29	30	28	27	30	29
Over 44 and under 55	21	24	23	28	26	24
Over 54 and under 65	17	19	19	17	18	18
Over 64 and under 75	2	4	4	3	2	3
Over 74	0	2	1	1	0	1
Employment status of chief economic supporter						
Self-employed	8	7	8	10	14	10
Full-time employee	19	54	74	80	80	61
Part-time employee	16	18	10	7	4	11
Unemployed	9	2	1 5	1	0	3
Unoccupied and under minimum NI age Retired/unoccupied over minimum NI age	46 1	15 3	2	2 1	1 0	14 2
		,	4		U	

Table 18 (Appendix 1)

Average incomes, taxes and benefits by decile groups of RETIRED households, 2005/06

	Decile gr	oups of re	tired hou	seholds r	anked by	equivalise	d disposa	ble incom	е		All house-
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	holds
Average per household (£ per year)											
Decile points (equivalised £)	9	388 1	1 494 1	2 941	14 154	15 302 1	6 863 1.	9 136 2	2 188 2	8 587	
Number of households in the population ('000s)	664	670	667	669	671	666	670	665	672	669	6 684
Original income Wages and salaries	71	130	207	32	203	87	432	660	1 157	2 090	507
Imputed income from benefits in kind	-	-	-	-	-	-	8	132	-	-	14
Self-employment income Occupational pensions, annuities	5 884	8 1 569	2 278	19 2 816	37 3 286	6 3 927	27 4 841	61 7 554	82 11 461	57 23 998	30 6 261
Investment income Other income	424 2	425 16	434 51	402 77	426 57	521 91	856 99	1 103 163	2 111 77	8 702 736	1 540 137
Total	1 386	2 147	2 970	3 346	4 009	4 631	6 263	9 673	14 888	35 583	8 490
Direct benefits in cash Contributory											
Retirement pension	4 444	5 708	6 323	6 474	5 872	6 271	6 205	6 517	6 604	6 207	6 062
Job seeker's allowance (Contribution based) Incapacity benefit	10 109	22 122	21 130	21 81	94	226	149	12 29	121	69	113
Widows' benefits Statutory Maternity Pay/Allowance	28	65 -	-	-	42	-	80	48	-	42	30
Non-contributory											
Income support and pension credit Child benefit	535 32	388 8	379 11	349	640 5	589	551 4	416 33	515 22	150 17	451 13
Housing benefit	83	80 5	405	555	974	1 070	813	782	553	229	554
Job seeker's allowance (Income based) Carer's allowance	40	27	28 37	21 45	53	22	- 57	12 13	23 74	41	41
Attendance allowance Disability living allowance	28 77	81 80	83 210	137 272	80 326	218 426	274 641	295 529	340 491	68 183	160 323
War pensions/War widows' pensions Severe disablement allowance	-	14	4 34	22 37	- 7	56 33	88 21	106 82	70 81	89 89	44 40
Industrial injury disablement benefit	15	53	4	4	41	16	42	71	78	- 4	32
Student support Government training schemes	9	-	-	-	-	-	1	11	3	-	3
Tax credits ¹ Other non-contributory benefits ²	9 377	10 484	37 450	491	12 400	451	9 430	2 471	29 442	3 429	11 442
Total cash benefits	5 795	7 146	8 156	8 509	8 546	9 377	9 364	9 425	9 448	7 619	8 339
Gross income	7 180	9 293	11 126	11 855	12 555	14 008	15 627	19 098	24 335	43 202	16 828
Direct taxes and Employees' NIC		400	274	2.50	42.6	506	0.40	4 200			
Income tax <i>less</i> :Tax credits ³	149 2	198 2	271 4	368 2	436 3	586 3	843 2	1 396 15	2 202 9	6 307 3	1 276 5
Employees' NI contributions Council tax and Northern Ireland rates ⁴	3 984	14 899	7 947	14 901	6 891	4 902	22 906	38 1 012	76 1 095	158 1 351	34 989
less: Council tax benefit/Rates rebates Total	211 924	241 868	282 939	242 1 039	308 1 022	288 1 201	219 1 550	210 2 221	109 3 255	42 7 772	215 2 079
Disposable income	6 256	8 426	10 187	10 816	11 532	12 808	14 077	16 877	21 081	35 430	14 749
Equivalised disposable income	7 490	10 445	12 198	13 548	14 817	15 990	17 939	20 352	25 200	39 796	17 777
Indirect taxes											
Taxes on final goods and services VAT	896	817	928	1 143	890	1 028	1 011	1 260	1 693	3 170	1 284
Duty on tobacco	157	123	183	221	140	148	155	205	63	165	156
Duty on beer and cider Duty on wines & spirits	42 88	49 69	55 74	37 92	44 76	39 75	41 82	42 110	51 181	59 279	46 113
Duty on hydrocarbon oils Vehicle excise duty	199 92	145 66	182 78	145 54	178 60	162 65	209 78	235 85	314 120	499 197	227 89
Television licences Stamp duty on house purchase	64 77	55 53	58 60	56 41	63 44	58 38	63 58	54 69	65 120	81 287	62 85
Customs duties	14	13	15	16	15	17	16	19	24	38	19
Betting taxes Insurance premium tax	12 22	26 21	38 26	26 22	35 22	29 23	27 25	26 32	19 47	20 93	26 33
Air passenger duty Camelot National Lottery Fund	2 34	4 42	10 49	20 48	11 61	23 43	11 60	13 51	30 43	37 50	16 48
Other	4	0	7	4	13	1	5	3	1	20	6
Intermediate taxes	126	112	125	144	122	151	1.42	170	212	224	100
Commercial and industrial rates Employers' NI contributions	126 206	112 184	135 222	144 235	132 216	151 247	143 234	170 278	212 347	334 547	166 271
Duty on hydrocarbon oils Vehicle excise duty	80 7	72 6	86 8	92 8	84 7	96 8	91 8	108 10	135 12	213 19	106
Other	120	107	129	136	126	143	136	161	201	317	157
Total indirect taxes	2 243	1 966	2 343	2 540	2 219	2 396	2 453	2 932	3 680	6 423	2 919
Post-tax income	4 013	6 459	7 844	8 276	9 314	10 412	11 624	13 945	17 401	29 007	11 830
Benefits in kind Education	196	37	142	24	16	_	18	172	130	96	83
National health service	4 886	5 327	5 121	5 382	4 829	5 213	4 783	5 452	5 016	4 450	5 046
Housing subsidy Rail travel subsidy	4 5	21 1	10 2	23 7	40 7	24 7	41 4	14 9	33 13	3 16	21 7
Bus travel subsidý School meals and welfare milk	82 5	82	86 3	96	106	98	85 1	81	72 1	79	87 1
Total	5 178	5 467	5 363	5 531	4 998	5 342	4 931	5 728	5 264	4 644	5 245
Final income	9 190	11 926	13 207	13 808	14 312	15 754	16 556	19 673	22 665	33 651	47.074

¹ Child tax credit and working tax credit.
2 Includes age-related payments.
3 Including tax relief at source on life assurance premiums.
4 Council tax and Northern Ireland rates after deducting discounts.

Table 18A (Appendix 1) Average incomes, taxes and benefits by quintile groups of RETIRED households, 2005/06

	Quintile o	groups of retired ho	useholds ranked by	/ equivalised dispos	able income	All house-
	Bottom	2nd	3rd	4th	Тор	holds
Average per household (£ per year)						
Quintile points (equivalised £)		11 494	14 154	16 863	22 188	
Number of households in the population ('000s)	1 334	1 336	1 337	1 335	1 341	6 684
Original income Waqes and salaries	100	119	145	546	1 623	507
Imputed income from benefits in kind	-	-	-	70	-	14
Self-employment income Occupational pensions, annuities	6 1 227	10 2 547	21 3 606	44 6 197	70 17 729	30 6 261
Investment income Other income	424 9	418 64	473 74	980 131	5 406 407	1 540 137
Total	1 767	3 158	4 320	7 968	25 235	8 490
Direct benefits in cash						
Contributory Retirement pension	5 076	6 399	6 072	6 361	6 406	6 062
Job seeker's allowance (Contribution based)	16 116	21 105	- 160	6 89	- 95	9 113
Incapacity benefit Widows' benefits	47	-	21	64	21	30
Statutory Maternity Pay/Allowance	-	-	-	-	-	-
Non-contributory Income support and pension credit	462	364	615	483	332	451
Child benefit	20	6	3	18	20	13
Housing benefit Job seeker's allowance (Income based)	82 2	480 24	1 022	797 6	391 11	554 9
Carer's allowance Attendance allowance	33 54	41 110	37 149	35 284	57 204	41 160
Disability living allowance	79	241	376	585	337	323
War pensions/War widows' pensions Severe disablement allowance	- 7	13 35	28 20	97 51	79 85	44 40
Industrial injury disablement benefit	34	4	29	57	39	32
Student support Government training schemes	4	-	-	6	4	3
Tax credits ¹	9	19 470	6 425	5 451	16	11 442
Other non-contributory benefits ²	430				435	
Fotal cash benefits	6 470	8 333	8 962	9 395	8 533	8 339
Gross income	8 237	11 491	13 282	17 363	33 768	16 828
Direct taxes and Employees' NIC Income tax	174	319	511	1 119	4 254	1 276
less:Tax credits ³ Employees' NI contributions	2 9	3 11	3 5	8 30	6 117	5 34
Council tax and Northern Ireland rates4	942	924	897	959	1 223	989
<pre>less: Council tax benefit/Rates rebates Total</pre>	226 896	262 989	298 1 112	214 1 886	75 5 513	215 2 079
Disposable income	7 341	10 502	12 170	15 477	28 255	14 749
Equivalised disposable income	8 967	12 873	15 403	19 145	<i>32 498</i>	17 777
ndirect taxes						
Taxes on final goods and services	057	1 026	050	1 126	2 421	1 20/
VAT Duty on tobacco	857 140	1 036 202	959 144	1 136 180	2 431 114	1 284 156
Duty on beer and cider	45 79	46	42	42	55	46
Duty on wines & spirits Duty on hydrocarbon oils	172	83 164	76 170	96 222	230 407	113 227
Vehicle excise duty Television licences	79 60	66 57	63 61	82 59	158 73	89 62
Stamp duty on house purchase	65	51	41	64	204	85
Customs duties Betting taxes	13 19	16 32	16 32	18 27	31 19	19 20
Insurance premium tax	21	24	23	28	70	33
Air passenger duty Camelot National Lottery Fund	3 38	15 48	17 52	12 55	33 46	16 48
Other	2	5	7	4	11	6
Intermediate taxes Commercial and industrial rates	119	139	142	156	273	166
Employers' NI contributions	195	228	232	256	447	271
Duty on hydrocarbon oils Vehicle excise duty	76 7	89 8	90 8	100 9	174 15	106 9
Other	113	132	134	148	259	157
Total indirect taxes	2 105	2 441	2 307	2 692	5 051	2 919
Post-tax income	5 236	8 060	9 863	12 785	23 204	11 830
Benefits in kind	110	92	0	0.5	110	0.7
Education National health service	116 5 107	83 5 251	8 5 021	95 5 117	113 4 733	83 5 046
Housing subsidy Rail travel subsidy	13 3	16 4	32 7	28 7	18 15	21 7
Bus travel subsidy	82	91	102	83	75	87
School meals and welfare milk Total	2 5 322	1 5 447	- 5 170	0 5 330	0 4 954	1 5 245
Final income	10 558	13 507	15 033	18 114	28 158	17 074
mai medilic	10 330	15 50/	10 003	10 114	20 130	17 0/4

¹ Child tax credit and working tax credit.
2 Includes age-related payments.
3 Including tax relief at source on life assurance premiums.
4 Council tax and Northern Ireland rates after deducting discounts.

Table19 (Appendix 1) **Household characteristics of decile groups of RETIRED households, 2005/06**

	Decile gro	ups of ret	ired hous	eholds raı	nked by ed	quivalised	disposab	le income	!		All
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	house- holds
Average per household (number)											
People	1.6	1.5	1.6	1.5	1.4	1.5	1.4	1.6	1.6	1.7	1.5
Adults	1.5	1.5	1.6	1.5	1.4	1.5	1.4	1.5	1.5	1.7	1.5
Men	0.6	0.6	0.7	0.6	0.5	0.6	0.6	0.6	0.7	0.8	0.6
Women Children	0.9 0.0	0.9 0.0	0.9 0.0	0.9 0.0	0.9 0.0	0.9	0.8 0.0	0.9 0.0	0.8 0.0	0.9 0.0	0.9 0.0
conomically active people letired people	0.0 1.4	0.0 1.4	0.1 1.4	0.0 1.4	0.1 1.3	0.0 1.4	0.1 1.3	0.1 1.4	0.1 1.4	0.1 1.5	0.1 1.4
eople in full-time education	0.05	0.01	0.02	0.00	0.01	-	0.00	0.04	0.03	0.04	0.02
	0.03	0.01	0.02	0.00	0.01		0.00	0.04	0.03	0.04	0.02
Composition (percentages)											
Household type											
Retired											
1 adult	53	<i>52</i>	49	55	59	54	61	50	49	40	<i>52</i>
1 adult men	12	13	14	<i>16</i>	10	11	20	<i>13</i>	<i>17</i>	16	14
1 adult women 2 or more adults	40 47	39 48	35 51	38 45	49 41	43 46	41 39	37 50	33 51	24 60	38 48
lousehold tenure											
lented	15	16	27	30	43	47	36	33	19	8	27
Local authority rented Housing association or RSL	5 4	8 4	16 8	18 8	24 13	24 15	21 8	13 14	6 10	2 3	14 9
Other rented unfurnished	5	4	2	2	3	4	3	2	0	-	3
Rented furnished	1	-	1	0	1	1	2	1	2	1	1
Rent free	-	0	1	2	2	2	3	4	1	3	2
Owner occupied	85	84	73	70	57	53	64	67	81	92	73
With mortgage	4	7	5	7	5	5	5	6	4	5	5
Rental purchase	- 01	-	1	-	-	-	0	-	-	-	0
Owned outright	81	77	68	63	52	48	59	61	77	87	67
ge of chief economic supporter											
Inder 25	0	-	-	-	-	-	-	-	-	-	0
over 24 and under 35 Over 34 and under 45	1	-	-	0	-	-	-	-	0	-	0
Over 44 and under 45	1	1	-	-	0	0	1	2	1	0	1
Over 54 and under 65	20	9	10	7	15	12	11	11	14	28	14
Over 64 and under 75	35	40	41	43	39	41	46	36	43	42	41
Over 74	43	49	49	50	46	47	42	51	42	30	45
imployment status of chief economic supporter											
elf-employed	-	0	-	-	-	-	-	-	-	-	0
ull-time employee	0	-	- 1	0	0	-	-	-	-	-	0
Part-time employee Jnemployed	-	-	1	-	1 -	-	-	-	-	-	0
Unoccupied and under minimum NI age	12	7	5	4	9	5	8	8	10	20	9
Retired/unoccupied over minimum NI age	88	92	94	95	91	95	92	92	90	80	91

Table 19A (Appendix 1) **Household characteristics of quintile groups of RETIRED households, 2005/06**

	Quintile group	s of retired househ	olds ranked by equi	valised disposable	income	Al house
	Bottom	2nd	3rd	4th	Тор	holds
Average per household (number)						
People	1.5	1.5	1.5	1.5	1.6	1.
Adults	1.5	1.5	1.5	1.5	1.6	1.:
Men	0.6	0.7	0.5	0.6	0.7	0.
Women	0.9	0.9	0.9	0.9	0.9	0
Children	0.0	0.0	0.0	0.0	0.0	0.
Economically active people	0.0	0.0	0.0	0.1	0.1	0.
Retired people	1.4	1.4	1.4	1.4	1.5	1.4
People in full-time education	0.03	0.01	0.00	0.02	0.03	0.02
Composition (percentages)						
Household type						
Retired						
1 adult	52	52	56	55	45	52
1 adult men	13	15	10	17	16	14
1 adult women	40	37	46	39	28	38
2 or more adults	48	48	44	45	55	48
Household tenure						
Rented	16	28	45	35	13	27
Local authority rented	7	17	24	17	4	14
Housing association or RSL	4	8	14	11	6	9
Other rented unfurnished	4	2	4	3	0	
Rented furnished	0	0	1	1	1	
Rent free	0	1	2	3	2	2
Owner occupied	84	72	55	65	87	73
With mortgage	6	6	5	5	5	<u>.</u>
Rental purchase	-	0	-	0	-	(
Owned outright	79	65	50	60	82	67
Age of chief economic supporter						
Under 25	0	-	-	-	-	(
Over 24 and under 35	0	-	-	-	-	(
Over 34 and under 45	-	0	-	-	0	(
Over 44 and under 55	1	-	0	1	1	1
Over 54 and under 65	15	8	14	11	21	14
Over 64 and under 75	38	42	40	41	42	41
Over 74	46	50	46	46	36	45
Employment status of chief economic supporte	r					
Self-employed	0	-	-	-	-	(
Full-time employee	-	-	0	-	-	(
Part-time employee	0	1	0	-	-	(
Jnemployed	-	-	-	-	-	
Unoccupied and under minimum NI age	10	5	7	8	15	9
Retired/unoccupied over minimum NI age	90	95	93	92	85	91

Table 20 (Appendix 1) Average incomes, taxes and benefits by decile groups of NON-RETIRED households WITHOUT CHILDREN, 2005/06

	Decile group	s of non-	retired ho	useholds	without	children ra	anked by	equivalised	d disposa	ble income	All house-
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	holds
Average per household (£ per year)											
Decile points (equivalised £)	11 2	?52 15	253 18	3 <i>653</i> 21	861 2	4 976 2	8 232 3	2 361 39	095 5	1 252	
Number of households in the population ('000s)	1 097	1 097	1 100	1 096	1 101	1 098	1 097	1 100	1 096	1 102	10 983
Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total	2 749 8 425 226 242 264 3 914	7 585 8 1 251 701 188 84 9 817	13 897 45 1 238 868 314 103 16 465	19 382 22 1 143 1 186 365 100 22 199	25 739 94 1 954 1 476 366 63 29 692	28 728 183 1 873 1 113 472 179 32 548	33 383 288 3 267 2 103 684 304 40 029	40 810 405 3 189 1 214 564 22 46 205	46 875 755 5 713 1 792 1 093 163 56 390	68 016 1 863 13 507 2 782 5 869 359 92 395	28 716 367 3 356 1 346 1 016 164 34 965
Direct benefits in cash											
Contributory Retirement pension Job seeker's allowance (Contribution based) Incapacity benefit Widows' benefits Statutory Maternity Pay/Allowance	212 107 929 39	819 28 1 101 34	1 225 23 707 39	951 14 409 20 1	955 9 212 47	607 1 176 4	626 3 152 12	362 63 39	534 - 53 4	566 - 13 21	686 18 382 26 0
Non-contributory Income support and pension credit Child benefit Housing benefit Job seeker's allowance (Income based) Carer's allowance Attendance allowance Disability living allowance War pensions/War widows' pensions Severe disablement allowance Industrial injury disablement benefit Student support Government training schemes Tax credits¹ Other non-contributory benefits	492 12 819 287 62 10 214 - 42 24 144 8 60 77	728 17 998 146 106 5 631 43 50 28 66 9 54	336 6 450 47 93 10 522 6 110 29 68 11 67	326 7 268 19 20 4 362 70 21 210 0 43 67	95 19 60 9 52 - 223 38 15 124 - 28 52	117 12 88 6 10 10 312 22 36 12 74 10 1 66	81 5 37 8 36 - 189 - 20 - - 10	51 7 42 8 - 90 - 7 17 0	26 79 1 - 8 56 28 - - 140 2	13 - - - 9 16 - - 164 1	225 10 284 52 39 5 261 11 37 14 101 5 25
Total cash benefits	3 536	4 967	3 850	2 812	1 937	1 565	1 208	730	954	828	2 239
Gross income	7 450	14 784	20 315	25 011	31 629	34 113	41 237	46 935	57 344	93 223	37 204
Direct taxes and Employees' NIC Income tax Iess: Tax credits ² Employees' NI contributions Council tax and Northern Ireland rates ³ Iess: Council tax benefit/Rates rebates Total	300 22 130 755 300 863	1 236 25 461 849 255 2 266	1 868 32 883 887 114 3 492	2 877 11 1 364 869 80 5 019	4 094 48 1 887 940 24 6 850	4 678 6 2 108 971 23 7 728	5 728 11 2 532 1 035 12 9 273	7 017 6 3 186 1 024 14 11 208	9 511 5 3 530 1 109 6 14 139	19 075 11 3 684 1 360 6 24 102	5 638 18 1 976 980 83 8 494
Disposable income	6 587	12 518	16 823	19 992	24 779	26 385	31 964	35 727	43 205	69 122	28 710
Equivalised disposable income	7 155	13 509	17 042	20 171	23 429	26 500	30 218	35 204	44 303	75 890	29 342
Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines & spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Insurance premium tax Air passenger duty Camelot National Lottery Fund Other	1 104 347 89 104 235 72 106 55 20 22 20 12 43 5	1 192 331 111 107 270 75 112 54 19 24 23 14 57	1 498 519 129 139 350 108 112 51 23 33 33 24 73 5	1 704 445 174 187 487 127 110 87 24 38 37 14 78	2 072 494 202 192 567 1155 118 100 29 43 48 20 83	2 013 290 183 190 522 145 119 107 27 35 48 27 71	2 448 403 230 217 700 178 118 142 32 41 53 23 64 24	2 366 341 197 259 679 171 121 163 33 32 566 29 54	2 851 175 193 245 702 168 116 239 38 29 29 65 55	4 108 132 149 313 764 190 122 528 48 137 86 40 46 65	2 136 348 166 195 528 139 115 153 29 43 46 23 64
Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other	178 291 114 10 169	173 282 110 10 164	202 330 129 11 192	214 350 136 12 203	255 418 163 14 242	244 399 155 14 231	283 462 180 16 268	292 477 186 16 277	339 555 216 19 322	429 701 273 24 407	261 427 166 15 247
Total indirect taxes	2 995	3 149	3 961	4 445	5 226	4 866	5 881	5 766	6 417	8 561	5 127
Post-tax income	3 592	9 369	12 862	15 547	19 553	21 520	26 083	29 961	36 787	60 561	23 583
Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total	2 179 1 749 35 14 48 - 4 025	738 2 105 26 30 52 - 2 951	557 2 363 28 27 50 - 3 025	487 2 096 20 25 51 - 2 680	450 2 266 11 31 49 - 2 806	395 2 002 5 36 41 - 2 478	370 2 112 3 40 47 - 2 573	209 1 886 2 65 65 - 2 227	237 1 951 1 78 62 - 2 329	146 1 806 - 104 34 - 2 091	577 2 034 13 45 50 - 2 719
Final income	7 617	12 320	15 887	18 227		23 998	28 656	32 188	39 117		26 302

¹ Child tax credit and working tax credit. 2 Including tax relief at source on life assurance premiums. 3 Council tax and Northern Ireland rates after deducting discounts.

Table 21 (Appendix 1) Average incomes, taxes and benefits by decile groups of NON-RETIRED households WITH CHILDREN, 2005/06

	Decile gro	ups of r	on-retired	d househo	olds with	children ra	nked by	equivalise	d disposal	ole incom	e All
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	holds
Average per household (£ per year)											
Decile points (equivalised £)	9 9.	90	12 254 1	14 528 1	6 712	19 032 22	2 133	<i>25 555</i> .	30 372	39 311	
Number of households in the population ('000s)	711	715	713	713	711	715	710	716	713	714	7 132
Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total	3 774 10 836 18 130 229 4 998	6 012 85 932 6 67 190 7 293	11 763 21 1 536 91 80 297 13 789	19 379 112 1 549 236 140 415 21 831	23 242 123 1 886 61 119 417 25 849	30 380 407 2 295 214 205 550 34 051	33 286 580 3 524 174 348 687 38 599	41 118 1 117 4 404 427 487 968 48 521	52 098 1 540 5 527 533 672 857 61 228	78 580 2 513 20 619 1 067 2 966 1 465 107 211	29 963 651 4 311 283 521 608 36 337
Direct benefits in cash Contributory Retirement pension Job seeker's allowance (Contribution based) Incapacity benefit Widows' benefits Statutory Maternity Pay/Allowance	53 90 272 32 29	79 41 456 15 36	42 29 330 18	108 53 217 57 81	57 16 176 - 18	137 11 86 58 175	110 9 62 41 318	0 13 -	51 - 17 - 236	23 1 42 - 626	83 25 167 22 173
Non-contributory Income support and pension credit Child benefit Housing benefit Job seeker's allowance (Income based) Carer's allowance Attendance allowance Disability living allowance War pensions/War widows' pensions Severe disablement allowance Industrial injury disablement benefit Student support Government training schemes Tax credits' Other non-contributory benefits	1 332 1 439 1 132 313 63 200 12 227 25 1 508 56	2 698 1 416 2 179 105 73 2 303 - 22 - 138 11 1 889 21	1 568 1 469 1 418 45 119 - 304 - 17 - 112 22 1 899 33	639 1 342 614 72 1000 - 338 - 28 17 7 226 39 1 148 28	340 1 286 500 16 152 - 398 - 10 - 131 2 1 154	91 1 305 203 6 61 - 216 - 26 - 81 10 774 9	20 1 219 205 - 35 - 220 - 17 - 22 12 512 32	3 65 - 251 29 - 13 94 10 155	19 1 147 	1 128 24 17 124 - - - 103	694 1 302 631 56 70 2 248 3 13 6 115 13 918
Total cash benefits	6 784	9 484	7 426	5 108	4 290	3 247	2 835	2 607	1 788	2 205	4 577
Gross income	11 782	16 777	21 215	26 940	30 138	37 297	41 434	51 128	63 016	109 416	40 914
Direct taxes and Employees' NIC Income tax less: Tax credits ² Employees' NI contributions Council tax and Northern Ireland rates ³ less: Council tax benefit/Rates rebates Total	441 121 222 855 361 1 036	644 248 386 887 452 1 217	1 664 769 797 929 281 2 340	2 705 677 1 308 974 114 4 196	3 476 717 1 619 997 82 5 294	4 728 604 2 192 1 044 25 7 335	5 359 512 2 431 1 037 30 8 285	7 409 445 2 909 1 178 7 11 043	10 813 314 3 490 1 221 - 15 211	22 569 77 4 131 1 497 - 28 120	5 981 448 1 949 1 062 135 8 408
Disposable income	10 746	15 560	18 875	22 744	24 845	29 962	33 149	40 085	47 806	81 296	32 507
Equivalised disposable income	7 472	11 257	13 408	15 566	17 778	20 603	23 663	27 800	34 218	60 400	23 217
Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines & spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Insurance premium tax Air passenger duty Camelot National Lottery Fund Other	1 489 386 45 71 312 85 118 75 24 14 25 6	1 479 478 67 115 309 77 122 40 26 21 22 3 36 3	1 640 503 82 99 373 98 124 67 27 22 31 9 41 6	2 050 461 128 131 475 122 124 92 30 25 41 16 55	2 159 342 112 148 523 145 122 27 43 36 49 35	2 549 348 138 165 638 160 122 197 34 38 53 25 64 2	2 919 240 154 185 596 161 120 212 38 28 28 33 54	133 174 764 195 122 295 41 32 67 87	3 776 319 174 229 862 200 124 283 46 32 70 0 75 45 7	5 216 142 140 263 894 208 124 699 68 22 105 101 39	2 645 344 117 158 575 145 122 213 37 26 51 37 47
Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other	211 345 135 12 200	229 375 146 13 217	240 393 153 14 228	265 434 169 15 251	281 460 179 16 267	302 495 193 17 287	334 546 213 19 316	596 232 20	409 670 261 23 389	605 990 386 34 574	324 530 207 18 308
Total indirect taxes	3 601	3 778	4 152	4 937	5 130	5 826	6 231	6 987	7 995	10 628	5 926
Post-tax income	7 145	11 782	14 723	17 806	19 715	24 136	26 919	33 098	39 811	70 667	26 580
Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total	7 035 3 746 90 25 80 196 11 172	6 752 3 721 77 14 80 291 10 936	6 381 3 803 54 14 57 158 10 467	6 635 3 747 20 16 57 85 10 561	6 049 3 209 13 36 40 53 9 401	6 008 3 853 45 31 34 27 10 000	5 132 4 084 5 20 58 23 9 322	3 806 2 59 43 36	5 136 3 695 1 68 46 5 8 951	3 647 3 972 0 119 64 1 7 803	5 860 3 764 31 40 56 88 9 838
Final income	18 317	22 718	25 190	28 368	29 116	34 136	36 240	42 868	48 761	78 471	36 418

¹ Child tax credit and working tax credit. 2 Including tax relief at source on life assurance premiums. 3 Council tax and Northern Ireland rates after deducting discounts.

Table 22 (Appendix 1) **Distribution of households¹ by household type, 2005/06**

			Retired househ	iolds			Non-Retired housel	nolds
	1 adult Men	1 adult Women	All 1 adult	2 or more adults		1 adult Men	1 adult Women	All 1 adult
Decile groups of households ranked by equivalised disposable income								
Number of households ('000s)								
Bottom 2nd 3rd 4th 5th	104 146 164 119 133	396 354 449 498 302	499 500 614 617 435	388 548 527 427 343		271 129 175 109 207	171 121 99 133 132	442 250 274 241 338
6th 7th 8th 9th Top	97 66 52 51 20	195 140 92 64 49	292 205 145 114 69	281 196 222 160 104		222 195 195 248 339	168 182 164 179 181	390 378 360 428 520
All households in population ('000s)	951	2 538	3 489	3 195		2 090	1 530	3 621
					Non-Retired ho	useholds		
	2 adults	3 or more adults	1 adult with children	2 adults with 1 child	2 adults with 2 children	2 adults with 3 or more children	3 or more adults with children	All house- holds
Decile groups of households ranked by equivalised disposable income								
Number of households ('000s)								
Bottom 2nd 3rd	274 260 275	141 60 94 164	276 367 192 175	154 126 124 118	113 167 137 223	87 101 140 101	102 102 106 107	2 475 2 481 2 483
4th 5th	304 423	219	138	175	215	82	112	2 478 2 479
4th					215 279 312 239 232 170	106 65 64 46 38	112 109 86 78 88 43	

¹ See Appendix 2 for definitions of retired households, adults and children.

Table 23 (Appendix 1)

Summary of the effects of taxes and benefits, by household type¹, 2005/06

		Retired ho	ouseholds		Nor	Non-Retired households		
	1 adult Men	1 adult Women	All 1 adult	2 or more adults	1 adult Men	1 adult Women	All 1 adult	
Average per household (£ per year)								
Original income	5 845	4 042	4 533	12 810	21 415	17 354	19 698	
<i>plus</i> Cash benefits	6 706	7 330	7 160	9 625	1 977	2 281	2 106	
Gross income	12 551	11 372	11 694	22 435	23 393	19 635	21 804	
less Direct taxes and employees' NIC	1 553	1 101	1 224	3 012	5 405	4 398	4 979	
Disposable income	10 998	10 271	10 469	19 422	17 988	15 237	16 825	
Equivalised disposable income	17 920	16 790	17 098	18 520	29 488	24 979	27 582	
less Indirect taxes	2 142	1 728	1 841	4 097	3 193	2 859	3 052	
Post-tax income	8 856	8 543	8 629	15 325	14 794	12 378	13 773	
<i>plus</i> Benefits in kind	3 606	4 585	4 318	6 257	1 225	1 188	1 210	
Final income	12 461	13 128	12 946	21 582	16 019	13 567	14 983	

	2 adults	3 or more adults	1 adult with children	2 adults with 1 child	2 adults with 2 children	2 adults with 3 or more children	3 or more adults with children	All house- holds
			a.ma. c.r	· cima	- Cimaran			
Average per household (£ per year)								
Original income	39 954	48 887	9 933	40 256	45 548	39 451	45 388	28 224
<i>plus</i> Cash benefits	2 131	2 744	7 931	3 033	2 995	5 496	5 267	4 555
Gross income	42 085	51 631	17 864	43 288	48 543	44 947	50 655	32 779
less Direct taxes and employees' NIC	9 914	11 008	1 791	9 537	11 015	9 449	9 479	6 740
Disposable income	32 172	40 624	16 073	33 751	37 528	35 497	41 176	26 039
Equivalised disposable income	31 906	25 883	16 318	27 815	25 937	20 188	21 173	24 464
less Indirect taxes	5 630	7 463	3 513	5 717	6 533	6 842	7 851	4 762
Post-tax income	26 541	33 161	12 559	28 035	30 996	28 655	33 325	21 277
<i>plus</i> Benefits in kind	2 589	5 679	8 649	6 515	9 974	15 446	12 983	5 447
Final income	29 131	38 840	21 208	34 549	40 969	44 101	46 308	26 724

 $^{{\}it 1 See Appendix 2 for definitions of retired households, adults and children.}$

Table 24 (Appendix 1) Average incomes, taxes and benefits by decile groups of ALL households (ranked by UNADJUSTED disposable income), 2005/06

	Decile gr	oups of a	ll househo	olds ranke	d by UNA	DJUSTED	disposab	le income			All house-
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	holds
Average per household (£ per year)											
Decile points (£)	8	158 10	742 13	499 16	5 581 20	0 600 25	040 30	379 37	375 49	9 646	
lumber of households in the population ('000s)	2 476	2 480	2 481	2 481	2 476	2 480	2 482	2 480	2 481	2 480	24 799
Original income Wages and salaries Imputed income from benefits in kind Self-employment income Occupational pensions, annuities Investment income Other income Total	554 7 193 566 276 94 1 689	1 599 2 299 1 351 197 104 3 553	4 324 1 410 1 796 465 149 7 145	6 842 23 666 2 478 417 155 10 580	11 817 37 900 2 692 451 195 16 093	17 794 142 1 585 2 805 674 301 23 301	25 029 240 2 161 2 760 1 041 213 31 443	32 506 472 3 200 2 563 952 354 40 047	43 966 794 4 261 2 569 1 342 411 53 344	70 290 1 818 13 667 4 071 4 333 867 95 045	21 472 354 2 734 2 365 1 015 284 28 224
irect benefits in cash											
Contributory Retirement pension Job seeker's allowance (Contribution based) Incapacity benefit Widows' benefits Statutory Maternity Pay/Allowance	2 443 43 381 28 5	3 211 17 347 32 3	3 057 24 309 41 3	3 148 19 357 40 12	2 484 34 303 33 9	1 667 28 319 18 52	1 198 5 207 24 65	1 082 4 92 23 94	720 2 75 3 84	607 0 83 18 172	1 962 18 247 26 50
Non-contributory Income support and pension credit Child benefit Housing benefit Job seeker's allowance (Income based) Carer's allowance Attendance allowance Disability living allowance War pensions/War widows' pensions Severe disablement allowance Industrial injury disablement benefit Student support Government training schemes Tax credits¹ Other non-contributory benefits²	462 95 604 109 10 24 83 - 12 12 29 3 98 229	888 156 1 236 73 27 25 200 - 19 44 6 187 269	760 250 873 60 39 130 341 20 57 57 57 415 261	774 273 755 49 82 104 478 43 47 33 69 6 420 220	542 400 562 31 78 90 428 20 46 36 92 4 567 182	297 501 284 30 68 355 31 42 24 150 9 521	209 486 131 13 55 19 295 12 12 70 5 208 98	155 555 56 30 67 8 265 31 24 15 44 3 202 60	99 593 63 17 34 14 213 12 23 8 69 10 150 47	21 515 4 4 23 8 81 7 25 - 180 7 15 67	421 382 457 422 48 46 274 18 31 16 78 6 278 155
Total cash benefits	4 673	6 758	6 689	6 932	5 939	4 554	3 125	2 810	2 235	1 838	4 555
Gross income	6 362	10 310	13 834	17 512	22 032	27 855	34 569	42 857	55 578	96 883	32 779
Direct taxes and Employees' NIC Income tax Iess. Tax credits ³ Employees' NI contributions Council tax and Northern Ireland rates ⁴ Iess. Council tax benefit/Rates rebates Total	144 3 25 787 282 670	360 11 93 795 340 897	838 32 299 872 251 1 726	1 396 79 467 915 196 2 503	2 085 197 823 940 123 3 527	3 211 340 1 288 990 71 5 078	4 397 240 1 816 1 061 35 7 000	6 020 243 2 430 1 088 21 9 274	8 600 186 3 149 1 183 14 12 732	18 559 50 4 059 1 429 3 23 994	4 561 138 1 445 1 006 134 6 740
Disposable income	5 692	9 413	12 108	15 009	18 504	22 777	27 569	33 583	42 846	72 890	26 039
Indirect taxes Taxes on final goods and services VAT Duty on tobacco Duty on beer and cider Duty on wines & spirits Duty on hydrocarbon oils Vehicle excise duty Television licences Stamp duty on house purchase Customs duties Betting taxes Insurance premium tax Air passenger duty Camelot National Lottery Fund Other	756 194 54 64 153 54 78 51 14 14 28	815 210 41 63 145 53 82 37 15 17 16 5 36	1 099 284 68 90 218 71 89 61 18 23 24 41 11	1 347 304 777 116 291 88 95 61 21 28 29 16 53	1 621 361 107 137 370 111 102 87 24 34 36 16 60	1 996 355 116 162 491 139 112 127 28 31 45 19 63	2 313 313 144 194 561 1153 31 34 52 36 70 26	2 689 370 185 215 657 171 119 186 35 38 57 26 68 19	3 127 318 200 250 729 198 119 256 42 81 71 49 60 40	4 763 242 202 332 987 231 119 498 59 37 97 70 63	2 053 295 119 162 460 127 103 152 29 34 44 25 55
Intermediate taxes Commercial and industrial rates Employers' NI contributions Duty on hydrocarbon oils Vehicle excise duty Other	121 197 77 7 114	133 217 85 7 126	160 262 102 9 152	184 301 118 10 175	211 345 134 12 200	245 400 156 14 232	274 448 175 15 260	314 513 200 18 298	368 602 235 21 349	526 860 335 30 499	253 415 162 14 240
Total indirect taxes	2 003	2 105	2 793	3 325	3 979	4 744	5 367	6 179	7 115	10 007	4 762
Post-tax income	3 689	7 308	9 315	11 684	14 525	18 033	22 201	27 404	35 731	62 882	21 277
Benefits in kind Education National health service Housing subsidy Rail travel subsidy Bus travel subsidy School meals and welfare milk Total	907 3 023 26 6 53 11 4 027	771 3 486 39 11 65 26 4 398	1 123 3 602 46 14 61 37 4 883	1 340 3 786 30 9 72 46 5 282	2 128 3 404 25 20 73 32 5 682	2 645 3 274 14 27 55 30 6 045	2 402 3 111 12 32 55 23 5 635	2 648 3 237 6 43 52 19 6 005	3 085 3 239 3 57 53 24 6 462	2 582 3 269 1 117 78 5 6 050	1 963 3 343 20 33 62 25 5 447
Final income	7 716	11 706	14 197	16 966	20 207	24 077	27 837	33 409	42 193	68 932	26 724

¹ Child tax credit and working tax credit.
2 Includes age-related payments.
3 Including tax relief at source on life assurance premiums.
4 Council tax and Northern Ireland rates after deducting discounts.
Office for National Statistics

Table 25 (Appendix 1)

Cross-tabulation of households ranked by disposable income, unadjusted and equivalised, 2005/06

(i) Quintile groups	Quintile g	roups of e a	quivalised o	lisposable ir	ncome						All		
	Bottom		2nd		3rd		4th		Тор		house- holds		
Number of households in the popula	ation ('000s)												
Quintile groups of unadjusted disposable income													
Bottom	3 087		1 761		108		-		-		4 956		
2nd	1 377		1 566		1 416		603		-		4 963		
3rd	433		1 255		1 883		894		493		4 957		
4th	48		352		1 301		2 232		1 028		4 962		
Тор	11		27		252		1 231		3 439		4 961		
All households	4 956		4 961		4 961		4 961		4 960		24 799		
(ii) Decile groups													
	Decile gro	Decile groups of equivalised disposable income											
	Bottom	2nd	3rd	4th	5th	6th	7th	8th	9th	Тор	house- holds		
Number of households in the popula	ntion ('000s)												
Decile groups of unadjusted disposable income													
Bottom	1 496	758	222	-	-	-	-	-	-	-	2 476		
2nd	524	308	680	858	108	-	-	-	-	-	2 480		
3rd	220	785	272	53	662	489	-	-	-	-	2 481		
4th	141	232	692	548	62	202	583	20	-	-	2 481		
5th	63	258	261	364	780	153	21	480	95	-	2 476		
6th	23	89	244	385	257	692	383	10	397	-	2 480		
7th	4	26	66	183	422	304	617	600	65	195	2 482		
8th	5	13	41	62	128	447	482	534	595	172	2 480		
9th	-	11	3	21	53	178	352	622	786	455	2 481		
Тор		-	-	3	6	16	42	215	539	1 660	2 480		
	2 475	2 481	2 483	2 478	2 479	2 482	2 480	2 481	2 478	2 482	24 799		

Table 26 (Appendix 1) Percentage shares of equivalised total original, gross, disposable and post-tax incomes by quintile groups for ALL households¹, 1983 to 2005/06²

	1983	1984	1985	1986	1987	1988	1989	1990	1991	1992	1993	1993/94
Original income												
Bottom	3	3	2	3	2	2	2	2	2	2	2	2
2nd	8	7	7	7	7	7	7	7	7	6	6	6
3rd	17	17	17	16	16	16	16	15	16	15	15	14
4th	26	26	27	26	25	26	26	25	26	26	25	25
Тор	47	47	47	49	50	50	49	51	50	50	52	52
All households	100	100	100	100	100	100	100	100	100	100	100	100
Gross income												
Bottom	9	9	8	8	7	7	7	7	7	7	7	7
2nd	12	12	12	11	11	11	11	10	10	11	11	11
3rd	17	17	17	16	16	16	16	16	16	16	16	16
4th	23	23	24	23	23	23	23	23	23	23	23	23
Тор	39	39	40	41	43	43	42	44	44	43	44	44
All households	100	100	100	100	100	100	100	100	100	100	100	100
Disposable income												
Bottom	9	10	9	9	8	8	8	7	7	7	8	8
2nd	13	13	13	12	12	11	12	11	11	11	12	12
3rd	17	17	17	17	16	16	17	16	16	16	16	16
4th	23	23	23	23	23	23	23	23	23	23	23	23
Тор	38	37	38	40	41	42	41	43	42	42	42	42
All households	100	100	100	100	100	100	100	100	100	100	100	100
Post-tax income												
Bottom	9	9	9	8	8	7	7	6	7	7	7	7
2nd	13	13	13	12	12	11	11	10	11	11	11	11
3rd	17	17	17	16	16	16	16	15	16	16	16	16
4th	22	22	23	22	22	22	23	23	23	23	22	22
Тор	39	38	39	41	43	44	43	45	44	44	44	44
All households	100	100	100	100	100	100	100	100	100	100	100	100

	1994/95	1995/96	1996/97	1997/98	1998/99	1999/00	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
Original income												
Bottom	2	3	2	2	3	2	2	3	3	3	3	3
2nd	6	7	7	7	7	7	7	7	7	7	8	7
3rd	15	15	15	15	15	15	15	14	15	15	15	15
4th	25	25	25	25	25	25	25	24	25	24	24	24
Тор	51	50	51	51	52	52	50	52	50	51	50	51
All households	100	100	100	100	100	100	100	100	100	100	100	100
Gross income												
Bottom	7	7	7	7	7	7	6	6	7	7	7	7
2nd	11	11	11	11	11	11	11	11	11	11	11	11
3rd	16	16	16	16	16	16	16	15	16	16	16	16
4th	23	23	23	23	23	23	23	22	23	22	23	23
Тор	43	43	44	44	44	44	44	45	43	44	43	44
All households	100	100	100	100	100	100	100	100	100	100	100	100
Disposable income												
Bottom	8	8	8	8	7	7	7	7	8	8	8	8
2nd	12	12	12	12	12	12	12	12	12	12	13	12
3rd	16	17	16	16	16	16	16	16	17	17	17	16
4th	23	23	23	23	23	23	23	22	23	22	22	22
Тор	41	40	42	42	42	42	42	43	41	42	41	41
All households	100	100	100	100	100	100	100	100	100	100	100	100
Post-tax income												
Bottom	7	7	7	7	6	6	6	6	6	7	7	7
2nd	11	12	11	11	11	11	11	11	12	12	12	12
3rd	16	16	16	16	16	16	16	15	16	16	16	16
4th	22	23	22	22	22	22	22	22	23	22	22	22
Тор	43	43	44	44	45	45	44	46	43	44	43	43
All households	100	100	100	100	100	100	100	100	100	100	100	100

Ranked by equivalised disposable income.
 From 1990 this includes company car benefit and beneficial house purchase loans from employers. From 1996-97 values are based on estimates for the sample grossed up to population totals.

Table 27 (Appendix 1)

Gini coefficients for the distribution of income at each stage of the tax-benefit system and P90/P10 and P75/P25¹ ratios for disposable income for all households, 1979 to 2005/06²

	Gini coefficient	s (per cent)			Ratios for disp	osable income
	Equivalised inc	ome				
	Original	Gross	Disposable	Post-tax	P90/P10	P75/P25
1979	44	30	27	29	3.3	2.0
1980	44	31	28	30	3.5	2.0
1981	46	31	28	31	3.4	2.0
1982	47	31	28	31	3.3	2.0
1983	48	32	28	31	3.3	1.9
1984	49	31	28	30	3.3	2.0
1985	49	32	29	32	3.5	2.1
1986	50	34	31	35	3.7	2.1
1987	51	36	33	36	4.1	2.2
1988	51	37	35	38	4.4	2.4
1989	50	36	34	37	4.5	2.4
1990	52	38	36	40	4.9	2.5
1991	51	37	35	39	4.8	2.5
1992	52	37	34	38	4.6	2.4
1993	53	38	35	38	4.5	2.3
1993/94	54	37	34	38	4.5	2.3
1994/95	53	37	33	37	4.5	2.3
1995/96	52	36	33	37	4.2	2.2
1996/97	53	37	34	38	4.4	2.3
1997/98	53	37	34	38	4.5	2.3
1998/99	53	38	35	39	4.5	2.3
1999/00	53	38	35	40	4.6	2.4
2000/01	51	38	35	39	4.5	2.3
2001/02	53	39	36	40	4.5	2.3
2002/03	51	37	33	37	4.3	2.2
2003/04	52	37	34	38	4.1	2.1
2004/05	51	36	32	36	4.1	2.1
2005/06	52	37	34	37	4.2	2.1

¹ P90/P10 is the ratio of the income at the 90th percentile to the 10th; P75/P25 is the ratio of the income at the 75th percentile to the 25th.

² From 1990 this includes company car benefit and beneficial house purchase loans from employers. From 1996-97 values are based on estimates for the sample grossed to population totals.

APPENDIX 2

METHODOLOGY AND DEFINITIONS

The allocation of government expenditure and its financing

1. There are considerable difficulties in moving from the aggregates of government expenditure and financing published in the United Kingdom National Accounts - the ONS Blue Book – to apportioning taxes and benefits to individual households. We can obtain information about the types of household that receive cash benefits and pay direct taxes through surveys such as the Expenditure and Food Survey (EFS). From the replies respondents give to questions on their expenditure, we can impute their payments of indirect taxes, and from information they supply about such factors as their ages and number of children in the household, we can estimate the average costs of providing them with social services, such as health and education. But there are other kinds of financing, such as corporation tax and government receipts from public corporations: no attempt is made in this analysis to apportion them to households because it would be too difficult. Similarly, there are other items of government expenditure, such as capital expenditure and expenditure on defence and on the maintenance of law and order, for which there is no clear conceptual basis for allocation, or for which we do not have sufficient information to make an allocation.

Expenditure and Food Survey (EFS)

- 2. The estimates in this analysis are based mainly on data derived from the EFS, which replaced the Family Expenditure Survey (FES) from 2001/02. The EFS is an annual survey of the expenditure and income of private households. People living in hotels, lodging houses, and in institutions such as old peoples' homes are excluded. Each person aged 16 and over keeps a full record of payments made during 14 consecutive days and answers questions about hire purchase and other payments; children aged 7 to 15 keep a simplified diary. The respondents also give detailed information, where appropriate, about income (including cash benefits received from the state) and payments of income tax. Information on age, occupation, education received, family composition and housing tenure is also obtained. The survey covers the whole 12-month period.
- 3. One of the main purposes of the EFS is to produce information on household expenditure patterns which is used to derive the weights for the retail prices index. The fieldwork is undertaken by ONS and by the Northern Ireland Statistics and Research Agency. *Family Spending 2005/06*, published on the National Statistics website in January 2007, shows detailed results on expenditure and income from the 2005/06 survey, and how they vary with household characteristics. The report also includes an outline of the survey design.
- 4. The number of households in Great Britain responding to the EFS in 2005/06 was 6,258 (about 1 in every 4,000 households). The response rate was 57 per cent. An additional

- sample of 527 households covers Northern Ireland. To count as a co-operating household, all members aged 16 and over must fill in the diaries for both weeks and give full details of income. The available evidence suggests that households containing a couple with non-dependent children, those where the head is self-employed, and those where the head was born outside the United Kingdom, are less likely to co-operate than others (see 'A comparison of the Census characteristics of respondents and non-respondents to the 1991 Family Expenditure Survey' by Kate Foster, *Survey Methodology Bulletin*, ONS, No. 38, January 1996). In addition, response in Greater London is noticeably lower than in other areas.
- 5. The results in the analysis are based on the survey grossed up so that totals reflect the total population in private households in the United Kingdom (that is, excluding those in institutions such as residential homes for the elderly). Households were assigned different initial weights based on the non-response in the 1991 FES. These weights were derived from Census-linked data (see 'Weighting the FES in Great Britain to compensate for non-response: an investigation using Census-linked data' by Kate Foster). The final household weights were produced using specialised software developed by INSEE, the French national statistics institute. The control variables used in the grossing system were the number of individuals by age (in five-year bands) and sex; and the number of individuals by region. ONS is currently analysing EFS data along with data from the 2001 Census, with a view to updating these weights.
- The EFS is designed primarily as a survey of expenditure on goods and services by households. It has been developed to gather information about the income of household members, and is an important and detailed source of income data. However, no information is collected that would enable a balance sheet of income and expenditure to be drawn up for a household over any particular period. Much expenditure relates to the two-week period after the interview, whereas many income components refer to a much longer period (for example, investment income over the previous 12 months). EFS income does not include proceeds from the sale of assets (for example, a car) or windfalls such as legacies. But recorded expenditure might reflect these items, as well as the effects of living off savings, using capital or borrowing money. Hence, there is no reason why income and expenditure should balance either for an individual household or even averaged over a group of households. Indeed, for many households in the bottom part of the income distribution, measured expenditure exceeds measured income. Moreover, the difference between income and expenditure is not necessarily a measure of savings or dis-savings.

Unit of analysis

7. The basic unit of analysis used is the household, and not the family, individual or benefit unit. A household is defined in terms of the harmonised definition as used in the Census

and nearly all other government household surveys since 1981. This is one person, or a group of persons, who have the accommodation as their only or main residence and (for a group) share the living accommodation, that is a living or sitting room, or share meals together or have common housekeeping. Up until 1999-2000, the definition was based on the pre-1981 Census definition and required members to share eating and budgeting arrangements as well as shared living accommodation. The definition of a household comprised people who lived at the same address and who shared common catering for at least one meal a day. The effect of the change was fairly small, but not negligible. Spending on many items, particularly on food, housing, fuel and light, is largely joint spending by the members of the household. Without further information or assumptions it is difficult to apportion indirect taxes between individuals or other subdivisions of households.

- 8. In classifying the households into various types, a **child** (that is, a dependent) is defined as:
- either aged under 16;
- or aged 16, 17 or 18 not married, and receiving full-time non-advanced further education.

Most of the 'extra' adults in households with at least three adults are sons or daughters of the head of household rather than retired people.

- 9. A retired household is defined as one where the combined income of retired members amounts to at least half the total gross income of the household, where a retired person is defined as anyone who describes themselves as 'retired' or anyone over minimum NI pension age describing themselves as 'unoccupied' or 'sick or injured but not intending to seek work'.
- 10. By no means all retired people are in retired households: about one in five households comprising three or more adults contains retired people, for example, and households comprising one retired and one non-retired adult are often classified as non-retired.
- 11. The sample households have been classified according to their compositions at the time of the interview. This classification is sensible for the vast majority of households, but it can be misleading for the very small number of cases where a spouse is absent from the household at the time of interview. The absent spouse may well be working away from home (for example, on an oil rig), or living separately but contributing financially to the household's upkeep. These contributions would be picked up as part of the household's original income. Also, it is likely that some households will have changed their composition during the year.
- 12. Economically active people comprise persons aged 16 or over who, at the time of interview, were:
- employees at work,
- employees temporarily away from work through illness, temporary lay-off, industrial action, etc,
- on government training schemes,

- self-employed,
- not in employment but who had sought work within the last four weeks, or were waiting to start a job already obtained.

Income: redistributive stages

13. Stage one:

Original income *plus* cash benefits = Gross income.

Stage two:

Gross income *minus* income tax, employees' National Insurance contributions and Council tax and Northern Ireland rates (see paragraph 24 below) = Disposable income.

Stage three:

Disposable income *minus* indirect taxes = Post-tax income.

Stage four:

Post-tax income *plus* 'benefits in kind' = Final income.

- 14. The starting point of the analysis is **original income**. This is the annualised income in cash of all members of the household before the deduction of taxes or the addition of any state benefits. It includes income from employment, self-employment, investment income, occupational pensions and annuities. The term 'annualised' rather than 'annual' is used advisedly. For instance, annualised income from a respondent's 'main job' is not current wage or salary multiplied up to an annual value; nor is it the sum of income from this source in the twelve month period prior to interview. Rather it is an estimate of such income expressed at an annual rate based on the respondent's assessment of his 'normal' wage or salary subject to his current employment status.
- 15. Furthermore, to avoid double counting and to make it consistent with the estimate of income from cash benefits (see paragraph 20), this annualised estimate has to be 'abated' for the number of weeks likely to be lost due to unemployment, sickness, etc. This figure is taken as the number of weeks so lost in the 12 months prior to interview. It should be noted that regardless of whether the respondent is currently working or unemployed the treatment is essentially the same, that is, normal gross wage or salary expressed at an annual rate abated as required.
- 16. In all of this, the crucial determining role of current employment status should also be noted. Thus, no employment income would be assigned to a respondent whose employment status had recently become retired or unoccupied even though he or she may have worked for most of the twelve months prior to interview.
- 17. About 98 per cent of original income comes from earnings, occupational pensions (including annuities) and investment income. The tiny bit remaining comes from a variety of sources: trade union benefits, income of children under 16, private scholarships, earnings as a mail order

agent or baby-sitter, regular allowance from a non-spouse, allowance from an absent spouse and the imputed value of rent-free accommodation. Households living in rent-free dwellings are each assigned an imputed income. This is counted as employment income if the tenancy depends on the job.

- 18. In addition to salary, many employees receive as part of their income fringe benefits such as company cars, private medical insurance and beneficial loans. The company car benefit, together with the benefit from fuel for personal use, has been included in the analysis since 1990. This is by far the most important fringe benefit accounting for around 60 per cent of total taxable benefits according to HM Revenue and Customs' (HMRC) statistics. The imputed income allocated to households is the taxable value of the benefit in accordance with HMRC rules. Although, for those earning below £8,500 per year the benefit is not taxable, here the benefit has been allocated to all those with a company car regardless of the level of earnings. Information collected about company cars in the EFS is used to impute the benefit.
- 19. The benefit of subsidised loans from employers for house purchase has been allocated, since the 1992 analysis. The benefit is taken to be the difference between the interest payments on such loans as reported in the EFS and the interest payments that would have been payable at the ruling market rate of interest.
- 20. The next stage of the analysis is to add cash benefits and tax credits to original income to obtain **gross income**. This is slightly different from the 'gross normal weekly income' used in the EFS report. Cash benefits and tax credits include:

Contributory:

Retirement pension, part of job seeker's allowance, incapacity benefit, widows' benefits, and statutory maternity pay.

Non-contributory:

Income support, part of job seeker's allowance, child benefit, housing benefit (council tax benefit and rates rebates are treated as deductions from Council tax and Northern Ireland rates), carer's allowance, attendance allowance, disability living allowance, war pensions, severe disablement allowance, industrial injury disablement benefits, child tax credit and working tax credit, old persons pension, Christmas bonus for pensioners, government training scheme allowances, student support, winter fuel payments and age-related payments.

- 21. Statutory maternity pay is classified as a cash benefit even though it is paid through the employer. From 2005/06 student support included the new educational maintenance allowance as well as other education grants. In 2005/06, additional agerelated payments were made alongside winter fuel payments. Both are included within the category 'other non-contributory benefits'.
- 22. Child tax credit (CTC) and working tax credit (WTC) are more complicated. They are classified as negative income tax, but only to the extent that income tax less tax credits, remains greater than or equal to zero for each family. So for households paying relatively little or no income tax, tax credit

payments are regarded either partially or wholly, as cash benefits.

- 23. Income from short-term benefits is taken as the product of the last weekly payment and the number of weeks the benefit was received in the 12 months prior to interview. Income from long-term benefits, and from housing benefits, is based on current rates.
- 24. Income tax, Council tax and Northern Ireland rates, and employees' and self-employed contributions to National Insurance and National Health services are then deducted to give **disposable income**. Taxes on capital, such as capital gains tax and inheritance tax, are not included in these deductions because there is no clear conceptual basis for doing so, and the relevant data are not available from the EFS.
- 25. Income tax is shown after the deduction of those tax credit payments which are regarded as negative income tax.
- 26. The figures for Council tax and Northern Ireland rates include Council tax (for households in Great Britain), and domestic rates (for households in Northern Ireland). Council tax is shown after discounts to reduce or remove the personal element of the tax (for example, the discount of 25 per cent for single person households). All Council tax and Northern Ireland rates are shown after the deduction of council tax benefit and rate rebates. This is in line with National Accounts which treats such rebates as revenue foregone. Up to, and including, 1995/96 these rebates were included as part of housing benefits.
- 27. Up until 2001/02 the figures for local taxes included Council tax, Northern Ireland rates and charges made by water authorities for water, environmental and sewerage services. From 2002/03, charges made by water authorities were treated as charges for a service rather than a tax, so the figures for Council tax and Northern Ireland rates from 2002/03 onwards are not strictly comparable with those for local taxes up to 2001/02.
- 28. The tax estimates are based on the amount deducted from the last payments of employment income and pensions, and on the amount paid in the last 12 months in respect of income from self-employment, interest, dividends and rent. The income tax payments recorded will therefore take account of a household's tax allowances, with the exception of tax credits and life assurance premium relief. Where households are eligible for either of these reliefs deductions are made from recorded income tax payments.
- 29. The next step is to deduct indirect taxes to give **post-tax income**. Indirect tax on final consumer goods and services include:
- Duties on alcoholic drinks, tobacco, petrol, oil, betting, etc;
- Value Added Tax (VAT);
- Customs (import) duties;
- Motor vehicle duties;
- Air passenger duty;

- Insurance premium tax;
- Driving licenses;
- Television licenses;
- Stamp duties;
- Fossil fuel levy;
- Camelot: payments to National Lottery Distribution Fund.
- 30. Taxes levied on final goods and services are assumed to be fully incident on the consumer, and can be imputed from a household's EFS expenditure record. For example, the amount of VAT that is paid by the household is calculated from the household's total expenditure on goods and services subject to VAT.
- 31. VAT affects the prices of second-hand cars and is therefore assumed to be incident on the purchasers of such cars as well as on the purchasers of new cars. In allocating taxes, expenditures recorded in the EFS on alcoholic drink, tobacco, ice cream, soft drinks and confectionery are grossed up to allow for the known under-recording of these items in the sample. The true expenditure in each case is assumed to be proportional to the recorded expenditure. This approach has its drawbacks because there is some evidence to suggest that heavy drinkers, for example, are under-represented in the EFS.
- 32. The incidence of stamp duty on house purchase on an owner-occupying household has been taken as the product of the hypothetical duty payable on buying their current dwelling (estimated from valuations given in the EFS) and the probability of a household of that type moving in a given year (estimated from the General Household Survey).
- 33. Indirect taxes on intermediate goods and services include:
- Rates on commercial and industrial property;
- Motor vehicle duties;
- Duties on hydrocarbon oils;
- Employers' contributions to National Insurance, the National Health Service, the industrial injuries fund and the redundancy payments scheme;
- Customs (import) duties;
- Stamp duties;
- VAT;
- Independent Commission franchise payments;
- Landfill tax;
- Consumer Credit Act fees.
- 34. These are taxes that fall on goods and services purchased by industry. Only the elements attributable to the production of subsequent goods and services for final consumption by the UK personal sector are allocated in the analysis, being assumed to be fully shifted to the consumer. Their allocations between different categories of consumers' expenditure are

- based on the relation between intermediate production and final consumption using estimated input-output techniques. This process is not an exact science, and many assumptions have to be made. Some analyses, for example, that by Dilnot, Kay and Keen *Allocating Taxes to Households: A Methodology*, suggest that the taxes could be progressive rather than regressive if one were to use different incidence assumptions.
- 35. For Tables 3 and 9 of the main analysis, we have constructed a measure of expenditure on goods and services from data from the EFS. Indirect taxes are shown as a proportion both of disposable income and of expenditure. One drawback of comparing the incidence of indirect taxes on households at different levels of income is that, by whatever measure used, on average, recorded expenditure exceeds income apparently available for it by significant amounts at the bottom of the distribution. Thus, it has been argued that for many households, where, for instance, income fluctuates widely or where it is difficult to measure accurately, a measure based on regular household outgoings would be a far better indicator of resources available to the household and therefore give a better picture of the incidence of indirect taxes.
- 36. This measure of expenditure has been customised to be analogous to the definition of disposable income used in the analysis in order to facilitate these comparisons. For instance, because the imputed benefit of company cars and beneficial loans will have boosted the figure for disposable income these items have had to be added to this expenditure measure. Expenditure on alcohol, tobacco and confectionery have been grossed up for under-recording in line with the treatment of the indirect taxes on these items. Payments deemed to be made out of income such as superannuation, regular savings, mortgage repayments, etc. have been included and adjusted where necessary but not items such as lump sum capital payments in line with the exclusion of capital gains and windfalls from income.
- 37. Finally, we add those notional benefits in kind provided to households by government for which there is a reasonable basis for allocation to households, to obtain **final income**. The benefits in kind allocated are:
- State education;
- School meals and welfare milk;
- National Health Service;
- Housing subsidy;
- Railway travel subsidy;
- Bus travel subsidy (including concessionary fares schemes).
- 38. Education benefit is estimated from information provided by the Department for Education and Skills of the cost per pupil or student in special schools, primary and secondary schools, universities, and other further education establishments. The value of the benefits attributed to a household depends on the number of people in the household recorded in the EFS as receiving each kind of state education (students away from the household are excluded). No benefit is allocated for pupils attending private schools.

- 39. The value of school meals and other welfare foods is based on their costs to the public authorities.
- 40. Data are available on the average cost to the Exchequer of providing the various types of health care hospital inpatient/ outpatient care, GP consultations, dental services, etc. Each individual in the EFS is allocated a benefit from the National Health Service according to the estimated average use made of these various types of health service by people of the same age and sex, and according to the total cost of providing those services. The benefit from maternity services is assigned separately to those households containing children under the age of 12 months. No allowance is made for the use of private health care services.
- 41. In this analysis, public sector tenants are defined to include the tenants of local authorities, Scottish Homes, Northern Ireland Housing Executive (NIHE), housing associations and Registered Social Landlords. The total housing subsidy includes the contribution from central government to the housing revenue accounts of local authorities, and grants paid to Scottish Homes, the NIHE, housing associations and Registered Social Landlords. Within Greater London, the rest of England, Wales, Scotland and Northern Ireland each public sector tenant has been allocated a share of the region's total relevant subsidy based on the Council Tax band of the dwelling. Housing subsidy does not include, rent rebates and allowances or local tax rebates.
- 42. The rail travel subsidies allocated are the support payments made to the train operating companies. The subsidy to London and South East services is allocated to households living in the area and subsidies to other services to households living outside the South East, in proportion to households' expenditure on rail fares as recorded in the EFS. In making these allocations, allowances are made for the use of rail travel by the business sector, tourists and the institutional part of the personal sector.
- 43. In this analysis, bus travel subsidy covers both the cost of concessionary travel schemes for senior citizens and others, and subsidies to operators. Separate allocations are made for Greater London, the other metropolitan areas and the rest of the United Kingdom. The subsidy is divided between households according to recorded expenditure on bus travel and the types of concessionary passes held.
- 44. We must emphasise that the analysis provides only a rough guide to the kinds of household which benefit from government expenditure, and by how much, and to those which finance it. Apart from the fact that large parts of expenditure and receipts are not allocated, the criteria used both to allocate taxes and to value and apportion benefits to individual households could be regarded as too simplistic.
- 45. For example, the lack of data forces us to assume that the incidence of direct taxes falls on the individual from whose income the tax is deducted. This implies that the benefit of tax relief for a life assurance premium, for example, accrues directly to the taxpayer rather than to some other party, for instance, the seller of the policy. It also implies that the working population is not able to pass the cost of the direct tax back to employers through lower profits, or to consumers through higher prices.

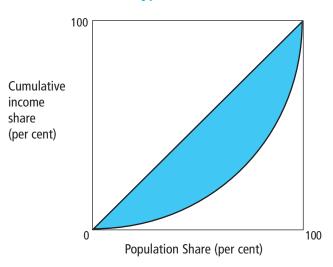
- 46. In allocating indirect taxes we assume that the part of the tax falling on consumers' expenditure is borne by the households which buy the item or the service taxed, whereas in reality the incidence of the tax is spread by pricing policies and probably falls in varying proportions on the producers of a good or service, on their employees, on the buyer, and on the producers and consumers of other goods and services.
- 47. Another example is that we know only an estimate of the total financial cost of providing benefits such as education, and so we have to treat that cost as if it measured the benefit which accrues to recipients of the service. In fact, the value the recipients themselves place on the service may be very different to the cost of providing it. Moreover, there may be households in the community, other than the immediate beneficiaries, who receive a benefit indirectly from the general provision of the service.

Equivalence scale

- 48. The equivalence scale used in this analysis is the McClements scale (before housing costs are deducted). The scales (separate ones for before and after housing costs) were developed by Dr L D McClements at the Department of Health and Social Security (DHSS) in the mid-seventies, based on expenditure data from the 1971 and 1972 FES. They were based on the assumption that it is possible to estimate equivalence scales from people's spending behaviour as recorded in the EFS without making any specific assumption about the criteria for equivalence. These scales are in regular use and an analysis by Banks and Johnson (Children and Household Living Standards, IFS, 1993) suggests that the scales are as valid as when they were developed. The scales are regarded as plausible and they are well within the range of equivalence scales developed at different times in a number of countries. Hence, their use is fully justified for broad statistical standardisation.
- 49. The equivalence values are given below:

Type of household member	Equivalence value
Married head of household	
(that is, a married or cohabiting couple)	1.00
1st additional adult 2nd (or more) additional adult	0.42 0.36 (per adult)
Single head of household (adult)	0.61
1st additional adult 2nd additional adult 3rd (or more) additional adult	0.46 0.42 0.36 (per adult)
Child aged:	
16–18 13–15 11–12 8–10 5–7 2–4	0.36 0.27 0.25 0.23 0.21 0.18
Under 2	0.09

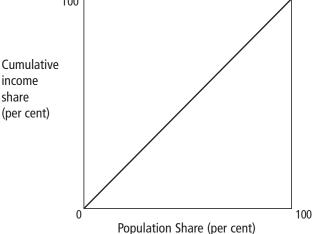
Diagram 2 Lorenze curve for a typical income distribution



100

Diagram 3

Complete income equality



- 50. The values for each household member are added together to give the total equivalence number for that household. This number is then divided into the disposable income for that household to give equivalised disposable income. For example, a household has a married couple with two children (aged six and nine) plus one adult lodger. The household's equivalence number is 1.0 + 0.21 + 0.23 + 0.42 =1.86. The household's disposable income is £20,000, and so its equivalised disposable income is £10,753 (=£20,000/1.86).
- 51. This quantity is used to produce the single ranking used in all the tables in this analysis (apart from the Gini coefficients which have to be ranked afresh for each different definition of income).
- 52. It is important to note that most monetary values shown in the analysis are ordinary (that is, un-equivalised) £ per year, not equivalised £ per year. Where equivalised values do appear (for example, the quintile points in Table 16A of Appendix 1), they are shown in italics.

Gini coefficient

53. The Gini coefficient is the most widely used summary measure of the degree of inequality in an income distribution. It can more easily be understood by considering a Lorenz curve of the income distribution, (see Diagram 2) that is, a graph of the cumulative income share against the cumulative share of households. The curve representing complete equality of income is thus a diagonal line while complete inequality (with only one recipient of income) is represented by a curve comprising the horizontal axis and the righthand vertical axis (see Diagram 3). The area between the Lorenz curve and the diagonal line of complete equality, as a proportion of the triangular area between the curves of complete equality and inequality, gives the value of the Gini coefficient. Thus, a distribution of perfectly equal incomes has a Gini coefficient of zero; as inequality increases (and the Lorenz curve bellies out), so does the Gini coefficient until, with complete inequality, it reaches its maximum value of 1 (or 100 per cent).

- 54. To calculate the Gini coefficient for an income distribution, the first step is to rank that distribution in ascending order. All the Gini coefficients shown in this analysis are based on distributions of equivalised income, for example, the coefficient for original income is calculated after dividing the original income for all the households by their appropriate equivalence values.
- 55. Strictly speaking, one could argue that the equivalence scales used here are only applicable to disposable income because this is the only income measure relating directly to spending power. Since the scales are often applied, in practice, to other income measures, we are content to use them to equivalise original, gross and post-tax income for the purpose of producing Gini coefficients (and in the tables giving percentage shares of total income). However, we do not think it is appropriate to equivalise the final income measure because this contains notional income from benefits in kind (for example, state education): the equivalence scales used in this analysis are based on actual household spending and do not, therefore, apply to such items as notional income.

Impact of population weighting

56. The survey results have been re-weighted and grossed so that the population totals reflect the whole household population, a process described as population weighting. Different weights are applied to different types of households in order to correct for over and under-representation of these groups in the responding sample of the EFS. Population weighting raises the quality of the estimates by making the population more representative and by improving the allocation of national accounts aggregates to individual households. Estimates based on the population-weighted data set are different from estimates based on the sample. Indeed, if they were not, there would be little point in the weighting. The effect of weighting on some of the major variables used in the analysis was given in the 1997/98 analysis. More detail about the effect of weighting can be obtained from ONS on request.

Sampling errors and reliability

- 57. As the EFS is a sample survey, data from it will differ in varying degrees from those of all households in the UK. The degree of difference will depend on how widely particular categories of income and expenditure vary between households. This 'sampling error' is smallest in relation to large groups of households and measures that do not vary greatly between households. Conversely, it is largest for small groups of households, and for measures that vary considerably between households. A broad numerical measure of the amount of variability is provided by the quantity known as the standard error.
- 58. To give some idea of sampling variability, the percentage standard error for average gross household income for all households is approximately 1.1 per cent, which implies a 95 per cent confidence interval of ± 2.2 per cent.
- 59. There will be greater sampling variability associated with estimates for decile and quintile groups, and for particular household types mainly because the sample sizes are smaller. For decile and quintile groups of given household types, the sample sizes are of course smaller still, which will increase sampling variability further.
- 60. Aside from sampling error, recording household income through a survey is not easy, particularly where the complexities of the tax and benefit system are concerned. Consequently there will also be a significant amount of non-sampling error attached to some estimates.

Previous analyses

- 61. This analysis is the latest in an annual series covering the years from 1957 onwards. From 1987 onwards, the analyses have used a very different methodology, in particular households are ranked by their equivalised disposable income. Hence, the results are completely incompatible with earlier years. Last year the analysis was published on the internet in May, and in the May 2006 edition of *Economic Trends*. A list of the previous articles was included in the article published in March 1997.
- 62. The results in all analyses are intended to be free standing: they were not designed for direct comparison with other years except where some limited comparisons were made in them. Such comparisons are difficult because of changes in definitions, however, some broader measures like the Gini coefficients are relatively robust and will stand comparison with other years: this year's analysis gives such a comparison for the years 1979 to 2005/06.